

CITY OF STOCKTON



PERSONNEL SUMMARY

PERSONNEL BY FUND - SUMMARY

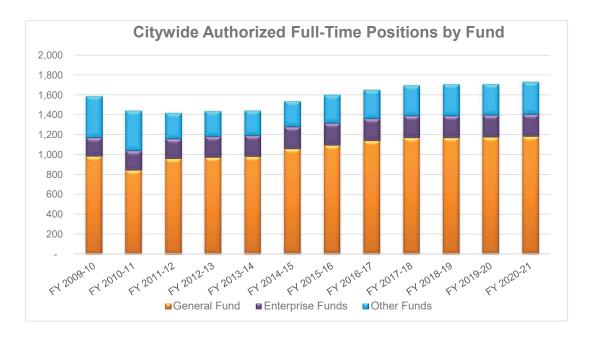
FY 2020-21 Annual Budget

| | F Y 2020-21 An | nuai Budget | | | |
|-----------------------------------------|----------------|-------------|------------|----------|------------|
| | | | | Staffing | |
| | FY 2017-18 | FY 2018-19 | FY 2019-20 | Changes | FY 2020-21 |
| General Fund and Tax-Supported Programs | | | | | |
| Programs | | | | | |
| Police | 681 | 682 | 682 | 0 | 682 |
| Fire | 177 | 179 | 179 | 6 | 185 |
| Public Works | 54 | 54 | 58 | 0 | 58 |
| Library | 66 | 66 | 67 | (1) | 66 |
| Recreation | 24 | 23 | 23 | (2) | 21 |
| Economic Development | 8 | 8 | 8 | 0 | 8 |
| Economic Development | 1,010 | 1,012 | 1,017 | 3 | 1,020 |
| Administration | 1,010 | 1,012 | 1,017 | Ū | 1,020 |
| City Council | 10 | 10 | 10 | 0 | 10 |
| City Manager | 12 | 12 | 12 | 1 | 13 |
| City Attorney | 12 | 12 | 12 | 0 | 12 |
| City Clerk | 7 | 7 | 7 | 0 | 7 |
| Administrative Services | 80 | 80 | 80 | 0 | 80 |
| Human Resources | 18 | 18 | 18 | 1 | 19 |
| Non Departmental | 3 | 3 | 3 | 0 | 3 |
| Office of Violence Prevention | 14 | 14 | 14 | 0 | 3 14 |
| Office of violence Prevention | 156 | 156 | 156 | 2 | 158 |
| Total General Fund | 1,166 | 1,168 | 1,173 | 5 | 1,178 |
| Enterprise Funds | | | | | |
| Parking Authority | 5 | 5 | 6 | 0 | 6 |
| Municipal Utilities | 216 | 216 | 217 | 1 | 218 |
| | 221 | 221 | 223 | 1 | 224 |
| Special Revenue/District Funds | | | | | |
| Community Development Block Grant | 5 | 5 | 4 | 2 | 6 |
| Development Services | 47 | 56 | 56 | 5 | 61 |
| San Joaquin Area Flood Control Agency | 5 | 5 | 5 | 0 | 5 |
| Assessment Districts | 3 | 3 | 3 | 0 | 3 |
| Police grants | 8 | 5 | 5 | 0 | 5 |
| Successor Agency | 1 | 1 | 1 | 0 | 1 |
| Safe Neighborhood Measure W | 49 | 49 | 49 | 0 | 49 |
| Solid Waste & Recycling | 9 | 9 | 7 | 6 | 13 |
| Street Maintenance/ Gas Tax Fund | 59 | 65 | 64 | (2) | 62 |
| Strong Communities Measure M | 23 | 23 | 23 | 2 | 25 |
| 3 | 209 | 221 | 217 | 13 | 230 |

PERSONNEL BY FUND - SUMMARY

FY 2020-21 Annual Budget

| | | | Staffing | |
|------------|-----------------------------------|------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------|
| FY 2017-18 | FY 2018-19 | FY 2019-20 | Changes | FY 2020-21 |
| | | | | |
| 27 | 27 | 27 | 0 | 27 |
| 3 | 3 | 3 | (1) | 2 |
| 3 | 3 | 3 | 1 | 4 |
| 6 | 6 | 6 | (1) | 5 |
| 53 | 53 | 51 | 1 | 52 |
| 1 | 1 | 1 | 0 | 1 |
| 2 | 2 | 2 | 0 | 2 |
| 95 | 95 | 93 | 0 | 93 |
| 1,691 | 1,705 | 1,706 | 19 | 1,725 |
| | 27 3 3 6 53 1 2 | 27 27 3 3 3 3 3 6 6 6 53 53 1 1 1 2 2 95 95 | 27 27 27 3 3 3 3 3 3 6 6 6 53 53 51 1 1 1 2 2 2 95 95 93 | 27 27 27 0 3 3 3 3 (1) 3 3 3 1 6 6 6 6 (1) 53 53 51 1 1 1 1 0 2 2 2 2 0 95 95 93 0 |



Summary of Staffing Changes (Detail included in Appendix, pages O-1 to O-24)

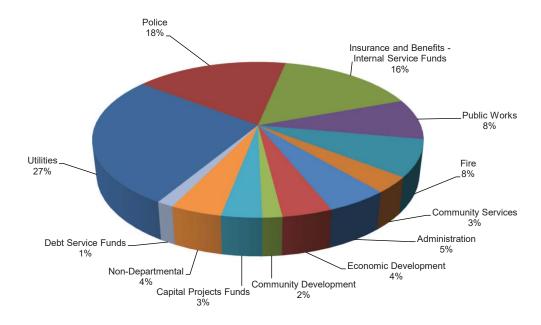
| New positions approved mid-year in FY 2019-20: | Funding Source: | |
|---------------------------------------------------------|------------------------------|-----|
| Community Development - Planning and Building positions | Development fees | 5 |
| Economic Development - Housing positions | Housing Grants | 2 |
| New positions in FY 2020-21 Proposed Budget: | Funding Source: | |
| Fire Department - Fire Telecommunicator II | Dispatch fees/General Fund | 2 |
| Fire Department - Call Taker | Dispatch fees/General Fund | 4 |
| Public Works - Office Specialist | Solid Waste & Recycling Fees | 1 |
| Public Works - Project Manager I | Solid Waste & Recycling Fees | 1 |
| Public Works - Public Works Field Specialist | Solid Waste & Recycling Fees | 2 |
| Municipal Utilities - Program Manager III | Utility fees | 1 |
| City Manager - Management Assistant | General Fund | 1 |
| Information Technology - Sr. Systems Analyst | All City Funds | 1 |
| Eliminate Supervising Librarian - Community Services | | (1) |
| Total | | 19 |



CITYWIDE BUDGET SUMMARY

City of Stockton Citywide Expenditures FY 2020-21 Annual Budget

\$783,065,693



| | Operating | Debt Service | Capital | | % of |
|-------------------------------------------------|----------------|---------------|----------------|----------------|-------|
| | Budget | Budget | Budget | Total | Total |
| Program Appropriations | | | | | |
| Utilities | \$ 98,571,482 | \$ 22,449,251 | \$ 89,354,571 | \$ 210,375,304 | 27% |
| Police | 138,996,624 | - | 4,000 | 139,000,624 | 18% |
| Insurance and Benefits - Internal Service Funds | 126,651,898 | - | - | 126,651,898 | 16% |
| Public Works | 51,053,571 | 743,782 | 14,223,969 | 66,021,322 | 8% |
| Fire | 59,134,232 | - | 915,600 | 60,049,832 | 8% |
| Community Services | 25,780,149 | - | 177,000 | 25,957,149 | 3% |
| Administration | 29,979,233 | - | 9,759,907 | 39,739,140 | 5% |
| Economic Development | 25,268,027 | 3,830,171 | 3,350,000 | 32,448,198 | 4% |
| Community Development | 12,658,461 | - | - | 12,658,461 | 2% |
| Non-Departmental Funds | | | | | |
| Capital Projects Funds | 1,673,871 | - | 24,441,271 | 26,115,142 | 3% |
| Non-Departmental | 32,992,571 | - | 100,000 | 33,092,571 | 4% |
| Debt Service Funds | - | 10,956,052 | - | 10,956,052 | 1% |
| | \$ 602,760,119 | \$ 37,979,256 | \$ 142,326,318 | \$ 783,065,693 | 100% |

Net Budgeted Expenditures

Internal Service Charges Interfund Transfers

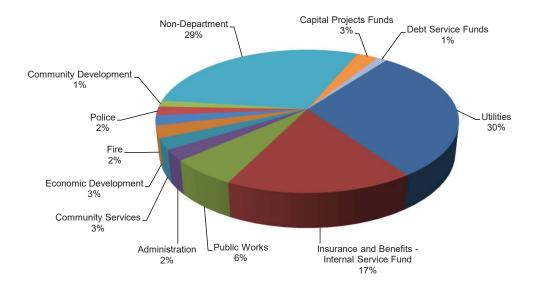
\$ (134,871,728) (27,312,757) \$ 620,881,208

City of Stockton Citywide Expenditures FY 2020-21 Annual Budget

| All Funds - by Fund Type | FY 2017-18 Actual | FY 2018-19 Actual | FY 2019-20 Projected | FY 2020-21 Budget | | | | |
|----------------------------------------|--------------------------|--------------------------|-------------------------|--------------------------|--|--|--|--|
| General Fund General Fund | \$ 240,995,628 | \$ 230,637,346 | \$ 248,894,321 | \$ 242,001,593 | | | | |
| Special Revenue Funds | | | | | | | | |
| SJAFCA /PEG | 1,111,219 | 885,296 | 559,495 | 1,024,197 | | | | |
| Asset Forfeiture | 15,663 | 53,178 | 82,000 | 292,008 | | | | |
| State Citizen Option for Public Safety | 573,932 | 370,148 | 887,726 | 917,350 | | | | |
| Police Grants Fund | 3,916,175 | 5,670,982 | 1,882,686 | 104,500 | | | | |
| Street Maintenance/Gas Tax | 7,964,731 | 8,926,400 | 12,850,329 | 14,712,010 | | | | |
| Library Services | 11,198,160 | 11,312,138 | 12,710,516 | 12,272,822 | | | | |
| Fire Emergency Communications | 2,703,270 | 2,822,217 | 3,431,233 | 4,858,325 | | | | |
| Recreation Services | 4,788,219 | 4,567,622 | 5,072,284 | 4,624,693 | | | | |
| Boat Launching Facilities | 110,337 | 139,489 | 168,505 | 192,289 | | | | |
| Solid Waste & Recycling | 1,494,679 | 1,464,886 | 1,792,549 | 3,046,601 | | | | |
| Development Services | 10,452,707 | 10,713,767 | 13,284,077 | 14,855,252 | | | | |
| Federal Housing Grant Funds | 4,295,774 | 6,863,973 | 8,135,972 | 8,447,593 | | | | |
| State Housing Funds | - | - | - | 609,000 | | | | |
| Assessment Districts | 4,384,193 | 4,637,074 | 6,250,201 | 6,722,722 | | | | |
| Measure W | 10,229,065 | 10,380,932 | 11,083,404 | 11,379,388 | | | | |
| Strong Communities | 3,063,401 | 6,080,818 | 18,893,908 | 8,429,780 | | | | |
| Entertainment Venues | 7,789,221 | 9,465,287 | 8,912,551 | 9,626,893 | | | | |
| Low & Moderate Income Housing | 751,339 | 1,363,670 | 115,372 | 988,741 | | | | |
| | 74,842,085 | 85,717,877 | 106,112,808 | 103,104,164 | | | | |
| Enterprise Funds | | | | | | | | |
| Stormwater Fund | 4,804,189 | 6,081,650 | 7,250,885 | 7,145,765 | | | | |
| Wastewater Fund | 52,979,727 | 51,394,638 | 123,690,391 | 145,413,441 | | | | |
| Water Fund | 39,503,944 | 38,841,668 | 48,616,197 | 57,455,620 | | | | |
| Golf Course Fund | 2,196,652 | 2,426,548 | 1,512,844 | 597,354 | | | | |
| Downtown Marina | 512,259 | 604,393 | 526,761 | 548,005 | | | | |
| Parking Authority | 5,770,778 | 6,586,661 | 6,446,420 | | | | | |
| , | 105,767,549 | 105,935,558 | 188,043,498 | 220,415,787 | | | | |
| | | | | | | | | |
| Internal Service Funds | | | | | | | | |
| Fleet | 11,234,653 | 11,035,830 | 13,487,151 | 13,419,030 | | | | |
| Information Technology | 12,178,687 | 11,858,123 | 19,548,474 | 17,541,652 | | | | |
| Radio | 1,130,806 | 1,255,034 | 5,991,672 | 7,414,720 | | | | |
| Office Equipment | 333,356 | 341,111 | 467,489 | 535,924 | | | | |
| General Liability | 9,998,876 | 8,811,946 | 8,919,552 | 11,360,754 | | | | |
| Workers Comp ISF Health Benefits | 7,373,109 | 9,171,064 | 11,213,527 | 11,786,223 | | | | |
| Retirement ISF | 21,816,344 53,105,538 | 22,953,322 59,799,610 | 22,835,363 | 26,208,475 74,812,353 | | | | |
| Other Benefit Funds | 1,999,662 | 2,117,264 | 66,025,023 2,326,349 | 2,484,093 | | | | |
| Other Benefit Funds | 119,171,031 | 127,343,304 | 150,814,600 | 165,563,224 | | | | |
| <u>Capital</u> | | 127,010,001 | 100,011,000 | 100,000,221 | | | | |
| General Capital | 20,652,059 | 4,018,753 | 2,072,660 | 7,056,022 | | | | |
| Capital Project Administration | - | - | - | 4,533,253 | | | | |
| Public Art | - | 66,666 | 270,000 | 461,492 | | | | |
| Measure K | 16,677,781 | 10,630,698 | 20,672,743 | 9,259,784 | | | | |
| Capital Grants | 10,949,491 | 9,910,244 | 20,189,387 | 13,777,249 | | | | |
| Public Facility Fees | 3,034,050 | 3,199,139 | 13,446,049 | 5,584,898 | | | | |
| | 51,313,381 | 27,825,500 | 56,650,839 | 40,672,698 | | | | |
| Debt Service | 17,090,639 | 22,768,492 | 7,259,963 | 10,956,052 | | | | |
| <u>Permanent</u> | 255,238 | 199,116 | 321,353 | 352,175 | | | | |
| All Fund Total | \$ 609,435,552 | \$ 600,427,193 | \$ 758,097,382 | \$ 783,065,693 | | | | |

City of Stockton Citywide Revenues FY 2020-21 Annual Budget

\$719,780,429



| | | Program | Enterprise | | % of |
|-----------------------------------|----------------|----------------|----------------|----------------|-------|
| | Taxes | Revenues | Revenues | Total | Total |
| Revenues by Department* | | | | | |
| Utilities | \$ - | \$ 339,824 | \$ 215,323,899 | \$ 215,663,723 | 30% |
| Insurance and Benefits - Internal | - | 123,459,179 | - | 123,459,179 | 17% |
| Public Works | - | 44,441,041 | - | 44,441,041 | 6% |
| Administration | - | 17,774,339 | - | 17,774,339 | 2% |
| Community Services | 9,600,000 | 8,773,391 | - | 18,373,391 | 3% |
| Economic Development | - | 12,719,606 | 7,126,020 | 19,845,626 | 3% |
| Fire | 4,800,000 | 11,763,203 | - | 16,563,203 | 2% |
| Police | 4,800,000 | 9,206,692 | - | 14,006,692 | 2% |
| Community Development | - | 10,304,200 | - | 10,304,200 | 1% |
| Non-Departmental Funds | | | | | |
| Non-Department | 198,187,311 | 13,089,014 | - | 211,276,325 | 29% |
| Capital Projects Funds | - | 19,087,751 | - | 19,087,751 | 3% |
| Debt Service Funds | | 8,984,959 | | 8,984,959 | 1% |
| | \$ 217,387,311 | \$ 279,943,199 | \$ 222,449,919 | \$ 719,780,429 | 37% |

| Citywide Revenues with Interfund Transfers Interfund Transfers | \$ 32,447,603 \$ 752,228,032 |
|----------------------------------------------------------------|-------------------------------------------------|
| Net Citywide Revenues Citywide Revenues | \$ 752,228,032 |
| Interfund Transfers Internal Service Charges | (32,447,603) (134,871,728) \$ 584,908,701 |

^{*}Excludes interfund transfers

OVERVIEW

Citywide estimated FY 2020-21 revenues are \$719.8 million for all City programs, which is an increase of \$52.7 million compared to budgeted FY 2019-20 revenues. Revenues from external sources total \$584.9 million with the balance of inflows from interfund transfers (\$32.4 million) and internal service fund charges (\$134.9 million). City revenue will be adversely impacted by protective measures put in place in response to the coronavirus (COVID-19) global pandemic. The economic ramifications of shelter-in-place policies will likely be broad and deep. Since a national emergency was declared in the United States on March 13, 2020, unemployment claims have reached an all-time high. The fallout from COVID-19 has resulted in a sudden contraction of the labor supply, restricted access to many non-essential businesses, and diminished consumer confidence. These factors have led to a sharp decline in consumer spending, particular in industries involving physical interactions such as retail trade, leisure and hospitality, recreation, and transportation services. Current economic conditions have and will continue to impact state and local government revenues leading to sizable reductions in sales tax and hotel/motel tax revenues, primarily, as well as other revenues from taxes and fees to a lesser extent.

We find ourselves in unprecedented circumstances which makes predicting future economic activity and the impact on the City's revenues difficult. General Fund revenues have been adjusted for the anticipated economic impact of the COVID-19 pandemic. Some revenues in the General Fund, like sales Tax and hotel/motel tax, show significant declines that immediately reduced revenue projections for FY 2019-20. Other revenues like property taxes will not experience declines until after FY 2020-21. In many of the City's other funds like Entertainment Venues, Parking and Gas Tax, revenue projections remain at pre-recession levels since there is not enough information available to use for a basis for FY 2020 21. Revenues will be diligently monitored in case further reductions are warranted.

GENERAL FUND

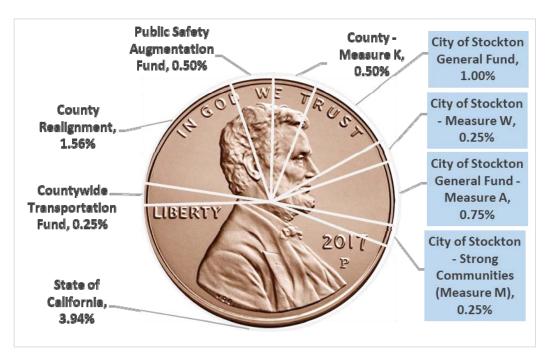
The total General Fund revenue budget for FY 2020-21 is \$223.5 million, a 4.3% decrease from FY 2019-20 year-end projections. General Tax Revenue budgets reflect our best estimates based on information currently available regarding the COVID-19 pandemic's impact on the economy. Revenues in the Program Revenues and Interfund Reimbursements categories are less influenced by economic fluctuations. Recessionary adjustments have been applied to most of the revenues in these categories.

General Tax Revenues

The "Tax" revenue category comprises the majority of the City's General Fund revenues. This category comprises 93.9% of the total estimated General Fund Revenue in FY 2020-21. The estimated FY 2020-21 tax revenue of \$209.8 million is a decrease of approximately 4.5% from the year-end projection in FY 2019-20.

Sales taxes are the largest revenue source in the Tax category, as well as overall General Fund revenues, comprising 37.0% of the Tax category and 32.8% of all General Fund revenue. Sales tax revenue budgeted for FY 2020-21 reflects a 11.8% decrease compared to the revised FY 2019-20 estimate and a decrease of 11.45% compared to the original FY 2019-20 budget.

The sales tax rate in Stockton is 9.0%. For every dollar spent on taxable goods in the City, sales tax revenue is distributed as follows:



Property taxes are a significant source of funds for most California municipalities. Under Proposition 13, the assessed valuation of properties held by the same owner from year-to-year is adjusted annually by the lesser of 2% or the percent change in the California Consumer Price Index (CPI). Property tax revenues can increase by more than the CPI based on growth in assessed valuation from new construction, resale of existing properties, and property improvement projects. Property tax revenue increased due to the higher assessed valuation of residential and commercial properties. The City of Stockton receives about \$0.16 per \$1 of property tax paid by property owners. The FY 2020-21 Budget predicts a \$2.1 million (3.4%) increase in overall property taxes compared to the FY 2019-20 year-end projection. Property tax revenues are based on assessed values established in early 2020, so impacts from development slowdowns will be more evident in future fiscal years.

The Utility Users Tax (UUT) revenue estimate for FY 2020-21 is 3.1% less than the revised FY 2019-20 estimates. The City levies a 6% tax on water, electricity, gas, communications technology, and video services. Multiple factors influence UUT revenue; including population growth, utility rate fluctuations, weather conditions affecting power usage, conservation, and legislation affecting the telecommunications industries.

Franchise Taxes are projected to grow by 1.1%. The City assesses Pacific Gas and Electric Company 2% of the gross receipts representing its sale of electricity and natural gas for a calendar year within the City limits for the use of City streets in the distribution of natural gas and electricity.

The City collects a Cable Television Franchise Tax from any company that provides cable television. The current fee requires each State video franchise holder to pay the City a franchise fee that is 5% of gross revenues derived from subscriptions.

The City receives Waste Haulers Franchise Taxes on residential, commercial and industrial waste collection services provided by Waste Management and Allied Waste.

Business License Tax revenue is projected to decrease by 8.6%. Included in this category are the cannabis businesses which pay an annual business license tax to the City.

Revenue from the Hotel/Motel Room Tax is estimated to return to \$2.6 million in FY 2020-21 after a 35% decline to \$2.2 million in FY 2019-20. The City levies an 8% tax on hotel and motel rentals within the City limits. The City experienced growth in the category over the past fiscal years due to increased occupancy demand.

Based on a projected slowdown in the housing market, revenue from the Document (Real Property) Transfer Tax are estimated to decrease \$405,000 (35%) in FY 2019-20 with a slight recovery in FY 2020-21 of \$80,000 for budgeted revenues of \$780,000. A tax is collected every time a real property exchanges hands or is sold through public records. The documentary transfer tax rate is 55 cents per one thousand dollars of property value transferred.

The Interest revenue category is comprised of investment proceeds and CalPERS prepayment credits. Interest revenues are projected to be lower in FY 2020-21 given economic conditions and budgeted use of reserve funds.

Program Revenues

Fire Contracts revenues include payments to the City for fire protection service agreements with four Rural Fire Protection Districts. District assessment rates are initially determined each year based on a formula that factors in the Fire Department's annual adopted budget and gross taxable property valuation of the City and the Districts. A true-up calculation is made at the end of each fiscal year to adjust the District's payment based on actual costs as reflected in the City's audited financial statements.

Code Enforcement revenues include fines and fees collected from property owners for code violations. If property owners do not pay code enforcement violation fines and fees, the City places a lien on the property and collects the amount due through the property tax bill.

Charges for Services include revenues from City fees to cover all or part of the cost of providing a wide variety of City services. The main revenue sources in this category continue to be related to public safety services. The FY 2020-21 estimate for Charges for Services is approximately 2.7% lower than the amount projected for FY 2019-20.

Fines and Forfeitures include police vehicle, traffic, and parking citations, as well as a small amount from criminal fines. State law allocates a large portion of fine revenues to the State of California and San Joaquin County.

Revenues from Other Agencies includes property taxes passed through to the City from the former Redevelopment project areas, excess tax increment from the Successor Agency, Homeowners' Property Tax Exemption, and Peace Officer Standards & Training (POST) reimbursements. The Homeowners' Property Tax Exemption allocation estimate was calculated using information from San Joaquin County concerning the current year allocation amount. The POST reimbursement for police officer training varies from year to year by the number of officers trained and the State reimbursement formula.

Licenses and Permits include fees such as animal licenses, certain police permits, and cannabis business application and permit fees.

Sale of Fixed Assets revenue is projected to decrease to \$100,000 in FY 2020-21 from the \$395,000 projected in the FY 2019-20 adopted budget as a result of a reduction in the number of City surplus properties for sale.

The Misc. Other Revenues category is used to record those revenues that are miscellaneous in nature and the government fund allowance for uncollectible accounts receivable.

Interfund Reimbursements

The Indirect Cost Allocation category includes the cost recovery allocations for General Fund services provided to all other City funds. Allocations are based on annual Full Cost Allocation Plan updates.

Refunds & Reimbursements are comprised of costs incurred in the City's General Fund that are the legal responsibility of a private party or other separate entity.

Rents/Leases/Concessions are comprised mainly of property rentals including rent paid to the General Fund by other City funds. The City purchased the Waterfront Office Towers located at 501 and 509 West Weber Avenue during FY 2017-18 and negotiated lease agreements with the existing tenants. The lease revenue is estimated to be \$614,586 in FY 2020-21.

Loan Repayments and Transfers In

For FY 2020-21, the General Fund does not expect any Transfers In from other Funds.

SPECIAL REVENUE FUNDS

Gas Tax Funds - Public Works

Stockton receives gas taxes pursuant to State law which specifically designates this money for the research, planning, construction, improvement, maintenance, and operation of public streets and highways. California Revenue and Taxation Code (Section 7360) sets the statewide gas tax rate at \$0.18 per gallon. The Road Repair and Accountability Act of 2017 (SB 1) adopted annual inflationary adjustments to all per-gallon motor vehicle fule excise taxes including the rates allocated through the Highway Users Tax Account. The State of California transfers Gas Tax Fund revenues to the City based on an allocation formula that distributes taxes collected on fuel sales. The City's gas tax apportionment increased by 3.4% in FY 2020-21 compared to FY 2019-20. SB 1 funding provides a significant positive impact on the City's street maintenance program moving forward. Gas Tax revenues may be severely impacted by shelter-in-place orders. If actual revenues received in FY 2020-21 are less than the projected budget, the project scopes will be reduced.

Library Fund – Community Services

The City-County library system receives funding from the City's General Fund, San Joaquin County property tax revenues, State library funds, service contracts, fines, and fees for service. In FY 2020-21, revenue from the County and other cities are anticipated to decrease by 4.4% from the FY 2019-20 estimate of \$7.8 million to \$7.4 million. The adjustment in the County

allocation reflects one-time expenses and the use of fund balance. The City's General Fund subsidy of \$4.0 million is expected to remain the same.

Emergency Communications Fund – Fire Department

The San Joaquin County Regional Fire Dispatch Authority was established on August 17, 2015. The purpose of the Authority is to provide emergency and non-emergency dispatch and related services to the general public within the service areas of the cities of Stockton, Lodi, Manteca, Tracy, and the Lathrop-Manteca Fire Protection District. On July 1, 2016, the Authority contracted with the City to provide regional dispatch and administrative services to the Authority. The Emergency Communications Fund was created to account for the revenue and expenditures associated with the contracted dispatch and administrative services.

Recreation Services Fund – Community Services

The Recreation Services Fund is comprised of the recreation sections of the Community Services Department. Revenue is from fees for recreation programs such as sports, instruction classes, after-school and summer camp programs, and rental of facilities such as community centers. Recreation Services is not expected to be self-sustaining and receives an annual subsidy from the General Fund. The General Fund subsidy of approximately \$3.6 million is an increase from FY 2019-20 of \$170,000. Recreation revenues declined in FY 2019-20 with the closure of community centers during the COVID-19 pandemic. The FY 2020-21 Budget assumes that these facilities are fully re-opened during the fiscal year.

Solid Waste and Recycling Fund – Public Works

Revenues for this fund are from a 5% surcharge on waste haulers' gross rate revenues. This revenue is authorized by State Assembly Bill 939 (AB 939-the Integrated Waste Management Act) and was created to fund compliance with the recycling and diversion programs required by AB 939. The revenue estimates assume growth of 106.9% in FY 2020-21, due to increase in the share of gross revenues from 3.5% to 5% per the new franchise agreements effective January 1, 2020.

Development Services – Community Development and Fire Departments

Development Services is mostly self-sustaining with full cost recovery fees for development and General Fund support for general planning activities. Development revenues are subject to wide fluctuations based on planning and building activity. The FY 2020-21 revenue estimates reflect the continued growth in industrial development and the housing market.

<u>Community Development Block Grants/Emergency Solutions Grant/HOME Funds – Economic Development</u>

Community Development Block Grant, HOME Program, and Emergency Solutions Grant are grant programs managed by the Federal Housing and Urban Development Department. The City's amount of annual CDBG entitlement increased by 3% from FY 2019-20. The annual allocations for HOME and ESG are similar to that of FY 2019-20. The revenue budgets for these grant programs also include funds received from repayments of housing program loans and Successor Agency loans.

FY 2020-21 Proposed Annual Budget

Measure K Fund – Public Works

In 1990, San Joaquin County voters passed a one-half percent sales tax increase dedicated to transportation projects. This original sales tax increase was set to expire in 2011; however, in 2006, voters passed a 30-year extension of the sales tax increase. The San Joaquin Council of Governments administers the Measure K program and distributes 35% (for maintenance).

Stockton receives Measure K maintenance funding on a quarterly basis and historically used this funding for maintenance, local capital projects, and to provide matching funds to leverage state and federal grant programs. Its members which include San Joaquin County and cities of Stockton, Lodi, Manteca, Tracy, Ripon, Escalon, and Lathrop receive 35% of the sales tax revenue.

Measure W Fund – Police and Fire Departments

Stockton voters approved Measure W in November 2004, which authorized a one-quarter percent transaction and use tax to be used for police and fire protection services. The Measure W tax proceeds are split evenly between the Police and Fire Departments. Measure W revenues are expected to decrease by 5.9% in FY 2020-21 for total receipts of \$9.6 million.

Measure M - Strong Communities Fund - Community Services

Passed by Stockton voters in 2016, the Strong Communities initiative (Measure M) levies a one-quarter percent transactions and use tax for Library and Recreation services. The initiative went into effect on April 1, 2017 and will be in effect for 16 years. Measure M revenues are expected to decrease by 4.0% in FY 2020-21 for total receipts of \$9.6 million.

Entertainment Venues Fund – Economic Development

The Entertainment Venues Fund accounts for the revenues associated with the City's entertainment venues that are managed by ASM Global. The FY 2020-21 budget estimates those revenues at \$5.2 million, a 0.8% increase over FY 2019-20 pre-recession revenue projections. Achieving the projected FY 2020-21 revenues will be dependent on the venues' ability to re-open and any continuing restriction on large scale events. This fund is not expected to be self-sustaining and receives a subsidy from the General Fund. The subsidy for FY 2020-21 is estimated to be \$4.8 million. In FY 2020-21, an additional \$1.5 million was allocated to fund rising operating costs to meet contracted obligations to operate entertainment venues (Arena, Bob Hope, Ball Park, Oak Park).

ENTERPRISE FUNDS

Parking Authority Fund - Economic Development

The Parking Authority receives revenue from parking lots, parking meters, parking enforcement citations, and district assessments. Based on fee increases and updated usage data, the City anticipates total FY 2020-21 parking revenue will decrease by 26.3% from FY 2019-20. The main cause is Bond Revenue proceeds received in FY 2019-20. New on-street parking payment kiosks are stabilizing parking meter revenues. Operating revenues are showing indications of being down as much as 44% during the first few weeks of the shelter-in-place orders.

Water, Wastewater and Stormwater Utilities - Municipal Utilities

The FY 2020-21 budget assumes a water rate increase of approximately 3% based on the Proposition 218 rate study approved in June 2016. The consumption trend is expected to slightly decline or remain constant in FY 2020-21. The revenue associated with the proposed 3% water rate increase and projected water consumption levels in FY 2020-21 do not indicate the need it reinstate the Stage 1 Drought Surcharge.

The department completed a comprehensive wastewater rate study in FY 2018-19 to evaluate the level of revenue necessary to fully support the Utility, including the Regional Wastewater Control Facility Modifications Project. The study anticipates an average annual rate increase of 6% over the next five years, with the second increase of 6% effective July 1, 2020.

The Stormwater Utility is funded by a fee that has not changed since 1992. As a result, the Stormwater Enterprise Fund has been under-funded for several years. The City attempted a Proposition 218 ballot measure in 2010 to approve a new Clean Water fee that would supplement the current fee. The rate study prepared determined the Utility was under-funded by approximately \$9 million a year. The ballot measure failed, and the new user fee was not imposed. With insufficient revenues, the Utility has prioritized capital repair and maintenance activities, and is only performing the most critical work. A study to evaluate the level of revenue necessary to support the Utility will be required and future rate increases are anticipated.

PUBLIC FACILITY FEES FUNDS

Public Facility Fees are development fees the City established to mitigate the impacts of new development. New development creates the need for public facilities such as libraries, parks, fire stations, and transportation infrastructure.

PERMANENT / AGENCY FUNDS

Permanent and Special Purpose funds include money given to the City from individuals or corporate donors, or through program revenues, to fund a specific activity or purpose. The revenue estimates are based on historical revenue and current year estimates.

FUND – DEPARTMENT RELATIONSHIP

City funds by fund type and associated departments

| | Son | s & |
|-----------------------------------------|--------------------------------------------|--------------------------------|
| Commission Signification Community Dev. | Munan Resources Municipal Utilities Police | Tubic Works Charter Offices |
| | | 3 5 |

| Fund | Sub | Fund | | 4 | 0 | 0 | 4/ | | 4. | -11 | 4. | _ < | Ų | Ų | $\overline{}$ |
|------|-----------------|------|------------------------------------------|----------|---|---|----------|----------|--------------------------------------------------|----------|----------|-----|----------|---|-----------------|
| Туре | | # | Fund Description | | | | | | Depar | tmer | nt | | | | |
| G | <u> </u> | 10 | General Fund | | | | | | | | | | | | |
| G | | 20 | Special Purpose Grant Funds | | | | | | | | | | | | |
| G | | | Asset Seizure | | | | | | | | | | | | |
| G | | 24 | State Citizens Options for Public Safety | | | | | | | | | | | | |
| G | 1 | 25 | Special Revenue Grants | | | | | | | | | | | | \vdash |
| G | 1 | 30 | Street Maintenance/Gas Tax | | | | | | | | | | | | \vdash |
| G | - | | Transportation Development Act | | | | | | | | | | | | \vdash |
| G | 1 | 38 | Federal Capital Grants | | | | | | | | | | | | \vdash |
| G | 1 | 41 | Library | | | | | | | | | | | | \vdash |
| G | | 42 | Emergency Communications | | | | | | | | | | | | \vdash |
| G | | 44 | Recreation Services | | | | | | | | | | | | \vdash |
| G | - | 45 | Boat Launching Facilities | | | | | | | | | | | | |
| | | 47 | Solid Waste & Recycling | | | | | | | | | | | | $\vdash \vdash$ |
| G | | 48 | Development Services | | | | | | | | | | | | $\vdash \vdash$ |
| G | e | | | | | | | | | | | | | | $\vdash \vdash$ |
| G | Special Revenue | 53 | Special Purpose CDBG Loan Programs | | | | | | | | | | | | \vdash |
| G | . Š | | Community Development Block Grants | | | | | | - | | | | | | \vdash |
| G | <u> </u> | 57 | Emergency Solutions Grant | | | | | | | | | | | | igwdown |
| G | <u> 5</u> | | HOME Grant | | | | | | | | | | | | igsquare |
| G |) ge | 60 | CALHOME Loan | | | | | | | | | | | | igsquare |
| G | | | State Housing Loan (HELP) | | | | | | | | | | | | |
| G | | | Neighborhood Stabilization Program | | | | | | | | | | | | |
| G | | 64 | Neighborhood Stabilization Program #3 | | | | | | | | | | | | |
| G | | 71 | Lighting Maintenance | | | | | | | | | | | | |
| G | | 72 | Assessment District Maintenance | | | | | | | | | | | | |
| G | | 73 | Tourism & Business Improvement Fund | | | | | | | | | | | | |
| G | | 74 | Storm Drain Maintenance District | | | | | | | | | | | | |
| G | | 80 | Measure K Capital | | | | | | | | | | | | |
| G | | 81 | Measure W | | | | | | | | | | | | |
| G | | 82 | Measure K - Maintenance | | | | | | | | | | | | |
| G | 1 | 83 | Strong Communities | | | | | | | | | | | | |
| G | 1 | 86 | Entertainment Venues | | | | | | | | | | | | |
| G | | 329 | Low & Moderate Income Housing | | | | | | | | | | | | |
| G | | | City Debt Service Fund | | | | | | | | | | | | |
| G | Debt | 231 | Successor Agency Debt Service Fund | | | | | | | | | | | | |
| G | | | CFD and 1915 ACT Debt Service | | | | | | | | | | | | |
| G | | | General Capital | | | | | | | | | | | | |
| G | Capital | | Capital Projects-Bond Funded | | | | | | 1 | | | | | | |
| G | ab | | Public Art | | | | | | | | | | | | |
| G | 0 | | Capital Grants | | | | | | | | | | | | |
| P | | | Parking Authority | | | | | | | | | | | | \vdash |
| P | Φ | | Water Utility | \vdash | | | | <u> </u> | | | | | | | \vdash |
| P | - is | 431 | Wastewater Utility | | | | | | | | | | | | $\vdash \vdash$ |
| Р | erp | | Stormwater Utility | \vdash | | | | | | | | | | | $\vdash\vdash$ |
| P | Enterprise | | Downtown Marina Complex | \vdash | | | | - | - | - | | | - | | $\vdash\vdash$ |
| P | Н Ш | 481 | | \vdash | | | | - | - | - | - | | - | | $\vdash\vdash$ |
| - | | | duciona C Covernmental D Preprietora | | | | <u> </u> | <u> </u> | L | <u> </u> | <u> </u> | | <u> </u> | | لــــا |

Fund Categories: F Fiduciary, G Governmental, P Proprietary

FUND – DEPARTMENT RELATIONSHIP

City funds by fund type and associated departments

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|-----------------------------------------------------|---------------------------------------------------|--------------------------------|
| Tommistratus Sis. Community Dev. Footomist Services | Munan Resources Municipal Utilities Police Police | Ublic Works Charter Offices |
| | | |

| Fund | Cub | Eund | | ₹° | ပိ | υ, | 47 | Ĺ. | ζ. | | 4 | ₹0 | | Ç, |
|------|------------------------|-----------|-----------------------------------------|----|----|----|----|----|-------|------|----------|----------|----------|----|
| Type | | Fund # | Fund Description | | | | | - | lonar | tmai | | | | |
| P | Type | 501 | | | | | | | epar | unei | <u>π</u> | I | | |
| P | - | | Computer Equipment Internal Service | | | | | | | | | | | |
| P | v | | Radio Equipment Internal Service | | | | | | | | | | | |
| P | - P | | Telephone Equipment Internal Service | | | | | | | | | | | |
| P | nternal Services funds | | | | | | | | | | | | | |
| - | ĕ | | Office Equipment Internal Service | | | | | | | | | | | |
| Р | <u>\</u> | | General Liability Insurance | | | | | | | | | | | |
| Р | Š | | Workers' Compensation | | | | | | | | | | | |
| P | la | | Health Benefits | | | | | | | | | | | |
| P | teri | | Unemployment | | | | | | | | | | | |
| Р | = | | LTD and Life Insurance | | | | | | | | | | | |
| Р | | | Retirement | | | | | | | | | | | |
| Р | | | Compensated Absence | | | | | | | | | | | |
| G | | | Arts Endowment | | | | | | | | | | | |
| G | े | 614 | | | | | | | | | | | | |
| G | enc | | Cady Endowment | | | | | | | | | | | |
| G | Ag A | | Wagner - General Special Revenue | | | | | | | | | | | |
| F | <u></u> | | Successor Agency | | | | | | | | | | | |
| G | Jen | | General Special Revenue | | | | | | | | | | | |
| G | Jar | | Parks & Recreation Trust | | | | | | | | | | | |
| G | Permanent / Agency | | Library Special Revenue Fund | | | | | | | | | | | |
| G | ۵ | 645 | Police Special Revenue | | | | | | | | | | | |
| G | | 646 | Fire Special Revenue | | | | | | | | | | | |
| G | | | Traffic Signals Citywide | | | | | | | | | | | |
| G | | 901 | Traffic Signals Zone 1 | | | | | | | | | | | |
| G | | 902 | Traffic Signals Zone 2 | | | | | | | | | | | |
| G | | 903 | Traffic Signals Zone 3 | | | | | | | | | | | |
| G | 1 | 904 | Traffic Signals Zone 4 | | | | | | | | | | | |
| G | 1 | 910 | Street Improvements Citywide - 910-915 | | | | | | | | | | | |
| G | ,, | 917 | Street Improvements Reg Traffic | | | | | | | | | | | |
| G | ĕĕ | | Community Recreation Centers - Citywide | | | | | | | | | | | |
| G | Ĭ. | | City Office Space | | | | | | | | | | | |
| G | ≝ | | Fire Station Citywide | | | | | | | | | | | |
| G | j 'è | | Library Citywide | | | | | | | | | | | |
| G | | | Police Station Expansion | | | | | | | | | | | |
| G | Public Facility Fees | | Parkland Citywide | | | | | | | | | | | |
| G | ď | | Street Trees | | | | | | | | | | | |
| G | | | Street Trees | | | | | | | | | | | |
| G | | | Street Light City Wide | | | | | | | | | | | |
| G | | | Street Light Zone 3 & 4 | | | | | | | | | | | |
| G | | | Street Lights Zone 5 | | | | | | | | | | | |
| G | | | Air Quality | | | | | | | | | | | |
| G | | | Public Facilities Fee Administration | | | | | | | | - | | \vdash | |
| G | | 999 | Fubile Facilities Fee Authinistration | | | | | | | | | | | |

Fund Categories: F Fiduciary, G Governmental, P Proprietary



COMMUNITY PROFILE

Government

Date of Incorporation: July 23, 1850

Form of Government: City Council/City Manager

City Charter Adopted: November 1922 Full-time Positions (authorized): 1,718

Per 1,000 population: 5.5

Sworn Police Officers (authorized): 485 Sworn Firefighters (authorized): 182

Area

Size: 64.75 square miles

Elevation: 13 feet above sea level

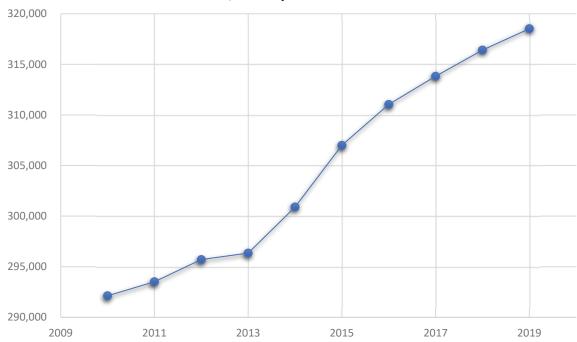
Population: 311,419

Stockton is the 13th largest city in California

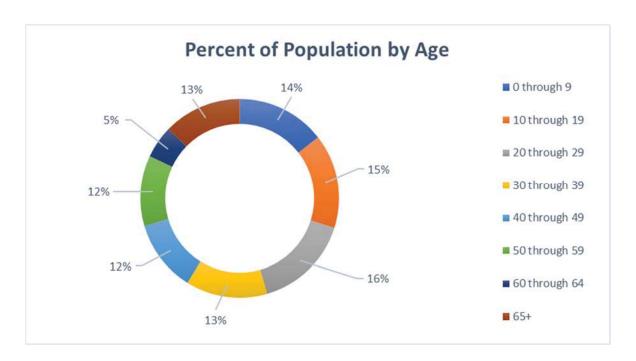
Population: Stockton has experienced steady positive population growth for the last ten years,

averaging 0.95% per year with an increase of 0.67% in 2019.

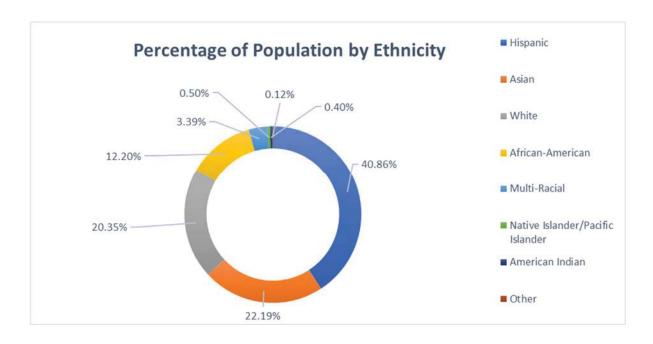
Stockton, CA Population Growth



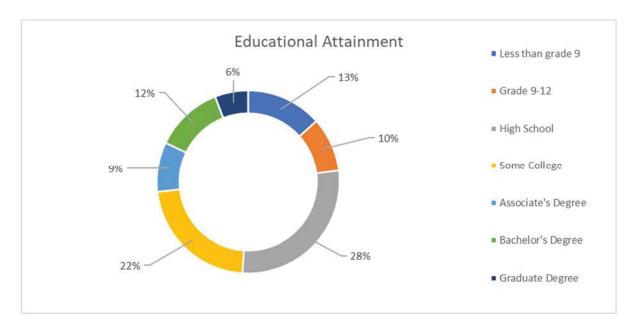
Percentage of population broken down by age group.



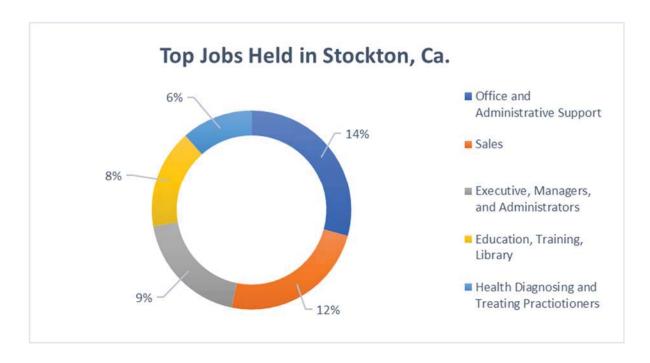
Stockton has a diverse population, with more than 40% of the population derived from Hispanic origin.



27% of Stockton's population has a college degree, with another 22% with some college education.

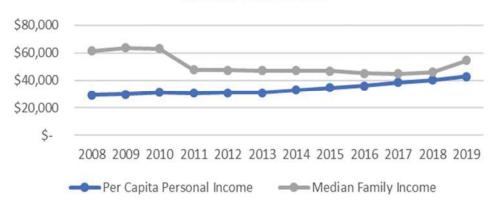


Stockton has a labor force of 139,677 with an unemployment rate of 6.7% which has positively decreased by 1.1% from 2018. Out of this labor force, 49% of jobs are comprised of the following top five career groups.



Households in Stockton earned a median yearly household income of \$54,640 during 2019, an increase of 19%.

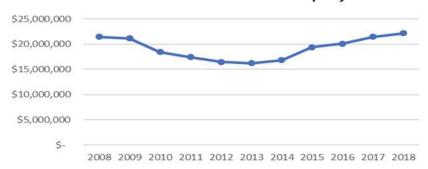




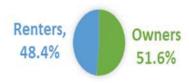
Property assessment values have steadily increased since 2013.

(Dollar amounts in thousands)

Assessed Value of Taxable Property



HOUSING (OWNERSHIP VS. RENTAL)



While the City has experienced sustained financial and economic stability, Stockton experienced a slight increase in serious crimes in the prior year.

Number of Major Reported Crimes Per Year

