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| 6 7 | Attorneys for Franklin High Yield Tax-Free Income Fund and Franklin California High Yield Municipal Fund | |
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| 9 | UNITED STATE | S BANKRUPTCY COURT |
| 10 | EASTERN DIST | TRICT OF CALIFORNIA |
| 11 | SACRAN | MENTO DIVISION |
| 12 | In re: | Case No. 12-32118 (CMK) |
| 13 | CITY OF STOCKTON, CALIFORNIA | A, D.C. No. OHS-15 |
| 14 | Debtor. | Chapter 9 |
| 15 | | Adv. Proceeding No. 13-02315-C |
| 161718 | WELLS FARGO BANK, NATIONAL ASSOCIATION, FRANKLIN HIGH YIELD TAX-FREE INCOME FUND, AND FRANKLIN CALIFORNIA HIC YIELD MUNICIPAL FUND, | FREE INCOME FUND AND FRANKLIN CALIFORNIA HIGH YIELD MUNICIPAL FUND'S EVIDENTIARY OBJECTIONS TO |
| 19 | Plaintiffs. | DIRECT TESTIMONY DECLARATION OF KENNETH |
| 20 | V. | DIEKER IN SUPPORT OF CONFIRMATION OF FIRST |
| 21 | CITY OF STOCKTON, CALIFORNIA | AMENDED PLAN FOR THE ADJUSTMENT OF DEBTS OF |
| 22 | Defendant. | CITY OF STOCKTON CALIFORNIA (NOVEMBER 15, 2013) |
| 23 | | Date: May 12, 2014 |
| 2425 | | Time: 9:30 a.m. Dept: C, Courtroom 35 Judge: Hon. Christopher M. Klein |
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Case 12-32118 Filed 04/25/14 Doc 1415

Franklin High Yield Tax-Free Income Fund and Franklin California High Yield Municipal Fund (collectively, "Franklin") respectfully submit the following evidentiary objections to the Direct Testimony Declaration Of Kenneth Dieker In Support Of Confirmation Of First Amended Plan For The Adjustment Of Debts Of City Of Stockton, California (November 15, 2013) [Docket Nos. 1369-76 / Adv. Pro. Docket Nos. 64-71]. Franklin incorporates herein its concurrently filed Motion To Exclude Portions Of Testimony Of Kenneth Dieker.

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| Franklin objects to the statements in this paragraph because they consist of opinion testimony that is inadmissible given that Mr. Dieker's knowledge, skill, experience training and education do not render him qualified as an expert regarding the matters to which he is testifying. FED. R. EVID. 702. Franklin incorporates herein its <i>Motion To Exclude Portions Of Testimony Of Kenneth Dieker</i> . Franklin also objects to this paragraph in its entirety because it purports to address whether the Agreements should be characterized as leases for bankruptcy purposes, and testimony in that regard is no longer relevant. FED. R. EVID. 401, 402. |
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GROUNDS FOR OBJECTION

Attached hereto as **Exhibit A** is a true and correct copy of the indenture for the 2009 Golf Course/Park Bonds ("Indenture"); attached hereto as Exhibit B is a true and correct copy of Stockton City Council Resolution No. 08-0372; and attached hereto as Exhibit C is a true and correct copy of Stockton Public Financing Authority Resolution No. 08-04. As reflected on page 1 of the Indenture, page 2 of the City Council Resolution, and page 2 of the PFA Resolution, the Financing Authority—not the City—authorized the issuance of the 2009 Golf Course/Park Bonds. It was the Financing Authority that issued the official statement for the 2009 Golf Course/Park Bonds ("Official Statement"), a true and correct copy of which is attached hereto as Exhibit D, on August 20, 2009. To accomplish the transaction, the City leased nonresidential real property to the Financing Authority, which subleased the property back to the City. Attached hereto as **Exhibits E** and **F** are true and correct copies of the lease to the Financing Authority and

the sublease to the City, respectively. The

PARAGRAPH OBJECTED TO

In its Summary Objection of Franklin

of Adjustment of Debts of City of Stockton, California (November 15, 2013) [Dkt. 1273]

mischaracterizes the 2009 Golf Course/Park

Bonds as a "loan" from Franklin to the City. This is a misstatement of the actual structure

High Yield Tax-Free Income Fund and Franklin California High Yield Municipal Fund to Confirmation of First Amended Plan

("Summary Objection"), Franklin

of the 2009 Golf Course/Park Bonds.

Franklin objects to the statements in this paragraph because Mr. Dieker's statements as to the terms and provisions of the referenced documents are not the best evidence thereof. FED. R. EVID. 1002.

| 1 | PARAGRAPH OBJECTED TO | GROUNDS FOR OBJECTION |
|------------|--|---|
| 2 | Financing Authority then assigned its right to receive rental payments (along with certain | |
| 3 | other rights relevant to the enforcement of remedies) under the lease agreement to a | |
| 4 | trustee. Finally, the Financing Authority issued the 2009 Golf Course/Park Bonds and transferred the proceeds to the City for | |
| 5 | expenditure on capital improvements. | |
| 6 | 5. Franklin purchased the 2009 Golf Course/Park Bonds in 2009, in the middle of | Franklin objects to the statements in this paragraph because Mr. Dieker's statements as to |
| 7 8 | the "Great Recession." In the Official Statement, Franklin was put on notice that the | the terms and provisions of the Indenture are not the best evidence of that agreement. FED. R. |
| 9 | City's economic condition was dire. The Official Statement contained a discussion of | EVID. 1002. Franklin objects to the underlined statements in this paragraph because they consist |
| 10 | Councilmember Dale Fritchen's request in February 2009 that the City Attorney's Office prepare "an informational presentation on | of opinion testimony that is inadmissible given that Mr. Dieker's knowledge, skill, experience training and education do not render him |
| 11 | municipal bankruptcy," noting how "everyday there's individuals who bump into me and tell | qualified as an expert regarding the matters to which he is testifying. FED. R. EVID. 702. |
| 12 | me, 'why doesn't the City just go bankrupt.'" Exhibit D, p. 27. As a result, the 2009 Golf | Franklin incorporates herein its Motion To Exclude Portions Of Testimony Of Kenneth |
| 13 | Course/Park Bonds reflect this higher risk by providing Franklin with a greater return. | Dieker. |
| 14 | 6. A proper understanding of the 2009 Golf Course/Park Bonds requires some historical | Franklin objects to the statements in this paragraph because they are not relevant. FED. |
| 15 | context. The Financing Authority originally approved the transaction on September 9, | R. EVID. 401, 402. Franklin incorporates herein its <i>Motion To Exclude Portions Of Testimony Of</i> |
| 16 17 | 2008. On September 15, 2008, however, Lehman Brothers filed for bankruptcy | Kenneth Dieker. |
| 18 | protection, leaving many investors shaken and many markets in free fall over the ensuing | |
| 19 | weeks. The Dow Jones Industrial Average dropped from 13,058 in the second quarter of 2008 to a low of 6,547 in the second quarter | |
| 20 | of 2009. Interest rates spiked as well. This is reflected in the pre-pricing book that I | |
| 21 | prepared for the August 2009 sale, which is described in greater detail below. Contained | |
| 22 | on page one of the pre-pricing book is a table of interest rates and on page two is a chart of | |
| 23 | the same interest rates showing the Bond Buyer 20-Bond Index, the Bond Buyer 11- Bond index and the Bond Buyer Revenue | |
| 24 | Bond index and the Bond Buyer Revenue Bond index along with both 10-yr and 30-yr U.S. Treasury rates over the previous year. | |
| 25 | The Bond Buyer indices are published each Thursday and are reflective of a pool of | |
| 26 | underlying transactions that make up the respective index. As displayed on these two | |
| 27 28 | pages, the Bond Buyer Revenue Bond Index went up from 5.17% on August 28, 2008 to 6.48% on October 16, 2008. Id. | |

| 1 | PARAGRAPH OBJECTED TO | GROUNDS FOR OBJECTION |
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| 2 | 7. The bond market in late 2008 through | Franklin objects to the statements in this |
| 3 | 2009 was understandably unstable. As one illustration of the bond market during this | paragraph because they are not relevant. FED. R. EVID. 401, 402. Franklin incorporates herein |
| 4 | period, I was the Financial Advisor on an AA-Water Revenue Bond transaction for another | its Motion To Exclude Portions Of Testimony Of Kenneth Dieker. |
| | Northern California city. The financing was to | Termem Brewer. |
| 5 | provide approximately \$18 million of new money for projects and be repaid over a 30- | |
| 6 | year period. The bonds were publicly offered in October 2008, but only a few buyers | |
| 7 | showed interest. Buyers appeared to be hoarding cash and sitting on the sidelines | |
| 8 | waiting to see the outcome of the financial crisis. The City was ultimately successful in | |
| 9 | placing the bonds as a private placement with | |
| 10 | a bank, but had to lower the amount issued to \$9.25 million and shorten the term to 25 | |
| 11 | years. | |
| 12 | 8. The bond market did stabilize somewhat when President George W. Bush signed the | Franklin objects to the statements in this paragraph because they are not relevant. FED. |
| 13 | Emergency Economic Stabilization Act (sometimes referred to as the Toxic Asset | R. EVID. 401, 402. Franklin incorporates herein its <i>Motion To Exclude Portions Of Testimony Of</i> |
| 14 | Relief Program ("TARP")) into law on October 3, 2008, which provided up to \$700 | Kenneth Dieker. |
| | billion to be used to purchase troubled assets. | |
| 15 | However, those same dollars were instead directly infused into the banking system to | |
| 16 | provide much needed liquidity. Interest rates remained very choppy through the end of | |
| 17 | 2008 with the Bond Buyer Revenue Bond Index dropping under 6.00% on November | |
| 18 | 13, 2008 but climbing again to 6.39% on December 11, 2008. At the beginning of | |
| 19 | 2009, interest rates began a steady decline | |
| 20 | reaching 5.67% on February 12, 2009. | |
| 21 | 9. In February of 2009, the City initially attempted to market the 2009 Golf | Franklin objects to the statements in this paragraph because they are not relevant. FED. |
| 22 | Course/Park Bonds. On February 19, 2009, the 2009 Golf Course/Park Bonds were | R. EVID. 401, 402. Franklin incorporates herein its <i>Motion To Exclude Portions Of Testimony Of</i> |
| 23 | offered in a public offering, and the City entered into a Bond Purchase Agreement with | Kenneth Dieker. Franklin also objects to the underlined portions of this paragraph to the |
| | RBC Capital Markets as the underwriter for | extent offered for the truth of the matters |
| 24 | the 2009 Golf Course / Park bonds, with closing (delivery of and payment for the 2009 | asserted, as they consist of inadmissible hearsay. FED. R. EVID. 801, 802. |
| 25 | Golf Course/Park Bonds) scheduled to occur approximately 2 weeks later. That same night, | |
| 26 | February 19, 2009, Councilmember Dale Fritchen requested information from the City | |
| 27 | Attorney's office on municipal bankruptcy as described above. The buyers of the 2009 Golf | |
| 28 | Course/Park Bonds who had placed orders with RBC Capital Markets, upon hearing this | |

| 1 | PARAGRAPH OBJECTED TO | GROUNDS FOR OBJECTION |
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| 1 | information, demanded that the City release | GROUNDO I OR ODUDO HON |
| 2 | them from those orders, and RBC was forced to request that the City cancel the sale | |
| 3 | pursuant to the Bond Purchase Agreement. The City granted the buyers' request. The | |
| 4 | deal then sat dormant for a number of months. | |
| 5 | 10. Later that year, RBC Capital Markets investment banker Bob Williams approached | Franklin objects to the statements in this paragraph because they are not relevant. FED. |
| 6 | me about reviving the deal. His firm had a | R. EVID. 401, 402. Franklin incorporates herein |
| 7 | potential buyer (Franklin) interested in the 2009 Golf Course/Park bonds. The City was still interested in moving forward and the | its Motion To Exclude Portions Of Testimony Of Kenneth Dieker. |
| 8 | still interested in moving forward and the financing team began the process of updating | |
| 9 | the official statement and the underlying rating. By that time, Councilmember Fritchen | |
| 10 | had publicly raised the risk of bankruptcy and developers had begun petitioning the City | |
| 11 | Council for lower development fees in response to the economic downturn. The City | |
| 12 | was in shaky economic condition, and the interest rates on the 2009 Golf Course/Park | |
| 13 | Bonds and their two-term bond structure reflect that risk. | |
| 14 | 11. Based on my 23 years of experience in | Franklin objects to the statements in this |
| 15 | this field (as of 2009), I believe that the 2009 Golf Course/Park Bonds, compared to the | paragraph because they are not relevant. FED. R. EVID. 401, 402. Franklin incorporates herein |
| 16 | City's other existing bond issuances and to bond transactions of other issuers being | its Motion To Exclude Portions Of Testimony Of Kenneth Dieker. |
| 17 | offered at the time, were sold to Franklin at higher yields and with a term bond structure | |
| 18 | that clearly compensated Franklin for their risky investment. Attached hereto as | |
| 19 | Exhibit G is a true and correct copy of the pre-pricing book that I prepared for the | |
| 20 | August 2009 sale, which contains general market interest rate historical information and | |
| 21 | recent municipal market articles, and compares the 2009 Golf Course/Park Bonds | |
| 22 | with other bond deals from the same time period. | |
| 23 | 12. It is part of my normal process when | Franklin objects to the statements in this |
| 24 | pricing bonds to prepare a pre-pricing book that shows general market interest rates, | paragraph because they are not relevant. FED. R. EVID. 401, 402. Franklin incorporates herein |
| 25 | articles related to the bond market at the time of the sale, and several comparable sales for | its Motion To Exclude Portions Of Testimony Of Kenneth Dieker. |
| 26 | other transactions being sold around the same time. I use this book to educate the issuer at | |
| 27 | the time of sale as to the market conditions, allowing the issuer to make an informed | |
| 28 | decision about the final pricing. As the comparison in Exhibit G demonstrates, | |

| 1 | PARAGRAPH OBJECTED TO | GROUNDS FOR OBJECTION |
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| 2 | Franklin offered to purchase the deal with two | |
| 3 | term bonds: one with a coupon of 6.75% with a yield to maturity of 7.00% maturing in 2029 | |
| | with sinking fund payments from 2013 to 2029, and another with a coupon of 7.00% | |
| 4 | with a yield to maturity of 7.15% maturing in 2038 with sinking fund payments from 2030 | |
| 5 | to 2038. Term Bonds are typically used to | |
| 6 | aggregate the principal amount of the offering into larger single maturities with a single | |
| 7 | interest rate based on the maturity date. Principal is amortized through sinking | |
| 8 | account payments that pay off portions of the term bond early. In my experience, this | |
| 9 | structure is preferred by large institutional buyers who want a large single maturity, and | |
| 10 | are not willing to accept a lower rate for earlier amortization. In contrast, a serial bond | |
| 11 | structure takes advantage of the yield curve (the fact that interest rates tend to be lower for | |
| 12 | shorter maturities) by breaking each principal amortization payment into a separate bond | |
| 13 | with its own maturity. This achieves a lower overall cost for the issuer, but means many | |
| 14 | smaller pieces of the bonds and a lower return to an institutional buyer who wants to buy a | |
| 15 | large amount of a transaction. The 2009 Golf Course/Park Bonds had only two large term | |
| 16 | bonds, and no serial bonds, because they were designed for a single purchaser – Franklin. | |
| 17 | 13. When I compare this to the other deals | Franklin objects to the statements in this |
| 18 | from the same time period, all of them have both a serial and term structure where the | paragraph because they are not relevant. FED. R. EVID. 401, 402. Franklin incorporates herein |
| 19 | serial maturities allow an issuer to take advantage of lower yields at the shorter end of | its Motion To Exclude Portions Of Testimony Of Kenneth Dieker. |
| 20 | the yield curve only terming bonds for a particular institution or at the long end of the | |
| 21 | yield curve where the curve flattens. The presentation I prepared uses the AAA | |
| 22 | Standard and Poor's ("S&P") scale published each day in the Bond Buyer and compares, on | |
| 23 | a maturity by maturity basis, the spread to the AAA S&P scale from the date of that sale to | |
| 24 | the spread on the date of the 2009 Golf Course/Park Bonds sale. The tables also compare the actual spreads between deals. | |
| 25 | | |
| 26 | 14. At the time of the issuance of the 2009 Golf Course/Park Bonds, the City was rated A | Franklin objects to the statements in this paragraph because they are not relevant. FED. |
| 27 28 | by Standard & Poor's with a Negative Outlook. However, at that time in general, the market considered lease transactions with a general fund promise to pay and underlying | R. EVID. 401, 402. Franklin incorporates herein its Motion To Exclude Portions Of Testimony Of Kenneth Dieker. |

| 1 | PARAGRAPH OBJECTED TO | GROUNDS FOR OBJECTION |
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| 2 | leased assets to be stronger than other transactions, such as redevelopment tax | |
| 3 | increment or land-secured assessment and Mello-Roos transactions, but not as strong as | |
| 4 | general obligation transactions with the ability to put the full amount of debt service | |
| 5 | on the property tax role and collect on property owner tax bills or water and sewer | |
| 6 | bonds backed by the ability to increase user rates and charges. | |
| 7 | 15. Comparing the S&P spread allows an | Franklin objects to the statements in this |
| 8 | issuer to evaluate deals that may be sold at different times. Spreads do widen and narrow | paragraph because they are not relevant. FED. R. EVID. 401, 402. Franklin incorporates herein |
| 9 | from time to time so the closer to the sale date, the less likely the analysis will pick up | its Motion To Exclude Portions Of Testimony Of Kenneth Dieker. |
| 10 | spread movements. This is not an exact science, and the municipal market is not as | |
| 11 | efficient as pricing on U.S. Treasuries and stocks. However, as reflected by the | |
| 12 | Comparable Sales analysis in Exhibit G, the spreads for the BBB-rated (lower rating than | |
| 13 | the 2009 Golf Course/Park Bonds) San Francisco Redevelopment Financing | |
| 14 | Authority, Tax Allocation Bonds deal sold on August 20, 2009 ranged anywhere from | |
| 15 | +217bp in 2013, +187bp in 2029 to +180bp in 2038 over the AAA S&P scale. Exhibit G at | |
| 16 | 1. Tax allocation bonds were considered weaker credits because the agencies have no | |
| 17 | taxing authority and are subject to movements in assessed values, compared with the City's | |
| 18 | General Fund, the source of payment for the 2009 Golf Course/Park Bonds, which can pay | |
| 19 | from all available resources. Even the S&P Arated (same rating as the 2009 Golf | |
| 20 | Course/Park Bonds) Lancaster Redevelopment Agency deal sold on August | |
| 21 | 17, 2009 ranged from +225bp in 2013, +196bp in 2029 to +207bp in 2038. | |
| 22 | 16. One can make the same comparison for | Franklin objects to the statements in this |
| 23 | each of the deals on the four comparable sales pages. The City of Oakland, General | paragraph because they are not relevant. FED. R. EVID. 401, 402. Franklin incorporates herein |
| 24 | Obligation Bonds from July 22, 2009 show the narrowest spreads, ranging from +83bp in | its Motion To Exclude Portions Of Testimony Of Kenneth Dieker. |
| 25 | 2013, +92bp in 2029 to +105.2bp in 2038. In contrast, the 2009 Golf Course/Park Bonds | |
| 26 | range from +531bp in 2013, +243bp in 2029 to +221bp in 2038 for an average non- | |
| 27 | weighted spread of +308.5bp as compared to the +197.1bp for the San Francisco issue, | |
| 28 | +216bp for the Lancaster issue, and +101.1bp for the Oakland issue. Moreover, Franklin | |

| 1 | PARAGRAPH OBJECTED TO | GROUNDS FOR OBJECTION |
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| 2 | offered to buy these as two term bonds with sinking fund payments at 6.75% and 7.00% | |
| 3 | respectively, meaning that the City pays that interest rate for the entire term of the bond, | |
| 4 | compared to transactions where a serial and term structure is used to reduce the cost to the issuer. The bottom line is that Franklin | |
| 5 | obtained a beneficial spread to other comparable issues of between 92.5 bp | |
| 6 7 | (.925%) and 207.4 bp (2.074%) for the 2009 Golf Course/Park Bonds. | |
| 8 | 17. In light of this analysis, I believe | Franklin objects to the statements in this |
| 9 | Franklin saw an investment opportunity where other buyers were wary, and that in exchange, Franklin could obtain higher yields | paragraph because they are not relevant. FED. R. EVID. 401, 402. Franklin incorporates herein its <i>Motion To Exclude Portions Of Testimony Of</i> |
| 10 | than other comparable issues pricing around the same time. | Kenneth Dieker. To the extent Mr. Dieker offers the testimony in this paragraph in his capacity as |
| 11 | | a fact witness, Franklin objects to it because it is speculative and lacks foundation. FED. R. |
| 12 | | EVID. 602. Franklin further objects to this paragraph because it contains improper opinion testimony that is not rationally based on Mr. |
| 13 14 | | Dieker's perception and is not helpful to clearly understand his testimony or to determine a fact |
| | | in issue. FED. R. EVID. 701. |
| 15 16 | 19. On pp. 46-47 of its Summary Objection, Franklin presents a chart that | Franklin objects to the statements in this paragraph because Mr. Dieker misstates the |
| 17 | purports to show the distributions that the City will make to Ambac, Assured, and NPFG. This chart is seriously misleading, and | contents of Franklin's objection and his statements as to its contents are not the best evidence of that document. FED. R. EVID. |
| 18 | does not accurately characterize the settlements that the City reached with these | 1002. |
| 19 | creditors. | |
| 20 | 20. The first major flaw in Franklin's characterization of the settlement distributions | Franklin objects to the statements in this paragraph because Mr. Dieker misstates the |
| 21 | to Ambac, Assured, and NPFG is that Franklin fails to take into account the | contents of Franklin's objection and his statements as to its contents are not the best |
| 22 | valuable concessions that each settlement gave the City. The most valuable concession | evidence of that document. FED. R. EVID. 1002. To the extent Mr. Dieker offers the |
| 23 | was the reduction of the potential exposure for the General Fund to provide any subsidy | testimony in this paragraph in his capacity as a fact witness, Franklin objects to it because it is |
| 24 | to make future debt service payments on the restructured transactions. Because of the | speculative and lacks foundation. FED. R. EVID. 602. Franklin further objects to this |
| 25 | importance of the General Fund to the City's financial health, limiting its long-term | paragraph because it contains improper opinion testimony that is not rationally based on Mr. |
| 26 | exposure is essential to the City's continuing viability. | Dieker's perception and is not helpful to clearly understand his testimony or to determine a fact in issue. FED. R. EVID. 701. |
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| 1 | PARAGRAPH OBJECTED TO | GROUNDS FOR OBJECTION |
| 2 3 | 21. Second, Franklin's chart fails to mention the collateral implicated by each deal. Ambac, Assured, and NPFG each | Franklin objects to the statements in this paragraph because Mr. Dieker misstates the contents of Franklin's objection and his |
| 4 | control collateral that is significantly more valuable to the City's ongoing health than the | statements as to its contents are not the best evidence of that document. FED. R. EVID. |
| 5 | leased properties underlying the 2009 Golf Course/Park Bonds. The properties | 1002. To the extent Mr. Dieker offers the testimony in this paragraph in his capacity as a |
| 6 | underlying the debt insured by each of these creditors serve important municipal functions, and the City, in the exercise of its business | fact witness, Franklin objects to it because it is speculative, and lacks foundation. FED. R. EVID. 602. Franklin further objects to this |
| 7 | judgment, has determined that they cannot be sacrificed. | paragraph because it contains improper opinion testimony that is not rationally based on Mr. |
| 8 | | Dieker's perception and is not helpful to clearly understand his testimony or to determine a fact |
| 9 | | in issue. FED. R. EVID. 701. |
| 10 11 | 22. Finally, Franklin's chart is simply wrong on some of the numbers for the settlements with Ambac, Assured, and NPFG: | Franklin objects to the statements in this paragraph because Mr. Dieker misstates the contents of Franklin's objection and his |
| 12 | <u>Ambac Settlement</u> . The Ambac Bonds, aka the Certificates of Participation, Series | statements as to its contents are not the best evidence of that document. FED. R. EVID. |
| 13 | 2003 A&B (Housing Projects) ("2003 COPS"), are insured by Ambac. The 2003 | 1002. To the extent Mr. Dieker offers the testimony in this paragraph in his capacity as a |
| 14 | COPs were sold as a General Fund lease transaction with the leased premises as the | fact witness, Franklin objects to it because it is speculative, and lacks foundation. FED. R. EVID. 602. Franklin further objects to this |
| 15 | Main Police Facility, Fire Stations 1, 5 and 14 and the Maya Angelou Library. These are | paragraph because it contains improper opinion testimony that is not rationally based on Mr. |
| 16 | essential City assets that provide, at least in the case of the Main Police Facility and the three fire stations, a critical health and safety | Dieker's perception and is not helpful to clearly understand his testimony or to determine a fact |
| 17 | function for the City. In addition to the lease payments by the City, the 2003 COPs are | in issue. FED. R. EVID. 701. Franklin also objects to this paragraph because Mr. Dieker's |
| 18 19 | payable under a Reimbursement Agreement from 20% housing set-aside tax increment | statements as to the terms and provisions of the referenced settlements are not the best evidence of that agreement. FED. R. EVID. 1002. |
| 20 | which encompasses all of the City's project areas. The 2003 COPs are also subordinate to | Franklin incorporates herein its concurrently filed Evidentiary Objections To Direct |
| 21 | tax allocation housing bonds sold by the redevelopment agency in 2006. The City negotiated with Ambac to structure a deal that | Testimony Declaration Of Vanessa Burke in Support of Confirmation Of First Amended Plan |
| 22 | capped the amount of General Fund subsidy required in any given year to 80.50% of | For The Adjustment Of Debts Of City Of Stockton, California (November 15, 2013). |
| 23 | annual debt service. First, to the extent | |
| 24 | needed, the reserve fund for the bonds will be used to pay any shortfall of debt service until exhausted. If a shortfall remains, the General | |
| 25 | Fund will subsidize payments up to 80.50% of annual debt service. If the City reaches the | |
| 26 | 80.50% cap, Ambac will make any remaining payments until bondholders are paid in full. If | |
| 27 | and when tax increment grows in excess of annual debt service, the Ambac payments will | |
| 28 | be on the Recognized Obligation Payments Schedule ("ROPS"), a schedule delineating | |

| 1 | PARAGRAPH OBJECTED TO | GROUNDS FOR OBJECTION |
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| 2 | the enforceable obligations of Stockton's | |
| 3 | former Redevelopment Agency, to be repaid from tax increment. Once the Ambac payments are repaid in full, any draws on the | |
| 4 | reserve fund will also be on the ROPS to be | |
| 5 | repaid from tax increment. Since the structured transaction revolves around | |
| 6 | changes in assessed values within all the project areas and the ultimate receipt of tax | |
| 7 | increment from those project areas, it is impossible to predict the present value | |
| 8 | impairment to Ambac. If economic growth in the City returns, it is likely this obligation will | |
| 9 | be paid in full. However, the timing of those repayments could be delayed depending on | |
| 10 | how much tax increment is available each year and how much the Ambac payments accrue interest before they are repaid. | |
| 11 | <u>NPFG SEB Settlement</u> . The NPFG SEB Bonds, aka the 2006 Lease Revenue | |
| 12 | Refunding Bonds, Series A, were sold as a standard General Fund lease transaction with | |
| 13 | the Stewart/Eberhart Building and the adjacent parking garage as the leased | |
| 14 | premises. Also known as the Essential Services Building, the Stewart/Eberhart | |
| 15 | Building houses many essential city departments including Public Works. Because | |
| 16 | of the essential status of the leased premises, the City assumed this lease, has made all | |
| 17 | payments in full and on time and the bonds remain unimpaired. | |
| 18 | NPFG Arena Settlement. The NPFG | |
| 19 | Arena Bonds, aka the Redevelopment Agency of the City of Stockton, Revenue Bonds, Series 2004, were sold as a General Fund | |
| 20 | lease transaction pursuant to which the City makes leases payments to the Redevelopment | |
| 21 | Agency (now the Successor Agency to the Redevelopment Agency) for the right to the | |
| 22 | use and occupancy of the Stockton Events Center and Arena. In addition, there is a | |
| 23 | pledge of tax increment from the West End Project Area where Pledge Payments are | |
| 24 | made to the City under a Pledge Agreement | |
| 25 | and those monies are used to pay debt service each year. If there is a shortfall, the General | |
| 26 | Fund provides a backstop to subsidize any required payment not otherwise satisfied. The | |
| 27 | City and NPFG negotiated knowing that the Pledge Payments will be paid regardless of | |
| 28 | the General Fund payments. Currently tax increment from the West End project area is | |

| 1 | PARAGRAPH OBJECTED TO | GROUNDS FOR OBJECTION |
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| 2 | not sufficient to fully repay the bonds each year. The City and NPFG agreed to a reduced | |
| 3 | schedule of payments and took this agreement | |
| 3 | to the California Department of Finance for approval under AB x1 26 and AB 1484 | |
| 4 | provisions. The General Fund remains as the | |
| 5 | backstop, but on a schedule that further reduces the need for future General Fund | |
| 6 | subsidies. The City was faced with a possible shuttering of the facility and the possible | |
| 7 | collateral economic damage to the downtown while the local taxpayers would still be | |
| 8 | paying for the obligation in full from property tax payments paid via tax increment. The | |
| 9 | actual repayment of this obligation, much like on the 2003 COPs, is dependent upon future assessed values and the flow of tax increment. | |
| 10 | NPFG Parking Settlement. NPFG | |
| 11 | Parking Bonds aka Lease Revenue Bonds, Series 2004 (Parking and Capital Projects). | |
| 12 | These bonds were sold as a standard lease transaction with three parking garages (Arena, | |
| 13 | Ed Coy and Market Street) serving as the leased premises. The City and NPFG agreed | |
| 14 | to form a new Parking Authority, the City agreed to move all of the City's parking assets | |
| 15 | into the new Parking Authority, and NPFG agreed to a reduced payment schedule in | |
| 16 | exchange for a gross revenue pledge from the new Parking Authority revenues. The leased | |
| 17 | assets remain the same, and the City anticipates that the parking revenues—as | |
| 18 | opposed to the General Fund—will pay the debt service on the restructured obligation. | |
| 19 | Assured Guaranty Settlement. The Assured Guaranty Settlement affects both the | |
| 20 | Pension Obligation Bonds, aka 2007 Taxable Pension Obligation Bonds, Series A and | |
| 21 | Series B (the "POBs"), and the Assured Office Bonds, aka the Variable Rate Demand | |
| 22 | Lease Revenue Bonds, 2007 Series A and | |
| 23 | Taxable 2007 Series B (Building Acquisition Financing Project) (the "VRDOs"). Assured | |
| 24 | Guaranty has asserted that the POBs have | |
| 25 | special status because they represent the same underlying liability as the City's other pension funding obligations (which are being | |
| 26 | assumed under the Plan) and are thus obligations imposed by law (which City | |
| 27 | confirmed at the time of issuance of the POBs through a validation action under California | |
| 28 | Code of Civil Procedure section 860 et seq.). The Assured Guaranty Settlement shifts the | |

| 1 | PARAGRAPH OBJECTED TO | GROUNDS FOR OBJECTION |
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| 2 | proposed "Ask" payments originally slated for the Assured Office Bonds to the POBs | |
| 3 | along with \$250,000 of additional payments each year starting in 2023. The City also | |
| 4 | agreed to pay the portion of debt service payable on the POBs from restricted funds to | |
| 5 | the POBs. These restricted fund payments would otherwise go to pay pension benefits or | |
| 6 | to repay the POBs; these restricted funds are not part of the General Fund. | |
| 7 | At the time of the "Ask", the restricted fund payments were estimated at 17.38%, | |
| 8 | consisting primarily of water/sewer, gas tax, and Measure W funds. The ratio of City | |
| 9 | employees compensated solely or partially from the General Fund and those | |
| 10 | compensated from Restricted Funds varies from year to year, depending on, among other | |
| 11 | things, the number of employees paid from each fund. Based on historical and projected | |
| 12 | data, a reasonable estimate of the amount of | |
| 13 | pension obligations that are funded from Restricted Funds is about 17%. Assured and | |
| 14 | the City agreed on this percentage as a fixed amount each year. Because approximately | |
| 15 | 17% of City's pension obligations may lawfully be funded by special fund revenue, | |
| 16 | such revenues may be used to pay 17% of the debt service obligations on the POBs. | |
| 17 | The VRDOs were sold as a standard General Fund lease with 400 E. Main serving | |
| 18 | as the leased premises. In exchange for shifting the "Ask" payments from the VRDOs | |
| 19 | to the POBs, Assured agreed to terminate the lease payments under the VRDOs. The City | |
| 20 | also entered into a near-term lease for office space in the building to turn such space into | |
| 21 | City Hall. Although from the City's perspective the VRDOs obligation was | |
| 22 | terminated, the City agreed to possession by Assured of 400 E. Main with title to shift at | |
| 23 | some future date. The Assured POBs settlement was an essential part of the overall | |
| 24 | deal struck between the City and Assured, overseen by Judge Perris, which was | |
| 25 | necessary to ensure the City's continued use of 400 E. Main for the next 12 years. | |
| 26 | The Assured POBs settlement provides for payments from the City's restricted funds, | |
| 27 | which the City believes will be available to make those payments. The POBs funded | |
| 28 | payment of pension benefits for City employees, including current and retired City | |

| 1 | PARAGRAPH OBJECTED TO | GROUNDS FOR OBJECTION |
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| 2 | employees whose compensation and benefits were paid by monies from the General Fund | |
| 3 | as well as those whose compensation and benefits were paid by monies from Restricted | |
| 4 | Funds. As explained in the declaration of Vanessa Burke in support of the City's | |
| 5 | eligibility for bankruptcy relief [Dkt. No. 62], such Restricted Funds may not be used to pay | |
| 6 | General Fund obligations unrelated to such Restricted Funds. They may, however, be | |
| 7 | used to pay obligations related to the Restricted Funds. | |
| 8 | Assured also is entitled to certain Contingent Payments based on a formula that | |
| 9 | measures the amount of those payments by reference to the amount by which the City's | |
| 10 | general fund revenues exceed the City's budget forecast over time. There is no | |
| 11 | assurance that any contingent payments will be made and the amount of those payments | |
| 12 | cannot therefore be calculated or determined at the present time. | |
| 13 | Exhibit G (pre-pricing book) | Franklin objects to the admission of this pre- |
| 14 | | pricing book because it consists of opinion testimony that is inadmissible given that Mr. |
| 15 | | Dieker's knowledge, skill, experience training and education do not render him qualified as an |
| 16 17 | | expert regarding the matters contained therein. FED. R. EVID. 702. Franklin incorporates herein its <i>Motion To Exclude Portions Of Testimony Of Kenneth Dieker</i> . |
| 18 | | Testimony Of Kennein Dieker. |
| 19 | Dated: April 25, 2014 JONES DAY | |
| 20 | | |
| 21 | By: <u>/s/ Joshua D. Morse</u> James O. Johnston | |
| 22 | Joshua D. Morse Charlotte S. Wasserstein | |
| 23 | | |
| 24 | Attorneys for Franklin High Yield Tax-Free Income Fund and Franklin California High | |
| 25 | Yiel | d Municipal Fund |
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