

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

# FOR THE FISCAL YEAR ENDED JUNE 30, 2016 CITY OF STOCKTON, CALIFORNIA

Prepared and Issued by Administrative Services Department

MATT PAULIN
Chief Financial Officer





## CITY OF STOCKTON



INTRODUCTORY SECTION



#### City of Stockton Comprehensive Annual Financial Report For the year ended June 30, 2016

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December 31, 2016

To the Honorable Mayor, City Council, Audit Committee and the Citizens of the City of Stockton, California

The Stockton City Charter, federal grant regulations and agreements with investors require the City of Stockton, California ("City") to publish a complete set of financial statements presented in conformance with Generally Accepted Accounting Principles ("GAAP") and audited by a firm of licensed certified public accountants. Pursuant to that requirement, we respectfully submit the Comprehensive Annual Financial Report ("CAFR") of the City of Stockton for the fiscal year ("FY") ended June 30, 2016.

Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge, the data, as presented, is accurate in all material aspects; and is presented in a manner designed to fairly set forth the financial position and results of operations of the City as measured by the financial activity of its various funds. This report contains all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs.

An overview of the City's financial activities for the fiscal year is discussed in detail in the Management's Discussion and Analysis ("MD&A") section of the CAFR.

#### PROFILE OF THE GOVERNMENT

The City of Stockton is located in the center of California's San Joaquin Valley and is the seat of San Joaquin County. Stockton is located about 80 miles east of the San Francisco Bay Area and 40 miles south of Sacramento, the Capitol of California.

One of the oldest cities in the State of California, Stockton was founded in 1849 and incorporated in 1850. In 1888, the voters approved Stockton's first local Charter, which was ratified by the State Legislature in 1889. The current Charter approved by the voters in November 1922 and became effective in 1923. This Charter changed the City from a commission form of government to the current City Council – City Manager form of government. Under the Council-Manager form of government, policy- making and legislative authority are entrusted to the City Council. The Mayor and representatives from six districts are chosen by city-wide election for staggered four-year terms, with a two-term limit. Stockton's voters eliminated citywide voting for council districts in the November 2016 election. The City Manager is responsible for carrying out the policies and ordinances of the City Council, appointing department heads and overseeing the operation of the City. The City Council appoints the City Manager, City Attorney, City Auditor, and City Clerk.

The City Charter has been amended many times since 1922, with the most recent amendments approved by voters in November 2016. Those amendments eliminated city-wide voting for council districts, modified the Mayor's compensation, powers and duties, and made several changes related to budget and fiscal affairs.

The City provides a full range of municipal services including police and fire protection, community development, economic development and affordable housing, public works and street maintenance, parks, recreational services, libraries, and water, wastewater and stormwater utilities. The City serves approximately 55% of water accounts in the City while the California Water Service Company, an investor-owned company, provides water service to 42%, and San Joaquin County provides water service to the remaining 3%.

This report includes the financial activity of the Stockton Public Financing Authority, a separate legal entity controlled by the City. The Successor Agency to the Redevelopment Agency of the City of Stockton's financial statements are reported as a private-purpose trust fund in these financial statements.

The Council is required to adopt an annual budget following a public hearing to review the proposed annual budget. This annual budget serves as the foundation for the City's financial planning and control. The budget is prepared by fund, function (and department, e.g., police). Department heads may transfer budget appropriations within a department as they see fit. Transfers between General Fund departments, however, need City Council approval. Outside the General Fund, the City Manager has authority to transfer budget appropriations at the fund level.

#### THE LOCAL ECONOMY

The City encompasses nearly 65 square miles and is surrounded by the fertile lands of the San Joaquin Valley and is home to the furthest inland deep water seaport in California. The City has a diversified economic base as a regional center for commerce, both in agricultural and manufacturing export trade activities. Its distribution of sales tax producing businesses mirrors the diversity of the average of all California cities. The University of the Pacific, California State University-Stanislaus, Stockton campus, Humphries College and San Joaquin Delta Community College are all located in Stockton. Four school districts serve K-12 students within the City limits.

In January 2015, Stockton's population was 315,592 according to the California Department of Finance, which represents a 0.8% increase over last year's population estimate of 312,990. The latest University of the Pacific ("UOP") forecast projects that the population in the Stockton metropolitan area will continue to increase at a rate of approximately 1.5% from 2016 through 2020. As the 13th largest city in California, Stockton is comparable in size to other cities such as Pittsburgh, St. Paul, Cincinnati, and Buffalo.

According to UOP's Eberhardt School of Business, Business Forecasting Center, the Stockton Metropolitan Statistical Area, which includes the City of Stockton and surrounding areas, will continue to have the fastest economic growth of inland regions as it is closest to the Bay Area and its dynamic economy. Employment growth is on track for a 3.7% gain in 2016 and is projected to remain above 3% in San Joaquin County for 2017, the fastest of all Northern California metro areas.

The area's unemployment rate is expected to decrease from 8.2% in 2016 to 8.1% in 2017 and maintain at that level through 2020. Unemployment rates remain higher than the 2016 State of California average of 5.5% and the San Francisco average of 3.2%.

Real personal income is expected to increase 3.2% between 2015 and 2016 and will continue to grow approximately 3% to 3.2% each year through 2020. Per capita income, expected to be \$40,200 in 2017, will increase each year through 2020, reaching \$44,900 in 2020.

Housing starts are gradually expected to increase beginning in 2017. The median home value in Stockton is approximately \$232,000, which represents a 10.6% increase over the past year. Home prices are expected to continue to rise in 2017 by over 6% with sales volume staying stable.

#### FINANCIAL CONDITION HIGHLIGHTS

Financial results for the year compare favorably with budget estimates in most areas of the City's operations. For the General Fund, financial results for the year were better than estimated. Expenditures (including encumbrances and carryovers and other uses of funds) came in 7.7% under budget. Revenues (including other sources of funds) were 3.4% above projections. As a result, the General Fund balance at June 30, 2016 (excluding related funds), of \$62.5 million was combined with prior year reserve funds of \$16.5 million (including closing out the bankruptcy fund) and reduced by \$8.4 million in continued appropriations for a total of \$70.5 million available to fund reserves.

In March 2016, the City Council adopted a new reserve policy that calls for the City to maintain a 17% operating reserve and establishes additional reserves for known contingencies, unforeseen revenue changes, infrastructure failures, and catastrophic events. Additionally, the new policy establishes an automatic process to deposit one-time revenue increases and expenditure savings into the reserves. These new policies are consistent with the Government Finance Officers' Association (GFOA) best practice recommendations and Governmental Accounting and Standards Board (GASB) guidance.

The \$70.5 million is sufficient to fund the 17% operating reserve (\$34 million) set aside \$31 million for known contingencies and \$5 million for the other reserve categories.

The Statement of Net Position (revenues and sources of funds less expenses and uses of funds) for the City is approximately \$1.1 billion and is approximately \$21.1 million higher, or 1.9%, than the prior fiscal year, mostly in Governmental Activities.

#### The City's Long-Range Financial Plan

The City maintains a comprehensive and detailed 30-year Long-Range Financial Plan ("L-RFP"), which provides a long-term forecast for the City's General Fund and the impacts of other funds on the General Fund. The City prepared the L-RFP in connection with its bankruptcy filing and shows, over time, the City's return to fiscal health and provides for an increase in its organizational capacity to, once again, be cash, service, and budget solvent. The L-RFP was originally based on the Plan of Adjustment that includes certain assumptions and agreements reached with the City's capital market creditors but has been continually modified based on updated information and experience. Though the variables underlying these assumptions may change with time, the L-RFP is a model of likely fiscal performance in a conservative and realistic manner. The L-RFP is prudently conservative but, as are all forecasts, subject to the risk that its underlying assumptions could change or not materialize.

For more detailed analysis of the financial performance of the City, refer to the Management's Discussion and Analysis sections titled *Financial Analysis of the City's Funds* and *General Fund Budgetary Highlights*.

Measure A, a Voter Approved 3/4 Cent Transactions and Use Tax (Sales Tax)

To maintain fiscal sustainability and aid the City in its exit from bankruptcy, voters approved Measure A on November 5, 2013, which annually generates around \$29 million in sales tax revenues. A companion non-binding advisory measure, Measure B, recommends the City spend 65% of the new sales tax proceeds for law enforcement and crime prevention services, such as those described in the City's Marshall Plan on Crime. The other 35% is to be used to pay for the City's efforts to end bankruptcy and to provide services to residents, businesses and property owners.

Measure M, a Voter Approved 1/4 Cent Transactions and Use Tax (Sales Tax)

In November 2016, Stockton's voters approved Measure M, which is estimated to generate approximately \$9 million annually for 16 years. The new revenues can only be used for library and recreation services, which were significantly reduced by the City during bankruptcy and the Great Recession.

#### Remarketing of City Debt

During FY 2016-17, the City, through the Stockton Public Financing Authority, refunded over \$44 million of land-secured debt that provided net present value savings of approximately \$14 million to Stockton residents and over \$4 million for City capital projects.

The Successor Agency to the Redevelopment Agency of the City of Stockton also refunded over \$123 million of bonds issued by the City's former Redevelopment Agency, which will save over \$42 million, of which approximately \$340,000 per year will be realized as new revenues to the City. The refunding also eliminated two related settlement agreements reached with bond insurers Ambac and National Public Finance Guarantee during the Chapter 9 bankruptcy.

Bond ratings on debt backed by the City's General Fund remained stable at B-, with the outlook improving to positive from stable. Bond ratings for debt issued by the City's Municipal Utilities District also remained stable with ratings of A- or better with the exception of wastewater bonds, which were upgraded to A in December 2016. In response to decreased water consumption and to maintain debt coverage related to the Delta Water Treatment Plant, the City Council approved water rate increases that became effective August 1, 2016, and also authorized annual increases over the next four years, which become effective after review and approval by the City Council.

The Federal Reserve, which had held overnight borrowing costs between banks at near zero since 2008, recently increased interest rates by 0.25%, with additional increases possible in 2017 depending on the performance of the national economy. The City is not anticipating any bond issuances backed by the General Fund; however, the City Council authorized a design-build contract in November 2016 for a \$150 million upgrade to its Wastewater facilities, portions of which may be bond-financed.

#### RESERVE POLICIES

The new General Fund reserve policy adopted by the City in 2016 calls for the City to maintain a 17% operating reserve (approximately two months of expenditures) and establishes additional reserves for known contingencies, unforeseen revenue changes, infrastructure failures, and catastrophic events. The known contingencies include amounts to address staff recruitment and retention, future CalPERS costs and City facilities. Approximately \$120 million would be needed to fund all of the reserve categories fully, and on November 15, 2016, the City placed \$70.5 million into reserves.

The new policy establishes an automatic process to deposit one-time revenue increases and expenditure savings into the reserves. These new policies are consistent with GFOA best practice recommendations and GASB guidance.

The new reserve policy is available on the City's website at:

http://stockton.granicus.com/MetaViewer.php?view\_id=48&clip\_id=5543&meta\_id=463928

#### DEBT POLICIES AND ANNUAL CONTINUING DISCLOSURES

The City's debt policies adopted by the City Council are available on the City of Stockton Administrative Services website as follows:

Capital Financing and Debt Management Policy http://www.stocktongov.com/files/2008CIPDebtPolicies.pdf

Policies and Procedures for Land-Secured Financing http://www.stocktongov.com/files/2008LandSecuredDebtPolicies.pdf

The City's annual financial disclosures are available on the Municipal Securities Rulemaking Board's and Electronic Municipal Market Access website at <a href="http://emma.msrb.org">http://emma.msrb.org</a>.

#### INVESTMENT POLICY

The City adopts an investment policy annually that provides guidelines for the prudent investment of the City's cash balances. The City contracts with Chandler Asset Management for the management of the City's long-term investment portfolio. The Administrative Services Department oversees both the City's long-term investment portfolio management and daily liquid cash requirements.

The City's investment policy is posted to the City's website:

http://www.stocktongov.com/files/2012 2014 Investment Policy.pdf

#### CASH AND INVESTMENTS

California Government Code and the City's investment policy adopted in compliance with that Code define how the City's cash can be invested. The City's policy also outlines the principles for maximizing the efficiency of the City's cash management operations while meeting the daily cash flow demands of the City. The average overall rate of return on funds not held by fiscal agents for the fiscal year ending June 30, 2016, was 1.97%. This amount includes both realized and unrealized gains distributed to funds. Absent unrealized fair market value gains and accrued interest amounts distributed on June 30, 2016, distributed returns would have been 0.52%. This return includes a one-time removal of quarterly adjustments to fair market value and accrued interest that occurred in March 2016 as further detailed in Note 1 to the financial statements.

The City uses professional portfolio management for a portion of its portfolio not needed for operations and contingencies in the next six months. Cash required for operations is managed in highly short-term liquid investments by the City's Treasury staff.

Additional information on the City's cash and investment management can be found in Notes 1 and 2 in the notes to the financial statements.

#### GENERALLY ACCEPTED ACCOUNTING PRINCIPLES

The GASB establishes GAAP for local and state governments in the United States and Canada. Its counterpart for private-sector entities is the Financial Accounting Standard Board. The American Institute of Certified Public Accountants and state and federal regulators require that financial reports follow GAAP to receive an unmodified audit opinion. Additional standards that govern disclosures in the CAFR are derived from the GFOA and the California Committee on Municipal Accounting.

GAAP requires management to provide a narrative overview and analysis discussing the City's financial position to accompany the basic financial statements. This narrative overview is called Management's Discussion and Analysis (MD&A), which provides an analytical overview of the City's financial position for its major funds, as defined by GAAP, on a government-wide basis. This letter of transmittal is intended to complement the MD&A and not to duplicate it. It provides additional qualitative information on impacts to the City to help improve the reader's understanding of the information presented in the CAFR.

The City's CAFR conforms to the requirements established by GAAP, the City's Charter, GFOA standards and agreements with investors. The CAFR includes basic financial statements, footnotes, supplemental information required by GASB for GAAP financial reports, MD&A of the financial statements, the City's independent auditor's opinion regarding the conformance of the financial statements with GAAP, and other information required to conform to GFOA standards.

#### INDEPENDENT AUDIT

The City Charter, Article XIX, Section 1911, requires that "after the close of the fiscal year, an annual audit shall be made of the City's funds. Such audit shall be made by a firm of independent certified public accountants." The City of Stockton's financial statements have been audited by The Pun Group, LLP, an independent firm of licensed certified public accountants.

The purpose of the independent audit is to obtain reasonable assurance that the financial statements are free of material misstatement and are fairly presented in conformity with GAAP. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation.

The independent auditors issued an unmodified opinion for the fiscal year ended June 30, 2016.

#### SINGLE AUDIT REPORT TO FEDERAL GRANTING AGENCIES

A broader, federally mandated "Single Audit," designed to meet the needs of federal granting agencies, is also required. The standards governing Single Audit engagements require the independent auditor to report on the fair presentation of the financial statements and the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards.

The City prepares a separate single audit report in conformity with the provisions of the Federal Single Audit Act as amended and U.S. Office of Management and Budget Circular A-133, "Audits of State and Local Governments." This report is filed with the federal clearing house on or before March 31 each year.

#### **RISK MANAGEMENT**

During FY 2015-16 the City continued its self-insurance program for General Liability and Workers' Compensation. The City is a member of the California Joint Powers Risk Management Authority for General Liability. The self-insured retention ("SIR") is \$1 million. The City is also a member of the California State Association of Counties insurance pool for excess Workers' Compensation coverage. The SIR is \$500,000. The City also obtains Property Protection as a member of the Authority's All Risks Property Protection Program, which is primarily underwritten by a casualty underwriter insurance company. Coverage is up to \$40 million per occurrence with a \$25,000 deductible.

#### INTERNAL CONTROLS AND LIMITATIONS

The intent of the CAFR is to provide the City Council and the public with an understanding of the City's financial position. City management assumes responsibility for the completeness, accuracy, and reliability of the information presented in this report. City management established an internal control framework intended to protect the City's assets from loss, theft, or misuse and to compile sufficient, reliable information for the preparation of the City's financial statements.

The City's comprehensive system of internal controls continues to be the subject of ongoing review to ensure the timeliness and accuracy of the CAFR, and to improve management reporting and controls. A large number of significant and material weaknesses in the internal control structure (many due to the use of an antiquated financial system) were found and reported by management and the auditors in prior audits. The City's Finance team, along with the City's Internal Auditor (Moss Adams LLP) continues to work together to close out those prior findings and also continually improve the City's key controls, systems, policies, and procedures.

Budgetary control is at the department level for the General Fund and the fund level for all other funds. Transfers within funds and like categories of the same department require City Manager approval. Revisions to increase appropriation authority above a department's original adopted budget require City Council approval.

#### **ACKNOWLEDGEMENTS**

The preparation of this report would not have been possible without the dedicated professionals in the Administrative Services Department and the cooperation of employees from throughout the City who provided detailed information and other support and assistance.

We also want to thank the Mayor, City Council and the Audit Committee for your interest and support in planning and conducting the financial operations of the City in a responsible and sustainable manner.

Respectfully submitted,

KURT O. WILSON CITY MANAGER MATT PAULIN CHIEF FINANCIAL OFFICER

# CITY OF STOCKTON CITY COUNCIL



ANTHONY SILVA MAYOR



CHRISTINA FUGAZI
VICE MAYOR
District 5



ELBERT HOLMAN, JR.
COUNCILMEMBER
District 1



**DAN WRIGHT**COUNCILMEMBER
District 2



SUSAN LOFTHUS
COUNCILMEMBER
District 3



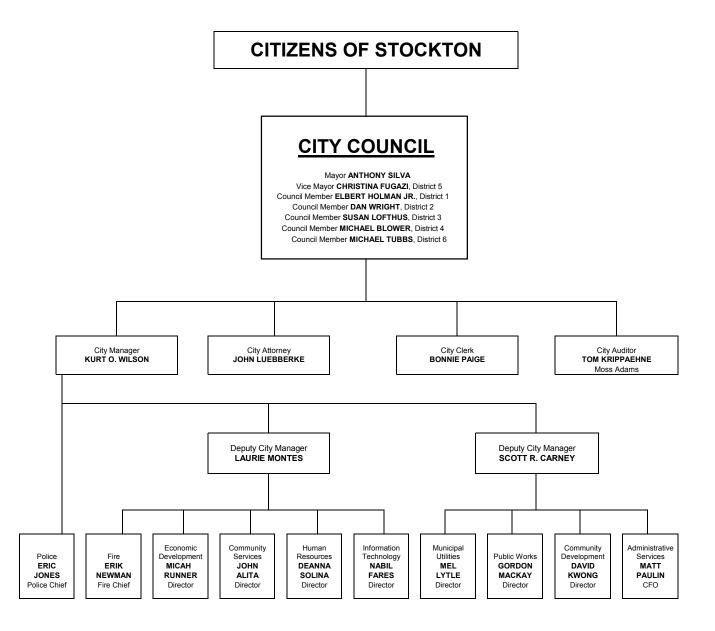
MOSES ZAPIEN
COUNCILMEMBER
District 4



MICHAEL TUBBS
COUNCILMEMBER
District 6



#### CITY OF STOCKTON ORGANIZATION CHART AS OF JUNE 30, 2016





# CITY OF STOCKTON



**FINANCIAL SECTION** 





#### INDEPENDENT AUDITORS' REPORT

To the Honorable City Council of the City of Stockton Stockton, California

#### **Report on Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Stockton, California (the "City") as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

To the Honorable City Council of the City of Stockton Stockton, California Page 2

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Budgetary Comparison Schedule, the Schedules of Changes in Net Pension Liability and Related Ratios, the Schedules of Contributions and the Schedules of Funding Progress on pages 7 to 23 and pages 114 to 127 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, Schedule of Sources and Uses – Measures A and B, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and the schedule of sources and uses – Measure A and B are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the Schedule of Sources and Uses – Measure A and B are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

To the Honorable City Council of the City of Stockton Stockton, California Page 3

#### Other Reporting Required by Government Auditing Standards

The Ren Group, LLP

In accordance with *Government Auditing Standards*, we have also issued our report dated December 30, 2016, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Santa Ana, California December 30, 2016





# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### **Independent Auditors' Report**

To the Honorable City Council of the City of Stockton Stockton, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Stockton, California (the "City"), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 30, 2016.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in a separate *Report on Internal Control Related Matters Identified in the Audit* dated December 30, 2016, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies. We consider the deficiency reported in our separately issued *Report on Internal Control Related Matters Identified in the Audit* to be material weakness as item 2016-01, 2016-02 and 2016-03

A *deficiency* in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency reported in our separately issued *Report on Internal Control Related Matters Identified in the Audit* to be significant deficiency as item 2016-04.

To the Honorable City Council of the City of Stockton Stockton, California Page 2

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We have issued a separate *Report on Internal Control Related Matters Identified in the Audit* dated December 30, 2016, which is an integral part of our audits and should be read in conjunction with this report.

#### **City's Response to Findings**

The City's responses to the findings identified in our audit are described in the separately issued *Report on Internal Control Related Matters Identified in the Audit*. We did not audit the City's response and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Santa Ana, California December 30, 2016

The Red Group, LLP



## CITY OF STOCKTON



MANAGEMENT'S DISCUSSION AND ANALYSIS





### MANAGEMENT'S DISCUSSION AND ANALYSIS UNAUDITED

JUNE 30, 2016

#### **INTRODUCTION**

As management of the City of Stockton ("City"), we offer readers of the City's financial statements this overview and analysis of the City's financial activities for the fiscal year ended June 30, 2016. We encourage readers to consider the information presented here in conjunction with the accompanying Transmittal Letter, the Basic Financial Statements, and the Notes to the Financial Statements. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

#### **FINANCIAL HIGHLIGHTS**

#### Government-wide:

- The City's total net position for the governmental and business-type activities show that, as of June 30, 2016, total assets and deferred outflow of resources exceeded its liabilities and deferred inflow of resources by \$1.1 billion. Of this amount, \$240.8 million represents the unrestricted net position, \$207.7 million is restricted for City's ongoing obligation related to programs with external restrictions and \$657.0 million represents the City's net investment in capital assets, less any related outstanding debt used to acquire those assets.
- Governmental revenues include program revenues of \$76.6 million and general revenues of \$219.7 million for a total of \$296.3 million while governmental expenses were \$279.2 million.
- Business-type program revenues, other taxes, and investment earnings were \$125.7 million while business type expenses were \$121.7 million.

#### Fund Level:

- The City's governmental funds reported a combined ending fund balance of \$216.1 million at the close of June 30, 2016, an increase of \$39.6 million compared with the prior fiscal year. All funds categorized as the General Fund balance in this report as of June 30, 2016, was \$93.6 million absent encumbrances. It was sufficient to entirely fund the priority one working capital and known contingency reserves established in the updated Reserve and Fund Balance Policy General Fund, as well as partially fund the risk-based reserves at \$5.0 million.
- Governmental fund revenues decreased by 4.1 percent compared to the prior fiscal year primarily due to decreased in grant revenues.
- Governmental Fund expenditures decreased by 4.0 percent compared to the prior fiscal year due primarily to vacancies or salary savings.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) *Government-wide financial statements*; 2) *Fund financial statements* and 3) *Notes to the basic financial statements*. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### Government-Wide Financial Statements:

The government-wide financial statements are designed to provide readers with a broad overview of City finances. These statements provide both long-term and short-term information about the City's overall financial status

The Statement of Net Position presents information on all of the City's assets, the deferred outflow of resource, liabilities and deferred inflow of resources; the difference is reported as net position.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows (i.e., accrual basis of accounting). Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods, such as revenues from uncollected taxes and expenses about earned but unused vacation leave.

This Comprehensive Annual Financial Report ("CAFR") includes the financial activity of the separate legal entity controlled by the City, the Stockton Public Financing Authority.

The Successor Agency's activities are reported as a private-purpose trust fund in the CAFR. The City Council sits as the Successor Agency to the Stockton Redevelopment Agency's Board; however, all actions about the Successor Agency's obligations are made by the Successor Agency Oversight Board, which is comprised of members representing the interests of local jurisdictions affected by redevelopment activities and revenue claims, including the City.

The government-wide financial statements can be found on pages 25-27 of this report.

#### Fund Financial Statements:

A fund is a grouping of related accounts, which are used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate finance-related legal compliance.

All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements.

However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as the balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

#### OVERVIEW OF THE FINANCIAL STATEMENTS, CONTINUED

#### Fund Financial Statements, Continued

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers will understand the long-term impact of the government's near-term financing decisions. Reconciliations are provided to facilitate this comparison for both the governmental funds' balance sheet and the governmental funds' statement of revenues, expenditures, and changes in fund balances.

The City maintains several individual governmental funds organized according to their category type. The governmental fund category types are the General Fund, special revenue, debt service, capital projects, and permanent funds. Information is presented separately in the governmental funds' balance sheet and the governmental funds' statement of revenues, expenditures, and change in fund balances for the General Fund, HOME Program Loans, Low-Moderate Income Housing City Loans and Capital Improvement funds, which are reported as major funds. Data from the remaining non-major governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements in the later sections of this report.

The City adopts an annual budget for its General Fund and various other funds. A budgetary comparison schedule has been provided for the General Fund to demonstrate compliance with the budget. Budgetary comparison schedules for various other governmental funds are also provided in later sections of this report.

The basic governmental fund's financial statements can be found on pages 29-35 of this report.

*Proprietary funds* are used to account for services for which the City charges customers – either outside customers or internal units of departments of the City. Proprietary funds provide the same type of information as shown in the government-wide financial statements, only in more detail. The City maintains the following two types of proprietary funds:

• Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for the operations of the Water Utility, Wastewater Utility, Stormwater Utility and Parking Authority, which are reported as major funds. Data for the remaining non-major enterprise funds are combined into a single, aggregated presentation. Additional information is provided for each of these nonmajor enterprise funds in later sections of this report.

#### OVERVIEW OF THE FINANCIAL STATEMENTS, CONTINUED

#### Fund Financial Statements, Continued:

• Internal service funds are used to report activities that provide goods and services for certain City insurance, pension and other related programs and activities. The City uses internal service funds to account for its self-insurance programs, pension obligations, employee health benefits insurance, a fleet of vehicles, information technology systems, and radio and other equipment. Because these services predominately benefit governmental rather than business-type functions, they have been included within the governmental activities in the government-wide financial statements. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund information for the internal service funds is provided in the form of combining statements in the later sections of this report.

The basic proprietary fund financial statements can be found on pages 37-47 of this report.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. It includes resources related to land-secured financing, employee payroll withholdings, the area of benefit fees, public facilities pass through fees and other miscellaneous fiduciary activities. The City's fiduciary funds are reported as agency funds and are not reflected in the government-wide financial statements since the resources of the funds are not available to support the City's programs and services.

The City has established a private-purpose trust fund (fiduciary fund) effective February 1, 2013, for purposes of accounting for the winding down of the Successor Agency.

The basic fiduciary fund's financial statement can be found on pages 49-52 of this report.

#### Notes to the Basic Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the financial information provided in the government-wide and fund financial statements.

The notes to the financial statements can be found on pages 55-134 of this report.

#### **Other information**

In addition to the basic financial statements, this report presents certain required supplementary information. This information provides a budgetary comparison schedule for the General Fund, HOME Program Loans Fund, and the Low-Moderate Income Housing City Loans Fund, as well as information about the City's participation in the PERS and PARS defined benefit pension plans.

Required supplementary information can be found on pages 135-146 of this report.

The combining statements referred to earlier in connection with non-major governmental funds, non-major enterprise funds, and internal service funds are presented immediately following the required supplementary information.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### Analysis of Net Position

The City's net position may serve over time as a useful indicator of a government's financial health or financial position. As of June 30, 2016, the City's total assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$1.1 billion which is an increase of \$20.6 million or 1.9 percent compared to the prior fiscal year.

The following is the condensed statement of net position for the fiscal years ended June 30, 2016, and 2015:

	<b>Governmental</b>		Business-type								
	Activiti		vitie	es Activ		vities		Total			
		<u>2016</u>		<u>2015</u>		<u>2016</u>	<u>2015</u>		<u>2016</u>		<u>2015</u>
Assets:											
Current and other assets	\$	475,881	\$	417,727	\$	165,148	\$ 153,035	\$	641,029	\$	570,762
Capital assets		748,161		753,916		730,680	749,229		1,478,841		1,503,145
Total assets		1,224,042		1,171,643		895,828	902,264		2,119,870		2,073,907
Deferred Outflow of Resources:											
Unamortized loss on refunding of debt		484		516		2,361	2,549		2,845		3,065
Deferred Pension Contributions		28,942		24,379		4,167	3,778		33,109		28,157
Total Deferals-Outflows		29,426		24,895		6,528	6,327		35,954		31,222
Liabilities:											
Current and other liabilities		37,751		44,629		24,279	24,933		62,030		69,562
Long-term obligations		155,353		147,164		349,998	361,001		505,351		508,165
Net Pension liability		343,346		313,038		46,345	45,469		389,691		358,507
Total liabilities		536,450		504,831		420,622	431,403		957,072		936,234
Deferred Inflow of Resources:											
Deferred Rent		444		111		-	-		444		111
Deferred amounts between proj.actual on plan		80,405		72,254		12,340	12,063		92,745		84,317
Total Deferrals Inflows		80,849		72,365		12,340	12,063		93,189		84,428
Net position:											
Net investment in capital assets		287,077		326,823		369,983	379,853		657,060		706,676
Restricted		153,087		130,763		54,618	56,521		207,705		187,284
Unrestricted (deficit)		196,005		161,756	L	44,793	28,751		240,798		190,507
Total net position	\$	636,169	\$	619,342	\$	469,394	\$ 465,125	\$	1,105,563	\$	1,084,467

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS, CONTINUED**

#### Analysis of Net Position, Continued

The primary components of the City's net position consists of the following elements:

- The investment in capital assets (e.g. infrastructure, land, buildings, improvements other than buildings, construction in progress, and equipment), less any related debt used to acquire assets still outstanding, represents the largest portion of the City's net position of \$657.0 million or 59.4 percent. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, the resources needed to repay this debt must be provided from other sources because proceeds from the sale of capital assets are not used to liquidate these liabilities.
- External restrictions represent \$207.7 million or 18.8 percent of net position and are subject to various external restrictions on how they may be used. This component of the net position has been externally imposed by creditors, grantors, contributions or laws and regulations of other governments; or imposed by law through enabling legislation or constitutional provisions.
- The remaining unrestricted net position of \$240.8 million or 21.8 percent of net position can be used to finance day-to-day operations without constraints established by debt covenants or other legal requirements or restrictions. While these assets are technically unrestricted, most of these assets are designated for a specific use.

Information about changes in net position for FY 2015-16 and FY 2014-15 is summarized below. Reasons for the changes are discussed in the following sections for governmental activities and business-type activities.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS, CONTINUED

#### Analysis of Net Position, Continued

The following table indicates the change in net position for governmental and business-type activities:

	Governmental Activities			ess-type ivities	Total			
	<u>2016</u> <u>2015</u>		<u>2016</u>	<u>2015</u>	<u>2016</u>	2015		
Revenues								
Program revenues:								
Charges for services	\$ 47,460	\$ 44,723	\$ 114,509	\$ 112,294	\$ 161,969	\$ 157,017		
Operating grants and								
contributions	12,861	18,823	3,776	5,133	16,637	23,956		
Capital grants and contributions	16,286	34,268	3,562	2,945	19,848	37,213		
General revenues:								
Property taxes	30,646	29,573	-	-	30,646	29,573		
In lieu of sales tax	8,775	9,816	-	-	8,775	9,816		
Utility user taxes	33,379	32,921	-	-	33,379	32,921		
Sales and use taxes (City levied)	39,070	37,208	-	-	39,070	37,208		
Franchise taxes	12,397	12,380	-	-	12,397	12,380		
Business licenses	11,995	10,805	-	-	11,995	10,805		
Hotel/motel room taxes	2,711	2,378	_	-	2,711	2,378		
Document transfer taxes	856	587	_	-	856	587		
Other taxes	1,801	930	1,239	974	3,040	1,904		
Motor vehicle fees in lieu	20,354	19,602	_	-	20,354	19,602		
Sales and use taxes (State levied)	45,097	36,904	_	-	45,097	36,904		
Other shared revenue	46	49	_	_	46	49		
Investment earnings	4,728	1,532	2,653	1,172	7,381	2,704		
Miscellaneous	7,303	18,646	_	, .	7,303	18,646		
Loss on sale of capital assets	568	(13,214)	_	(3,300)	568	(16,514)		
Total revenues	296,333	297,931	125,739	119,218	422,072	417,149		
Expenses					, , , ,			
General government	39,608	35,577	_	_	39,608	35,577		
Public safety	169,015	123,403	_	_	169,015	123,403		
Public works	36,344	37,685	_	_	36,344	37,685		
Library	10,406	9,098	_	_	10,406	9,098		
Parks and recreation	21,620	20,801	_	_	21,620	20,801		
Interest and fiscal charges	2,216	3,401	_	_	2,216	3,401		
Water utility	_,	-,	48,001	47,474	48,001	47,474		
Wastewater utility	_	_	58,665	56,153	58,665	56,153		
Stormwater utility	_	_	6,601	7,084	6,601	7,084		
Central parking district	_	_	5,384	5,026	5,384	5,026		
Other	_	_	3,116	3,375	3,116	3,375		
Total expenses	279,209	229,965	121,767	119,112	400,976	349,077		
Increase/(decrease) in net		22,500	121,707	112,112	100,570	2.5,077		
position before transfers	17,124	67,966	3,972	106	21,096	68,072		
Transfers	(297)	383	297	(383)	21,000	-		
Extraordinary gain	(251)	273,965		9,548	_	283,513		
Change in net position	16,827	342,314	4,269	9,271	21,096	351,585		
Net position, beginning, original	619,342	748,336	465,125	510,599	1,084,467	1,258,935		
Prior period adjustment	017,572	(471,308)	103,123	(54,745)	1,007,707	(526,053)		
Net position, beginning, as restated	619,342	277,028	465,125	455,854	1,084,467	732,882		
Net position, end of year	\$ 636,169	\$ 619,342	\$ 469,394	\$ 465,125	\$1,105,563	\$1,084,467		
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#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS, CONTINUED**

#### Analysis of Net Position, Continued

**Governmental activities:** The change in net position decreased by \$325.9 million or 95.2 percent compared to the prior fiscal year due to these significant variances:

- The primary reason for the decrease was due to prior year implementation of GASB Statement No. 58 and 68 on one-time extraordinary items or gains and losses resulting from the remeasurement of the City's liabilities and assets from bankruptcy plan of adjustments and pension obligation by \$273.9 million.
- Total governmental activities expenses have increased by \$49.2 million or 21.4 percent primarily due to the increase in the public safety expenditures compared to the prior fiscal year for the implementation of the Marshall Plan.
- Total governmental activities revenues have decreased by \$2.0 million or 0.7 percent compared to the prior fiscal year. The decreases were mostly attributable to grant program revenues on capital projects.

**Business-type activities:** The change in net position decreased by \$5.0 million or 54.0 percent compared to the prior fiscal year due to these significant variances:

- The primary reason for the decrease was due to prior year implementation of GASB Statement No. 58 and 68 on one-time extraordinary items or gains and losses resulting from the remeasurement of the City's liabilities on pension obligation by \$9.5 million.
- Total business-type revenues have increased by \$6.5 million or 5.5 percent compared to the prior fiscal year. The increase was due to a prior year one-time loss on the sale of capital assets in the Parking Authority of \$3.3 million and an increase in program revenues and investment earnings of \$3.2 million.
- Total business-type activity expenses increased by \$2.6 million or 2.2 percent compared to the prior fiscal year and is mostly attributable to the capital maintenance and infrastructure replacement in the Wastewater Fund that had been deferred for several years.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. This analysis should be read in conjunction with fund financial statements beginning on page 29.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of resources that are available to provide services. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net spendable resources.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS, CONTINUED

#### Governmental Funds, Continued

GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The statement provides fund balance categories and classifications as non-spendable, restricted, committed, assigned and unassigned (Note 10). The fund balance note disclosures also give users information necessary to understand the processes under which constraints are imposed upon the use of resources and how those constraints may be modified or eliminated. The financial analysis information provided in the following tables are useful in assessing the City's financing requirements. In particular, committed, assigned and unassigned fund balances may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

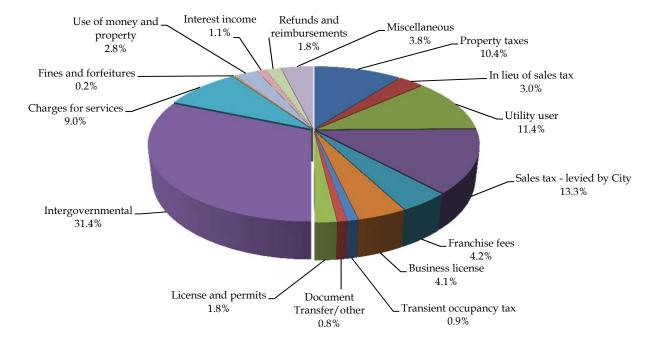
As of June 30, 2016, the City's governmental funds reported a combined ending fund balances of \$216.1 million, an increase of \$39.6 million compared to the prior fiscal year. The total fund balance of the governmental funds consists of the following:

- The non-spendable fund balance of \$2.6 million were amounts that inherently cannot be spent such as inventories and prepaid items. Also, long-term loans and notes receivable, and property held for resale would be reported here unless the proceeds are restricted, committed or assigned.
- Restricted fund balance of \$125.6 million that is based on restrictions imposed by external parties or enabling legislation.
- Committed fund balance of \$49.1 million was constrained for a specific purpose by the City Council through resolution. It would require action by the same group to remove or change the constraints placed on the resources.
- Assigned fund balance of \$5.4 million was constrained for the intent to be used for a specific purpose by a governing board or a body or official that has been delegated authority to assign amounts. The amount reported as assigned should not result in a deficit in the unassigned fund balance.
- The unassigned fund balance of \$33.3 million is the working capital reserve established in the Reserve and Fund Balance Policy-General Fund to accommodate normal fluctuations in the timing of revenues and unforeseen operational costs.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS, CONTINUED

#### Governmental Funds, Continued

Revenues – The following table presents revenues classified by source with a comparison to the prior fiscal year:



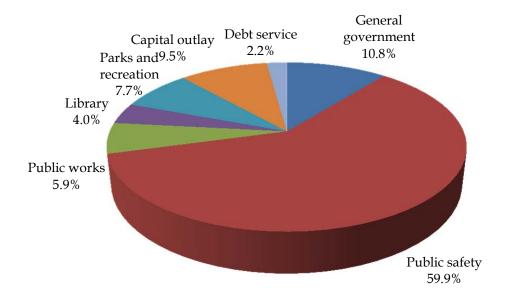
	2016		20	)15	Increase/(Decrease)			
		Percent of		Percent of		Percent of		
Revenue by Source	Amount	Total	Amount	Total	Amount	Change		
Property taxes	\$ 30,646	10.4%	\$ 29,573	9.7%	\$ 1,073	3.6%		
In lieu of sales tax	8,775	3.0%	9,816	3.2%	(1,041)	-10.6%		
Utility user	33,379	11.4%	32,921	10.7%	458	1.4%		
Sales tax - levied by City	39,070	13.3%	37,208	12.1%	1,862	5.0%		
Franchise fees	12,397	4.2%	12,380	4.0%	17	0.1%		
Business license	11,995	4.1%	10,805	3.5%	1,190	11.0%		
Transient occupancy tax	2,711	0.9%	2,378	0.8%	333	14.0%		
Document Transfer/other	2,391	0.8%	1,517	0.5%	874	57.6%		
License and permits	5,347	1.8%	4,398	1.4%	949	21.6%		
Intergovernmental	92,264	31.4%	100,506	32.8%	(8,242)	-8.2%		
Charges for services	26,473	9.0%	21,351	7.0%	5,122	24.0%		
Fines and forfeitures	624	0.2%	3,814	1.2%	(3,190)	-83.6%		
Use of money and property	8,172	2.8%	9,318	3.0%	(1,146)	-12.3%		
Interest income	3,088	1.1%	916	0.3%	2,172	237.1%		
Refunds and reimbursements	5,188	1.8%	12,710	4.1%	(7,522)	-59.2%		
Miscellaneous	11,246	3.8%	16,674	5.4%	(5,428)	-32.6%		
Total	\$ 293,766	100.0%	\$ 306,285	100.0%	\$ (12,519)	-4.1%		

# Governmental Funds, Continued

The following bullets provide an explanation of significant changes in revenues compared with the prior fiscal year:

- Intergovernmental, refunds and reimbursement revenues (not including sales taxes levied by the State) have decreased by \$15.7 million compared to the prior fiscal year mainly due to decreased multi-year grant revenues to fund the Capital Improvement Projects.
- An increase in charges for services of \$5.1 million that was offset by a decrease in fines and forfeitures of \$3.2 million.
- An increase in business license revenues of \$1.2 million. This increase reflects, in part, growth in economic activity and increased compliance due to additional efforts by City staff in collaboration with our outside contract collection services.

Expenditures - The following table presents expenditures by function compared with the prior fiscal year:



	2016		2015			Increase/(Decrease)		Decrease)	
			Percent of			Percent of			Percent of
Expenditures by Function	Α	mount	Total		Amount	Total		Amount	Change
Current:									_
General government	\$	27,229	10.8%	\$	34,652	13.2%	\$	(7,423)	-21.4%
Public safety		150,853	59.9%		141,543	54.0%		9,310	6.6%
Public works		14,861	5.9%		14,152	5.4%		709	5.0%
Library		10,107	4.0%		9,880	3.8%		227	2.3%
Parks and recreation		19,295	7.7%		19,094	7.3%		201	1.1%
Capital outlay		23,857	9.5%		31,345	12.0%		(7,488)	-23.9%
Debt service		5,444	2.2%		11,446	4.4%		(6,002)	-52.4%
Total	\$	251,646	100.0%	\$	262,112	100.0%	\$	(10,466)	-4.0%

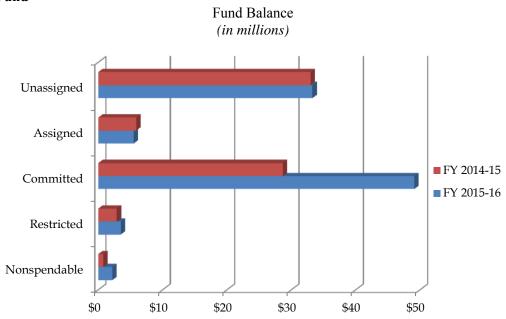
# Governmental Funds, Continued

The following bullets provide an explanation of the expenditures that changed significantly compared with the prior fiscal year.

- Public safety expenditures have increased by \$9.3 million compared to the prior fiscal year due to continued implementation of the Marshall Plan.
- Capital outlay expenditures decreased by \$7.5 million compared to the prior fiscal year due to the winding down of various multi-year capital improvement projects.
- General government and debt service expenditures decreased by \$7.4 and \$6.0 million, respectively, compared to the prior fiscal year. The City exited the bankruptcy proceedings on February 28, 2015, which resulted in diminishing bankruptcy costs and re-measurement of the City's debt obligation that contributed to the reduced costs of debt service payment obligations.

# Governmental Funds, Continued

## **General Fund**



The City's General Fund provides police, fire, development, public works, and administrative services to the City's residents, other funds, businesses, and visitors. The General Fund is distinct from other funds because it is the only source of unrestricted funds that can be allocated at the discretion of the City Council for any municipal purpose.

General Fund revenues were \$224.1 million at the close of June 30, 2016, an increase of \$11.5 million compared to the prior fiscal year. The following provides an explanation of significant changes in General Fund revenues compared with the prior fiscal year:

- Sales tax revenues collected at the point of sale and Measure A increased by \$1.4 million. The increase was due to the robust performance in the auto sales, restaurant, business and industry categories.
- Business license and other intergovernmental revenues increased by \$2.2 million. This increase reflects in part, growth in economic activity and increased compliance due to additional efforts by City staff in collaboration with our outside contract collection services.

General Fund expenditures were \$185.3 million, an increase of \$5.7 million compared to the prior fiscal year. The increase was driven by additional Police Department expenditures for salary and benefits due to the continued implementation of the Marshall Plan. This increase was offset by decreased expenditures in General Government as a result of diminishing bankruptcy legal and administration costs.

# Governmental Funds, Continued

# Proprietary Funds

The City's proprietary funds statements provide the same type of information found in the government-wide financial statements, but in more detail. At the end of June 30, 2016, the net position of business-type activities was \$469.3 million, an increase of \$4.3 million or 0.9 percent compared to the prior fiscal year.

The assets and deferred outflows of resources decreased by \$6.2 million. Of this amount, the cash and investments and other assets, including deferred outflows of resources, increased by \$12.2 million and capital assets decreased by \$18.5 million, primarily due to the disposal of capital assets.

The liabilities and deferred inflows of resources decreased by \$10.5 million due primarily to the principal payments made on debt.

# GENERAL FUND BUDGETARY HIGHLIGHTS

The City's FY 2015-16 General Fund Adopted Budget was the first budget adopted after the bankruptcy court's approval of the City's Plan of Adjustment. The balanced and fiscally prudent budget plan strengthened reserves while making incremental service-level enhancements consistent with Council-adopted strategic priorities. This analysis should be read in conjunction with the General Fund Budgetary Information on page 135.

The General Fund's original budgeted revenue and transfers-in totaled \$218.1 million. These revenues were amended to increase slightly during the year to reflect new sources of one-time Refund and Reimbursement revenues and a transfer for entertainment venues capital projects. The revised budgeted revenues and transfers-in for FY 2015-16 were \$218.3 million.

The General Fund's original budgeted expenditures and transfers-out were \$219.3 million; the amended budget was increased by \$9.3 million. Included in this amount is \$3.7 million for encumbrances not fully expended during the prior fiscal year. City Council authorized \$3.5 million in additional one-time expenditures on December 8, 2015, that included transfers to workers comp, retirement internal service funds, and capital outlay. Capital outlay carry over from prior year accounted for another \$1.3 million and non-departmental bankruptcy administration was another \$0.4 million. Unanticipated adjustments from labor agreements approved after the budget was adopted increased the expenditure budget by \$0.3 million. After these amendments, the approved budgeted expenditures and transfers-out for FY 2015-16 were \$228.7 million.

# GENERAL FUND BUDGETARY HIGHLIGHTS, CONTINUED

Actual FY 2015-16 General Fund revenues and transfers-in were higher than the approved budget by \$5.8 million or approximately 2.6%. The largest element of this variance was higher than budgeted revenues in Interest Income of \$1.3 million, reflecting an increase the average level of General Fund cash and a modification to the treatment of fair market value. Sales tax revenues levied by City and by State were greater than the budget by \$2.3 million as a result of economic recovery. Business license tax revenues also reflected a stronger economy with receipts greater than the budget by \$1.3 million. Many other revenue categories also finished above budget including increases of \$536,000 in Hotel/Motel Room Tax, \$319,000 in Refunds and Reimbursements, and \$566,000 in Other Revenues from the disbursement of Successor Agency excess property tax increment to the City. The remaining variance is the offsetting results of over and under collections across other revenue accounts in the General Fund.

Actual expenditures and transfers-out were lower than the final approved budget appropriations by \$24.9 million or 10.9%. General Government departments achieved a savings of \$8.7 million, \$8.2 million was saved in Public Safety largely attributable to salary savings due to vacant positions. The remaining \$8.2 million was due to Public Works, Library, Parks and Recreation and Capital Outlay. Approximately \$7.7 million of the savings was the result of higher than anticipated vacancies. The City Council has authorized \$8.4 million of the unspent funds for planned activities to continue into the FY 2016-17 budget. In addition, unspent capital outlay of \$1.8 million and \$4.5 million in encumbrances which were not fully expended by June 30, 2016 will roll forward.

The City's General Fund balance at June 30, 2016 is \$93.9 million on a budgetary basis, which is an increase of \$21.6 million from the prior year. The intentional rebuilding of the fund balance is the result of bankruptcy restructing of debt, reductions to salaries and benefits, various department operating cuts, and high levels of staff vacancies. The vacancy savings are one-time savings and are not expected to continue once services are restored and the City emerges from bankruptcy. This effort to rebuild the City's General Fund balance is consistent with the City's Long-Range Financial Plan and the Fund Balance and Reserve policy adopted by City Council on March 29, 2016.

# CAPITAL ASSETS AND DEBT ADMINISTRATION

# Capital Assets

The capital assets of the City are those assets that are used in the performance of the City's functions, including infrastructure assets. This investment in capital assets includes land, infrastructure, buildings and improvements, machinery and equipment, infrastructure, and construction in progress. Infrastructure assets are assets that are long-lived capital assets that normally are stationary in nature and normally can be preserved for a significantly greater number of years than most capital assets. These assets are classified in major categories, which include roads, bridges, curbs and gutters, streets and sidewalks, drainage systems, and lighting systems.

The City depreciates all its capital assets over their estimated useful lives. The purpose of depreciation is to spread the cost of a capital asset over the years of its useful life so that an allocable portion of the cost of the asset is borne by all users.

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2016, amounted to \$1.5 billion (net of accumulated depreciation). Net investment in capital assets includes infrastructure, land, buildings, and improvements other than buildings, intangible assets, equipment and construction in progress. The total change in the City's net investment in capital assets for the current fiscal year was a decrease of 1.6 percent.

# <u>CAPITAL ASSETS AND DEBT ADMINISTRATION, CONTINUED</u>

# Capital Assets, Continued

The City of Stockton's capital assets, net of accumulated depreciation, for the governmental and business-type activities are presented below to illustrate changes from the prior year:

	Governmental		Busine	ss-type			
	Activities		Activ	vities	Total		
	<u>2016</u>	<u>2015</u>	<u>2016</u>	<u>2015</u>	<u>2016</u>	<u>2015</u>	
Land	\$ 43,039	\$ 40,408	\$ 13,090	\$ 13,090	\$ 56,129	\$ 53,498	
Intangible Assets	4,355	4,355	750	750	5,105	5,105	
Building and Improvements	198,958	205,038	704,146	709,938	903,104	914,976	
Machinery and Equipment	19,948	17,978	4,755	3,737	24,703	21,715	
Infrastructure	373,053	385,843	-	-	373,053	385,843	
Construction in Progress	108,807	100,294	7,938	21,714	116,745	122,008	
Total	\$ 748,160	\$ 753,916	\$ 730,679	\$ 749,229	\$1,478,839	\$1,503,145	

Additional information on the City's capital assets can be found in Note 6 - Capital Assets of this report.

## **Bond Indebtedness**

At the end of the fiscal year, the City's total outstanding net bonded debt including bankruptcy settlements was \$436.1 million. Of this amount, \$75.4 million is related to governmental activities, and \$360.7 million are debt obligations of business-type activities.

Governmental activities bonded indebtedness decreased by \$1.8 million due to scheduled principal payments and amortization of bond premiums.

Business-type activities bonded indebtedness, as restated, decreased by \$8.7 million due to scheduled principal payments and amortization of bond premium insurance and discounts.

Governmental outstanding net bonded debt of \$75.4 million includes: \$53.6 million in settlement liability to the bond insurer (Assured Guaranty) for 2007 bonds adjusted in bankruptcy, \$11.5 million of certificates of participation for various former redevelopment housing projects, and \$10.3 million of lease revenue bonds for the City's Stewart/Eberhardt Building (SEB).

Business-type activities outstanding net bonded debt obligations of \$360.7 million includes \$248.8 million of revenue bonds of the Water Utility, \$75.8 million in certificates of participation for the Wastewater Utility, and \$25.2 million in settlement liability for the Parking Authority on 2004 bonds adjusted in bankruptcy. Additionally, Marina operations have a loan obligation of \$10.9 million through the State Department of Parks and Recreation. This obligation no longer accrues interest due to the bankruptcy settlement. The operations of the Marina are subsidized on an annual basis from the General Fund. Payments on this loan will not commence until subsidization is no longer needed.

# CAPITAL ASSETS AND DEBT ADMINISTRATION, CONTINUED

# Bond Indebtedness, Continued

Successor Agency bonded debt of \$113.0 million is reported separately in a Private Purpose Trust Fund. The balance outstanding at June 30, 2016, includes \$73.0 million of revenue bonds for various former redevelopment and housing projects referred to as the Strong Neighborhoods Initiative and \$40.0 million of settlement liability for the 2004 bonds adjusted in bankruptcy.

Additional information on the City's long-term debt can be found in Note 7 - Long-Term Debt of this report.

# Economic Factors and Next Year's Budget

As the local economy continues to recover, the City of Stockton is planning to use improved revenues, primarily from property tax and sales tax, to maintain essential services, fund a 17% working capital reserve, set aside funds for known contingencies, and implement modified creditor agreements through its approved Bankruptcy Plan of Adjustment. The specific elements of this recovery are outlined in the City's Plan of Adjustment supported by the Long-Range Financial Plan, which is a 30-year roadmap designed to reflect long-term impacts of current decisions utilizing constant updates for changing conditions.

The FY 2015-16 Annual Budget was developed with an emphasis on the City's newly revised priorities, strategic goals and targeted areas that include; Public Safety, Fiscal Sustainability, Organizational Development, Economic Development, Youth, Infrastructure, and Public Relations/Image. The FY 2016-17 Annual Budget continues to build on these goals. Significant changes in the City's FY 2016-17 Annual Budget are as follows.

- Three-year labor contracts with all bargaining units were negotiated and went into effect on July 1, 2016. The adopted budget and subsequent budget amendments incorporate additional costs associated with these contracts. The City expects these compensation changes will improve employee retention and reduce staff vacancies.
- Expenditures for Marshall Plan police officers and support, supplies and equipment have increased by \$5.0 million. These resources are intended to reduce crime and improve safety services to the citizens of Stockton. The budget includes funding for the final 40 police officer positons in the multi-year implementation plan to increase sworn staffing by 120 police officers.
- One-time funds of \$3.8 million are budgeted for Council Strategic Priorities such as economic development incentives, homelessness programs, street resurfacing, and employment activities.

# Requests for Information

This financial report is designed to provide citizens, taxpayers, customers, grantors, investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Administrative Services Department of the City of Stockton at City Hall, 425 North El Dorado Street, Stockton, CA 95202.

Financial reports are available on the City's website at:

http://www.stocktongov.com/government/departments/adminServices/finRep.html





# CITY OF STOCKTON



**BASIC FINANCIAL STATEMENTS** 





# CITY OF STOCKTON



**GOVERNMENT-WIDE FINANCIAL STATEMENTS** 



# City of Stockton Statement of Net Position June 30, 2016

	Governmental	Business-Type	T 1
ASSETS	Activities	Activities	Totals
Cash and investments	\$ 286,937,783	\$ 91,427,497	\$ 378,365,280
Restricted cash and investments	3,115,670	54,617,730	57,733,400
Interest receivable	432,330	365,539	797,869
Accounts receivable, net	15,787,114	16,183,031	31,970,145
Due from other governments, net	32,187,180	-	32,187,180
Inventory of supplies	438,241	1,684,291	2,122,532
Other assets	2,335,686	869,678	3,205,364
Prepaid items	185,051	-	185,051
Loans to Successor Agency, net	2,495,331	_	2,495,331
Loans to property owners, net	131,966,735	_	131,966,735
Capital assets:	131,700,733		131,700,733
Nondepreciable	156,201,235	21,778,934	177,980,169
Depreciable, net	591,959,357	708,900,856	1,300,860,213
•			
Total assets	1,224,041,713	895,827,556	2,119,869,269
DEFERRED OUTFLOWS OF RESOURCES	402.050	224 105	2015005
Unamortized loss on refunding of debt	483,852	2,361,485	2,845,337
Pensions related deferred outflows of resources	28,942,596	4,166,888	33,109,484
Total deferred outflows of resources	29,426,448	6,528,373	35,954,821
LIABILITIES			
Accounts payable and accrued expenses	8,809,886	4,077,595	12,887,481
Accrued payroll and benefits	2,728,658	1,022,762	3,751,420
Accrued interest	776,619	5,755,927	6,532,546
Deposits and other liabilities	2,837,788	1,649,136	4,486,924
Jnearned revenue	3,426,475	-	3,426,475
Long-term liabilities:			
Due within one year			
Compensated absences	5,842,827	752,202	6,595,029
Claims payable	10,253,906	-	10,253,906
Long-term debt	3,074,541	11,021,196	14,095,737
Due in more than one year			
Compensated absences	5,126,890	323,092	5,449,982
Claims payable	59,418,260	-	59,418,260
Long-term debt	90,807,764	349,675,557	440,483,321
Aggregate net pension liability	343,345,865	46,344,649	389,690,514
Total liabilities	536,449,479	420,622,116	957,071,595
DEFERRED INFLOWS OF RESOURCES			
Deferred rent	444,091	-	444,091
Pensions related deferred inflows of resources	80,404,944	12,340,423	92,745,367
Total deferred inflows of resources	80,849,035	12,340,423	93,189,458
NET POSITION			
Net investment in capital assets	287,077,407	369,983,039	657,060,446
Restricted	153,086,852	54,617,730	207,704,582
Unrestricted	196,005,388	44,792,621	240,798,009
Total net position	\$ 636,169,647	\$ 469,393,390	\$ 1,105,563,037

# City of Stockton Statement of Activities and Changes in Net Position For the Year Ended June 30, 2016

			Program Revenues		
		Charges for	Operating Grants and	Capital Grants and	
Functions/Programs	Expenses	Services	Contributions	Contributions	
PRIMARY GOVERNMENT:					
Governmental activities:					
General government	\$ 39,522,720	\$ 15,830,787	\$ -	\$ -	
Public safety	169,014,459	13,662,670	6,655,019	-	
Public works	36,344,214	8,291,822	36,809	16,285,835	
Library	10,406,294	517,458	6,168,874	-	
Parks and recreation	21,705,138	9,157,721	-	-	
Interest and fiscal charges	2,215,639				
Total governmental activities	279,208,464	47,460,458	12,860,702	16,285,835	
Business-type activities:					
Water utility	48,001,073	33,276,808	3,776,328	1,298,336	
Wastewater utility	58,665,211	68,938,184	-	2,263,464	
Stormwater utility	6,600,512	5,572,586	-	-	
Parking Authority	5,383,881	4,971,200	-	-	
Other	3,116,430	1,750,243			
Total business-type activities	121,767,107	114,509,021	3,776,328	3,561,800	
Total	\$ 400,975,571	\$ 161,969,479	\$ 16,637,030	\$ 19,847,635	

# City of Stockton Statement of Activities and Changes in Net Position (Continued) For the Year Ended June 30, 2016

	Net (Expense) Revenue and Change in Net Position		
Functions/Programs	Governmental Activities	Business-Type Activities	Totals
PRIMARY GOVERNMENT:			
Governmental activities:			
General government	\$ (23,691,933)		\$ (23,691,933)
Public safety	(148,696,770)		(148,696,770)
Public works	(11,729,748)		(11,729,748)
Library	(3,719,962)		(3,719,962)
Parks and recreation	(12,547,417)		(12,547,417)
Interest and fiscal charges	(2,215,639)		(2,215,639)
Total governmental activities	(202,601,469)		(202,601,469)
Business-type activities:			
Water utility		\$ (9,649,601)	(9,649,601)
Wastewater utility		12,536,437	12,536,437
Stormwater utility		(1,027,926)	(1,027,926)
Parking Authority		(412,681)	(412,681)
Other		(1,366,187)	(1,366,187)
Total business-type activities		80,042	80,042
Total	(202,601,469)	80,042	(202,521,427)
General revenues and transfers:			
General revenues:			
Taxes:			
Property	30,646,304	-	30,646,304
In lieu of sales tax	8,774,722	-	8,774,722
Utility user	33,378,793	-	33,378,793
Sales - levied by City	39,070,317	-	39,070,317
Franchise fees	12,396,693	-	12,396,693
Business license	11,995,481	-	11,995,481
Hotel/motel room	2,710,538	-	2,710,538
Document transfer	856,442	-	856,442
Other	1,801,139	1,238,709	3,039,848
Shared revenue:			
Vehicle license fees	20,353,841	-	20,353,841
Sales and use tax levied by state	45,097,203	-	45,097,203
Other	45,460	-	45,460
Investment earnings	4,727,945	2,653,041	7,380,986
Miscellaneous	7,303,280	-	7,303,280
Gain from disposal of capital assets	568,419	-	568,419
Transfers	(296,971)	296,971	
Total general revenues and transfers	219,429,606	4,188,721	223,618,327
Changes in net position	16,828,137	4,268,763	21,096,900
Net position, beginning of year	619,341,510	465,124,627	1,084,466,137
Net position, end of year	\$ 636,169,647	\$ 469,393,390	\$ 1,105,563,037





# CITY OF STOCKTON



**FUND FINANCIAL STATEMENTS** 



# **GOVERNMENT FUND FINANCIAL STATEMENTS**

## **Governmental Fund Types**

Governmental funds consist of the general fund, special revenue, debt service, capital projects, and permanent funds.

Special revenue and capital projects funds are used to account for the financial resources that are restricted, committed, or assigned to expenditures for special purposes or capital outlays, including the acquisition and development of capital facilities and other capital assets.

The City's major governmental funds include:

## General Fund

To account for resources not accounted for in another fund. The General Fund is the City's main operating fund reflecting transactions related to municipal governmental services supported by taxes, intergovernmental revenues, charges for services and other governmental type revenues.

# HOME Program Loans Special Revenue Fund

To account for the City's HOME Program providing affordable housing for low- and very low-income residents in accordance with various federal and state laws.

# Low and Moderate-Income Housing City Loans Special Revenue Fund

To account for loans extended to eligible low and moderate-income families as approved by the former Stockton Redevelopment Agency and the California Health and Safety Code.

# Capital Improvement Capital Projects Fund

To account for the acquisition, construction and improvement of capital facilities as required by City Council action or state law in which the projects are financed by grants, lease proceeds and transfers from other City governmental funds.

# City of Stockton Balance Sheet Governmental Funds June 30, 2016

			Major	Fund	S		
			Special			Ca	pital Projects
	General Fund		Home Program Loans	Lo Inc	ow-Moderate ome Housing City Loans		Capital mprovement
ASSETS			_		_		_
Cash and investments	\$ 71,163,497	\$	231,039	\$	3,190,896	\$	23,622,656
Cash and investments with fiscal agents	-		-		-		-
Receivables, net:							
Interest	222,048		-		-		14,638
Accounts and other receivables	14,399,105		15,290		27,673		-
Advance deposits	562,357		-		-		500
Due from other governments, net	21,837,836		-		-		3,324,152
Inventory of supplies	438,241		_		_		-
Prepaid items	68,028		_		_		_
Loans to Successor Agency	-		_		2,995,331		_
Loans to property owners, net	_		42,215,972		57,750,103		_
Total assets	£ 109 601 112	•		•		•	26 061 046
i otai assets	\$ 108,691,112	\$	42,462,301	\$	63,964,003	\$	26,961,946
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
Liabilities:							
Accounts payable	\$ 4,351,637	\$	15,485	\$	_	\$	1,625,077
Accrued payroll and benefits	1,142,845	*	7,108	-	_	-	56,013
Due to other funds	-,1 .2,0 .0		-,,100		_		-
Due to other governments	1,017,276		_		_		63,074
Due to other agencies	299,442		_		_		05,071
Deposits and other liabilities	1,014,010				_		
Unearned revenue	176,479		-		-		197,224
Total liabilities	8,001,689		22,593				1,941,388
Deferred Inflows of Resources:							
Unavailable revenue - Loans to property owners			42,215,972		57,750,103		
Unavailable revenue - Cother	6,699,539		42,213,972		37,730,103		2,997,459
			-		-		2,997,439
Deferred rent	346,212						
Total deferred inflows of resources	7,045,751	-	42,215,972		57,750,103		2,997,459
Fund Balances:							
Nonspendable	2,213,891		_		_		_
Restricted	3,549,021		223,736		6,213,900		22,023,099
Committed	49,087,888		,,,,,,,		-,,		,,
Assigned	5,466,870		_		_		_
Unassigned	33,326,002		_		-		_
Total fund balances	93,643,672		223,736		6,213,900		22,023,099
Total liabilities, deferred inflows of resources							
and fund balances	\$ 108,691,112	\$	42,462,301	\$	63,964,003	\$	26,961,946

# City of Stockton Balance Sheet (Continued) Governmental Funds June 30, 2016

ACCEPTE	Other Governmental	Total Governmental Funds
ASSETS Cash and investments	\$ 91,436,748	\$ 189,644,836
Cash and investments  Cash and investments with fiscal agents	2,262,188	2,262,188
Receivables, net:	2,202,188	2,202,100
Interest	195,644	432,330
Accounts and other receivables	772,205	15,214,273
Advance deposits	-	562,857
Due from other governments, net	7,025,192	32,187,180
Inventory of supplies	-	438,241
Prepaid items	-	68,028
Loans to Successor Agency	-	2,995,331
Loans to property owners, net	32,000,660	131,966,735
Total assets	\$ 133,692,637	\$ 375,771,999
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES		
Liabilities:		
Accounts payable	\$ 1,654,937	\$ 7,647,136
Accrued payroll and benefits	1,119,078	2,325,044
Due to other funds	449,347	449,347
Due to other governments	3,993	1,084,343
Due to other agencies	-	299,442
Deposits and other liabilities	390,889	1,404,899
Unearned revenue	3,052,772	3,426,475
Total liabilities	6,671,016	16,636,686
Deferred Inflows of Resources:		
Unavailable revenue - Loans to property owners	32,000,660	131,966,735
Unavailable revenue - Other Deferred rent	1,025,457	10,722,455
		346,212
Total deferred inflows of resources	33,026,117	143,035,402
Fund Balances:		
Nonspendable	372,879	2,586,770
Restricted	93,888,910	125,898,666
Committed	-	49,087,888
Assigned	-	5,466,870
Unassigned	(266,285)	33,059,717
Total fund balances	93,995,504	216,099,911
Total liabilities, deferred inflows of resources and fund balances	\$ 133,692,637	\$ 375,771,999



# City of Stockton Reconciliation of the Balance Sheet of Governmental Funds to the Government-Wide Statement of Net Position June 30, 2016

Total Fund Balances - Total Governmental Funds	\$ 216,099,911
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources, and therefore, are not reported in the governmental funds.	
Non-depreciable, (net of \$2,400,131 capital assets reported in the Internal Service Funds)  Depreciable (net of accumulated depreciation \$319,609,062, and net capital assets \$17,475,881 reported in the	153,801,104
Internal Service Funds)	574,483,476
Prepaid insurance related to bond issuance are not available for current period and, therefore, are expensed in the governmental funds when incurred.	185,051
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of internal service funds are included in governmental activities in the Government-Wide Statement of Net Position.	44,659,725
Long-term liabilities were not due and payable in the current period. Therefore, they were not reported in the Governmental funds' Balance Sheet.	
Compensated absences (net of \$490,495 reported in Internal Service Funds)  Bonds payable and other long-term debt (net of \$3,648,286 reported in Internal Service Funds)	(10,479,222) (90,293,462)
Unamortized bond discount	59,443
Deferred amount on refunding	483,852
Accrued interest payable (net of \$65,411 reported in Internal Service Funds)	(711,208)
Aggregate net pension liability is not due and payable in the current period and therefore is not required to be	
reported in the governmental funds.	(343,345,865)
Pension contributions made during the year after the measurement date are reported as expenditures in	
governmental funds and as deferred outflows of resources in the Government-Wide Statement of Net Position.	28,942,596
Difference between projected and actual earnings on pension plan investments are reported in the Government-Wide Statement of Net Position.	(80,404,944)
Revenues which are unavailable on the Fund Balance Sheet, because they are not available currently, are taken into revenue in the Statement of Activities:	
Unavailable revenue - Loans to property owners	131,966,735
Unavailable revenue - Others	 10,722,455
Net position of governmental activities	\$ 636,169,647

# City of Stockton Statement of Revenues, Expenditures and Changes in Fund Balances **Governmental Funds**

# For the Year Ended June 30, 2016

	Major Funds				
			Revenue	Capital Projects	
		Home	Low-Moderate		
	General	Program	Income Housing	Capital	
	Fund	Loans	City Loans	Improvement	
REVENUES:					
Taxes:					
Property	\$ 30,646,304	\$ -	\$ -	\$ -	
In lieu of sales tax	8,774,722	-	-	-	
Utility user	33,378,793	-	-	-	
Sales - levied by City	29,259,106	-	-	-	
Franchise fees	12,396,693	-	-	-	
Business license	10,669,613	-	-	-	
Hotel/motel room	2,710,538	-	-	-	
Document transfer	856,442	-	-	-	
Other	1,534,854	_	_	-	
Licenses and permits	483,601	_	_	-	
Intergovernmental:	,				
Federal grants and subsidies	123,388	413,274	_	1,922,047	
Sales and use tax - levied by state	40,209,735	-	_	1,722,017	
Other governmental	27,298,374	_	_	466,296	
Charges for services	9,576,356	_	-	400,290	
Fines and forfeitures	528,472	-	-	=	
Use of money and property		301,605	94 207	4.252	
Investment income:	7,028,962	301,605	84,307	4,253	
	1 520 705	1.007	22.772	102 657	
Interest income	1,529,705	1,097	22,772	103,657	
Refunds and reimbursements	2,650,020	-	<del>.</del>	108,233	
Miscellaneous	4,528,135		4,102,444	604,206	
Total revenues	224,183,813	715,976	4,209,523	3,208,692	
EXPENDITURES:					
Current:					
	15 727 051		2.126.650		
General government	15,727,951	-	2,126,659	-	
Public safety	134,928,788	-	-	=	
Public works	4,649,711	-	-	-	
Library	10,043,133	-	-	-	
Parks and recreation	16,723,253	=	-	=	
Capital outlay	3,247,199	804,048	1,047,926	10,813,057	
Debt service:					
Principal retirement	-	-	-	=	
Interest and fiscal charges	-	-	-	-	
Total expenditures	185,320,035	804,048	3,174,585	10,813,057	
		_	·		
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	38,863,778	(88,072)	1,034,938	(7,604,365)	
OTHER FINANCING SOURCES (USES).					
OTHER FINANCING SOURCES (USES):	270 002				
Sale of capital assets	378,993	-	-	11 (25 000	
Transfers in	988,531	-	(007.500)	11,635,000	
Transfers out	(17,915,813)	-	(807,509)	(50,290)	
Total other financing sources (uses)	(16,548,289)	-	(807,509)	11,584,710	
CHANGE IN FUND BALANCES	22,315,489	(88,072)	227,429	3,980,345	
FUND BALANCES:					
Beginning of year	71,328,183	311,808	5,986,471	18,042,754	
End of year	\$ 93,643,672	\$ 223,736	\$ 6,213,900	\$ 22,023,099	
End of year	φ 93,0 <del>4</del> 3,072	φ 443,130	φ 0,213,900	φ 44,043,099	

# City of Stockton Statement of Revenues, Expenditures and Changes in Fund Balances (Continued) **Governmental Funds**

# For the Year Ended June 30, 2016

REVENUES:	Other Governmental	Total Governmental Funds
Taxes:	Φ.	Ø 20.646.204
Property	\$ -	\$ 30,646,304
In lieu of sales tax	=	8,774,722
Utility user	0.011.211	33,378,793
Sales - levied by City	9,811,211	39,070,317
Franchise fees	1 225 060	12,396,693
Business license	1,325,868	11,995,481
Hotel/motel room	-	2,710,538
Document transfer	-	856,442
Other	4 962 040	1,534,854
Licenses and permits	4,862,949	5,346,550
Intergovernmental:	9 011 672	10 470 393
Federal grants and subsidies	8,011,673 4,887,468	10,470,382 45,097,203
Sales and use tax - levied by state Other governmental	8,931,576	
Charges for services	16,897,051	36,696,246
Fines and forfeitures	95,142	26,473,407 623,614
Use of money and property	753,134	8,172,261
Investment income:	755,154	0,172,201
Interest income	1,430,594	3,087,825
Refunds and reimbursements	2,429,264	5,187,517
Miscellaneous	2,011,566	11,246,351
Total revenues		
1 otal revenues	61,447,496	293,765,500
EXPENDITURES:		
Current:		
General government	9,289,708	27,144,318
Public safety	15,924,025	150,852,813
Public works	10,211,123	14,860,834
Library	63,700	10,106,833
Parks and recreation	2,656,869	19,380,122
Capital outlay	7,945,200	23,857,430
Debt service:		
Principal retirement	3,324,497	3,324,497
Interest and fiscal charges	2,119,225	2,119,225
Total expenditures	51,534,347	251,646,072
EXCESS (DEFICIENCY) OF REVENUES		
OVER (UNDER) EXPENDITURES	9,913,149	42,119,428
OTHER FINANCING SOURCES (USES):		
Sale of capital assets	_	378,993
Transfers in	3,292,575	15,916,106
Transfers out	(36,035)	(18,809,647)
Total other financing sources (uses)	3,256,540	(2,514,548)
CHANGE IN FUND BALANCES	13,169,689	39,604,880
CHAIGE IN FORD DALIANCES	13,109,009	37,004,000
FUND BALANCES:		
Beginning of year	80,825,815	176,495,031
End of year	\$ 93,995,504	\$ 216,099,911
End of year	φ 73,773,3U <del>4</del>	φ 210,099,911

# **City of Stockton**

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Government-Wide Statement of Activities For the Year Ended June 30, 2016

<b>Funds:</b>
· t

\$ 39,604,880

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. Donated capital assets do not create or use financial resources, and are not reported in governmental funds. However, in the statement of activities, the cost/fair value of those assets are allocated over their estimated useful lives and reported as depreciation expense. Capital outlays, donated capital assets, capital asset disposals, loss from disposal of capital assets and depreciation expense are as follows:

Capitalized capital outlays	12,378,222
Donated capital assets	385,293
Capital asset disposals, net	(2,335,183)
Depreciation and amortization expense (net of \$3,987,743 reported in Internal Service funds)	(20.885.820)

Long-term debt (including refunding debt), net of bond premiums and discounts, provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of principal (including bond refundings) and costs of issuance are expenditures in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets, and the costs of issuance increase deferred charges in the statement of net assets. Long-term debt proceeds, bond premiums, discounts, repayment of principal, costs of issuance and bond refundings are as follows:

Reduction of state animal control obligation	651,501
Repayment of principal	3,324,497
Amortization of prepaid insurance related to costs of issuance	(10,917)

Internal service funds are used by management to charge the costs of certain activities, such as central garage, equipment and insurance, to individual funds. The net revenue (expense) of internal service funds is reported with governmental activities. Excluding extraordinary items as a result of remeasurement of liabilities (\$263,111,865).

13,930,757

The amounts below included in the Statement of Activities do not provide or (require) the use of current financial resources and therefore are not reported as revenue or expenditure in governmental funds (net change):

Change in compensated absences	(490,370)
Amortization of bond discounts and premiums and deferred amount on refunding	(35,545)
Change in accrued interest	80,003
Unavailable revenue - Loans to property owners	2,158,272
Unavailable revenue - Others	1,967,985
Accounting adjustment pension expense	(33,895,438)

# Change in net position of governmental activities \$ 16.828.137

# PROPRIETARY FUND FINANCIAL STATEMENTS

## **Proprietary Fund Types**

Proprietary funds focus on the determination of operating income, changes in net positions, financial position, and cash flows. There are two different types: enterprise funds and the internal service funds. Enterprise funds are used to report activities for which a fee is charged to external users for goods and services. Internal service funds may be used to report any activity that provides goods and services on a cost-reimbursement basis to other City funds, departments, or agencies of the primary government and its component units, or to other governments. The City's internal service funds include: General Liability Insurance, Workers' Compensation Insurance, Employee and Retiree Health Insurance, Retirement Benefits, Other Benefits and Insurance, Vehicle Fleet Equipment, Computer Equipment, Radio Equipment, and Other Equipment funds.

The City's major enterprise funds include:

## Water Utility Enterprise Fund

To account for activities associated with the acquisition or construction of water treatment facilities, production, distribution and transmission of potable water to users, and operations related to the provision of services.

# Wastewater Utility Enterprise Fund

To account for activities associated with the acquisition or construction, and operation and maintenance of wastewater facilities for collection, treatment, and disposal of wastewater, and operations related to the provision of services.

The City elects to present the following as major funds:

## Stormwater Utility Enterprise Fund

To account for activities associated with the acquisition or construction, and operation and maintenance of stormwater facilities for drainage and disposal of stormwater, and operations related to the provision of services.

## Parking Authority Enterprise Fund

To account for activities associated with the acquisition or construction, operation and maintenance of off-street parking facilities, and operations related to the provision of services.

# City of Stockton Statement of Net Position Proprietary Funds June 30, 2016

	Major Enterprise Funds							
	Water Utility	Wastewater Utility	Stormwater Utility	Parking Authority				
ASSETS								
Current assets:								
Cash and investments	\$ 28,357,489	\$ 54,109,473	\$ 5,759,453	\$ 2,758,927				
Receivables, net:								
Interest	138,758	206,038	14,226	5,795				
Accounts and other receivables	5,338,853	9,874,828	521,250	423,098				
Due from other funds	-	-	-	-				
Inventory of supplies	-	1,641,822	-	-				
Deposits and advances	-	-	-	-				
Prepaid insurance	304,097	545,457	453					
Total current assets	34,139,197	66,377,618	6,295,382	3,187,820				
Noncurrent assets:								
Restricted assets:								
Cash and investments	641,012	21,885,374	-	-				
Cash and investments with fiscal agents	32,091,342	-	-	2				
Capital assets, net:								
Nondepreciable	9,181,693	6,339,379	606,397	5,291,660				
Depreciable, net	321,182,820	294,461,908	45,829,981	22,841,848				
Total noncurrent assets	363,096,867	322,686,661	46,436,378	28,133,510				
Total assets	397,236,064	389,064,279	52,731,760	31,321,330				
DEFERRED OUTFLOWS OF RESOURCES								
Unamortized loss on refunding of debt	114,924	2,246,561	-	-				
Deferred contributions made after the measurement date	1,183,957	2,721,752	261,179					
Total deferred outflows of resources	1,298,881	4,968,313	261,179					

# City of Stockton Statement of Net Position (Continued) Proprietary Funds June 30, 2016

A CONTING	Other Nonmajor Enterprise	Totals	Governmental Activities Internal Service	
ASSETS Current assets:				
Cash and investments	\$ 442,155	\$ 91,427,497	\$ 97,292,947	
Receivables, net:	\$ 442,133	\$ 91,427,497	\$ 91,292,941	
Interest	722	365,539		
Accounts and other receivables	25,002	16,183,031	572,841	
Due from other funds	23,002	10,163,031	449,347	
Inventory of supplies	42,469	1,684,291	-	
Deposits and advances	42,407	1,004,271	1,159,000	
Prepaid insurance	19,671	869,678	545,801	
Total current assets	530,019	110,530,036	100,019,936	
Noncurrent assets:				
Restricted assets:				
Cash and investments	-	22,526,386	_	
Cash and investments with fiscal agents	-	32,091,344	853,482	
Capital assets, net:				
Nondepreciable	359,805	21,778,934	2,400,131	
Depreciable, net	24,584,299	708,900,856	17,475,881	
Total noncurrent assets	24,944,104	785,297,520	20,729,494	
Total assets	25,474,123	895,827,556	120,749,430	
DEFERRED OUTFLOWS OF RESOURCES				
Unamortized loss on refunding of debt	_	2,361,485	_	
Deferred contributions made after the measurement date	-	4,166,888	-	
Total deferred outflows of resources	<u> </u>	6,528,373		

# City of Stockton Statement of Net Position (Continued) Proprietary Funds June 30, 2016

	Water	Wastewater	Stormwater	Parking
	Utility	Utility	Utility	Authority
LIABILITIES				
Current liabilities:				
Accounts payable	582,996	2,856,566	290,368	221,989
Accrued payroll	264,614	642,599	91,581	22,860
Due to other governments	33,892	-	-	-
Deposits and other liabilities	1,379,318	6,646	100,000	62,752
Accrued interest	4,252,487	1,068,600	-	434,840
Capital lease obligation	-	-	-	-
Compensated absences - current	205,944	517,810	17,250	11,198
Self-insurance claims and judgments - current	-	-	-	-
Other long-term debt - current	6,832,681	4,074,981		113,534
Total current liabilities	13,551,932	9,167,202	499,199	867,173
Noncurrent liabilities:				
Loans from other funds, net	-	-	-	-
Compensated absences - long-term	104,757	204,911	7,166	6,258
Self-insurance claims and judgments - long-term	-	-	· -	-
Capital lease obligations	-	_	-	_
Notes payable	-	_	-	_
Bonds payable	241,966,032	71,748,768	-	25,089,936
Net OPEB obligation	-	-	-	-
Net pension liability	13,183,896	30,206,060	2,954,693	
Total noncurrent liabilities	255,254,685	102,159,739	2,961,859	25,096,194
Total liabilities	268,806,617	111,326,941	3,461,058	25,963,367
DEFERRED INFLOWS OF RESOURCES				
Deferred rent	_	_	_	_
Deferred amounts between projected and actual				
earning on plan investments	3,542,227	7,929,748	868,448	_
Total deferred inflows of resources	3,542,227	7,929,748	868,448	
Total deletted lilliows of resources	3,342,221	1,929,140	000,440	
NET POSITION				
Net investment in capital assets	81,565,800	224,977,538	46,436,378	2,930,040
Restricted for capital projects	32,091,342	21,885,374	-	2
Restricted for debt service	641,012		_	-
Restricted for equipment replacement		_	_	_
Unrestricted (deficit)	11,887,947	27,912,991	2,227,055	2,427,921
Total net position	\$ 126,186,101	\$ 274,775,903	\$ 48,663,433	\$ 5,357,963

# City of Stockton Statement of Net Position (Continued) Proprietary Funds June 30, 2016

	Other Nonmajor Enterprise	Totals	Governmental Activities Internal Service
LIABILITIES Current liabilities:			
Accounts payable	89,607	4,041,526	1,162,750
Accrued payroll	1,108	1,022,762	403,614
Due to other governments	2,177	36,069	-
Deposits and other liabilities	100,420	1,649,136	49,104
Accrued interest	-	5,755,927	65,411
Capital lease obligation	-	-	422,894
Compensated absences - current	-	752,202	314,698
Self-insurance claims and judgments - current	-	-	10,253,906
Other long-term debt - current		11,021,196	
Total current liabilities	193,312	24,278,818	12,672,377
Noncurrent liabilities:			
Loans from other funds, net	-	-	500,000
Compensated absences - long-term	-	323,092	175,797
Self-insurance claims and judgments - long-term	-	-	59,418,260
Capital lease obligations	-	-	3,225,392
Notes payable	10,870,821	10,870,821	-
Bonds payable	-	338,804,736	-
Net OPEB obligation	-	46 244 640	-
Net pension liability		46,344,649	
Total noncurrent liabilities	10,870,821	396,343,298	63,319,449
Total liabilities	11,064,133	420,622,116	75,991,826
DEFERRED INFLOWS OF RESOURCES			
Deferred rent	-	-	97,879
Deferred amounts between projected and actual earnings on plan			
investments		12,340,423	
Total deferred inflows of resources		12,340,423	97,879
NET POSITION			
Net investment in capital assets	14,073,283	369,983,039	16,227,726
Restricted for capital projects	17,073,203	53,976,718	10,227,720
Restricted for debt service	- -	641,012	-
Restricted for equipment replacement	_	-	30,602,738
Unrestricted (deficit)	336,707	44,792,621	(2,170,739)
Total net position	\$ 14,409,990	\$ 469,393,390	\$ 44,659,725

# City of Stockton Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds For the Year Ended June 30, 2016

	Major Enterprise Funds							
	Water Utility	Wastewater Utility	Stormwater Utility	Parking Authority				
OPERATING REVENUES:								
Charges for services	\$ 32,542,168	\$ 67,448,941	\$ 5,461,848	\$ 4,931,998				
Miscellaneous	734,640	1,489,243	110,738	39,202				
Total operating revenues	33,276,808	68,938,184	5,572,586	4,971,200				
OPERATING EXPENSES:								
Operation and maintenance	9,507,053	32,541,057	1,938,543	3,290,096				
General and administrative	5,590,852	11,660,623	3,048,130	73,722				
Depreciation and amortization	7,493,686	11,767,205	1,613,839	713,204				
Purchased water	8,441,509							
Total operating expenses	31,033,100	55,968,885	6,600,512	4,077,022				
OPERATING INCOME (LOSS)	2,243,708	12,969,299	(1,027,926)	894,178				
NON-OPERATING REVENUES (EXPENSES):								
Taxes	-	-	-	1,238,709				
Grants and subsidies	3,776,328	-	-	-				
Investment income:								
Interest income	1,175,374	1,330,337	99,186	43,814				
Gain (loss) from disposal of capital assets	-	-	-	-				
Interest expense and fiscal charges	(16,967,973)	(2,696,326)	-	(1,306,859)				
Other non-operating revenues								
Total non-operating revenues (expenses)	(12,016,271)	(1,365,989)	99,186	(24,336)				
INCOME (LOSS) BEFORE CAPITAL								
CONTRIBUTIONS AND TRANSFERS	(9,772,563)	11,603,310	(928,740)	869,842				
Capital contributions	1,298,336	2,263,464	-	-				
Transfers in	-	-	-	1,000,000				
Transfers out	(91,074)	(469,393)	(1,103)	(906,459)				
CHANGES IN NET POSITION	(8,565,301)	13,397,381	(929,843)	963,383				
NET POSITION:								
Beginning of year	134,751,402	261,378,522	49,593,276	4,394,580				
End of year	\$ 126,186,101	\$ 274,775,903	\$ 48,663,433	\$ 5,357,963				

# **City of Stockton**

# Statement of Revenues, Expenses, and Changes in Net Position (Continued) Proprietary Funds

# For the Year Ended June 30, 2016

	Other Nonmajor Enterprise	Totals	Governmental Activities Internal Service
OPERATING REVENUES:	ф. 1.065. <b>710</b>	ф. 111 A50 CC	¢ 100.020.202
Charges for services	\$ 1,065,712	\$ 111,450,667	\$ 109,029,302
Miscellaneous	684,531	3,058,354	212
Total operating revenues	1,750,243	114,509,021	109,029,514
OPERATING EXPENSES:			
Operation and maintenance	2,500,198	49,776,947	92,110,719
General and administrative	3,237	20,376,564	5,763,856
Depreciation and amortization	612,995	22,200,929	3,987,743
Purchased water		8,441,509	
Total operating expenses	3,116,430	100,795,949	101,862,318
OPERATING INCOME (LOSS)	(1,366,187)	13,713,072	7,167,196
NON-OPERATING REVENUES (EXPENSES):			
Taxes	-	1,238,709	-
Grants and subsidies	-	3,776,328	-
Investment income:			
Interest income	4,330	2,653,041	1,640,120
Gain (loss) from disposal of capital assets	-	-	189,426
Interest expense and fiscal charges	-	(20,971,158)	(129,955)
Other non-operating revenues			132,217
Total non-operating revenues (expenses)	4,330	(13,303,080)	1,831,808
INCOME (LOSS) BEFORE CAPITAL			
CONTRIBUTIONS AND TRANSFERS	(1,361,857)	409,992	8,999,004
Capital contributions	-	3,561,800	2,335,183
Transfers in	765,000	1,765,000	2,749,641
Transfers out		(1,468,029)	(153,071)
CHANGES IN NET POSITION	(596,857)	4,268,763	13,930,757
NET POSITION:			
Beginning of year	15,006,847	465,124,627	30,728,968
End of year	\$ 14,409,990	\$ 469,393,390	\$ 44,659,725

# City of Stockton Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2016

	Major Enterprise Funds				
	Water	Wastewater	Stormwater	Parking	
	Utility	Utility	Utility	Authority	
CASH FLOWS FROM OPERATING ACTIVITIES:					
Receipts from customers and users	\$ 33,175,347	\$ 67,561,382	\$ 5,735,024	\$ 4,916,529	
Receipts for interfund services provided	-	-	-	-	
Payments to suppliers	(18,904,906)	(28,894,520)	(2,917,654)	(2,894,856)	
Payments to employees	(6,829,893)	(15,608,185)	(1,981,140)	(463,971)	
Net cash provided by (used in) operating activities	7,440,548	23,058,677	836,230	1,557,702	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:					
Transfers in	-	-	-	1,000,000	
Transfers out	(91,074)	(469,393)	(1,103)	(906,459)	
Receipt of cash subsidies and federal grants	3,776,328	-	-	-	
Due from other funds	-	-	-	-	
Proceeds from taxes				1,238,709	
Net cash provided by (used in) noncapital financing activities	3,685,254	(469,393)	(1,103)	1,332,250	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	S:				
Proceeds from sale of capital assets	-	-	-	-	
Purchases of capital assets	(329,106)	(2,972,715)	(303,360)	-	
Capital contributions received	1,298,336	2,263,464	-	-	
Unamortized loss on refunding of debt	16,819	170,583	-	-	
Principal paid on debt	(4,611,869)	(3,959,981)	-	(107,878)	
Interest paid on debt	(17,021,421)	(2,728,626)		(1,308,727)	
Net cash (used in) capital and related financing activities	(20,647,241)	(7,227,275)	(303,360)	(1,416,605)	
CASH FLOWS FROM INVESTING ACTIVITIES:					
Investment earnings	1,107,932	1,124,303	84,960	38,019	
Net cash provided by investing activities	1,107,932	1,124,303	84,960	38,019	
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(8,413,507)	16,486,312	616,727	1,511,366	
CASH AND CASH EQUIVALENTS:					
Beginning of year	69,503,350	59,508,535	5,142,726	1,247,563	
End of year	\$ 61,089,843	\$ 75,994,847	\$ 5,759,453	\$ 2,758,929	

# City of Stockton Statement of Cash Flows (Continued) Proprietary Funds For the Year Ended June 30, 2016

CACH ELOWS EROM OREDATING A CTIMITIES	Other Nonmajor Enterprise			Totals	Governmental Activities Internal Service		
CASH FLOWS FROM OPERATING ACTIVITIES:	\$	1 745 550	ø	112 122 022	¢.	100 140 254	
Receipts from customers and users Receipts for interfund services provided	\$	1,745,550	\$	113,133,832	\$	109,140,354 132,217	
Payments to suppliers		(2.507.226)		(56 110 272)			
The state of the s		(2,507,336)		(56,119,272)		(83,143,190)	
Payments to employees		(27,855)		(24,911,044)		(10,345,701)	
Net cash provided by (used in) operating activities		(789,641)		32,103,516		15,783,680	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:							
Transfers in		765,000		1,765,000		2,749,641	
Transfers out		-		(1,468,029)		(153,071)	
Receipt of cash subsidies and federal grants		-		3,776,328		-	
Due from other funds		-		-		(449,347)	
Proceeds from taxes		<u>-</u>		1,238,709		<u> </u>	
Net cash provided by (used in) noncapital financing activities		765,000		5,312,008		2,147,223	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:							
Proceeds from sale of capital assets		-		-		189,426	
Purchases of capital assets		(46,125)		(3,651,306)		(6,354,774)	
Capital contributions received		-		3,561,800		-	
Unamortized loss on refunding of debt		-		187,402		-	
Principal paid on debt		-		(8,679,728)		1,763,028	
Interest paid on debt	1	_		(21,058,774)		(102,699)	
Net cash (used in) capital and related financing activities		(46,125)		(29,640,606)		(4,505,019)	
CASH FLOWS FROM INVESTING ACTIVITIES:							
Investment earnings		3,608		2,358,822		1,640,120	
Net cash provided by investing activities		3,608		2,358,822		1,640,120	
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		(67,158)		10,133,740		15,066,004	
CASH AND CASH EQUIVALENTS:							
Beginning of year		509,313		135,911,487		83,080,425	
End of year	\$	442,155	\$	146,045,227	\$	98,146,429	
			_	·			

# **City of Stockton**

# Statement of Cash Flows (Continued)

# Proprietary Funds For the Year Ended June 30, 2016

	Major Enterprise Funds							
		Water Jtility	Waste	water	Ste	ormwater Utility		Parking authority
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE	<u> </u>							
STATEMENT OF NET POSITION - PROPRIETARY FUNDS:								
Cash and investments	\$ 28	,357,489	54,10	09,473	\$ :	5,759,453	\$ 2	2,758,927
Restricted assets:								
Cash and investments		641,012	21,88	35,374		-		-
Cash and investments with fiscal agents		,091,342						2
Total cash and investments	\$ 61	,089,843	75,99	94,847	\$	5,759,453	\$ 2	2,758,929
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET								
CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES:								
Operating income (loss)	\$ 2	,243,708	\$ 12,90	59,299	\$ (	1,027,926)	\$	894,178
Adjustments to reconcile operating income (loss)								
to net cash provided by (used for) operating activities:								
Depreciation and amortization	7	,493,686	11,70	57,205		1,613,839		713,204
Accounting adjustment for retirement expense		227,572	4	71,394		64,793		-
Other non-operating revenues		-		-		-		-
Changes in assets and liabilities:								
Accounts and other receivables		(301,471)	(2,20	57,094)		72,438		(54,671)
Due from other governments		101,239	88	33,646				
Prepaid items		(149,221)		17,402		3,737		22,654
Inventory of supplies		-		(4,083)		-		-
Deferred charges		-		-		-		-
Accounts payable	(1	,693,667)	(9:	54,160)		7,248		37,415
Accrued payroll		(41,100)	(2	24,788)		10,685		5,357
Due to other governments		(564,978)		-		-		-
Deposits and other liabilities		98,771		6,646		90,000		(69,849)
Compensated absences		26,009	19	93,210		1,416		9,414
Self-insurance - claims and judgments				-				
Net cash provided by (used for) operating activities	\$ 7	,440,548	\$ 23,05	58,677	\$	836,230	\$ 1	1,557,702
NONCASH TRANSACTIONS:								
Amortization of issuance discounts	\$	14,219	\$	-	\$	-	\$	-
Amortization of issuance premiums		(169,222)		-		-		-
Amortization of (gain) on refunding		(16,819)	(1)	70,583)		-		-
Prepaid cost of issuance expense		(9,042)	(	17,402)		-		-
Transfer of capital assets from (to) other funds		(91,074)	`	-		-		-
Accounting adjustment for retirement expense		(227,572)	(4'	71,394)		(64,793)		-

# City of Stockton Statement of Cash Flows (Continued) Proprietary Funds For the Year Ended June 30, 2016

	Other Nonmajor Enterprise			Totals		overnmental Activities ternal Service
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE						
STATEMENT OF NET POSITION - PROPRIETARY FUNDS: Cash and investments	\$	442,155	\$	91,427,497	\$	97,292,947
Restricted assets:	Ф	442,133	Э	91,427,497	Ф	91,292,941
Cash and investments				22,526,386		_
Cash and investments  Cash and investments with fiscal agents		_		32,091,344		853,482
-	Ф.	442.155	Φ.		Ф.	
Total cash and investments	\$	442,155	2	146,045,227	\$	98,146,429
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES:						
Operating income (loss)	\$	(1,366,187)	\$	13,713,072	\$	7,167,196
Adjustments to reconcile operating income (loss)						
to net cash provided by (used for) operating activities:						
Depreciation and amortization		612,995		22,200,929		3,987,743
Accounting adjustment for retirement expense		-		763,759		-
Other non-operating revenues		-		-		132,217
Changes in assets and liabilities:						
Accounts and other receivables		(2,766)		(2,553,564)		102,774
Due from other governments		(10.001)		984,885		-
Prepaid items		(10,901)		(116,329)		8,066
Inventory of supplies		4,347		264		-
Deferred charges		-		-		62,320
Accounts payable		(21,263)		(2,624,427)		(479,648)
Accrued payroll		(730)		(50,576)		10,678
Due to other governments		1,138		(563,840)		-
Deposits and other liabilities		(6,274)		119,294		(52.079)
Compensated absences Self-insurance - claims and judgments		-		230,049		(52,978) 4,845,312
		(700 (41)	Φ.	22 102 516	Φ.	
Net cash provided by (used for) operating activities	\$	(789,641)	\$	32,103,516	\$	15,783,680
NONCASH TRANSACTIONS:						
Amortization of issuance discounts	\$	-	\$	14,219	\$	-
Amortization of issuance premiums		-		(169,222)		-
Amortization of (gain) on refunding		-		(187,402)		-
Prepaid cost of issuance expense		-		(26,444)		-
Transfer of capital assets from (to) other funds		-		(91,074)		2,335,183
Accounting adjustment for retirement expense		-		(763,759)		-



# FIDUCIARY FUND FINANCIAL STATEMENTS

#### **Fiduciary Fund Types**

The fiduciary funds are used to report assets held in a trustee or agency capacity for others and which, therefore, cannot be used to support the government's own programs. The financial activities of these funds are excluded from the Entity-wide financial statements, but are presented in separate Fiduciary Funds financial statements. The fiduciary funds category includes agency funds and private-purpose trust funds.

#### Agency Fund

To account for land secured financing, developer area of benefit fees, pass-thru public fees on behalf of other entities, funds held in trust as security for development projects, and various community enhancement programs the City administers on behalf of other entities.

# Successor Agency to the Redevelopment Agency of the City of Stockton

To account for a separate legal entity, which was formed to hold the assets and liabilities of the former Redevelopment Agency pursuant to the City Council actions taken on August 23, 2011. The activity of the Successor Agency is overseen by an Oversight Board comprised of individuals appointed by various government agencies and the City of Stockton as Successor Agency of the former Redevelopment Agency. The nature and significance of the relationship between the City and the Successor agency is such that it would be misleading to exclude the Successor Agency from the City's financial statements. The Successor Agency is presented herein in the City's fiduciary funds as a private-purpose trust fund.



# City of Stockton Statement of Fiduciary Net Position Fiduciary Fund June 30, 2016

	Agency Funds			Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund		
ASSETS Cash and investments	\$	40,090,374	\$	7,573,464		
Cash and investments with fiscal agents	Ф	6,360,646	Ф	10,590,529		
Receivables, net:		0,300,040		10,390,329		
Interest		97,726				
Accounts and other receivables		4,084,953		498		
Deposits		4,004,933		54,900		
Prepaid items		-		692,271		
Due from other governments		385		072,271		
Capital assets:		363		_		
Nondepreciable		_		12,997,928		
Depreciable, net		-		15,696,337		
Total assets	\$	50,634,084		47,605,927		
LIABILITIES						
Accounts payable	\$	3,438		560		
Accrued payroll		_		6,769		
Due to other governments		1,283,150		-		
Deposits and other liabilities		49,347,496		-		
Loans from the City, net		-		2,495,331		
Accrued interest		-		2,437,801		
Bonds payable - current		-		2,661,328		
Bonds payable - noncurrent		-		110,378,539		
Pollution remediation				2,420,252		
Total liabilities	\$	50,634,084		120,400,580		
T POSITION HELD IN TRUST			\$	(72,794,653)		

# City of Stockton Statement of Changes in Fiduciary Net Position Fiduciary Fund For the Year Ended June 30, 2016

		Successor
		gency to the
	Re	development
		Agency
		vate-Purpose
		Trust Fund
ADDITIONS		
Property tax	\$	10,485,820
Use of money and property		5,955
Investment Income		49,476
Miscellaneous		2,660,680
Total additions		13,201,931
DEDUCTIONS		
General government		4,999,761
Public Works		233,535
Interest and fiscal charges		6,486,554
Total deductions		11,719,850
CHANGE IN NET POSITION		1,482,081
NET POSITION (DEFICITS):		
Beginning of year		(74,276,734)
End of year	\$	(72,794,653)

# CITY OF STOCKTON



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# Note 1 – Summary of Significant Accounting Policies

The basic financial statements of the City of Stockton, California (the "City") have been prepared in conformity with Generally Accepted Accounting Principles of the United States of America ("U.S. GAAP") as applied to governmental agencies. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting standards in the United States. The more significant of the City's accounting policies are described below.

# A. Financial Reporting Entity

The City was incorporated on July 25, 1850, under the general laws of the State of California. Under the charter adopted in 1923, the City operates under a Council-Manager form of government and provides the following services as authorized by its charter: public safety, community services, engineering services, planning services, public works, general administrative services and capital improvements.

These basic financial statements present the City and its component units, entities for which the City is considered to be financially accountable. The City is considered to be financially accountable for an organization if the City appoints a voting majority of that organization's governing body and either the City can impose its will on that organization, or there is a potential for that organization to provide financial benefits to or impose specific financial burdens on the City. The City is also considered to be financially accountable for an organization if that organization is fiscally dependent (i.e., it is unable to adopt its budget, levy taxes, set rates or charges, or issue bonded debt without approval from the City). In certain cases, other organizations are included as component units if the nature and significance of their relationship with the City are such that their exclusion would cause the City's financial statements to be misleading or incomplete. Blended component units, although legally separate entities are, in substance, part of the City's operations and data from these units are combined with data of the City. Each blended component unit has a June 30 year-end. The following entities are reported component units:

#### Fiduciary Component Unit

The Successor Agency to the Redevelopment Agency of the City of Stockton ("Successor Agency") is a separate legal entity, which was formed to hold the assets and liabilities of the former Redevelopment Agency under City Council action taken on August 23, 2011. The activity of the Successor Agency is overseen by an Oversight Board comprised of individuals appointed by various government agencies and the City of Stockton as Successor Agency of the former Redevelopment Agency. The nature and significance of the relationship between the City and the Successor Agency are such that it would be misleading to exclude the Successor Agency from the City's financial statements. The Successor Agency is presented herein in the City's fiduciary funds as a private-purpose trust fund for the fiscal year ended June 30, 2016.

# Note 1 – Summary of Significant Accounting Policies (Continued)

# A. Financial Reporting Entity (Continued)

The Stockton Public Financing Authority (the "SPFA")

The SPFA was created in June 1990 and carries out bonded debt and lease financing for the City. The governing body of the SPFA is comprised of City Council members. The SPFA is authorized to borrow money for the purpose of financing the acquisition of bonds, notes and other obligations of, or for the purpose of making loans to the City and to refinance outstanding obligations of the City. The City does not prepare separate financial statements for the SPFA.

# **Excluded Agency**

An additional governmental agency in which the City participates is the San Joaquin Area Flood Control Agency ("SJAFCA") which is jointly governed by the City and the County of San Joaquin ("County"). The City retains neither an on-going financial interest in nor obligation to SJAFCA. Therefore financial information for the SJAFCA is not included in the accompanying financial statements.

#### B. Basis of Presentation, Measurement Focus and Basis of Accounting

The accounts of the City are organized by funds. The operations of each fund are accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance or net position, revenues and expenditures or expenses, as appropriate. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

The City's financial position and results of operations are presented from two perspectives in the following two sets of financial statements:

#### **Government-Wide Financial Statements**

The City's Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities and Change in Net Position. These statements present summaries of governmental activities and business-type activities for the City, the primary government, accompanied by a total column. Fiduciary activities of the City are not included in these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

# **Note 1 – Summary of Significant Accounting Policies (Continued)**

# B. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)

# **Government-Wide Financial Statements (Continued)**

The statement of activities demonstrates the degree to which the direct expenses of a given function or programs are offset by program revenues. Direct expenses are those expenses specifically associated with a service, program, or department and, are clearly identifiable with a specific function or program. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and enterprise funds are reported as separate columns in the fund financial statements with nonmajor funds aggregated in and combined with the major funds.

The Government-Wide financial statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the City's assets and liabilities, including capital assets, as well as infrastructure assets, and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents the Change in Net Position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Certain types of transactions are reported as program revenues for the City in three categories:

- Charges for services
- Operating grants and contributions
- Capital grants and contributions

Certain eliminations have been made for inter-fund activities, payables, and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and netted in the total primary government column. In the Statement of Activities, internal service fund transactions have been eliminated; however, transactions between governmental and business-type activities have not been eliminated. The following inter-fund activities have been eliminated:

- Due to, Due from other funds
- Loans to, Loans from other funds
- Transfers in, Transfers out

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

#### Note 1 – Summary of Significant Accounting Policies (Continued)

# B. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)

#### **Governmental Fund Financial Statements**

Governmental fund financial statements include a Balance Sheet and a Statement of Revenues, Expenditures, and Change in Fund Balances for all major governmental funds and nonmajor funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in fund balances as presented in these statements to the net position presented in the government-wide financial statements.

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheet. The Statement of Revenues, Expenditures and Change in Fund Balances present increases (revenues and other financing sources) and decreases (expenditures and other financing use) in fund balances.

Revenues are recognized in the accounting period in which they become both "measurable" and "available" to finance expenditures of the current period. Revenues are considered to be available when they are collectible within the current period as soon enough after that to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 90 days of the end of the current fiscal period. The primary revenue sources, which have been treated as susceptible to accrual by the City, are property tax, sales, tax, intergovernmental revenues, and other taxes.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt and compensated absences, which are recognized as expenditures to the extent they have matured or been earned. Governmental capital asset acquisitions are reported as expenditures in governmental funds as capital outlay. Proceeds of governmental long-term debt and acquisitions under capital leases are reported as other financing sources. Revenues and expenditures not meeting recognition criteria are treated as deferred inflows or outflows (Note 1C).

The Reconciliation of the Fund Financial Statements to the Government-Wide Financial Statements is provided to explain the differences.

The City reports the following major governmental funds:

# • General Fund

To account for resources not accounted for in another fund. The General Fund is the City's main operating fund reflecting transactions related to municipal governmental services supported by taxes, intergovernmental revenues, charges for services and other governmental type revenues.

# • HOME Program Loans Special Revenue Fund

To account for the City's HOME Program providing affordable housing for low- and very low-income residents by various federal and state laws. HOME is the largest Federal block grant to State and local governments designed exclusively to create affordable housing for low- and very low- income households.

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

# **Note 1 – Summary of Significant Accounting Policies (Continued)**

# B. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)

# **Governmental Fund Financial Statements (Continued)**

# • Low and Moderate Income Housing City Loans Special Revenue Fund

To account for loans extended to eligible low and moderate-income families as approved by the Stockton Redevelopment Agency (until dissolution on February 1, 2012) and the California Health and Safety Code. Loans have not been extended subsequently to the date of dissolution.

# • Capital Improvement Capital Projects Fund

To account for the acquisition, construction and improvement of general governmental capital facilities as required by City Council action or state law in which the projects are financed by grants, lease proceeds, and transfers from other City governmental funds.

# **Proprietary Fund Financial Statements**

Proprietary fund financial statements include a Statement of Net Position, a Statement of Revenues, Expenses and Change in Net Position, and a Statement of Cash Flows for all proprietary funds.

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or noncurrent) are included on the Statement of Net Position. The Statement of Revenues, Expenses, and Change in Net Position presents increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which liability is incurred.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

The City reports the following major enterprise funds:

#### • Water Utility Enterprise Fund

To account for activities associated with the acquisition or construction of water treatment facilities, production, distribution and transmission of potable water to users, and operations related to the provision of services.

#### • Wastewater Utility Enterprise Fund

To account for activities associated with the acquisition or construction, and operation and maintenance of wastewater facilities for collection, treatment, and disposal of wastewater, and operations related to the provision of services.

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

# Note 1 – Summary of Significant Accounting Policies (Continued)

# B. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)

# **Proprietary Fund Financial Statements (Continued)**

The City also elects to present the following as major funds:

# • Stormwater Utility Enterprise Fund

To account for activities associated with the acquisition or construction, and operation and maintenance of stormwater facilities for drainage and disposal of stormwater, and operations related to the provision of services.

#### • Parking Authority Enterprise Fund

To account for activities associated with the acquisition or construction, operation and maintenance of offstreet parking facilities, and operations related to the provision of services.

A column representing internal service funds is also presented in these statements. However, internal service balances and activities have been combined with the governmental activities in the government-wide financial statements. Internal service funds are a type of proprietary fund used to report the provision of goods and services to other funds, departments, or agencies of the primary government and its component units on a cost-reimbursement basis. The City's internal service funds include nine individual funds which provide services directly to other City funds.

• The Internal Service Funds of the City are the General Liability Insurance, Workers' Compensation Insurance, Employee and Retiree Health Insurance, Retirement Benefits, Other Benefits & Insurance, Vehicle Fleet Equipment, Computer Equipment, Radio Equipment, and Other Equipment funds.

# **Fiduciary Fund Financial Statements**

Fiduciary funds include private-purpose trust and agency funds. Fiduciary fund types are accounted for according to the nature of the fund. Agency fund financial statements include a Statement of Net Position. The City has agency funds, which are purely custodial in nature (assets equal liabilities), and thus do not involve measurement of results of operations. The agency funds are accounted for on the accrual basis of accounting for the proprietary funds. These funds are used to account for money and property held by the City as trustee or custodian. They are also used to account for various assessment districts for which the City acts as an agent for debt service activities. The private-purpose trust fund accounts for assets, liabilities, and activities of the dissolved Redevelopment Agency of the City of Stockton, which is accounted for in the Successor Agency Trust Fund.

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

# **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### C. Deferred Outflows/Inflows of Resources

In accordance with GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources*, *Deferred Inflows of Resources*, *and Net Position*, the Statement of Net position report separate sections for Deferred Outflows of Resources, and Deferred Inflows of Resources, when applicable.

<u>Deferred Outflows of Resources</u> represent outflows of resources (consumption of net position) that apply to future periods and that, therefore, will not be recognized as an expense until that time.

<u>Deferred Inflows of Resources</u> represent inflows of resources (acquisition of net position) that apply to future periods and that, therefore, are not recognized as revenue until that time.

#### D. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve that portion of the applicable appropriation, is employed as an extension of budgetary controls.

#### E. Cash, Cash Equivalents, and Investments

The City pools its available cash for investment purposes. The City considers pooled cash and investment amounts, with original maturities of three months or less, to be cash equivalents. The statement of cash flows requires presentation of "cash and cash equivalents." For the statement of cash flows, the City considers all proprietary fund pooled cash and investments as "cash and cash equivalents," including restricted cash held by fiscal agents for debt service and capital projects.

The City participates in an external investment pool managed by the State of California (State), the Local Agency Investment Fund (LAIF). The City records its investment in LAIF at fair value based on information obtained from the State on the holdings in the pool.

Investments are recorded at fair value by GASB Statement No. 72, Fair Value Measurement and Application. Accordingly, the change in fair value of investments is recognized as an increase or decrease in investment assets and investment income. Investment income consists of interest income, dividend income, and recognized gains or losses on investments. Money market investments and certain guaranteed investment contracts are carried at cost. Highly liquid market investments with maturities of one year or less at the time of purchase are stated at amortized cost. All other investments are stated at fair value. Market value is used as fair value for those securities for which market quotations are readily available. The City allocates the fair value adjustment for unrealized gains and losses at June 30 of each year. Interest earnings on investments are allocated to the individual pooled funds quarterly based on each fund's average quarterly pooled cash and investments balances. The City reported its investments at fair value and the unrealized gains on investments amounted to \$4,430,839 for the fiscal year ended June 30, 2016.

Certain disclosure requirements, if applicable, for Deposits and Investment Risks in the following areas are presented in the footnotes:

- Interest Rate Risk
- Credit Risk
  - Overall
  - Custodial Credit Risk
  - Concentration of Credit Risk
- Foreign Currency Risk

#### Note 1 – Summary of Significant Accounting Policies (Continued)

#### F. Restricted Cash and Investments

Restricted cash and investments consist of cash and investments held by fiscal agents that are restricted due to limitations on their use by bond covenants or cash or investments with donor limitations. Fiscal agents acting on behalf of the bond investors hold investments arising from the proceeds of long-term debt issuances. The funds may be used for specific capital outlays or for the payment of certain bonds, certificate of participation or tax allocation bonds and have been invested as permitted by specific State statutes or applicable City ordinance, resolution or bond indenture. Cash held in the Water and Wastewater Rate Stabilization Fund were established under the issuance of bonds in 2009 and 2014, respectively.

#### G. Receivables

Revenues are recorded when received in cash, except revenues subject to accrual (up to 90 days after year-end) are recognized when due. The primary revenue sources, which have been treated as susceptible to accrual by the City, are sales tax, special assessments, intergovernmental revenues, other taxes, interest revenue, rental revenue and certain charges for services.

Federal and State grants are considered receivable and accrued as revenue when all eligibility requirements have been met on the accrual basis of accounting in the government-wide statement of net positions. The amount recognized as revenue under the modified accrual basis of accounting in the governmental funds is limited to the amount that is deemed measurable and available.

Long-term loans receivable, which consist of the principal amount of the loan plus the accrued borrower's deferred interest is reported in the governmental fund statements with offsetting unavailable revenue as resources are not available for expenditure. Long-term loans receivable reported in the governmental activities on the government-wide statement of net position is not offset by unavailable revenue as it is recorded on an accrual basis at its net realizable value based on an estimate of uncollectible amounts for loan losses.

Billed but not collected and unbilled utility revenue earned is recognized as revenue and accounts receivable in the enterprise funds.

#### H. Interfund Loans and Advances

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (i.e., the current portion of inter-fund loans) or "loans to/from other funds" (i.e., the non-current portion of inter-fund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Management has determined that there are some inter-fund balances which may or may not be repaid within a reasonable period. U.S. GAAP permits the reporting of inter-fund balances such as inter-fund loans and advances only when repayment is expected within a reasonable period. However, City policy does not permit the elimination of inter-fund balances without City Council approval. Accordingly, inter-fund balances, which are not expected to be repaid within a reasonable period or not at all, have been offset by an allowance for uncollectible advances in both the borrowing and the lending funds.

# City of Stockton Notes to the Basic Financial Statements (Continued)

# For the Year Ended June 30, 2016

# **Note 1 – Summary of Significant Accounting Policies (Continued)**

# I. Inventory of Supplies

Inventories consist of expendable supplies held for consumption. Inventories are valued at weighted average cost using the first-in-first-out basis. Inventories of all funds are recorded as expenditures/expenses when consumed rather than purchased. Inventory of supplies is recorded in the Wastewater Fund, for the City's Water, Wastewater, and Stormwater Enterprise Funds which operates as a central store for all of the City's utilities.

# J. Capital Assets

Capital assets are valued at historical cost or estimated historical cost if the actual historical cost was not available. Donated capital assets are valued at their estimated fair market value on the date donated. City policy has set the capitalization threshold for reporting capital assets at \$5,000 for equipment and works of art; \$10,000 for land, buildings, improvements and intangible assets; \$50,000 for infrastructure, all of which must have an estimated useful life more than one year. Depreciation is recorded on a straight-line basis over estimated useful lives of the assets as follows:

Buildings and structures	30-50 years
Improvements other than buildings	20-30 years
Machinery and equipment	3-30 years
Infrastructure	30-100 years

Major outlays for capital assets are capitalized as projects progress and once constructed begin depreciation. Repairs and maintenance costs are expensed. Interest accrued during capital assets construction, if any, is capitalized for the business-type funds as part of the asset cost.

#### K. Capital Contributions

Capital contributions are comprised of cash and assets donated from developers. Connection fees are reported as capital contributions in the Water Utility and Wastewater Utility enterprise funds.

#### L. Accrued Payroll and Related Liabilities

The City is on a semi-monthly payroll period, and employees are paid seven calendar days after the end of the payroll periods ending on the 15th and the end of the month or the last working day before that date. As of June 30, 2016, the payroll accrual is recorded in the respective funds when the related liability is incurred.

# M. Accrued Compensated Absences

By negotiated labor agreements, employees accumulate earned but unused vacation, other compensated leave, and sick leave pay benefits. Employees were allowed to apply 100% of accrued sick leave hours for additional California Public Employees' Retirement System ("CalPERS") service credit upon retirement depending upon bargaining unit and date of hire.

For employees separating from service after February 17, 2012, and before June 30, 2015, vacation payouts are now paid in annual installments on the separation date equal to the greater of \$10,000 or 1/3 of the employee's accrued balance until paid in full and sick leave accruals are no longer paid out. For those employees separating from service after July 1, 2013, they receive their full vacation payout.

# **Note 1 – Summary of Significant Accounting Policies (Continued)**

# M. Accrued Compensated Absence (Continued)

After subtracting the sick leave balance equivalent of one full year of service credit (2080 hours), which may be applied to CalPERS service credit, any sick leave balance remaining upon separation shall be paid at a specific percentage of the cash value to employees who have remained in City service until the dates specified in the labor agreements.

#### **Government-Wide Financial Statements**

For governmental and business-type activities, compensated absences are recorded as expenses when earned.

#### **Fund Financial Statements**

For governmental funds, compensated absences are recorded as expenditures in the year paid. The General Fund is typically used to liquidate compensated absences. In proprietary funds, compensated absences are expensed to the various funds in the period they are earned, and such fund's share of the unpaid liability is recorded as a long-term liability of the fund.

# N. Long-Term Debt

In the government-wide and proprietary fund financial statements, long-term debt and other long-term financial obligations are reported as liabilities.

Before July 1, 2013, bond premiums and discounts, as well as issuance costs, are amortized over the life of the bonds using the straight-line method, which approximates effective interest method. Bonds payable are reported net of the applicable premium or discount except for insurance prepaid bond insurance premiums. The City implemented GASB Statement No. 65 effective July 1, 2013, which changed how governments account for bond issuance costs. Issuance costs, except for prepaid bond insurance premium, are now expensed when incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, in the year of issuance. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. The differences between the government-wide and fund financial statements are shown in the Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position.

# O. Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the net fiduciary position of the City's California Public Employee's Retirement System (CalPERS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as CalPERS report them. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable by benefit terms. Investments are reported at fair value.

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

# **Note 1 – Summary of Significant Accounting Policies (Continued)**

# O. Pensions (Continued)

The following timeframes are used for pension reporting:

**CalPERS** 

Valuation Date June 30, 2014 Measurement Date June 30, 2015

Measurement Period July 1, 2014 to June 30, 2015

**PARS** 

Valuation Date June 30, 2014 Measurement Date June 30, 2016

Measurement Period July 1, 2015 to June 30, 2016

Gain and losses related to changes in total pension liability and fiduciary net position are recognized in pension expense systematically over time. The first amortized amounts are recognized in pension expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to pensions and are to be recognized in future pension expense. The amortization period differs depending on the source of the gain or loss.

#### P. Net Position

In governmental-wide and proprietary fund financial statements, Net Position is categorized as follows:

<u>Net Investment in Capital Assets</u> – This component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of debt that are attributable to the acquisition, construction, or improvement of those assets.

<u>Restricted</u> – This component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets.

<u>Unrestricted</u> – This component of the net position is the amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of the net position.

When expenses are incurred for purposes for which both restricted and unrestricted net position are available, the City's policy is to first spend the restricted net position.

#### Q. Fund Balances

For governmental fund financial statements, fund balances are categorized as follows:

Nonspendable – Amounts that cannot be spent because they are (1) not in spendable form, such as prepaid items, inventories and long-term receivables for which the payment of proceeds are not restricted or committed with respect to the nature of the specific expenditures of that fund or (2) legally or contractually required to be maintained intact.

#### Note 1 – Summary of Significant Accounting Policies (Continued)

# Q. Fund Balances (Continued)

<u>Restricted</u> – Amounts that are restricted by external parties such as creditors or imposed by grants, laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The City has legislative restrictions on amounts collected and reported in the City's various governmental funds. As a result, these restrictions have been classified as restricted for community development, debt service reserve, general government, housing projects/loans, libraries and arts, parks and recreation, public safety, public services, redevelopment projects, solid waste/recycling and streets, transit and traffic.

<u>Committed</u> – This amount indicates the portion of fund balances which can only be used for specific purposes under formal resolution or ordinance of the City Council. Commitments may be changed or lifted only by the City taking the same formal action that imposed the constraint originally.

<u>Assigned</u> – Amounts that have been allocated by action of an official authorized by the Stockton City Council in which the City's intent is to use the funds for a specific purpose. The City considers this level of authority to be the City Manager of the City of Stockton.

<u>Unassigned</u> – Amounts that constitute the residual balances that have no restrictions placed upon them. If restrictions exceed available resources at the end of the year, the deficit amounts are reported and classified as unassigned.

When expenditures are incurred for purposes for which both restricted and unrestricted fund balances are available, the City's policy is first to expend restricted fund balances, then unrestricted fund balances as they are needed.

When expenditures are incurred for purposes where only unrestricted fund balances are available, the City uses the unrestricted resources in the following order: committed, assigned, and unassigned depending on the nature of the expenditure

#### R. Property Taxes

Property taxes are levied on October 1 and are payable by property owners in two installments: November 1 and February 1 of each year. Property taxes become delinquent on December 10 and April 10, for the first and second installments, respectively. The lien date is January 1. The County of San Joaquin, California ("County") bills and collects property taxes and remits them to the City according to a payment schedule established by the County. The County operates under the Teeter Plan, whereby the County pays the City 100% of the taxes levied. The County assumes responsibility for collecting any delinquent amounts and upon collection retains the penalty and interest portion of those amounts. Therefore, no allowance for doubtful accounts is considered necessary.

The County is permitted by State law to levy taxes at 1% of full market value (at the time of purchase) and can increase the property tax rate no more than 2% per year or the current CPI, whichever is less. The City receives a share of this basic tax levy proportionate to what it received during the years 1980-1981.

Property tax revenue is recognized in the fiscal year for which the taxes have been levied, provided the taxes are received within 90 days after the end of the fiscal year. Property taxes received after this date are not considered available as a resource that can be used to finance the current year operations of the City and, therefore, are not recorded as revenue until collected.

# **Note 1 – Summary of Significant Accounting Policies (Continued)**

# S. Use of Estimates

The preparation of basic financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts and disclosures. Actual results could differ from these estimates and assumptions.

# T. Implementation of Governmental Accounting Standards Board Statements

In the fiscal year 2015-16, the City implemented new accounting standards to conform to the following GASB Statements:

GASB Statement No. 72 – In February 2015, GASB issued Statement No 72, Fair Value Measurement and Application. This statement requires disclosures to be made to fair value measurements, the level of fair value hierarchy, and valuation techniques. These disclosures should be organized by type of asset or liability reported at fair value. It also requires additional disclosures regarding investments in certain entities that calculate net asset value per share (or its equivalent). The requirements of this statement are effective for financial statements for periods beginning after June 15, 2015, and did not have any measurement impact on the City's investment portfolio, except for the additional disclosure regarding the measurement input as discussed in Note 2F of the City's financial statements for the year ended June 30, 2016.

GASB Statement No. 73 - Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68 - This Statement establishes requirements for defined benefit pensions that are not within the scope of Statement No. 68, Accounting and Financial Reporting for Pensions, as well as for the assets accumulated for purposes of providing those pensions. Also, it establishes requirements for defined contribution pensions that are not within the scope of Statement No. 68. It also amends certain provisions of Statement No. 67, Financial Reporting for Pension Plans, and Statement No. 68 for pension plans and pensions that are within their respective scopes. This Statement became effective for periods beginning after June 15, 2015, and did not have a significant impact on the City's financial statements for the year ended June 30, 2016.

GASB Statement No. 76 -The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments - This Statement establishes standards relating to the hierarchy of generally accepted accounting principles. The "GAAP hierarchy" consists of the sources of accounting principles used to prepare financial statements of state and local governmental entities in conformity with GAAP and the framework for selecting those principles. This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature if the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. This Statement became effective for periods beginning after June 15, 2015, is applied retroactively, and did not have a significant impact on the City's financial statements for the year ended June 30, 2016.

GASB Statement No. 79 - Certain External Investment Pools and Pool Participants - This Statement establishes standards relating to accounting and financial reporting for certain external investment pools and pool participants. This Statement became effective for periods beginning after June 15, 2015, except for certain provisions on portfolio quality, custodial credit risk, and shadow pricing. Those provisions are effective for reporting periods beginning after December 15, 2015 and did not have a significant impact on the City's financial statements for the year ended June 30, 2016.

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

# Note 2 – Cash, Cash Equivalents and Investments

The following is a summary of cash, cash equivalents, and investments, including restricted cash and investments on June 30, 2016:

Deposits:	
Cash on hand	\$ 75,785
Demand deposits	59,025,143
Total deposits	59,100,928
Investments	441,612,765
Total cash and investments	\$ 500,713,693
Presented in the government-wide statement of net position:	
Cash and investments	\$ 378,365,280
Restricted cash and investments	57,733,400
Presented in the statement of fiduciary net position:	
Cash and investments	47,663,838
Cash and investments with fiscal agents	 16,951,175
Total cash and investments	\$ 500,713,693

#### A. Cash Deposits

The carrying amount of the City's pooled cash deposits was \$59,025,143 at June 30, 2016. Bank balances before reconciling items were \$65,939,792 at that date, the total amount of which was insured or collateralized with securities held by the pledging financial institutions in the City's name as discussed below.

The California Government Code requires California banks and savings and loan associations to secure the Fund's cash deposits by pledging securities as collateral. This Code states that collateral pledged in this manner shall have the effect of perfecting a security interest in such collateral superior to those of a general creditor. Thus, collateral for cash deposits is considered to be held in the City's name.

The market value of pledged securities must equal at least 110% of the City's cash deposits. California law also allows institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the City's total cash deposits. The City may waive collateral requirements for cash deposits, which are fully insured by the Federal Deposit Insurance Corporation. The City, however, has not waived the collateralization requirements.

The City follows the practice of pooling cash and investments of all funds, except for funds required to be held by fiscal agents under the provisions of bond indentures or by donor direction. Interest income from cash and investments with fiscal agents is credited directly to the related fund.

# Note 2 – Cash, Cash Equivalents and Investments (Continued)

#### B. Authorized Investments

# Investments Authorized by the California Government Code and the City's Investment's Policy

The table below identifies the investment types that are authorized for the City by the California Government Code or the City's investment policy, where more restrictive. The table also identifies certain provisions of the California Government Code or the City's investment policy, which are more restrictive to address interest rate risk, credit risk, and concentration of credit risk. This table does not address investments of debt proceeds held by the bond trustee that are governed by the provisions of debt agreements of the City.

		Maximum	Minimum
	Maximum	in	Credit
Authorized Investment Type	Maturity	Portfolio	Quality
Securities of the U.S. Government or its agencies:			
U.S. Treasury Bonds, Notes and Bills	10 Years**	No Limit	N/A
State of California Obligations	5 Years	No Limit	N/A
49 other States Obligations	5 Years	No Limit	N/A
California Non Stockton Local Agency Obligations	5 Years	No Limit	N/A
U.S. Agency and U.S. Government sponsored			
Enterprise Securities	10 Years**	No Limit	N/A
City of Stockton Obligations	5 Years*	None	None
Negotiable Certificates of Deposit	5 Years*	30%	AA
Time Certificates of Deposit	5 Years	30%	N/A
Bankers' Acceptances	180 Days	40%	N/A
Commercial Paper	270 Days	25%	A1, P1, F-1
Medium-Term Corporate Notes	5 Years	30%	A
California Local Agency Investment Fund (LAIF)			
- Investments made in County or other types of investment			
pools require due diligence	Upon Demand	\$65,000,000	N/A
California Asset Management Program (CAMP)	Upon Demand	No Limit	N/A
Repurchase Agreements	1 year	None	N/A
Reverse Repurchase Agreements	92 days	20%	N/A
- If the City invests in Repurchase Agreements, a Master			
Repurchase Agreement is required			
Demand Accounts - Insured/Collateralized Medium Term Notes	N/A	No Limit	N/A
Mutual Funds			
SEC registered Money Market Funds limited to a percentage of the City's			
surplus as narrowly defined in the California Government Code Section 53601			
et seq.	N/A	20%	AAA

<sup>\*</sup> Limited to 5 years, except permits investment in variable rate demand obligations (VRDO) that are City obligations up to 10 years maturity, as allowed under IRS and SEC rulings. VRDO investments are limited to 15% of the portfolio.

<sup>\*\*</sup> Securities with term to maturity greater than 5 years shall not exceed 15% of the total portfolio value.

# Note 2 – Cash, Cash Equivalents, and Investments (Continued)

# B. Authorized Investments (Continued)

# Investments Authorized by Debt Agreements

Investments of debt proceeds held by the City's bond trustee are governed by provisions of the debt agreement, rather than the general provisions of the California Government Code or the City's investment policy. The table below identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

Maximu		Minimum Credit	Maximum in	Maximum Investment
Authorized Investment Type			Portfolio	In One Issuer
Repurchase Agreements	30 days	Quality Top Four Rating Categories	No Limit	No Limit
U.S. Treasury Bonds, Notes and Bills	No Limit	N/A	No Limit	No Limit
U.S. Agency and U.S. Government Sponsored Enterprise Securities	No Limit	No Limit	No Limit	No Limit
State Obligations	No Limit	Not lower than their bond rating	No Limit	No Limit
Commercial Paper	270 days	A-1+	No Limit	No Limit
Negotiable Certificates of Deposit	No Limit	N/A	No Limit	No Limit
Time Certificates of Deposit	No Limit	N/A	No Limit	No Limit
Corporate Notes and Bonds	No Limit	Not lower than their bond rating	No Limit	No Limit
Guaranteed Investment Contracts	No Limit	Not lower than their bond rating	No Limit	No Limit
Shares of Beneficial Interest	No Limit	Top Rating Category	No Limit	No Limit
Money Market Mutual Funds	No Limit	AAm	20%	No Limit
Bankers' Acceptances	365 days	A-1+	30%	30%
Municipal Bonds	No Limit	AAA	No Limit	No Limit
California Local Agency Investment Fund (LAIF)	Upon Demand	N/A	\$65,000,000	\$65,000,000
Investment Agreements	No Limit	AA-	No Limit	No Limit

# Note 2 – Cash, Cash Equivalents, and Investments (Continued)

# C. Investments in Local Agency Investment Fund

The City is a participant in LAIF which is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The City's investments in LAIF included a portion of pool funds invested in structured notes and asset-backed securities:

<u>Structured Notes</u> are debt securities (other than asset-backed securities) whose cash flow characteristics (coupon rate, redemption amount, or stated maturity) depend upon one or more indices and/or that have embedded forwards or options.

<u>Asset-Backed Securities</u>, the bulk of which are mortgage-backed securities, entitle their purchasers to receive a share of the cash flows from a pool of assets such as principal and interest repayments from mortgages (such as Collateralized mortgage obligations) or credit card receivables.

As of June 30, 2016, the City had \$64,935,975 invested in LAIF, which had invested 2.81% of the Pool investment funds in medium-term and short-term structured notes and asset-backed securities. The face value of the City's position in the pool is the same as the value of the pool shares.

#### D. Investments in Repurchase Agreements and Money Market Funds as a Sweep Instrument

Repurchase agreements are a type of short-term investment where there is a sale of securities together with an agreement for the seller to buy back the securities at a later date. The City formerly had a repurchase agreement with Wells Fargo Bank as an overnight sweep of its operating cash account with a one-day maturity. The City has opted to move its sweep to a U.S. dollar-denominated money market instruments that consist of U.S. Government obligations and repurchase agreements collateralized by U.S. Government obligations that invest in governmental securities. Essentially this serves to invest excess operating cash in the City's investment pool overnight to receive an investment return on those funds. These repurchase transactions occur daily.

#### E. Investments in Guaranteed Investment Contracts

The City has entered into nonparticipating guaranteed investment contracts (GICs), which are authorized under bond documents as outlined in the City's investment policy or the debt agreement.

GICs are non-marketable interest bearing agreements with or guaranteed by certain financial institutions. The agreements provide for a guaranteed return on principal over a specified period. A GIC is a general obligation instrument issued by a financial institution, subject to applicable legal restrictions. The City's investments in GIC's represent proceeds from bond issues that have been set aside (held for the benefit of the bondholders) as debt service reserves and proceeds of bonds that have been invested until used on the projects being financed. The investment contracts holding debt service reserves are held long-term and bear interest ranging from 2.873% to 5.316%. Certain investment contracts are collateralized by investments, with \$4,501,335 collateralized at 104% to 105%, as outlined in the agreements.

# Note 2 – Cash, Cash Equivalents, and Investments (Continued)

# F. Fair Value of Investments

The City measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Observable inputs other than quoted market prices; and,
- Level 3: Unobservable inputs.

At June 30, 2016, the Entity had the following recurring fair value measurements.

				Fair V	Value Measurements Using				
Investments by fair value level		June 30, 2016		Level 1		Level 2		Level 3	
Debt Securities									
U. S. Agencies	\$	150,649,613	\$	-	\$	150,649,613	\$	-	
U. S. Treasuries		87,463,483	\$	87,463,483		-		-	
M edium term notes		72,664,748		-		72,664,748		-	
Local Agency Investment Fund		64,935,975		-		64,935,975		-	
Commercial paper		6,469,404		-		6,469,404		-	
Asset-backed securities		21,618,708		-		21,618,708		-	
Total investments by fair value level		403,801,931	\$	87,463,483	\$	316,338,448	\$	-	
Investments measured at the net asset value (NAV)									
Money market mutual funds		31,334,769							
Guaranteed investment contracts		6,476,065							
Total investments measured at the net asset value (NAV)		37,810,834							
	\$	441,612,765							

Debt and equity securities classified in Level 1 are valued using prices quoted in active markets for those securities. Debt and equity securities classified in Level 2 are valued using the following approaches:

- U.S. Treasuries, U.S. Agencies, and Commercial Paper: quoted prices for identical securities in markets that are not active;
- Medium term notes: quoted prices for similar securities in active markets;
- Local Agency Investment Fund: application of the June 30, 2016, fair value factor, as calculated, to the City's average daily balance in the Fund; and
- Asset-backed securities: recent appraisals of the asset value.

# Note 2 – Cash, Cash Equivalents, and Investments (Continued)

#### G. Risk Disclosures

#### Interest Rate Risk

As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy provides that final maturities of securities cannot exceed five years. The exceptions to this policy are that U.S. Treasury or U.S. Agency securities may be invested in greater than five years and investment in variable rate obligations of the City of Stockton is permissible when allowed by the IRS and SEC. Investments maturing beyond a five-year horizon should not exceed fifteen percent (15%) of the total portfolio value at any given time. The maturity of investments is evaluated before purchase depending on liquidity needs.

Information about the sensitivity of the fair values of the City's investments (including investments held by fiscal agents) to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity or earliest call date.

	Investment Maturities									
Investment Type		Fair Value	1 year or less		1-3 years			3-5 years		5 years or more
U. S. Agencies	\$	150,649,613	\$	14,426,482	\$	63,537,465	\$	72,685,666	\$	-
U. S. Treasuries		87,463,483		3,799,818		28,877,523		54,786,142		-
Medium term notes		72,664,748		5,580,842		49,536,716		17,543,056		4,134
Local Agency Investment Fund		64,935,975		64,935,975		-		-		-
Money market mutual funds		31,334,769		31,334,769		-		-		-
Tax exempt municipal bonds		-		-		-		-		-
Repurchase agreement		-		-		-		-		-
Guaranteed investment contracts		6,476,065		1,974,730				-		4,501,335
Commercial paper		6,469,404		6,469,404		-		-		-
Asset backed securities		21,618,708		17,376,786		4,241,922				-
Total	\$	441,612,765	\$	145,898,806	\$	146,193,626	\$	145,014,864	\$	4,505,469

# Note 2 – Cash, Cash Equivalents, and Investments (Continued)

# G. Risk Disclosure (Continued)

# Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. It is measured by the assignment of a rating by a nationally recognized statistical rating organization.

Presented below is the actual rating as of June 30, 2016, for each investment type as provided by Standard and Poor's investment rating system:

Investment Type	AAA/AAAm AA AA AA		A / AA+ / AA-	A / A+/ A-		A-1+		 Total	
Held by the City and its Component Units:									
U. S. Agencies:									
Non-callable	\$	-	\$	136,125,287	\$	-	\$	-	\$ 136,125,287
Callable		-		-		-		-	-
Medium term notes:									
Non-callable		1,553,664		27,190,367		40,214,474		-	68,958,505
Callable		-		-		3,698,917		-	3,698,917
Asset Backed Securities		12,329,235		-				-	12,329,235
Money market mutual funds		29,903		-		-		-	29,903
Commercial Paper		-		_		-		6,469,404	6,469,404
Repurchase agreement		-		-		-		-	-
Held by Fiscal Agents:									
U. S. Agencies		-		14,524,326		-		-	14,524,326
Money market mutual funds		31,304,866		-		-		-	31,304,866
Municipal securities		-		-		-		-	-
Total	\$	45,217,668	\$	177,839,980	\$	43,913,391	\$	6,469,404	
Not rated or exempt from rating disclosure:	_								
Local Agency Investment Fund									64,935,975
U. S. Treasuries									87,463,485
Guaranteed investment contracts									6,476,065
Medium Term notes and Asset Backed Securities	securities	not rated by S&	P						9,296,797
Total Investments		-							\$ 441,612,765

# Note 2 – Cash, Cash Equivalents and Investments (Continued)

# G. Risk Disclosure (Continued)

#### Credit Risk (Continued)

The City's portfolio manager utilized ratings of S&P in compiling the previous table. In August 2011, S&P took an extraordinary stance of downgrading the debt of the United States and numerous agencies whose debt it stands behind. Moody's and Fitch only took moves to lower the outlook on U.S. debt while still maintaining the AAA ratings on these entities. In June 2015, S&P maintained the AA+ rating with a stable outlook that is still in place today. Moody's affirmed their AAA rating with stable outlook on October 7, 2016, and Fitch affirmed the AAA rating as part of its North America outlook to stable on November 30, 2016.

#### Custodial Credit Risk

For an investment, custodial credit risk refers to the event in which the custodial bank (outside party) in possession of an investment security fails to supply the value of investments or collateral securities to the City upon demand. All securities, except the money market mutual funds and LAIF, are held by a third party custodian, Union Bank of California ("UBOC"). UBOC is a registered member of the Federal Reserve Bank and combined with Bank of Tokyo-Mitsubishi in 2014 to form MUFG Union Bank. The securities held by UBOC are in the street name with a customer number assigned to the City that identifies ownership.

#### Concentration Credit Risk

The City's investment policy regarding the amount that can be invested in any one issuer is stipulated by the California Government Code. Concentrations of 5.0% or more in investments in any one issuer, held by individual funds in the securities of issuers other than U.S. Treasury securities, mutual funds, and external investment pools are required to be disclosed.

At June 30, 2016, the City's Pooled investments that represent a concentration in the securities of any individual issuers, other than U. S. Treasury securities or mutual funds, are set forth below:

	Investment		Reported	
Issuer	Type	Amount		
Held by City and its Component Units:				
Federal National Mortgage Association	Federal Agency Securities	\$	59,979,700	
Federal Home Loan Mortgage Corp	Federal Agency Securities	\$	37,542,880	
Federal Home Loan Bank	Federal Agency Securities	\$	31,626,748	
Held by Fiscal Agent:				
Federal Home Loan Mortgage Corp	Federal Agency Securities	\$	5,061,350	
Federal National Mortgage Association	Federal Agency Securities	\$	3,618,931	
Federal Home Loan Bank	Federal Agency Securities	\$	5,700,977	

# Note 2 – Cash, Cash Equivalents, and Investments (Continued)

#### H. Restricted Cash and Investments

Certain proceeds of revenue bonds and other long-term liabilities are classified as restricted cash and investments on the Statement of Net Position as their use is limited by applicable indentures or covenants. Covenants provide that these funds, in the absence of specific statutory provisions governing the issuance of bonds, certificates, or leases, may be invested by the ordinances, resolutions or indentures specifying the types of investments its trustees or fiscal agents may require. The ordinances, resolutions, and indentures are more restrictive than the City's investment policy. Restricted cash and investments of the City are primary for the construction or acquisition of facilities, and reserves for payment of debt service as required by the bond indentures.

The City has a reserve policy governing the establishment of Rate Stabilization Fund for its Water, Wastewater, and Stormwater Funds. These reserves are to ease future revenue fluctuations, where revenues are interrupted or otherwise insufficient to offset the operating expenditures and to minimize the impact of rate increases. The City has established a Rate Stabilization Fund in the Water Fund in connection with the issuance of its 2010 Variable Rate Demand Water Revenue Bonds and the Wastewater Fund in connection with the 2014 Wastewater Refunding Bonds. The City use money on deposit in the Rate Stabilization Fund for any lawful purpose. All interest or other earnings in the Rate Stabilization Fund may be withdrawn and accounted for as revenues or used for any lawful purpose. The balance in the Water and Wastewater Rate Stabilization Accounts at June 30, 2016, was \$640,000 and \$11.8 million, respectively.

At June 30, 2016, Government-Wide restricted cash and investments and restricted cash and investments with fiscal agents are as follows:

Governmental activities	\$ 3,115,670
Business-type activities:	
Water Utility	32,732,354
Wastewater Utility	21,885,374
Parking Authority	2
Subtotal	54,617,730
Total restricted cash and investments	\$ 57,733,400
Fiduciary	\$ 46,451,020

#### Note 3 – Interfund Transactions

#### A. Due To/From Other Funds

"Due to" and "due from" report lending transactions primarily when individual funds overdraw their share of pooled cash or when there are short-term loans between funds. These balances are expected to be repaid shortly after the end of the fiscal year upon receipt of a grant or other reimbursements. There is \$449,347 of inter-fund balances as of June 30, 2016, as follows:

Fund Making Short Term Loan	Fund Receiving Short Term Loan		Amount	
Internal Service Fund - Workers' Compensation	Non-Major Governmental:	_		
	Transportation Development Act	\$	239,088	
	Neighborhood Stabilization Loan Program		210,259	
		\$	449,347	

#### B. Loans To/From Other Funds

"Loans to" and "loans from" balances represent loan activity between funds that is non-current. Interfund balances, which are not expected to be repaid within a reasonable period or not at all, have been offset by an allowance for uncollectible loans.

The most significant inter-fund transactions were as follows:

		Allowance for Uncollectable		
Fund Making Loan	Fund Receiving Loan	Amount	Loans	Net
Capital Improvement Capital Projects Fund	Public Facilities Impact Fees Capital Projects Fund	976,484	(976,484)	-
	Non Major Enterprise Funds - Golf Courses Fund	763,500	(763,500)	-
Total		\$ 1,739,984	\$ (1,739,984)	\$ -

- The \$976,484 loan from the Capital Improvement Capital Projects Fund to the Public Facilities Impact Fees Capital Projects Fund was for construction costs from community centers.
- The \$763,500 loan from the Capital Improvement Capital Projects Fund to the Nonmajor Enterprise Funds is for the Swenson Irrigation System Project at the golf course.

# **Note 3 – Interfund Transactions (Continued)**

# C. Transfers

Interfund transfers report the nonreciprocal contributions of resources from one fund to another that include program support, debt service and settlement, and other one-time transfers. The following is a summary of transfers for the year ended June 30, 2016:

		Transfers In	Transfers Out	Net Transfers
Governmental Activities:				
General Fund	Program Support	\$ 988,531	\$ (16,495,575)	\$ (15,507,044)
General Fund	Debt Service/ Settlement	-	(1,420,238)	(1,420,238)
Low-Moderate Income Housing- City Loans	Debt Service/ Settlement	-	(807,509)	(807,509)
Capital Improvement	Program Support	11,635,000	(46,037)	11,588,963
Capital Improvement	Debt Service/ Settlement	-	(4,253)	(4,253)
Other Governmental non-major funds	Program Support	1,060,575	(36,035)	1,024,540
Other Governmental non-major funds	Debt Service	2,232,000	-	2,232,000
Internal Service Funds	Program Support	2,749,641	(153,071)	2,596,570
Total governmental activities		18,665,747	(18,962,718)	(296,971)
Business-type Activities:				
Water Utility	Program Support	=	(91,074)	(91,074)
Wastewater Utility	Program Support	=	(469,393)	(469,393)
Stormwater Utility	Program Support	=	(1,103)	(1,103)
Parking Authority	Program Support	1,000,000	=	1,000,000
Parking Authority	Debt Service/ Settlement	=	(906,459)	(906,459)
Other Enterprise non-major funds	Program Support	765,000	=	765,000
Total business-type activities		1,765,000	(1,468,029)	296,971
Total government-wide statements		\$ 20,430,747	\$ (20,430,747)	\$ -

#### Note 4 – Successor Agency – Loans from City, Net

With the dissolution of the Redevelopment Agency effective January 31, 2012, the following loans are outstanding as of June 30, 2016, most of which are offset by an Allowance for Uncollectable Loans. The Successor Agency received its Finding of Completion from the State Department of Finance on October 30, 2014. On November 4, 2015, the Oversight Board adopted a resolution finding 51 Redevelopment loans from the City were made for legitimate redevelopment purposes. Dissolution law required that the accrued interest on outstanding loans be recalculated quarterly at a simple interest of 3% from the date the loans were originally authorized by the former Redevelopment Agency. Also, the Department of Finance required to have approved resolutions and signed loan agreements for the loans to be approved for repayment. City staff was unable to locate signed loan agreements and approved resolutions for all of the 51 loans.

# Note 4 – Successor Agency – Loans from City, Net (Continued)

Also, the interest rate on the loans is limited to the Local Agency Investment Fund interest rate calculated from the inception of each loan. Therefore, the total amount owed has been offset by an allowance for uncollectible interest (\$117,547,666 as of June 30, 2016) as the rate on loan was 10%.

Fund Making Loan Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Non-Major Governmental - CDBG Fund Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Private-Purpose Trust F				Allowance for Uncollectable	
Successor Agency to the Redevelopment Agency    Private-Purpose Trust Fund   Successor Agency to the Redevelopment Agency   1,888,750   - 1,888,750	Fund Making Loan	Fund Receiving Loan	Amount		 Net
Low Moderate Income Housing RDA Loans  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor	Private-Purpose Trust Fund				
Low Moderate Income Housing RDA Loans  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Non-Major Governmental - CDBG Fund  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Non-major Governmental - Public Facilities Impact Fees Capital Projects Fund  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Non-Major Governmental - Dev. Services Fund  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans  Interest on Private-Purpose Trust Fund Successor Agency to the Redevel	Successor Agency to the Redevelopment Agency	Internal Service Funds -Workers' Comp.	\$ (500,000)	\$ -	\$ (500,000)
Non-Major Governmental - CDBG Fund  Non-Major Governmental - Public Facilities Impact Fees Capital Projects Fund  Non-Major Governmental - Dev. Services Fund  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans	Low Moderate Income Housing RDA Loans		1,888,750	-	1,888,750
Non-Major Governmental - CDBG Fund  Successor Agency to the Redevelopment Agency  Non-major Governmental - Public Facilities Impact Fees Capital Projects Fund  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans	Low Moderate Income Housing RDA Loans		1,106,581	-	1,106,581
Private-Purpose Trust Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund  Private-Purpose Trust Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund  Private-Purpose Trust Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund  Private-Purpose Trust Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor  Agency to the Redevelopment Agency Loans  117,547,666  (117,547,666)  -	Non-Major Governmental - CDBG Fund		13,863,641	(13,863,641)	-
Non-Major Governmental - Dev. Services Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans  117,547,666  (117,547,666)  -	3	1	100,207	(100,207)	-
Wastewater Utility Enterprise Fund  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans	Non-Major Governmental - Dev. Services Fund	•	196,950	(196,950)	-
Parking Authority Enterprise Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund  Successor Agency to the Redevelopment Agency  17,056,102	Wastewater Utility Enterprise Fund		43,746	(43,746)	-
General Fund  Successor Agency to the Redevelopment Agency  Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency  17,056,102  17,056,102  17,056,102  17,056,102  17,056,102  17,056,102  17,056,102  17,056,102  17,056,102  17,056,102  17,056,102  17,056,102  17,056,102  17,056,102  17,056,102  17,056,102	Parking Authority Enterprise Fund		847,000	(847,000)	-
Capital Improvement Capital Projects Fund  Successor Agency to the Redevelopment Agency  17,056,102  (17,056,102)  -  Interest on Private-Purpose Trust Fund Successor Agency to the Redevelopment Agency Loans  117,547,666  (117,547,666)  -	General Fund	1	727,957	(727,957)	-
Agency to the Redevelopment Agency Loans 117,547,666 (117,547,666)	Capital Improvement Capital Projects Fund		17,056,102	(17,056,102)	-
Total \$ 152,878,600 \$ (150,383,269) \$ 2,495,331			117,547,666	(117,547,666)	-
	Total		\$ 152,878,600	\$ (150,383,269)	\$ 2,495,331

# Note 4 – Successor Agency – Loans from City, Net (Continued)

- The \$500,000 loan from the former Redevelopment Agency Waterfront Project Area to the City's Downtown Marina Enterprise Fund was for the initial start-up operations of the Downtown Marina. In the fiscal year ended June 30, 2011, this loan obligation was transferred from the Downtown Marina to the Workers' Compensation Internal Service Fund because the Downtown Marina did not have the demonstrated ability to repay the loan in the foreseeable future. The transfer of this obligation was done to offset a portion of another loan that the Workers' Compensation Fund had extended to the Waterfront Project in the fiscal year ended June 30, 2010.
- The \$1,888,750 of loans from the Low-Moderate Income Housing City Loans Special Revenue Fund to the former Redevelopment Agency Capital Projects Fund for payment of tax increment to the San Joaquin County Supplemental Educational Revenue Augmentation Fund under Assembly Bill 26 4x to be repaid in five installments beginning in the fiscal year 2011-12. The fiscal year 2011-12 payment was not made due to the dissolution of the Redevelopment Agency effective January 31, 2012.
- The \$1,106,581 is a loan from the Low-Moderate Income Housing City Loans Special Revenue Fund to the former Redevelopment Agency Capital Projects Fund for the Waterfront Redevelopment Project Area.
- The \$13,863,641 in loans from the CDBG Programs Special Revenue Fund to the former Redevelopment Agency Capital Projects Fund was for project area expenditures. Of this balance, \$4,685,574 is subject to 10% annual interest. As of June 30, 2016, outstanding accrued interest balance was \$117,547,666.
- The \$100,207 loan from the Public Facilities Impact Fees Capital Projects Fund to the former Redevelopment Agency Capital Projects Fund represents permit fees deferred under the Enterprise Zone Deferral Program.
- The \$196,950 loan from the Non-Major Governmental Development Services Fund to the former Redevelopment Agency Capital Projects Fund was for funding building permit fees.
- The \$43,746 loan from the Wastewater Utility Enterprise Fund to the former Redevelopment Agency Capital Projects Fund was for funding of two development project permit fees.
- The \$847,000 is a loan from the Central Parking District Enterprise Fund to the former Redevelopment Agency Capital Projects Fund for the Waterfront Redevelopment Project Area.
- The \$727,957 is a loan from the General Fund to the former Redevelopment Agency Capital Projects Fund for various project areas.
- The \$17,056,102 from the Capital Improvement Capital Projects Fund to the former Redevelopment Agency Capital Projects Fund represents loans for various project areas.

### **City of Stockton**

### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

#### Note 5 – Loans to Property Owners

Loans provided to property owners are managed by the City's Economic Development Department. Loans receivable under the City's loan programs at June 30, 2016, are as follows:

		Deferred	
Loan Programs	Principal	Interest	Total
First Time Home Buyers Program (HOME)	\$36,652,292	\$5,729,303	\$ 42,381,595
Community Development Block Grant Programs	15,510,712	4,425,389	19,936,101
Neighborhood Stabilization First Time Home Buyer Program	8,496,895	343,699	8,840,594
California Home Loans	3,452,369	206,634	3,659,003
Low & Moderate Income Housing Programs (former Agency)	49,801,568	7,948,535	57,750,103
	\$ 113,913,836	\$ 18,653,560	132,567,396
Less: Allowance for doubtful accounts			(600,661)
			\$ 131,966,735

The governmental funds report unavailable revenues from notes and loans receivable. These amounts are recognized or reported as a deferred inflow of resources in the period that the amounts become available.

#### First Time Home Buyers Program (HOME)

The Home Investment Partnerships Loan Programs are funded through U.S. Department of Housing and Urban Development HOME funds. The programs include deferred gap financing loans for qualified first-time homebuyers, owner-occupied housing rehabilitation loans to qualified borrowers, and multifamily loans to qualified housing developers. Loan repayments are re-deposited into the program cash accounts and are redistributed as future loans.

#### Community Development Block Grant Program

The Community Development Block Grants Loan Programs are funded through U.S. Department of Housing and Urban Development CDBG funds. The programs include deferred gap financing loans for qualified first-time homebuyers, owner occupied emergency repair loans, public facility project loans, and commercial loan programs. Loan repayments are re-deposited into the program cash accounts and are redistributed as future loans.

### Neighborhood Stabilization Program

The Neighborhood Stabilization Program loans are funded through U.S. Department of Housing and Urban Development Neighborhood Stabilization program funds. The programs include acquisition, rehabilitation, and resale of foreclosed homes to qualified home buyers, deferred gap financing loans for qualified home buyers; and acquisition, rehabilitation, and rent of foreclosed properties in targeted areas. Loan repayments are re-deposited into the program cash accounts and are redistributed as future loans.

### Note 5 – Loans to Property Owners (Continued)

### California Home Loans Program

The California Home Loans Program are funded through the California Department of Housing and Community Development. The programs include deferred gap financing loans to qualified first-time homebuyers and owner occupied rehabilitation loans. Loan repayments are re-deposited into the program cash accounts and are redistributed as future loans.

### Low & Moderate Income Housing

The City's Low & Moderate Income Housing Programs are funded through the Low and Moderate-Income Housing City Loans Special Revenue Fund and Strong Neighborhoods Initiative Bond proceeds. The programs include loans for rehabilitation and construction of affordable housing units which are deed restricted for occupancy by low and moderate income households for at least fifty-five years. Interest income is recorded as payments are received.

### Note 6 – Capital Assets

#### A. Government-Wide Financial Statements

At June 30, 2016, the City's capital assets consisted of the following:

	Governmental Activities		Business - Type Activities		Total	
Capital assets, not being depreciated:						
Land	\$	43,038,796	\$	13,090,320	\$	56,129,116
Intangible assets - easements		4,354,960		750,453		5,105,413
Construction in progress		108,807,479		7,938,161		116,745,640
Total capital assets, not being depreciated		156,201,235		21,778,934		177,980,169
Capital assets, being depreciated:						
Infrastructure		543,771,346		-		543,771,346
Buildings and improvements		305,438,815		1,019,447,195		1,324,886,010
Machinery and equipment		62,358,258		13,065,735		75,423,993
Total capital assets, being depreciated		911,568,419		1,032,512,930		1,944,081,349
Less accumulated depreciation for:						
Infrastructure		(170,718,108)		-		(170,718,108)
Buildings and improvements		(106,480,890)		(315,300,898)		(421,781,788)
Machinery and equipment		(42,410,064)		(8,311,176)		(50,721,240)
Total accumulated depreciation		(319,609,062)		(323,612,074)		(643,221,136)
Total capital assets, being depreciated, net		591,959,357		708,900,856		1,300,860,213
Total capital assets, net	\$	748,160,592	\$	730,679,790	\$	1,478,840,382

### **Note 6 – Capital Assets (Continued)**

### B. Governmental Activities

Summary of changes in governmental activities capital assets for the year ended June 30, 2016, are as follows:

	Balance				Balance	
Governmental activities:	July 1, 2015	Additions	Deletions	Transfers	June 30, 2016	
Capital assets, not being depreciated:						
Land	\$ 40,408,449	\$ 2,630,347	\$ -	\$ -	\$ 43,038,796	
Intangible assets - easements	4,354,960	-	-	-	4,354,960	
Construction in progress	100,293,578	14,015,178	(3,929,269)	(1,572,008)	108,807,479	
Total capital assets, not being depreciated	145,056,987	16,645,525	(3,929,269)	(1,572,008)	156,201,235	
Capital assets, being depreciated:						
Infrastructure	543,386,053	385,293	=	-	543,771,346	
Buildings and improvements	304,339,299	1,099,516	-	-	305,438,815	
Machinery and equipment	57,693,012	4,366,794	(1,835,126)	2,133,578	62,358,258	
Total capital assets, being depreciated	905,418,364	5,851,603	(1,835,126)	2,133,578	911,568,419	
Less accumulated depreciation for:						
Infrastructure	(157,543,166)	(13,174,942)	-	-	(170,718,108)	
Buildings and improvements	(99,301,700)	(7,179,190)	-	-	(106,480,890)	
Machinery and equipment	(39,714,620)	(4,519,430)	1,823,986		(42,410,064)	
Total accumulated depreciation	(296,559,486)	(24,873,562)	1,823,986		(319,609,062)	
Total capital assets, being depreciated, net	608,858,878	(19,021,959)	(11,140)	2,133,578	591,959,357	
Governmental activities capital assets, net	\$ 753,915,865	\$ (2,376,434)	\$ (3,940,409)	\$ 561,570	\$ 748,160,592	

Governmental activities depreciation expenses for capital assets for the year ended June 30, 2016, are as follows:

### **Governmental Activities:**

General Government	\$ 3,357,822
Public Works	1,020,650
Parks & Recreation	2,458,399
Library	155,983
Public Safety	13,892,965
Internal Service Funds	3,987,743
Total	\$ 24,873,562

### **Note 6 – Capital Assets (Continued)**

### C. Business-Type Activities

Summary of changes in business-type activities capital assets for the year ended June 30, 2016, are as follows:

	Balance				Balance
Business-type activities:	July 1, 2015	Additions	Deletions	Transfers	June 30, 2016
Capital assets, not being depreciated:					
Land	\$ 13,090,320	\$ -	\$ -	\$ -	\$ 13,090,320
Intangible asset - easements	750,453	-	-	-	750,453
Construction in progress	21,713,882	2,221,254	(156,901)	(15,840,074)	7,938,161
Total capital assets, not being depreciated	35,554,655	2,221,254	(156,901)	(15,840,074)	21,778,934
Capital assets, being depreciated:					
Buildings and improvements	1,003,536,731	70,390	-	15,840,074	1,019,447,195
Machinery and equipment	11,549,172	2,078,133		(561,570)	13,065,735
Total capital assets, being depreciated	1,015,085,903	2,148,523		15,278,504	1,032,512,930
Less accumulated depreciation for:					
Buildings and improvements	(293,599,521)	(21,701,377)	-	-	(315,300,898)
Machinery and equipment	(7,811,624)	(499,552)			(8,311,176)
Total accumulated depreciation	(301,411,145)	(22,200,929)			(323,612,074)
Total capital assets, being depreciated, net	713,674,758	(20,052,406)	-	15,278,504	708,900,856
Business-type activities capital assets, net	\$ 749,229,413	\$ (17,831,152)	\$ (156,901)	\$ (561,570)	\$ 730,679,790

Business-type activities depreciation expenses for capital assets for the year ended June 30, 2016, are as follows:

Water Utility	\$ 7,493,686
Wastewater Utility	11,767,205
Stormwater Utility	1,613,839
Parking Authority	713,204
Golf Courses	79,085
Marina	533,910
Total	\$ 22,200,929

### **Note 6 – Capital Assets (Continued)**

### D. Fiduciary Fund Activities

Summary of Changes in Fiduciary Fund capital assets for the year ended June 30, 2016, are as follows:

Fiduciary fund activities:	Balance July 1, 2015	Additions	Deletions	Transfers	Balance June 30, 2016
Capital assets, not being depreciated:					
Land	\$ 12,897,928	\$ -	\$ -	\$ -	\$ 12,897,928
Intangible assets - easements	100,000				100,000
Total capital assets, not being depreciated	12,997,928				12,997,928
Capital assets, being depreciated:					
Infrastructure	10,898,549	-	-	-	10,898,549
Buildings and improvements	11,229,529	-	-	-	11,229,529
Machinery and equipment	471,547				471,547
Total capital assets, being depreciated	22,599,625				22,599,625
Less accumulated depreciation for:					
Infrastructure	(1,527,464)	(249,630)	-	-	(1,777,094)
Buildings and improvements	(4,519,996)	(420,056)	-	-	(4,940,052)
Machinery and equipment	(166,921)	(19,221)			(186,142)
Total accumulated depreciation	(6,214,381)	(688,907)			(6,903,288)
Total capital assets, being depreciated, net	16,385,244	(688,907)			15,696,337
Fiduciary fund activities capital assets, net	\$ 29,383,172	\$ (688,907)	\$ -	\$ -	\$ 28,694,265

Fiduciary fund depreciation expenses for capital assets for the year ended June 30, 2016, are as follows:

Fiduciary Fund Activities:	
Successor Agency	\$ 688,907

# Note 7 – Long-Term Liabilities

### A. Governmental Activities

Summary of changes in governmental activities long-term debt for the year ended June 30, 2016, are as follows:

	Balance July 1, 2015	Additions	Reductions	Balance June 30, 2016	Current	Non-Current
Lease Revenue Refunding Bonds:	Φ 10 02 5 000	Φ.	Φ (450 000)	A 10 205 000	A 470 000	Ø 0.015.000
2006 Series A (Essential Services Building)	\$ 10,835,000	\$ -	\$ (450,000)	\$ 10,385,000	\$ 470,000	\$ 9,915,000
Unamortized discount	(55,070)		3,389	(51,681)	(3,389)	(48,292)
Total Lease Revenue Bonds	10,779,930		(446,611)	10,333,319	466,611	9,866,708
Certificates of Participation:						
Series 2003A (former Redevelopment Housing)	1,020,000	-	(35,000)	985,000	40,000	945,000
Series 2003B (former Redevelopment Housing)	10,870,000	-	(355,000)	10,515,000	370,000	10,145,000
Unamortized discount	(8,189)		427	(7,762)	(427)	(7,335)
<b>Total Certificates of Participation</b>	11,881,811		(389,573)	11,492,238	409,573	11,082,665
Pension Obligation Bonds						
Assured Guaranty Settlement	54,529,752		(923,631)	53,606,121	17,130	53,588,991
Total Pension Obligation Bonds	54,529,752		(923,631)	53,606,121	17,130	53,588,991
Other long-term obligations:						
Notes payable:						
U.S. Dept. of Housing and Urban Development	15,125,000	-	(1,365,000)	13,760,000	1,400,000	12,360,000
Capital lease obligations:						
Fire Vehicles - (Lease #1)	571,234	-	(67,035)	504,199	69,649	434,550
Civic Auditorium HVAC System - (Lease #2)	1,085,857	-	(195,866)	889,991	205,983	684,008
Fire Pumper Trucks - (Lease #3)	1,314,024	-	(169,937)	1,144,087	175,545	968,542
Fire Engines and Ladder Truck - (Lease #4)	<del>-</del>	2,000,000		2,000,000	177,700	1,822,300
State Animal Control Obligation	803,851		(651,501)	152,350	152,350	
Total other long-term obligations	18,899,966	2,000,000	(2,449,339)	18,450,627	2,181,227	16,269,400
Total	\$ 96,091,459	\$ 2,000,000	\$(4,209,154)	\$ 93,882,305	\$3,074,541	\$ 90,807,764

### **City of Stockton**

### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

### **Note 7 – Long-Term Liabilities (Continued)**

### A. Governmental Activities (Continued)

#### **Lease Revenue Bonds**

2006 Lease Revenue Refunding Bonds, Series A (the "2006 Bonds")

The 2006 Bonds were issued by the Stockton Public Financing Authority (SPFA) in the amount of \$13,965,000 on April 6, 2006. As of June 30, 2016, bonds totaling \$10,385,000 are due in semi-annual installments ranging from \$470,000 on August 1, 2016, to \$875,000 on August 1, 2031, with interest rates ranging from 4.0% to 4.5% and a final maturity date of August 1, 2031. The 2006 Bonds are insured and have a reserve fund surety provided by National Public Finance Guaranty ("NPFG").

The 2006 Bonds were issued to advance refund and retire \$13,795,000 in outstanding 1999 Certificates of Participation which were used to finance a portion of the acquisition and construction of the Stewart/Eberhardt Building and an adjacent parking facility in downtown Stockton.

The 2006 Bonds are limited obligations of the SPFA payable solely from all amounts received by the SPFA or the Trustee under the Lease Agreement and other assets pledged under the Indenture.

The Leased Premises consists of the Stewart/Eberhardt Building (the "Eberhardt Building") located at 22 East Weber Avenue and the adjacent public parking facility located at 15 North El Dorado Street in downtown Stockton.

The General Fund is obligated to make the lease payments, and no other funds are legally pledged to the repayment of the 2006 Bonds. The Parking Authority has budgeted to pay 100% of the debt service. The unamortized loss on refunding of debt was previously reported as a contra liability in the long-term debt. With the implementation of GASB Statement No. 65, the balance on the loss of refunding is reported as a deferred outflow of resources in the amount of \$483,852. The principal amount due is reported net of the unamortized discount of \$51,681.

#### **Certificates of Participation**

Certificates of Participation Series 2003A and Taxable Series 2003B (the "2003 COPs")

The 2003 COPs were issued in two series on June 27, 2003, to finance the construction of capital improvements to provide redevelopment housing in the City.

The 2003 COPs, Series A, were issued in the amount of \$1,160,000. As of June 30, 2016, \$985,000 remains outstanding with installments of principal ranging from \$40,000 on September 1, 2016, to \$75,000 on September 1, 2033, with interest rates ranging from 3.60% to 4.375%, and a final maturity date of September 1, 2033. The principal amount outstanding at June 30, 2016, is reported net of unamortized discount of \$7,762.

The 2003 COPs, Series B, were issued in the amount of \$12,140,000. As of June 30, 2016, \$10,515,000 remains outstanding with installments of principal ranging from \$370,000 on September 1, 2016, to \$870,000 on September 1, 2033, with interest rates ranging from 4.52% to 5.28%, and a final maturity date of September 1, 2033.

#### **Note 7 – Long-Term Liabilities (Continued)**

#### A. Governmental Activities (Continued)

#### **Certificates of Participation (Continued)**

Certificates of Participation Series 2003A and Taxable Series 2003B (the "2003 COPs") (Continued)

The City has pledged lease payments, to the SPFA to repay the outstanding COPs. Under the settlement agreement with Ambac, the bond's insurer, the obligation for the General Fund to make lease payments, which previously included all of the payment has been reduced to 80.50% of the scheduled payments. The General Fund continues to have the right to reimbursement of the lease payments from Successor Agency tax increment revenue (20% set-aside). The reimbursement is subordinated to the pledge of Agency tax increment revenue paid to the 2006 Series C SNI Bonds (Note 8D).

The Leased Premises collectively consists of the real property comprised of the City's main police facility located in the downtown area near City Hall, the Southeast Branch Library, and three of the City's Fire Stations (No's. 1, 5 and 14). For the right to the use and occupancy of the Leased Premises, the Lease Agreement requires the City to make lease payments.

Settlement payments are due and payable from available funds on the Interest Payment Dates immediately following each of the respective Lease Payment Dates specified in the Lease Agreement. The settlement payments are payable from any source of legally available funds of the City (up to approximately 80.50% of scheduled amounts as described above), which includes the General Fund. Portions of payments that may not be covered through the 20% set aside and the reduced Settlement Payments are to be paid by the bond insurer, should the reserve fund be insufficient. Should this occur, the interest rate to be paid on these "Ambac Payments" will be 8% compounded annually, and the original term of the lease would be extended until all scheduled debt payments and reimbursement of all Ambac Payments have been made.

The City and the former Redevelopment Agency have a reimbursement agreement under which the former Agency has agreed to reimburse the City for payments the City makes in connection with the COPs from Housing Set-Aside monies. In the event the Agency does not have sufficient Housing Set-Aside amounts in a particular year to make such payment or any portion thereof, the City agrees to allow the Agency to carry the balance forward until there is sufficient Housing Set-Aside amount available to meet the obligation. Unpaid reimbursement payments shall bear interest at the City's annual investment rate of return at the time in effect until paid.

As of June 30, 2016, there are no unpaid amounts by the Successor Agency to the City. For the year ended June 30, 2016, lease reimbursements were \$986,539. The 20% Agency Housing Set-Aside for the year ended June 30, 2016, was \$3,998,577.

The City's settlement with Ambac was confirmed as part of City's Plan of Adjustment does not materially alter the planned payments to be made under the COPs, however, it does allow for the extension of the maturities should funding be unavailable as briefly outlined above.

# City of Stockton Notes to the Basic Financial Statements (Continued)

# Notes to the Basic Financial Statements (Continued For the Year Ended June 30, 2016

### **Note 7 – Long-Term Liabilities (Continued)**

### A. Governmental Activities (Continued)

#### **Certificates of Participation (Continued)**

Certificates of Participation Series 2003A and Taxable Series 2003B (the "2003 COPs") (Continued)

Please refer to Subsequent Events Note 17 for information regarding the defeasance of the above debt as part of the 2016A Successor Agency to the former Redevelopment Agency of the City of Stockton bond refunding which closed November 3, 2016.

#### **Pension Obligation Bonds**

Taxable Pension Obligation Bonds 2007 Series A and Series B (the "2007 POBs)

The 2007 POBs were issued on March 26, 2007, to refinance the obligation of the City to make payments to the California Public Employees Retirement System for retirement benefits accruing to its employees and retirees. The 2007 POBs for Series A were issued in the amount of \$96,985,000. As of June 30, 2016, bonds totaling \$89,610,000 were due in installments of principal ranging from \$2,280,000 on September 1, 2016, to \$8,400,000 on September 1, 2037, with interest rates ranging from 5.14% to 5.455%, and a final maturity date of September 1, 2037. The 2007 POBs for Series B were issued in the amount of \$28,325,000. At June 30, 2016, bonds totaling \$28,325,000 are due in installments of principal ranging from \$715,000 on September 1, 2018, to \$2,800,000 on September 1, 2037, with interest rates ranging from 5.675% to 5.795%. The Series A and Series B for the 2007 POBs are insured by Assured Guaranty and do not have a reserve fund. The above liabilities are written down and an alternate liability is being recorded which reflects the payments required by the City under a settlement agreement reached with the Insurer of the Bonds, Assured Guaranty. This background on the original liabilities is shown in this footnote due to the bonds still trading in the secondary markets.

As part of a settlement between the City and Assured, that became effective upon implementation of the approved Plan of Adjustment. The City is obligated, under a revised indenture, to pay a new series of payments. That series of payments is made up of Non-Contingent General Fund payments which are made up of three types; Special Fund, Ask, and Supplemental, which have all been determined. As of June 30, 2016, Special Fund payments are due in installments ranging from \$1,465,386 on July 1, 2016 to \$2,009,482 due on July 1, 2053; Ask Fund payments are due in installments ranging from \$1,334,875 on June 1, 2018 to \$2,531,250 due on June 1, 2052; and Supplemental Payments are due in installments of \$250,000 from June 1, 2023, to June 1, 2042, and installments of \$350,000 from June 1, 2043, to June 1, 2052. Additionally, there are Contingent General Fund Payments, which are yet to be determined by future revenues of the City's General Fund. These Contingent Payments extend from June 1, 2018, to June 1, 2053, should General Fund Revenues require them to be made.

Payments made after the original debt service end date of September 1, 2037, will be retained by Assured. The obligation of the City to pay these settlement amounts when due is an absolute and unconditional obligation of the City imposed by law, and is not limited to any special source of funds. Under the Revised Indenture, the City is obligated to deposit non-contingent settlement payments with the Trustee as detailed above and reflected in the table below.

### **Note 7 – Long-Term Liabilities (Continued)**

### A. Governmental Activities (Continued)

#### **Pension Obligation Bonds (Continued)**

### Taxable Pension Obligation Bonds 2007 Series A and Series B (the "2007 POBs), Continued

Under the settlement agreement, payments are to be made from all legally available funds and resources available to the City. Under extraordinary events, the City may notice Assured and suspend contingent payments. Should this occur, unpaid amounts accrue interest at the Prime Rate plus 3% and must be paid no later than ten years after the suspension date. Additionally, any delinquent payments due under the agreement shall also accrue interest at the prime rate plus 3%.

Debt Service on the original bonds expires in Sept 2037, and payments under the settlement agreement extend to July 2053. If contingent payment streams drastically exceed expectations, it is possible that scheduled payments could reach a point of paying back funds forwarded and accrued interest associated with these funds. Should this occur, it is possible that payments could cease before July 2053.

The City settlement with Assured Guaranty was confirmed as part of the City's Approved Bankruptcy Plan of Adjustment. The plan for the adjustment of the City's debts provides for material modifications of the City's obligations on the 2007 POBs and results in a schedule of payments reflected in the following table.

#### **Annual Debt Service Requirements to Maturity**

					<b>2007</b> Lease <i>A</i>	Ask Payments			
<b>Year Ending</b>	Lease Rev	Lease Revenue Bonds		Certificates of Participation		<b>Pension Obligation Bonds</b>			
June 30,	Principal	Interest	Principal	Principal Interest		Interest			
2017	\$ 470,000	\$ 438,094	\$ 410,000	\$ 578,822	\$ -	\$ -			
2018	490,000	418,894	430,000	560,186	-	1,334,875			
2019	510,000	398,894	445,000	539,382	-	1,334,875			
2020	530,000	378,094	470,000	516,225	-	1,334,875			
2021	550,000	356,219	495,000	491,763	-	1,334,875			
2022-2026	3,105,000	1,408,647	2,860,000	2,045,826	-	11,452,063			
2027-2031	3,855,000	645,863	3,685,000	1,202,583	-	12,650,313			
2032-2036	875,000	19,688	2,705,000	215,956	-	12,653,440			
2037-2041	-	-	-	-	4,278,040	8,369,086			
2042-2046	-	-	-	-	7,824,640	4,824,799			
2047-2051	-	-	-	-	10,231,529	2,415,035			
2052-2056	-	-	-	-	2,398,925	132,325			
Total	\$ 10,385,000	\$ 4,064,393	\$ 11,500,000	\$ 6,150,743	\$ 24,733,134	\$ 57,836,561			

### **Note 7 – Long-Term Liabilities (Continued)**

### A. Governmental Activities (Continued)

### **Annual Debt Service Requirements to Maturity (Continued)**

Year Ending	Special Fund Payments Pension Obligation Bonds				yments on Bonds			
June 30,	Principal		Interest			Principal		Interest
2017 2018	\$	17,130 41,943	\$	1,448,256 1,447,311	\$	-	\$	-
2019 2020		69,384 99,423		1,444,997 1,441,170		-		-
2021 2022-2026		130,569 1,200,036		1,435,686 7,031,761		-		1,000,000
2027-2031 2032-2036		869,227 1,791,816		6,735,406 6,397,032		-		1,250,000 1,250,000
2037-2041		3,732,677		5,735,515		- (20, (92		1,250,000
2042-2046 2047-2051		5,582,164 7,301,209		4,465,246 2,746,201		629,682 1,341,829		779,971 334,155
2052-2056	_	5,419,831		608,615	_	646,067		18,297
Total	\$ 2	26,255,409	\$	40,937,195	\$	2,617,578	\$	5,882,423

The amounts in the annual debt service requirements to maturity schedule are the scheduled debt service under the bond indentures and settlement agreements.

### **Note 7 – Long-Term Liabilities (Continued)**

#### A. Governmental Activities (Continued)

#### **Other Long-term Obligations**

#### Notes Payable

The City entered into four Section 108 loan guarantee agreements with the U.S. Department of Housing and Urban Development to complete redevelopment projects. The first loan was paid off on August 1, 2014 and as of June 30, 2016, the second loan totaling \$1,150,000 has notes due in installments ranging from \$200,000 to \$260,000 that are to be paid August 1, 2016, through August 1, 2020, with interest rates ranging from 0.83% to 1.98%; the third loan with payments totaling \$4,575,000 has notes due in installments ranging from \$685,000 to \$890,000 that are due to be paid from August 1, 2016, through August 1, 2020, with interest rates ranging from 0.83% to 1.98%. The fourth loan with payments totaling \$8,680,000 remaining has notes due in installments ranging from \$500,000 to \$1,920,000 and are to be paid through August 1, 2024, with interest rates ranging from 4.48% to 5.25%. Repayment of the loans is made from program income received under the City's housing loans program.

#### **Annual Debt Service Requirements to Maturity**

	Notes Payable								
Year Ending	U.S.	U.S. Dept. of Housing & Urban Development							
June 30,		Principal		Interest					
2017	\$	1,400,000	\$	492,299					
2018		1,455,000		461,159					
2019		1,515,000		426,927					
2020		1,600,000		385,814					
2021		1,675,000		338,595					
2022-2026		6,115,000		547,132					
2027-2031		_							
Total	\$	13,760,000	\$	2,651,926					

### **City of Stockton**

### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

### **Note 7 – Long-Term Liabilities (Continued)**

### A. Governmental Activities (Continued)

Capital Lease Obligations

#### Fire Vehicles – (Lease #1)

On April 17, 2007, Resolution 07-0133 approved the execution of a Master Equipment/Lease Agreement in the amount of \$7,000,000 with Banc of America Leasing and Capital, LLC to provide a tax-exempt financing mechanism and established the underlying financing tool for designated capital projects. Under the terms of the Master Equipment/Lease Agreement, the City authorized the purchase of an aerial fire truck and water rescue vehicle for the Fire Department in the amount of \$1,000,000. The remaining \$6,000,000 of the original amount authorized by City Council was never utilized and is no longer available due to the City's bankruptcy filing. The long-term master lease agreement with Banc of America Public Capital Corporation for the purchase of these vehicles has lease payments due on April 26 and October 26 through October 26, 2022, with an interest rate of 3.862%.

The assets acquired through the capital lease are as follows:

Machinery and Equipment	\$ 1,005,792
Less: Accumulated depreciation	(605,016)
Total	\$ 400,776

#### Civic Auditorium HVAC System – (Lease #2)

On December 15, 2009, Resolution 09-0422 approved the execution of a lease purchase agreement with Wells Fargo Securities, LLC in an aggregate amount not to exceed \$2,236,000 to provide a tax-exempt financing mechanism and establish the underlying financing tool for replacement of the Heating, Ventilation & Air Conditioning (HVAC) system for the Stockton Memorial Civic Auditorium. The City authorized the purchase and installation of the HVAC system, making use of \$1,930,000 of the amount authorized. The remaining portion of the project costs was covered through federal grant funding. The lease agreement has payments due on February and August through February 2020 with an interest rate of 5.10%. Lease payments are repayable from the Capital Improvement Projects Fund.

The assets were completed at the end of June 2016 and were capitalized as follows:

Machinery and Equipment	\$ 1,861,906
Less: Accumulated depreciation	 (380,139)
Total	\$ 1,481,767

### **City of Stockton**

### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

### **Note 7 – Long-Term Liabilities (Continued)**

#### A. Governmental Activities (Continued)

#### **Annual Debt Service Requirements to Maturity (Continued)**

Capital Lease Obligations (Continued)

#### Fire Pumper Trucks – (Lease #3)

On January 24, 2012, Resolution 2012-01-24-1504 approved the execution of a tax-exempt lease through OshKosh Capital in the amount of \$1,795,506 to purchase 4 Pierce Fire Pumper Trucks. Modifications to the contract increased the lease amount to \$1,871,404. The tax-exempt lease has annual lease payments due on September 15, through September 15, 2021, with an interest rate of 3.300%.

The assets acquired through the capital lease are as follows:

Machinery and Equipment	\$ 1,871,404
Less: Accumulated depreciation	(415,867)
Total	\$ 1,455,537

#### Fire Engines and Ladder Truck – (Lease #4)

On May 19, 2015, Resolution 2015-05-19-1212 approved the execution of a tax-exempt lease through TPB Investments, Inc.in the amount of \$2,000,000 to purchase 3 Pierce Fire Pumper Trucks and one Ladder Truck. The tax-exempt lease has annual lease payments due on February 1 and August 1 of each year, through August 1, 2025, with an interest rate of 3.900%. The trucks were delivered in fall 2016.

These four leases qualify as capital leases for accounting purposes and have been recorded at the present value of the future minimum lease payments. As of June 30, 2016, the future minimum lease obligations and the net present value of this minimum lease payments are as follows:

<b>Year Ending</b>	Capital L	ease #1	Capital Lease #2		Capital L	ease #3	Capital L	ease #4
June 30,	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2017	\$ 69,649	\$ 18,806	\$ 205,983	\$ 42,796	\$ 175,545	\$ 37,755	\$ 177,700	\$ 76,284
2018	72,364	16,090	216,622	32,157	181,338	31,962	184,600	69,287
2019	75,186	13,269	227,810	20,969	187,323	25,978	191,900	62,018
2020	78,118	10,337	239,576	9,202	193,504	19,796	199,500	54,460
2021	81,164	-	-	-	199,890	13,410	207,400	46,603
2022-2026	127,718	4,964	-	-	206,487	6,814	1,038,900	103,905
Total	\$ 504,199	\$ 63,466	\$ 889,991	\$105,124	\$1,144,087	\$135,715	\$2,000,000	\$412,557

#### **State Animal Control Obligation**

The City had claimed \$2.9 million from July 1, 1998 through June 30, 2007, in unreimbursed Animal Adoption Program cost from State of California ("State"). Upon audit of the mandated cost claims, the State disallowed \$1.9 million of the costs claimed by the City. The State also determined that FY 2002 and 2003 amounts were never reimbursed to the City, which amounted to \$282,150. These audit findings required the City to pay the remainder of \$1.7 million back to the State by May 15, 2011; however, instead of paying this amount in lump-sum, the State agreed that the City's future reimbursement claims would be used to reduce this liability. This liability was reduced by \$915,365 from FY 2012-2015 due to the reimbursement claims submitted by the City. In FY 2015-16, the City's remaining obligation was decreased by additional \$651,501. The balance of the obligation at June 30, 2016 was \$152,350.

# **Note 7 – Long-Term Liabilities (Continued)**

### B. Business-Type Activities

Summary of changes in business-type activities long-term debt for the year ended June 30, 2016, are as follows:

Water Utility         Current         Non-Current           California Statewide Community         Series 2002A (Water System         \$7,325,000         \$ - \$ (765,000)         \$ 6,560,000         \$ 805,000         \$ 5,755,000           Capital Improvements         (111,383)         14,219         (97,164)         (14,219)         (82,945)           Stockton Public Financing Authority         8 (111,383)         14,219         (97,164)         (14,219)         (82,945)           Series 2005A (Water System         24,230,000         • 14,219         86,761         4,468         82,293           Series 2005A (Water System         24,230,000         • (4,469)         86,761         4,468         82,293           Capital Improvements         91,230         • (4,469)         86,761         4,468         82,293           Stockton Public Financing Authority         8 (4,469)         86,761         4,468         82,293           Series 2009A (Delta Water Project)         9,095,000         • (4,469)         86,761         4,468         82,293           Series 2009B (Delta Water Project)         9,095,000         • (40,424)         89,665         40,424         855,610           Series 2009B (Delta Water Project)         53,975,000         • (165,000)         53,810,000         133,600		Balance			Balance		
Development Authority Revenue Bonds   Series 2002A (Water System   \$7,325,000   \$ - \$(765,000)   \$6,560,000   \$805,000   \$5,755,000   \$10,000	Water Utility	July 1, 2015	Additions	Reductions	June 30, 2016	Current	Non-Current
Development Authority Revenue Bonds   Series 2002A (Water System   \$7,325,000   \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$							
Series 2002A (Water System Capital Improvements)         7,325,000         \$ , \$ (765,000)         \$ 6,560,000         \$ 805,000         \$ 5,755,000           Capital Improvements/ Unamortized discount         (111,383)         - 14,219         (97,164)         (14,219)         (82,945)           Stockton Public Financing Authority         Revenue Bonds         Series 2005A (Water System         24,230,000         - 2 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000         - 3 , 24,230,000 <th< td=""><td>•</td><td></td><td></td><td></td><td></td><td></td><td></td></th<>	•						
Capital Improvements   Capital Improvement   Capital Improveme		\$ 7,325,000	\$ -	\$ (765,000)	\$ 6,560,000	\$ 805,000	\$ 5,755,000
Stockton Public Financing Authority   Revenue Bonds   Series 2005A (Water System 24,230,000   24,230,000	` •			, , ,			
Revenue Bonds         24,230,000         -         24,230,000         -         24,230,000           Capital Improvements)         Unamortized premium         91,230         -         (4,469)         86,761         4,468         82,293           Stockton Public Financing Authority         Revenue Bonds         -         5,655,000         5,655,000         -         154,550,000         -         13,670,000         13,670,000         13,670,000         13,670,000 <td>Unamortized discount</td> <td>(111,383)</td> <td>-</td> <td>14,219</td> <td>(97,164)</td> <td>(14,219)</td> <td>(82,945)</td>	Unamortized discount	(111,383)	-	14,219	(97,164)	(14,219)	(82,945)
Series 2005A (Water System Capital Improvements)         24,230,000         -         24,230,000         -         24,230,000         -         24,230,000         Capital Improvements)         -         24,230,000         -         24,230,000         -         24,230,000         -         24,230,000         -         24,230,000         -         24,230,000         -         24,230,000         -         24,230,000         -         24,230,000         -         24,230,000         -         24,230,000         -         24,230,000         -         24,230,000         -         24,230,000         -         24,230,000         -         26,550,000         -         -         -         -         -         25,550,000         -         -         154,550,000         -         -         154,550,000         -         -         154,550,000         -         -         154,550,000         -         -         154,550,000         -         -         154,550,000         -         -         154,550,000         -         -         154,550,000         -         -         154,550,000         -         -         154,550,000         -         -         154,550,000         -         -         154,550,000         -         -         154,550,000         - </td <td>Stockton Public Financing Authority</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	Stockton Public Financing Authority						
Capital Improvements   Unamortized premium   91,230   7 (4,469)   86,761   4,468   82,293     Stockton Public Financing Authority   Previous   154,550,000   - (3,440,000)   5,655,000   5,655,000   - (154,550,000   154,550,000   - (154,550,000   154,550,000   - (154,550,000   154,550,000   - (154,550,000   - (154,550,000   - (154,550,000   - (154,550,000   - (154,550,000   - (154,550,000   - (154,550,000   - (154,550,000   - (154,550,000   - (154,550,000   - (154,550,000   - (154,550,000   - (165,000   - (	Revenue Bonds						
Unamortized premium   91,230   - (4,469)   86,761   4,468   82,293	Series 2005A (Water System	24,230,000	-	-	24,230,000	-	24,230,000
Stockton Public Financing Authority   Revenue Bonds   Series 2009A (Delta Water Project)   9,095,000   - (3,440,000)   5,655,000   5,655,000   - (154,550,000							
Revenue Bonds         Series 2009A (Delta Water Project)         9,095,000         - (3,440,000)         5,655,000         5,655,000         - 154,550,000           Series 2009B (Delta Water Project)         154,550,000         - (40,424)         896,065         40,424         855,641           Stockton Public Financing Authority           Revenue Bonds           Series 2010A (Delta Water Project)         53,975,000         - (165,000)         53,810,000         135,000         53,675,000           Unamortized premium         3,149,703         - (124,330)         3,025,373         124,330         2,991,043           Note payable         - (461,869)         82,678         82,678         241,966,032           Federal Drought Relief Act Loan         169,543         - (86,865)         82,678         82,678         241,966,032           Total Water Utility         253,410,582         - (4,611,869)         248,798,713         6,832,681         241,966,032           Wastewater Utility         3,230,000         66,210,000         3,345,000         62,865,000           Total Wastewater Utility         79,783,730         - (3,230,000)         66,210,000         3,345,000         62,865,000           Parking Authority         79,783,730         <		91,230	-	(4,469)	86,761	4,468	82,293
Scries 2009A (Delta Water Project)         9,095,000         - (3,440,000)         5,655,000         5,655,000         - 154,550,000           Series 2009B (Delta Water Project)         154,550,000         - 0.154,550,000         - 135,000         - 135,000         53,675,000         - 135,000         - 135,000         53,675,000         - 135,000         - 135,000         53,675,000         - 135,000         135,000         53,675,000         - 135,000         - 135,000         135,000         53,675,000         - 144,330         3,025,373         124,330         2,901,043         - 144,000         - 146,611,869         248,798,713         6,832,681         241,966,032         - 154,966,032         - 154,966,032         - 154,966,032         - 154,966,032         - 154,966,032         - 154,966,032         - 154,966,032         - 154,966,032							
Series 2009B (Delta Water Project)         154,550,000         -         154,550,000         -         154,550,000           Unamortized premium         936,489         -         (40,424)         896,065         40,424         855,641           Stockton Public Financing Authority         Revenue Bonds         -         (165,000)         53,810,000         135,000         53,675,000           Unamortized premium         3,149,703         -         (164,300)         3,025,373         124,330         2,901,043           Note payable         -         -         (86,865)         82,678         82,678         24,901,043           Federal Drought Relief Act Loan         169,543         -         (86,865)         82,678         82,678         241,966,032           Wastewater Utility         253,410,582         -         (4,611,869)         248,798,713         6,832,681         241,966,032           Wastewater Utility         79,783,730         -         (3,230,000)         66,210,000         3,345,000         62,865,000           Unamortized premium (2014 Bonds)         10,343,730         -         (729,983)         75,823,747         4,074,981         71,748,766           Parking Authority         25,311,349         -         (107,878)<							
Unamortized premium 936,489 - (40,424) 896,065 40,424 855,641 Stockton Public Financing Authority Revenue Bonds Series 2010A (Delta Water Project) 53,975,000 - (165,000) 53,810,000 135,000 53,675,000 Unamortized premium 3,149,703 - (124,330) 3,025,373 124,330 2,901,043 Note payable Federal Drought Relief Act Loan 169,543 - (86,865) 82,678 82,678 -   Total Water Utility 253,410,582 - (4,611,869) 248,798,713 6,832,681 241,966,032 Wastewater Utility Stockton Public Financing Authority Revenue Bonds Refunding Revenue Bonds Series 2014 69,440,000 - (3,230,000) 66,210,000 3,345,000 62,865,000 Unamortized premium (2014 Bonds) 10,343,730 - (729,983) 9,613,747 729,981 8,883,766 Total Wastewater Utility 79,783,730 - (3,959,983) 75,823,747 4,074,981 71,748,766 Parking Authority Parking Bond Obligation 25,311,349 - (107,878) 25,203,471 113,534 25,089,937 Total Parking Authority 25,311,349 - (107,878) 25,203,471 113,534 25,089,937 Marina State DBAW Construction & Planning Loan 10,870,822 - 1			-	(3,440,000)		5,655,000	<del>-</del>
Stockton Public Financing Authority Revenue Bonds   Sarjes 2010A (Delta Water Project)   53,975,000   - (165,000)   53,810,000   135,000   53,675,000   10   10   10   10   10   10   10	,		-	-		-	
Revenue Bonds         Series 2010A (Delta Water Project)         53,975,000         - (165,000)         53,810,000         135,000         53,675,000           Unamortized premium         3,149,703         - (124,330)         3,025,373         124,330         2,901,043           Note payable         Federal Drought Relief Act Loan         169,543         - (86,865)         82,678         82,678            Total Water Utility         253,410,582         - (4,611,869)         248,798,713         6,832,681         241,966,032           Wastewater Utility         50,800         80,800<	•	936,489	-	(40,424)	896,065	40,424	855,641
Series 2010A (Delta Water Project)         53,975,000         - (165,000)         53,810,000         135,000         53,675,000           Unamortized premium         3,149,703         - (124,330)         3,025,373         124,330         2,901,043           Note payable         Federal Drought Relief Act Loan         169,543         - (86,865)         82,678         82,678         -           Total Water Utility         253,410,582         - (4,611,869)         248,798,713         6,832,681         241,966,032           Wastewater Utility         Stockton Public Financing Authority           Revenue Bonds         Refunding Revenue Bonds Series 2014         69,440,000         - (3,230,000)         66,210,000         3,345,000         62,865,000           Unamortized premium (2014 Bonds)         10,343,730         - (729,983)         9,613,747         729,981         8,883,766           Total Wastewater Utility         79,783,730         - (3,959,983)         75,823,747         4,074,981         71,748,766           Parking Authority         25,311,349         - (107,878)         25,203,471         113,534         25,089,937           Total Parking Authority         25,311,349         - (107,878)         25,203,471         113,534         25,0							
Unamortized premium         3,149,703         - (124,330)         3,025,373         124,330         2,901,043           Note payable Federal Drought Relief Act Loan         169,543         - (86,865)         82,678         82,678            Total Water Utility         253,410,582         - (4,611,869)         248,798,713         6,832,681         241,966,032           Wastewater Utility         Stockton Public Financing Authority         Revenue Bonds         Refunding Revenue Bonds Series 2014         69,440,000         - (3,230,000)         66,210,000         3,345,000         62,865,000           Unamortized premium (2014 Bonds)         10,343,730         - (729,983)         9,613,747         729,981         8,883,766           Total Wastewater Utility         79,783,730         - (3,959,983)         75,823,747         4,074,981         71,748,766           Parking Authority         Parking Bond Obligation         25,311,349         - (107,878)         25,203,471         113,534         25,089,937           Marina         State DBAW         Construction & Planning Loan         10,870,822          -         10,870,822         -         10,870,822         -         10,870,822         -         10,870,822         -         10,870,822         -         10,870,822         -         10,87		52 075 000		(165,000)	52 010 000	125 000	52 (75 000
Note payable Federal Drought Relief Act Loan  169,543  - (86,865)  82,678  82,678  - (4,611,869)  248,798,713  6,832,681  241,966,032  Wastewater Utility  Stockton Public Financing Authority Revenue Bonds Refunding Revenue Bonds Series 2014 Unamortized premium (2014 Bonds)  10,343,730  10,343,740  10,343,740  10,343,740  10,343,740  10,343,			-			· · · · · · · · · · · · · · · · · · ·	, ,
Federal Drought Relief Act Loan   169,543   - (86,865)   82,678   82,678   - 1		3,149,703	-	(124,330)	3,023,373	124,330	2,901,043
Total Water Utility         253,410,582         - (4,611,869)         248,798,713         6,832,681         241,966,032           Wastewater Utility         Stockton Public Financing Authority         Revenue Bonds         Refunding Revenue Bonds Series 2014         69,440,000         - (3,230,000)         66,210,000         3,345,000         62,865,000           Unamortized premium (2014 Bonds)         10,343,730         - (729,983)         9,613,747         729,981         8,883,766           Total Wastewater Utility         79,783,730         - (3,959,983)         75,823,747         4,074,981         71,748,766           Parking Authority         25,311,349         - (107,878)         25,203,471         113,534         25,089,937           Marina         State DBAW Construction & Planning Loan         10,870,822         - (107,878)         25,203,471         113,534         25,089,937           Total Marina         10,870,822         (107,878)         25,203,471         113,534         25,089,937		160 542		(96 965)	92 679	92 679	
Wastewater Utility         Stockton Public Financing Authority         Revenue Bonds         Refunding Revenue Bonds Series 2014       69,440,000       - (3,230,000)       66,210,000       3,345,000       62,865,000         Unamortized premium (2014 Bonds)       10,343,730       - (729,983)       9,613,747       729,981       8,883,766         Total Wastewater Utility       79,783,730       - (3,959,983)       75,823,747       4,074,981       71,748,766         Parking Authority       Parking Bond Obligation       25,311,349       - (107,878)       25,203,471       113,534       25,089,937         Total Parking Authority       25,311,349       - (107,878)       25,203,471       113,534       25,089,937         Marina       State DBAW       - (107,878)       25,203,471       113,534       25,089,937         Total Marina       10,870,822       10,870,822       - 10,870,822	•						
Stockton Public Financing Authority   Revenue Bonds   Refunding Revenue Bonds   Series 2014   69,440,000   - (3,230,000)   66,210,000   3,345,000   62,865,000   Unamortized premium (2014 Bonds)   10,343,730   - (729,983)   9,613,747   729,981   8,883,766     70		253,410,582		(4,611,869)	248,798,713	6,832,681	241,966,032
Revenue Bonds         Refunding Revenue Bonds Series 2014       69,440,000       - (3,230,000)       66,210,000       3,345,000       62,865,000         Unamortized premium (2014 Bonds)       10,343,730       - (729,983)       9,613,747       729,981       8,883,766         Total Wastewater Utility       79,783,730       - (3,959,983)       75,823,747       4,074,981       71,748,766         Parking Authority         Parking Authority       25,311,349       - (107,878)       25,203,471       113,534       25,089,937         Total Parking Authority       25,311,349       - (107,878)       25,203,471       113,534       25,089,937         Marina         State DBAW       Construction & Planning Loan       10,870,822       10,870,822       - 10,8	·						
Refunding Revenue Bonds Series 2014 Unamortized premium (2014 Bonds)       69,440,000 10,343,730       - (3,230,000) (729,983)       66,210,000 9,613,747       3,345,000 729,981       62,865,000 8,883,766         Total Wastewater Utility       79,783,730       - (3,959,983)       75,823,747       4,074,981       71,748,766         Parking Authority Parking Bond Obligation       25,311,349       - (107,878)       25,203,471       113,534       25,089,937         Total Parking Authority       25,311,349       - (107,878)       25,203,471       113,534       25,089,937         Marina State DBAW Construction & Planning Loan       10,870,822       10,870,822       10,870,822       10,870,822       10,870,822         Total Marina       10,870,822       10,870,822       10,870,822       10,870,822							
Unamortized premium (2014 Bonds)         10,343,730         - (729,983)         9,613,747         729,981         8,883,766           Total Wastewater Utility         79,783,730         - (3,959,983)         75,823,747         4,074,981         71,748,766           Parking Authority         Parking Bond Obligation         25,311,349         - (107,878)         25,203,471         113,534         25,089,937           Total Parking Authority         25,311,349         - (107,878)         25,203,471         113,534         25,089,937           Marina         State DBAW           Construction & Planning Loan         10,870,822          - 10,870,822         -         10,870,822         -		60.440.000		(2.222.222)	66.210.000	2 2 4 5 0 0 0	62.065.000
Total Wastewater Utility         79,783,730         - (3,959,983)         75,823,747         4,074,981         71,748,766           Parking Authority         Parking Bond Obligation         25,311,349         - (107,878)         25,203,471         113,534         25,089,937           Total Parking Authority         25,311,349         - (107,878)         25,203,471         113,534         25,089,937           Marina         State DBAW         Construction & Planning Loan         10,870,822         10,870,822         - 10,870,822         - 10,870,822           Total Marina         10,870,822         10,870,822         - 10,870,822         - 10,870,822         - 10,870,822	_	, ,	-				
Parking Authority         25,311,349         - (107,878)         25,203,471         113,534         25,089,937           Total Parking Authority         25,311,349         - (107,878)         25,203,471         113,534         25,089,937           Marina State DBAW Construction & Planning Loan         10,870,822         10,870,822         - 10,870,822         - 10,870,822           Total Marina         10,870,822         10,870,822         - 10,870,822         - 10,870,822	Unamortized premium (2014 Bonds)	10,343,/30		(/29,983)	9,613,747	/29,981	8,883,766
Parking Bond Obligation         25,311,349         - (107,878)         25,203,471         113,534         25,089,937           Total Parking Authority         25,311,349         - (107,878)         25,203,471         113,534         25,089,937           Marina         State DBAW           Construction & Planning Loan         10,870,822          - 10,870,822         -         10,870,822         -	Total Wastewater Utility	79,783,730		(3,959,983)	75,823,747	4,074,981	71,748,766
Parking Bond Obligation         25,311,349         - (107,878)         25,203,471         113,534         25,089,937           Total Parking Authority         25,311,349         - (107,878)         25,203,471         113,534         25,089,937           Marina         State DBAW           Construction & Planning Loan         10,870,822          - 10,870,822         -         10,870,822         -	Parking Authority						
Marina         State DBAW         -         -         10,870,822         -         10,870		25,311,349		(107,878)	25,203,471	113,534	25,089,937
State DBAW Construction & Planning Loan         10,870,822         -         -         10,870,822	Total Parking Authority	25,311,349		(107,878)	25,203,471	113,534	25,089,937
State DBAW Construction & Planning Loan         10,870,822         -         -         10,870,822	Marina						
Total Marina 10,870,822 10,870,822 - 10,870,822	State DBAW						
<del></del>	Construction & Planning Loan	10,870,822			10,870,822	=	10,870,822
<b>Total</b> \$ 369,376,483 \$ - \$(8,679,730) \$ 360,696,753 \$ 11,021,196 \$ 349,675,557	Total Marina	10,870,822			10,870,822		10,870,822
	Total	\$ 369,376,483	\$ -	\$ (8,679,730)	\$ 360,696,753	\$11,021,196	\$ 349,675,557

### **Note 7 – Long-Term Liabilities (Continued)**

### B. Business-Type Activities (Continued)

#### Water Utility

The bonds and notes of the Water Utility are secured by and payable from certain revenues of the City's water enterprise fund (the "Water Fund"), amounts that are derived from "property related fees" collected by the City for water service. Application of amounts in the Water Fund is governed by the requirements of Article XIIID, Section 6 of the California Constitution, which provides that the Water Fund may only be used for the water enterprise, and may not be used for general governmental purposes. The City is in compliance with its covenants in connection with its obligations, including covenants on the current rates and charges, and the Water Fund has revenues sufficient to meet the operation and maintenance costs of the water enterprise, scheduled debt service and required debt service coverage. The City's recent implementation of the Approved Bankruptcy Plan of Adjustment did not directly impact repayment of the bonds.

### Note Payable

In August 1977, the City accepted a Federal Drought Relief Act loan to finance drought relief projects for the Fund. The note bears interest at 5.0% per annum with payments due to each July ending July 2017. The note is repayable from the net revenue of the Water Fund. The balance as of June 30, 2016, was \$82,678.

### California Statewide Community Development Authority Revenue Bonds Series 2002A

On April 16, 2002, the City participated in the California Statewide Community Development Authority Water and Wastewater Revenue Bond (Pooled Financing Program), Series 2002A, (the "2002A Bonds") which issued 2002A Bonds in the amount of \$14,280,000 for the City. As of June 30, 2016, \$6,560,000 of the 2002A Bonds are outstanding with installments of principal ranging from \$805,000 on October 1, 2016, to \$1,090,000 on October 1, 2022, with interest rates ranging from 4.750% to 5.125%. The 2002A Bonds were issued to refinance prior water system expansion bonds. Net revenues of the Water Fund are pledged towards repayment of the 2002A Bonds. The unamortized loss on refunding of debt was previously reported as a contra liability of the long-term debt balance. With the implementation of Government Accounting Standard Board ("GASB") Statement No. 65, the balance of the loss on refunding is reported as a deferred outflow of resources in the amount of \$114,925. Also, bond issuance costs related to prepaid insurance remained unamortized at June 30, 2015. The principal amount due is reported net of unamortized discount of \$97,164.

# City of Stockton

### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

### **Note 7 – Long-Term Liabilities (Continued)**

### B. Business-Type Activities (Continued)

#### **Water Utility (Continued)**

### Stockton Public Financing Authority Revenue Bonds Series 2005A

The 2005 Water Revenue Bonds, Series A (Water System Capital Improvement Projects) (the "2005A Bonds") were issued in the amount of \$24,230,000 by the Stockton Public Financing Authority ("SPFA") on November 3, 2005. As of June 30, 2016, \$24,230,000 of 2005A Bonds remain outstanding with installments of principal ranging from \$150,000 to \$2,350,000 beginning October 1, 2017, through October 1, 2035, and interest rates ranging from 4.0% to 5.0%. Net revenue for the water fund is pledged towards repayment of the 2005A Bonds. The 2005A Bonds were issued to finance various water system capital improvement projects. The principal amount due is reported net of the unamortized premium of \$86,761.

### Stockton Public Financing Authority Revenue Bonds Series 2009A

The 2009 Water Revenue Bonds, Series A (Tax-Exempt, Delta Water Supply Project) (the "2009A Bonds") were issued in the amount of \$18,575,000 by the SPFA on August 11, 2009. As of June 30, 2016, 2009A Bonds are outstanding in the amount \$5,655,000 which is due on October 1, 2016, with an interest rate of 5.0%. The bonds were issued for the design and construction of the first phase of the Delta Water Supply Project. Net revenues of the Water Fund are pledged towards repayment of the 2009A Bonds.

#### Stockton Public Financing Authority Revenue Bonds Series 2009B

The 2009 Water Revenue Bonds, Series B (Taxable Build America Bonds, Delta Water Supply Project) (the "2009B Bonds") were issued in the amount of \$154,550,000 by the SPFA on August 11, 2009. The 2009B Bonds were issued as "Build America Bonds" under the provisions of the American Recovery and Reinvestment Act of 2009. The SPFA receives a cash subsidy from the United States Treasury under the Recovery Act equal to 35% of the interest payable on or about each Interest Payment Date. The amount of the subsidy received for the year ended June 30, 2016, was \$3,776,328 net of a reduction due to sequestration. As of June 30, 2016, there are \$154,550,000 in 2009B Bonds outstanding remaining with installments of principal ranging from \$3,835,000 to \$13,570,000 beginning October 1, 2017, through October 1, 2038, and interest rates ranging from 6.09% to 7.942%. The 2009B Bonds were issued for the design and construction of the first phase of the Delta Water Supply Project. The principal amount due is reported net of the unamortized premium of \$896,065 as of June 30, 2016. Net revenues of the Water Fund are pledged towards repayment of the 2009B Bonds.

The City was notified that under sequestration the subsidy payment would be reduced by 6.8% for the federal fiscal year ending September 30, 2016.

### **City of Stockton**

### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

#### Note 7 – Long-Term Liabilities (Continued)

#### B. Business-Type Activities (Continued)

#### Water Utility (Continued)

### Stockton Public Financing Authority Revenue Bonds Series 2009B (Continued)

It is anticipated that future subsidy payments will be subject to similar sized reductions. As long as this reduction continues at this level, net system revenues are projected to be adequate to maintain the coverage requirement (see Debt Covenants below).

### Stockton Public Financing Authority Revenue Bonds Series 2010A

The 2010 Water Revenue Bonds, Series A (Delta Water Supply Project) (the "2010A Bonds") were issued in the amount of \$55,000,000 by the SPFA on October 20, 2010. The SPFA originally issued the 2010A Bonds as variable rate demand bonds in weekly mode. Due to an inability to successfully obtain a new Letter of Credit while in Chapter 9 bankruptcy, the 2010A Bonds were remarketed in a long-term, fixed rate mode on November 26, 2013. As of June 30, 2016, \$53,810,000 of 2010A Bonds remain outstanding with installments of principal ranging from \$135,000 to \$16,500,000 beginning October 1, 2016, through October 1, 2040, with interest rates ranging from 4.0% to 6.25%. There was no gain or loss as a result of the current refunding.

The bonds were issued for the design and construction of the first phase of the Delta Water Supply Project. The repayment of the 2010A Bonds is from a pledge of net revenues of the Fund. The principal amount due is reported net of the unamortized premium of \$3,025,373 as of June 30, 2016.

#### Pledge Revenues

The City has pledged future net system revenues from the Water Fund for the repayment of all of the Revenue Bonds of the Water Fund. For the year ended June 30, 2016, total principal and interest paid was \$21,582,185, and net revenues were \$14,594,216 after use of \$2,155,539 in Rate Stabilization Fund resources. The total principal and interest remaining to be paid on the Water Utility Revenue Bonds are \$512,249,449.

#### **Debt Covenants**

The Revenue Bonds all require the maintenance of a financial covenant of minimum debt service coverage (DSC) ratio. The minimum DSC ratio for the senior bonds is 115% of net system revenues, which are pledged for repayment of senior revenue bonds. The minimum DSC ratio for subordinate bonds is 115% of net system revenues after the payment of senior bonds. The DSC ratio is the measure of the Water Fund's ability to have sufficient resources to pay its debt service. The Water Fund has met its DSC for the fiscal year ended June 30, 2016, at each measurement, first on senior lien bond, and then on subordinate lien bonds.

### **Note 7 – Long-Term Liabilities (Continued)**

#### B. Business-Type Activities (Continued)

#### **Wastewater Utility**

The bonds of the Wastewater Utility are secured by and payable from certain revenues of the City's wastewater enterprise fund (the "Wastewater Fund"), amounts that are derived from "property related fees" collected by the City for wastewater service. Application of amounts in the enterprise fund is governed by the requirements of Article XIIID, Section 6 of the California Constitution, which provides that the enterprise fund may only be used for the wastewater enterprise, and may not be used for general governmental purposes. The City is in compliance with its covenants in connection with its obligations, including covenants on the current rates and charges, and the Wastewater Fund has revenues sufficient to meet the operation and maintenance costs of the wastewater utility, scheduled debt service and required debt service coverage. The City's recently implemented Approved Bankruptcy Plan of Adjustment does not impact repayment of the bonds.

### **Stockton Public Financing Authority**

Wastewater Revenue Refunding Bonds, Series 2014 (1998 Wastewater Project and 2003 Wastewater Project) were issued in an amount of \$69,440,000 by the SPFA on November 24, 2014. As of June 30, 2016, bonds totaling \$62,210,000 are due in annual installments of principal ranging from \$3,345,000 to \$6,530,000 beginning September 1, 2016, through September 1, 2029, with interest rates ranging from 4.00% to 5.00% on the bonds outstanding. The Bonds were issued to advance refund the 1998 and 2003 certificates of participation. Repayment of the Bonds is a pledge of net revenues of the Wastewater Fund. With the implementation of Government Accounting Standard Board ("GASB") Statement No. 65, the balance of the loss on refunding is reported as a deferred outflow of resources and at June 30, 2016, there is \$2,246,561 outstanding. The principal amount due is reported net of the unamortized premium of \$9,613,747.

#### Pledge Revenues

The City has pledged future net revenues from the Wastewater Fund for the repayment of the COPs and Bonds. For the year ended June 30, 2016, the City paid total principal and interest of \$6,484,250 and had net revenues of \$26,801,697 after a rate stabilization fund deposit of \$2 million. At June 30, 2016, the total principal and interest remaining to be paid on the Wastewater Bonds are \$92,080,800.

### **Note 7 – Long-Term Liabilities (Continued)**

### B. Business-Type Activities (Continued)

### **Wastewater Utility (Continued)**

#### **Debt Covenants**

The Bonds require the maintenance of a financial covenant of minimum debt service coverage (DSC) ratio. The minimum DSC ratio for Bonds is 115% of Adjusted Net System Revenues which are pledged toward repayment of all bonds. The DSC ratio is the measure of the Wastewater Fund's ability to have sufficient resources to pay its debt service. The Wastewater Fund has met its DSC for the fiscal year ended June 30, 2015, at each measurement period.

### **Parking Authority**

#### Lease Revenue Bonds, Series 2004 ("2004 Parking Bonds")

The 2004 Parking Bonds were issued to finance the construction of the Stockton Events Center Parking Structure, the Edward S. Coy Parking Garage, and other parking facilities within the Parking Authority. The above bonds, held by investors, while still outstanding has been replaced by an alternate liability of the Parking Authority ("Authority"), which at June 30, 2016, has totaled \$25,203,471, and was due in installments ranging from \$113,534 to \$1,795,823 beginning February 25, 2017, to February 25, 2047. These principal installments reflect the payments required by the Authority under a settlement agreement reached with the Insurer of the Bonds, National Public Finance Guaranty ("NPFG"). Additional explanation on the liability and how it is reflected is shown below.

The 2004 Parking Bonds are special limited obligations of the SPFA payable from and secured by revenues, consisting primarily of lease payments to be made by the City, as lessee, to the SPFA, as lessor, under a Lease Agreement dated June 1, 2004. The lease payments are made in exchange for the right to use and occupy the property consisting of the property constructed with bond proceeds and an existing parking facility of the City, and the sites on which such parking facilities are located.

### **Note 7 – Long-Term Liabilities (Continued)**

### B. Business-Type Activities (Continued)

#### **Parking Authority (Continued)**

Lease Revenue Bonds, Series 2004 ("2004 Parking Bonds") (Continued)

On December 17, 2013, the City, by council action established the Parking Authority of the City of Stockton ("Authority"), a new component unit of the City, to operate the parking facilities of the City as described in the settlement with NPFG. Under the terms of the agreement, the City was required to transfer the parking properties (including those built with the original bond proceeds) over to the Authority, who in turn assumed the revised lease of the assets from the City, who had leased them from the SPFA under the original agreement.

Under the Revised Lease, the Authority is obligated to deposit with the Trustee the payment of debt service under the settlement on February 25 and August 25 each year, commencing with 2015 and the pledge to make payments from any available source is no longer in place, but rather is limited to the Authority. In March of 2012, the City defaulted on the 2004 Parking Bond Lease payments and under this new payment structure has an altered obligation, reported in tables elsewhere in this footnote.

The Authority also maintains surface parking and parking meters throughout the District and levies a special tax on properties within the District under the Mello-Roos Community Facilities District Act of 1982. Under the existing documents, the special tax is not pledged as security for the 2004 Parking Bonds, or on the settlement payments.

The principal and interest amounts reported below are based on total settlement payments discounted at the average rate of payment required on the remaining bonds when they were written off. Which is in compliance with Governmental Accounting Standards Board Statement 58 (GASB 58) which is the authoritative literature for government bankruptcy implementation. As part of a settlement between the City and NPFG, that became effective upon implementation of the Approved Bankruptcy Plan of Adjustment, the City is obligated under a revised indenture to pay a new series of payments, which are due February 25 and August 25 of each year, commencing with 2015 and the pledge to make payments from any available source is no longer in place, but rather is limited to gross Authority revenues. That series of payments extends to February 25, 2047. The difference between these payments and the original debt service scheduled on these bonds is to be made up by NPFG. Payments which extend beyond the original debt service end date of September 1, 2034, will be retained by NPFG.

### **Note 7 – Long-Term Liabilities (Continued)**

#### B. Business-Type Activities (Continued)

#### **Downtown Marina**

#### Construction and Planning Loans

On March 17, 1997, the City entered into an agreement with the California Department of Boating and Waterways ("DBAW") for a planning loan to provide funding for a feasibility study regarding the potential construction of waterfront improvements. That feasibility study was approved on May 16, 2000, and the City entered into an agreement with DBAW for the construction loan to develop a small craft harbor facility on August 9, 2004. Engineering work began in the fiscal year 2006. Construction of the facility started during the fiscal year ended June 30, 2009, and the project was completed in 2011. The principal remaining to be paid on both the planning and construction loans as of June 30, 2016, is \$10,870,821.

The construction note was scheduled to be repaid under a 30-year repayment schedule at 4.5% interest beginning in August 2011. Repayment of the Note is secured by a pledge of the gross revenues of the Downtown Marina, which have been insufficient to pay the full debt service. The loan provides that, subject to the requirements of Article XVI, Section 18 of the California Constitution (the "Debt Limit"), the City will make up any shortfall in debt service after application of Marina revenues. The Marina does not currently generate sufficient annual revenues to cover operational costs (net of debt service), and the City continues to provide an annual subsidy to the operator to cover this shortfall.

The City's settlement with DBAW as to the treatment of this obligation was confirmed as Part of the City's Approved Bankruptcy Plan of Adjustment. The terms of the settlement call for the outstanding principal to be paid from net operating revenues of the Marina operation, with no interest accruing on the unpaid portion. The settlement removes the general fund backing and a reserve fund balance formerly in place in the general fund has been removed. With operations continuing to receive an annual subsidy, it is unknown when any principal reduction payment will occur.

### **Note 7 – Long-Term Liabilities (Continued)**

### B. Business-Type Activities (Continued)

### **Annual Debt Service Requirements to Maturity**

Water Utility		r Utility	Wastewa	ater Utility	Parking Authority			
	Revenue	Bonds and	Revenu	e Bonds	Lease			
Year Ending	Federal Drough	t Relief Act Loan			Revenu	e Bonds		
June 30,	Principal	Interest	Principal	Interest	Principal	Interest		
2017	\$ 6,677,678	\$ 16,850,889	\$ 3,345,000	\$ 3,138,900	\$ 113,534	\$ 1,303,071		
2018	4,955,000	16,541,025	3,490,000	3,002,200	119,487	1,297,118		
2019	5,165,000	16,243,527	3,635,000	2,859,700	301,540	1,288,608		
2020	5,395,000	15,921,296	3,795,000	2,692,125	323,934	1,272,714		
2021	5,650,000	15,563,566	3,995,000	2,497,375	347,633	1,255,645		
2022-2026	32,645,000	71,586,754	23,675,000	9,177,125	2,144,554	5,976,021		
2027-2031	41,840,000	58,511,363	24,275,000	2,503,375	2,978,575	5,328,808		
2032-2036	56,335,000	41,062,405	-	-	4,077,218	4,436,416		
2037-2041	86,225,000	15,080,947	-	-	5,519,791	3,221,561		
2042-2047	-	-	-	-	7,481,381	1,581,094		
2047-2051	-	-	-	-	1,795,824	70,010		
Total	\$ 244,887,678	\$ 267,361,771	\$66,210,000	\$25,870,800	\$25,203,471	\$ 27,031,066		

### C. Fiduciary Fund Activities

Summary of changes in fiduciary fund long-term liabilities for the year ended June 30, 2016, are as follows:

	Balance			Balance		
	July 1, 2015	Additions	Reductions	June 30, 2016	Current	Non-Current
Successor Agency to the Redevelopment Agency:						
Revenue Bonds:						
Arena Settlement Obligation 2004 Bonds	\$ 40,356,602	-	\$ (378,084)	\$ 39,978,518	\$ 600,264	\$ 39,378,254
2006 Series A (Redevelopment Projects)	50,055,000	-	(895,000)	49,160,000	1,385,000	47,775,000
2006 Series C (Housing Projects)	22,850,000	-	(565,000)	22,285,000	600,000	21,685,000
Unamortized premium	1,692,413		(76,064)	1,616,349	76,064	1,540,285
Total Successor Redevelopment Agency	\$ 114,954,015	\$ -	\$(1,914,148)	\$ 113,039,867	\$2,661,328	\$ 110,378,539

### **Note 7 – Long-Term Liabilities (Continued)**

### C. Fiduciary Fund Activities (Continued)

#### **Successor Redevelopment Agency**

Revenue Bonds Series 2004 (Event Center – Arena Project)

The Redevelopment Agency of the City of Stockton issued Revenue Bonds, Series 2004 ("2004 Arena Bonds)" in the amount of \$47,000,000 on March 16, 2004 to provide funds to finance a portion of the costs of an indoor arena consisting of approximately 220,000 square feet, including facilities for ice hockey, indoor football, indoor soccer, concerts and other events with a total seating capacity of approximately 10,000.

The Arena is part of the Stockton Events Center (the "Events Center") which includes a baseball stadium with a seating capacity of approximately 5,000, an approximately 150-unit hotel complex, and approximately 60,000 square feet of retail/commercial space located in downtown Stockton.

As of June 30, 2016, 2004 Arena Bonds totaling \$43,360,000 are due in annual installments of principal ranging from \$745,000 on September 1, 2016, to \$4,035,000 on September 1, 2036, with interest rates ranging from 3.375% to 5.00%, and a final maturity date of September 1, 2036. The 2004 Arena Bonds are insured by National Public Finance Guaranty ("NPFG") and have a cash reserve fund. The above bonds held by investors, while still outstanding have been replaced by an alternate liability, which at June 30, 2016, totaled \$39,978,518, and are due in annual installments of principal ranging from \$600,264 to \$4,035,000 from August 25, 2016, through August 25, 2036. These principal installments reflect payments required by the City under a settlement agreement reached with the Insurer of the Bonds, National Public Finance Guaranty ("NPFG"). Additional explanation on the liability and how it is reflected is shown below.

The 2004 Arena Bonds are limited obligations of the Successor Agency payable from and secured by revenues consisting primarily of lease payments to be made by the City, as lessee, to the Successor Agency, as the lessor, pursuant to a Lease Agreement dated as of March 1, 2004, a pledge of payments to be made by the Successor Agency from Tax Revenues derived from the Project Area, is pledged towards debt service payments pursuant to a pledge agreement dated March 1, 2004 between the Successor Agency and the City.

### **Note 7 – Long-Term Liabilities (Continued)**

C. Fiduciary Fund Activities (Continued)

#### **Successor Redevelopment Agency (Continued)**

Revenue Bonds Series 2004 (Event Center – Arena Project) (Continued)

The City negotiated a settlement with NPFG relating to the City's obligations on the 2004 Arena Lease Revenue Bonds (the "Bonds"). This settlement was confirmed in the City's Approved Bankruptcy Plan of Adjustment (the 'Plan"). The Plan, as confirmed by the Bankruptcy Court, provided for material modifications of the City's pledge of the general fund and special tax increment revenues on the payment obligations relating to the Bonds. Under the terms of the settlement, the principal portions of the City's obligation relating to the 2004 Arena Lease Revenue Bonds has been reduced and certain special tax revenues of the West End Urban Renewal No. 1 Redevelopment (West End) Project Area and certain supplementary pro-rata revenue sources of the successor agency, subject to availability, are pledged for repayment of such obligation. The City is not obligated to make payments from its General Fund provided the pledged special revenue stream is sufficient to make restructured payments as they become due and payable. The City expects such special tax revenues to be sufficient to repay all restructured obligations relating to the Bonds, and therefore does not anticipate that any other source of funds for repayment will be necessary. However, should such special tax revenues be insufficient to repay the restructured obligations relating to the Bonds, the City could be obligated to pay a portion of such shortfall from its General Fund, generally in amounts, as specified in the settlement documents, which would be less than the full amount of such shortfall.

The Project Area is commonly known as the West End Project Area, a sub-area of the Merged Waterfront Project Area. The Successor Agency's obligation to make payments under the pledge agreement is secured by a pledge of and a first lien on the tax revenues from the West End Project area. To the extent pledge payments are applied to pay debt service on the 2004 Arena Bonds, there will be a corresponding reduction in the lease payments.

Before the dissolution of Redevelopment Agencies in California, the City used tax increment from the Merged Waterfront Project Area to pay the annual debt service. After dissolution, the repayment is being made from a combination of the pledged tax increment in the West End Project Area and a pledged pro-rata share of all of the other tax increment revenue of the Successor Agency available to support enforceable obligations of the Successor Agency.

For the year ended June 30, 2016, principal and interest paid was \$2,726,674 and Successor Agency project area tax increment in the merged Waterfront project area was \$3,598,400, with \$898,451 having come from the pledged West End project area and the remainder from ledger pro-rata share of all other tax increment revenues of the Successor Agency. Using the West End Project Area pledge and the non-pledged pro-rata share of all another tax increment, there were no shortfalls in revenues needed to make the debt service payment due during the year and reserve funds used in the prior fiscal year were fully replenished.

### City of Stockton

### Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

### **Note 7 – Long-Term Liabilities (Continued)**

### C. Fiduciary Fund Activities (Continued)

#### **Successor Redevelopment Agency (Continued)**

### Revenue Bonds Series 2004 (Event Center – Arena Project) (Continued)

Under the settlement agreement, the Reserve funds are no longer required to be maintained by the City, and NPFG may use them to cover differences between settlement payments and the amounts being paid to bondholders, until depleted, after which they are required to fund these differences.

Please refer to Subsequent Events Note 17 for information regarding the defeasance of the above debt as part of the 2016A Successor Agency to the former Redevelopment Agency of the City of Stockton bond refunding which closed November 3, 2016.

### Revenue Bonds Series 2006 (Strong Neighborhoods Initiative)

The SPFA issued Revenue Bonds (Redevelopment Projects), 2006 Series A, Taxable Revenue Bonds (Redevelopment Projects, 2006 Series B and the Taxable Revenue Bonds (Housing Projects, 2006 Series C (the "SNI Bonds")) in the amount of \$75,755,000 on July 12, 2006. As of June 30, 2016, the 2006 Series A Bonds totaling \$49,160,000 are due in annual installments of principal ranging from \$0 on September 1, 2021 (due to secondary purchases in the bond market) to \$3,000,000 on September 1, 2037, with final payment on September 1, 2037, with interest rates ranging from 5.00% to 5.25%. The principal amount due is reported net of the unamortized premium of \$1,616,349.

The Bonds were issued as part of the Strong Neighborhoods Initiative to fund a portion of three loans (collectively, the Redevelopment Loans) under three loan agreements (the Redevelopment Agreement) between the SPFA and the former Redevelopment Agency, relating respectively, to the Redevelopment Agency's Midtown Redevelopment Project, North Stockton Redevelopment Project and South Stockton Redevelopment Project. The portion of each Redevelopment Loan allocable to the Series A and B Bonds was used to finance certain redevelopment projects within or of benefit to the Midtown, North Stockton, and South Stockton Redevelopment Projects. The Series A and B are special obligations of the former Successor Redevelopment Agency payable from tax increment revenues from the Midtown, North Stockton, and South Stockton Redevelopment Project Area. The Series C Bonds are special obligations of the Agency payable from the low and moderate income housing allocation.

The Taxable 2006 Series C from the RDA Bonds were issued in the amount of \$25,985,000 on July 12, 2006. The Series C Bonds were used by the Agency to finance certain low, and moderate income housing projects throughout the City. As of June 30, 2016, bonds totaling \$22,285,000 are due in installments of principal ranging from \$600,000 on September 1, 2016 to \$1,720,000 on September 1, 2037, with interest rates ranging from 6.15% to 6.87%.

### **Note 7 – Long-Term Liabilities (Continued)**

### C. Fiduciary Fund Activities (Continued)

### **Successor Redevelopment Agency (Continued)**

Revenue Bonds Series 2006 (Strong Neighborhoods Initiative) (Continued)

The Series A, Taxable Series B and Taxable Series C are insured by Radian and have cash reserve funds allocable to each loan agreement by project area.

Please refer to Subsequent Events Note 17 for information regarding the defeasance of the above debt as part of the 2016A Successor Agency to the former Redevelopment Agency of the City of Stockton bond refunding which closed November 3, 2016.

#### **Annual Debt Service Requirements to Maturity**

Year Ending	20	2006 Series A & C Revenue Bonds		2004 Series R	evenue Bonds				
June 30,		Principal	Interest		Principal		Interest		
2017	\$	1,985,000	\$	4,009,347	\$ 600,264	\$	2,036,484		
2018		2,920,000		3,877,335	681,009		2,007,575		
2019		2,430,000		3,731,290	769,529		1,975,615		
2020		3,210,000		3,577,433	830,516		1,939,310		
2021		3,380,000		3,399,266	978,731		1,897,725		
2022-2026		11,570,000		15,253,810	6,583,219		8,677,569		
2027-2031	16,200,000			11,027,019	10,282,000		6,562,625		
2032-2036	20,575,000		032-2036 20,5			5,741,509	15,412,500		3,167,500
2037-2041		9,175,000		543,481	3,840,750		100,875		
Total	\$	71,445,000	\$	51,160,490	\$ 39,978,518	\$	28,365,278		

### **Note 7 – Long-Term Liabilities (Continued)**

### D. Debt Without City Commitment

Land Secured Debt Financing (No City Commitment) – The City has authorized the formation of community facilities districts (CFDs) and assessment districts (called local improvement districts) or LIDs and the issuance of bonds under various public improvement acts of the State of California to finance eligible public facilities necessary to serve developing commercial, industrial, residential and/or mixed-use developments. The bonds are secured by annual special tax levies or liens placed on the property within the districts.

The City is not liable for repayment and is only responsible for collecting the special taxes or assessments, making payment from the special taxes or assessments to bondholders, and initiating foreclosure proceedings when necessary. These bonds are payable solely from special taxes or assessments, specific reserves, and the proceeds from property foreclosures. Accordingly, the bonds are not reported as liabilities in the City's basic financial statements. As of June 30, 2016, there were six CFD special tax bonds, two special assessment bonds, and seven revenue bonds outstanding with aggregate principal amounts payable of \$46,205,000, \$5,020,000, and \$30,190,000, respectively.

Please refer to Subsequent Events Note 17 for information regarding the defeasance of much of the above debt as part of the 2016A Stockton Public Financing Authority Assessment and Special Tax District bond refunding which closed in August of 2016.

Conduit Debt (No City Commitment) – Certificates of participation and capital leases have been issued to provide financial assistance to public and private sector entities for the funding of mortgage loans, capital improvements to medical facilities, and refinancing of previously existing debt deemed to be in the public interest. The debt is secured by the property financed and is payable solely from payments received on the underlying assets. Neither the City, nor the State, nor any political subdivision thereof is obligated in any manner for repayment of the debt. Accordingly, the outstanding debt is not reported as a liability in the City's basic financial statements. As of June 30, 2016, conduit debt outstanding consisted of certificate of participation, and with an aggregate principal amount outstanding of \$3,685,000.

#### **Note 8 – Accrued Compensated Absences**

The value of all accumulated vacation and longevity vacation allowance is accrued, as appropriate, for all funds. Earned but unused sick is not accrued starting with negotiated bargaining unit contracts that began in the fiscal year 2012-13 and continued through June 30, 2016. The bargaining unit contracts state that all sick time accrual has no cash value upon separation from the City.

### **Note 8 – Accrued Compensated Absences (Continued)**

The compensated absence accrual is presented in the Government-Wide and Business Type proprietary fund financial statements. The changes in compensated absences of governmental and business-type activities are as follows:

	 Governmental Activities		Business-Type Activities		Total		
Beginning Balance Additions	\$ 10,532,324 7,149,334	\$	845,244 1,154,711	\$	11,377,568 8,304,045		
Payments	 (6,711,941)		(924,661)		(7,636,602)		
Ending Balance	10,969,717		1,075,294		12,045,011		
Less: Current Portion	(5,842,827)		(752,202)		(6,595,029)		
Non-Current Portion	\$ 5,126,890	\$	323,092	\$	5,449,982		

### Note 9 – Unamortized Loss on Refundings

Summary of Changes in Unamortized Loss on Refundings for the year ended June 30, 2016, is as follows:

	Balance July 1, 2015	Additions	Reductions	Balance June 30, 2016
Governmental Activities:				
Lease Revenue Refunding Bonds:				
2006 Series A (Essential Services Building)	\$ 515,580	\$ -	\$ 31,728	\$ 483,852
Business-Type Activities:  Development Authority Revenue Bonds Series 2002A (Water System Capital Improvements)				
Revenue Bonds	131,743	-	16,818	114,925
Stockton Public Financing Authority				
Refunding Revenue Bonds Series 2014	2,417,143	-	170,583	2,246,560
Total business-type activities	\$ 2,548,886	\$ -	\$ 187,401	\$ 2,361,485

#### Note 10 - Fund Balances

A summary of the City's fund balance classification as nonspendable, restricted, committed, assigned and unassigned reported in the City's Governmental Funds balance sheet at June 30, 2016, are as follows:

	General Fund	HOME Program Loans	Low-Moderate Income Housing City Loans	Capital Improvement	Other Governmental	Total Governmental Funds
Fund balances:						
Nonspendable:						
Inventories	\$ 438,241	\$ -	\$ -	\$ -	\$ -	\$ 438,241
Prepaid expense	68,028	-	-	-	-	68,028
Advance deposits	562,357	-	-	=	372,879	935,236
Others	1,145,265					1,145,265
Total Nonspendable	2,213,891				372,879	2,586,770
Restricted for:						
Section 108 Loan	1,263,054	-	-	=	=	1,263,054
Community development	-	-	-	-	23,019,962	23,019,962
Debt service reserve	-	-	-	-	2,998,849	2,998,849
General government	-	-	-	21,463,440	1,665,325	23,128,765
Housing	-	223,736	6,213,900	-	3,733,394	10,171,030
Libraries and arts	2,285,967	-	-	559,659	9,105,166	11,950,792
Parks and recreation	-	-	-	-	6,797,045	6,797,045
Public safety	-	-	-	-	5,761,227	5,761,227
Solid waste/recycling	-	-	-	-	1,890,701	1,890,701
Streets, transit & traffic					38,650,956	38,650,956
Total Restricted	3,549,021	223,736	6,213,900	22,023,099	93,622,625	125,632,381
Committed for:						
General government operations	49,087,888					49,087,888
Total Committed	49,087,888					49,087,888
Assigned for:						
General government operations	5,466,870					5,466,870
Total Assigned	5,466,870					5,466,870
Unassigned:	33,326,002					33,326,002
<b>Total Fund Balances</b>	\$ 93,643,672	\$ 223,736	\$ 6,213,900	\$ 22,023,099	\$ 93,995,504	\$ 216,099,911

### **Note 11 – Retirement Plans**

The City contributes to three pension plans: The Safety Plan of the City of Stockton; the Miscellaneous Plan of the City of Stockton, which are both part of the Public Agency portion of the California Public Employees' Retirement System (CalPERS); and the City of Stockton Retirement Enhancement Plan, a customized supplemental retirement plan administered by Public Agency Retirement Services (PARS) for municipal utilities employees, who worked under a private contract between 2003 and 2008.

	Governmental Activities		Business-Type Activities		Total	
Deferred outflows of resources:						
Pension contribution after measurement date:						
CalPERS Miscellaneous Plan	\$	8,744,590	\$	3,708,642	\$	12,453,232
CalPERS Safety Plan		20,198,006		-		20,198,006
Earnings on pension plan investments:						
PARS		-		458,246		458,246
Subtotal	\$	28,942,596	\$	4,166,888	\$	33,109,484
Net pension liabilities:						
CalPERS M iscellaneous Plan	\$	91,763,815	\$	41,999,850	\$	133,763,665
CalPERS Safety Plan		251,582,050		-		251,582,050
PARS		-		4,344,799		4,344,799
Total net pension liabilities	\$	343,345,865	\$	46,344,649	\$	389,690,514
Deferred inflows of Resources:						
Difference in projected and actual earnings on						
pension investments:						
CalPERS Miscellaneous Plan	\$	27,655,965	\$	12,340,423	\$	39,996,388
CalPERS Safety Plan		52,748,979				52,748,979
Total deferred inflows of resources	\$	80,404,944	\$	12,340,423	\$	92,745,367

### Note 11 – Retirement Plans (Continued)

#### A. CalPERS Retirement Plan

#### **General Information about Pension Plans**

CalPERS is an agent multiple-employer agency trust; that acts as a common investment and administrative agent for participating public entities in the State of California, providing retirement and disability benefits, the annual cost of living adjustments, and death benefits to plan members and beneficiaries. CalPERS benefits are payable monthly for life in an amount equal to a certain percent of the employee's highest annual salary. Benefit provisions and all other requirements are established by contract with CalPERS, State statute, and City ordinance. Copies of the CalPERS comprehensive annual financial report may be obtained from the CalPERS Executive Office, 400 Q Street, Sacramento, CA, 95811.

PARS is an agent multiple-employer agency trust that acts as a common investment and administrative agent for participating public entities in the State of California. Annual financial reports for the aggregate Plan may be obtained by contacting PARS directly.

Plan Description – All qualified permanent and probationary employees are eligible to participate in the City of Stockton's separate Safety (police and fire) and Miscellaneous (all other) Plans, agent multiple-employer defined benefit pension plans administered by the California Public Employees' Retirement System (CalPERS), which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the Plans are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

The Safety Plan is for sworn Police and Fire employees. The contribution requirements of the plan members and the City are established and may be amended by CalPERS.

The Miscellaneous Plan is available to full-time employees not enrolled in the Safety Plan. Part-time employees must meet specific criteria for participation. City employees are eligible for service or normal retirement at age 55 or older with a minimum of five years CalPERS service. The contribution requirements of the plan members and the City are established by CalPERS and may be amended.

### **Note 11 – Retirement Plans (Continued)**

#### A. CalPERS Retirement Plan (Continued)

#### **General Information about Pension Plans (Continued)**

**Benefits provided** – CalPERS provides service retirement and disability benefits, the annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits for public safety employees are calculated as a percentage of the employee's final 3-year average salary times the employees' years of service. Public safety employees with ten years of continuous service are eligible to retire at age 55. Public safety employees may retire at any age after 20 years of service. The Plans' provisions and benefits in effect at June 30, 2016, are summarized as follows:

	Safety			
Hire Date	Prior to January 1, 2014	After January 1, 2014		
Benefit vesting schedule	5 years service	5 years service		
Benefit Formula	Tier II: 3% @ 55 years of age	2.7% @ 57 years of age		
	All Other: 3% @ 50 years of age			
Benefit payments	monthly for life	monthly for life		
Required employee contribution rates	9.00%	11.25%		
Required employer contribution rates	41.385%	41.385%		
	M iscellaneous			
Hire Date	Prior to January 1, 2014	After January 1, 2014		
Benefit vesting schedule	5 years service	5 years service		
Benefit Formula	Tier I: 2% @ 55 years of age	2% @ 62 years of age		
	All Other: 2% @ 60 years of age			
Benefit payments	monthly for life	monthly for life		
Required employee contribution rates	7.00%	6.25%		
Required employer contribution rates	20.090%	20.090%		

**Employees covered** - At June 30, 2016, the following employees were covered by the benefit terms:

	Safety Plan	Miscellaneous Plan
Inactive employees or beneficiaries currently receiving benefits	763	1,343
Inactive employees entitled to but not yet receiving benefits	282	984
Active employees	493	815
	1,538	3,142

#### Note 11 – Retirement Plans (Continued)

#### A. CalPERS Retirement Plan (Continued)

#### **General Information about Pension Plans (Continued)**

**Contributions** – The City establishes rates based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by the employee during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. For the year ended June 30, 2016, the Safety Plan employer contribution rate was 41.385% of wages. The Miscellaneous Plan was 20.09% of wages.

#### **Net Pension Liability**

The City's net pension liability was measured as of June 30, 2015, using an annual actuarial valuation as of June 30, 2014, rolled forward to June 30, 2015, using standard update procedures.

**Actuarial assumptions** – The total pension liability on June 30, 2014, the actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	Safety Plan		Miscellaneous Plan		
Valuation Date	6/30/2014		6/30/2014		
Measurement Date	6/30/2015	6/30/2015			
Actuarial Cost Method Actuarial Assumptions:	Entry-Age Normal Cost Method	E	ntry-Age Normal Cost Method		
Discount Rate	7.65%		7.65%		
Inflation	2.75%	2.75%			
Payroll Growth	3.00%		3.00%		
Projected Salary Increase	Varies	(1)	Varies	(1)	
Investment Rate of Return	7.50%	(2)	7.50%	(2)	
M ortality	See note	(3)	See note	(3)	

- (1) Depending on age, service and type of employment
- (2) Net of pension plan investment expenses, including inflation
- (3) The mortality table used was developed based on CalPERS specific data. The table includes 20 years of mortality improvements using Society of Actuaries BB. For more details on this table, please refer to the 2014 experience study report.

Mortality rates were based on the RP-2000 Healthy Annuitant Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The actuarial assumptions used on June 30, 2014, valuation were based on the results of an actuarial experience study for the period from 1997 to 2011.

### Note 11 – Retirement Plans (Continued)

### A. CalPERS Retirement Plan (Continued)

#### **Net Pension Liability (Continued)**

**Discount rate** – The discount rate used to measure the total pension liability was 7.65 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that the City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of currently active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of real arithmetic rates of return for each major asset class are summarized in the following table:

#### Safety/Miscellaneous Plan

Asset Class	New Strategic Allocation	Real Return Years 1- 10(a)	Real Return Years 1-11+(b)
Global Equity	47.00%	5.25%	5.75%
Global Fixed Income	19.00%	0.99%	2.43%
Inflation Sensitive	6.00%	0.45%	3.36%
Private Equity	12.00%	6.83%	6.95%
Private Estate	11.00%	4.50%	5.13%
Infrastructure and Forestland	3.00%	4.50%	5.09%
Liquidity	2.00%	-0.55%	-1.05%
Total	100.00%	_	

### **Note 11 – Retirement Plans (Continued)**

### A. CalPERS Retirement Plan (Continued)

### **Changes in the Net Pension Liability**

The changes in the Net Pension Liability for each Plan are as follows:

### Safety Plan

	Increase (Decrease)			
	<b>Total Pension</b>	Plan Fiduciary	Net Pension	
	Liability (a)	Net Position (b)	Liability (a) - (b)	
Balances at June 30, 2015	\$ 925,213,230	\$ 695,136,418	\$ 230,076,812	
Changes for the year:				
Service cost	13,593,233	-	13,593,233	
Interest	67,693,599	-	67,693,599	
Changes of assumptions	(16,908,140)	-	(16,908,140)	
Differences between expected and actual experience	(5,410,590)	-	(5,410,590)	
Plan to plan resource movement	-	3,305	(3,305)	
Contributions-employer	-	17,178,961	(17,178,961)	
Contributions-employee	-	5,896,729	(5,896,729)	
Net investment income	-	15,155,169	(15,155,169)	
Benefit payments, including refunds of employee	-	-	-	
contributions	(49,614,935)	(49,614,935)	-	
Administrative expense	-	(771,300)	771,300	
Net Changes	9,353,167	(12,152,071)	21,505,238	
Balances at June 30, 2016	\$ 934,566,397	\$ 682,984,347	\$ 251,582,050	

# **Note 11 – Retirement Plans (Continued)**

# A. CalPERS Retirement Plan (Continued)

# **Changes in the Net Pension Liability (Continued)**

#### Miscellaneous Plan

	Increase (Decrease)					
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)			
Balances at June 30, 2015	\$ 649,863,743	\$ 525,617,589	\$ 124,246,154			
Changes for the year:						
Service cost	9,145,587	-	9,145,587			
Interest	47,148,768	-	47,148,768			
Changes of assumptions	(11,281,319)	-	(11,281,319)			
Differences between expected and actual experience	(10,000,256)	-	(10,000,256)			
Plan to plan resource movement	-	(13,377)	13,377			
Contributions-employer	-	10,783,508	(10,783,508)			
Contributions-employee	-	3,802,226	(3,802,226)			
Net investment income	-	11,522,892	(11,522,892)			
Benefit payments, including refunds of employee	-	-	-			
contributions	(33,662,380)	(33,662,380)	-			
Administrative expense	-	(599,980)	599,980			
Net Changes	1,350,400	(8,167,111)	9,517,511			
Balances at June 30, 2016	\$ 651,214,143	\$ 517,450,478	\$ 133,763,665			

# **Note 11 – Retirement Plans (Continued)**

### A. CalPERS Retirement Plan (Continued)

#### **Changes in the Net Pension Liability (Continued)**

**Sensitivity of the net pension liability to changes in the discount rate** – The following presents the net pension liability of the City, calculated using the discount rate of 7.65 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.65 percent) or 1-percentage-point higher (8.65 percent) than the current rate:

		S	afety Plan	
	1% Decrease (6.65%)	R	Current Discount Rate (7.65%)	1% Increase (8.65%)
Net pension liability	\$ 379,147,774	\$	251,582,050	\$ 147,315,143
		Misce	ellaneous Plan	
	1% Decrease (6.65%)	F	Current Discount Rate (7.65%)	1% Increase (8.65%)

**Pension plan fiduciary net position** – Detailed information about the pension plan's fiduciary net position is available in the separately issued CalPERS financial report.

# **Note 11 – Retirement Plans (Continued)**

#### A. CalPERS Retirement Plan (Continued)

# <u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

At June 30, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Safety Plan			
Deferred Outflows of Resources		Deferred Inflows of Resources		
Pension contribution made after measurement date	\$	20,198,006	\$	-
Changes of assumptions		-		(12,681,105)
Differences between Expected and Actual Experiences Net differences between projected and actual		-		(4,057,942)
Earnings on pension plan investments		-		(36,009,932)
Total	\$	20,198,006	\$	(52,748,979)
		Miscella	neous Pl	an
		Miscella erred Outflows f Resources	Det	an ferred Inflows f Resources
Pension contribution made after measurement date		rred Outflows	Det	ferred Inflows
Pension contribution made after measurement date Changes of assumptions		erred Outflows f Resources	Dei 0	ferred Inflows
		erred Outflows f Resources	Dei 0	ferred Inflows f Resources
Changes of assumptions		erred Outflows f Resources	Dei 0	ferred Inflows f Resources
Changes of assumptions Differences between Expected and Actual Experiences		erred Outflows f Resources	Dei 0	ferred Inflows f Resources

The \$20,198,006 and \$12,453,232 reported as deferred outflows of resources related to pension resulting from the City's contributions subsequent to the measurement date during the year ended June 30, 2016, will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts reported as deferred outflows, and deferred inflows of resources related to pensions will be recognized in future pension expense as follows:

M easurement Period Ended June 30	0	Deferred Outflows/(Inflows) of Resources Safety Plan		Deferred flows/(Inflows) f Resources cellaneous Plan
2016	\$	(12,781,669)	\$	(13,958,119)
2017	Φ	(12,781,669)	φ	(9,701,802)
2018		(12,781,667)		(5,445,489)
2019		(7,201,986)		(5,445,489)
2020		(7,201,988)		(5,445,489)
Thereafter		-		-
	\$	(52,748,979)	\$	(39,996,388)

# City of Stockton

## Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

# Note 11 – Retirement Plans (Continued)

#### B. PARS Enhancement Plan

#### **General Information about Pension Plans**

Plan Description – The PARS Retirement Enhancement Plan, a closed retirement plan, provides retirement benefits for Municipal Utility Department employees for the period they worked for OMI-Thames Water Stockton, Inc. The City entered into an agreement with Public Agency Retirement Services (PARS) (a public sector retirement plan administrator specializing in providing public entities customized retirement plans and solutions) to contribute to a supplemental plan for employees joining or re-joining City service after having been employed between 2003 and 2008 by OMI-Thames, a private sector utility contractor. OMI-Thames employees did not earn CalPERS service credit during the period OMI-Thames operated the City utilities.

**Benefits provided** - Upon retirement, the REP benefits will supplement any CalPERS retirement for which those particular employees are eligible. Eligibility for the REP, a single-employer post-employment defined benefit plan, other than employment with OMI-Thames between 2003 and 2008, is defined as concurrent retirement with CalPERS and the City upon attaining age 55 and a minimum of 5 years of full-time continuous service with the City, with at least 1 year of continuous City service after March 1, 2008.

**Employees covered** - At June 30, 2016, the following employees were covered by the benefit terms:

	Emhancement Fran
	2.4
Inactive employees or beneficiaries currently receiving benefits	34
Inactive employees entitled to but not yet receiving benefits	0
Active employees	53
	87

Enhancement Dlan

**Contributions** – The City establishes rates based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by the employee during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

# Note 11 – Retirement Plans (Continued)

#### B. PARS Enhancement Plan (Continued)

#### **Net Pension Liability**

The City's net pension liability was measured as of June 30, 2016, using an annual actuarial valuation as of June 30, 2014, rolled forward to June 30, 2016, using standard update procedures.

**Actuarial assumptions** – The total pension liability on June 30, 2016, the actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	Enhancement Plan	
Valuation Date	6/30/2014	
Measurement Date	6/30/2016	
Actuarial Cost Method	Entry-Age Normal Cost Method	
Actuarial Assumptions:		
Discount Rate	7.00%	
Inflation	2.75%	
Payroll Growth	N/A	
Projected Salary Increase	3.5%-9.9%	(1)
Investment Rate of Return	7.00%	
Mortality	See note	(2)

<sup>(1)</sup> Depending on age, service and type of employment

Mortality rates were based on the RP-2000 Healthy Annuitant Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The actuarial assumptions used on June 30, 2015, valuation were based on the results of the 2014 actuarial experience study.

**Discount rate** – The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that the City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of currently active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

<sup>(2)</sup> Pre-retirement: CalPERS Miscellaneous Non-Industrial Rates. Post-Retirement: CalPERS 1997-2011 Healthy Retiree Table (sex-distinct) projected using Scale AA and base year of 2008

# **Note 11 – Retirement Plans (Continued)**

#### B. PARS Enhancement Plan (Continued)

#### **Net Pension Liability (Continued)**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of real arithmetic rates of return for each major asset class are summarized in the following table:

Enh	an	cen	nen	ıŧ	PI	an

Asset Class	Target Allocation	Real Return Years 1- 10(a)	Real Return Years 1-11+(b)
Cash	3.38%	0.42%	0.41%
Core Fixed Income	47.01%	2.12%	1.99%
Broad US Equities	38.24%	5.12%	3.81%
Developed Foreign Equities	8.65%	5.85%	4.20%
Emerging Market Equities	2.72%	8.07%	4.79%
Total	100.00%	•	

# **Note 11 – Retirement Plans (Continued)**

## B. PARS Enhancement Plan (Continued)

#### **Changes in the Net Pension Liability**

The changes in the Net Pension Liability for the Plan are as follows:

#### **Enhancement Plan**

	Increase (Decrease)					
		tal Pension Liability (a)		n Fiduciary et Position (b)		et Pension Liability (a) - (b)
Balances at June 30, 2015	\$	9,759,398	\$	5,574,692	\$	4,184,706
Changes for the year:						
Service cost		150,623		-		150,623
Interest		680,023		-		680,023
Contributions-employer		-		705,192		(705,192)
Net investment income		-		8,851		(8,851)
Benefit payments, including refunds of employee						
contributions		(397,530)		(397,530)		-
Administrative expense		-		(43,490)		43,490
Net Changes		433,116		273,023		160,093
Balances at June 30, 2016	\$	10,192,514	\$	5,847,715	\$	4,344,799

Sensitivity of the net pension liability to changes in the discount rate – The following presents the net pension liability of the City, calculated using the discount rate of 7.00 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

		Enhai	ncement Plan	
	1% Decrease (6.00%)		Current Discount ate (7.00%)	1% Increase (8.00%)
Net pension liability	\$ 5,665,422	\$	4,344,800	\$ 3,241,795

## Note 11 – Retirement Plans (Continued)

## B. PARS Enhancement Plan (Continued)

## **Changes in the Net Pension Liability (Continued)**

**Pension plan fiduciary net position** – Detailed information about the pension plan's fiduciary net position is available in the separately issued REP financial report.

# <u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

At June 30, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 Enhance	ement Plan	
	red Outflows Resources	Deferred of Reso	
gs on pension plan investments	\$ 458,246	\$	-
	\$ 458,246	\$	-

For the year ended June 30, 2016, \$458,246 was reported as deferred outflows of resources related to earnings on pension plan investments, it will be recognized in future pension expense as follows:

	Deferred		
	Outflows		
Measurement Period	of l	Resources	
Ended June 30	Enhan	cement Plan	
2017	\$	126,716	
2018		126,716	
2019		126,716	
2020		78,098	
2021		-	
Thereafter		-	
	\$	458,246	

#### Note 12 – Risk Services

The City is exposed to various risks of loss related to liability torts; theft of, damage to, and destruction of assets; errors and omissions; health and medical needs of employees; and natural disasters. The City established three internal service insurance funds (General Liability, Workers' Compensation, and Employee Health Insurance funds) to account for and finance its self-insured risks of loss. Under the City's risk management program, the City retains risk for each general liability claim, for each workers' compensation claim (described under Risk Pools), and for each medical plan member under the health benefits program. The City purchases stop-loss coverage for the health benefits program over its \$350,000 self-insured retention (SIR) from Union Labor Life Insurance Company up to a maximum of \$1,000,000 per Original Plan member and \$2,000,000 per Modified Plan member. The City's coverage for SIR excess claims for general liability and workers' compensation is discussed later in this note under risk pools. The workers' compensation and health benefits programs are administered by third-party claims administrators. The general liability program is self-administered by the City.

The City's estimated liabilities for claims filed or expected to be filed up to the amounts for which it retains risk in the Internal Service Funds is reported as *Self-insurance claims and judgments*.

Charges to the General Fund and other funds are determined from an analysis of claims costs and are recorded as expenditures or expenses in the contributing funds and charges for services in the internal service funds. Charges for general liability and workers' compensation insurances are a percentage of payroll, and the charge for health benefits is a monthly dollar amount for all actively occupied positions.

Independent actuaries perform an analysis of the City's potential liability for the City's retained risk portions of the various self-insurance programs. The amounts recorded as liabilities represent estimates of amounts to be paid for reported claims, as well as incurred but not reported claims based on experience, modified for current trends and information. For general liability and workers' compensation for the current year, the present value of estimated outstanding losses is recognized at a 70% confidence level, using a 1.25% discount rate to reflect future investment earnings. While the ultimate amounts of losses incurred through June 30, 2016, are dependent on future developments, based on information provided by the City Attorney, outside counsel and others involved with the administration of the programs, the City's management believes that the aggregate accrual is adequate to recognize such losses. There have been no significant reductions in any of the City's insurance coverage each of the past three years.

#### **Note 12 – Risk Services (Continued)**

Changes in the balances of the City's claims liabilities, which include incremental claims adjustments expenses, for the current and prior fiscal years, are as follows:

	General Liability	Workers' ompensation	Health Benefits	Total
Balance, June 30, 2014	\$ 11,482,339	\$ 56,076,000	\$ 1,354,100	\$ 68,912,439
Claims incurred	582,228	5,027,642	5,628,425	11,238,295
Claims adjustment	(3,218,160)	-	-	(3,218,160)
Claims paid	 (154,453)	(5,714,642)	(6,236,625)	(12,105,720)
Balance, June 30, 2015	8,691,954	55,389,000	745,900	64,826,854
Claims incurred	752,305	11,819,022	4,995,070	17,566,397
Claims paid	 (1,616,693)	(5,946,022)	(5,158,370)	(12,721,085)
Balance, June 30, 2016	\$ 7,827,566	\$ 61,262,000	\$ 582,600	\$ 69,672,166

**Risk Pools** – The City is a member of two joint powers authorities organized under California Government Code for the purpose of pooling self-insured losses, as described below.

General Liability Insurance - In 1986, the City joined with other municipalities and regional municipal joint powers authorities to form the California Joint Powers Risk Management Authority (CJPRMA), a public entity risk pool currently operating as a general liability risk management and insurance program for 22 member entities. The City's self-insured retention (SIR) is \$1 million. Losses above the City's SIR are pooled up to \$5 million per occurrence, with reinsurance above the \$5 million up to \$40 million by CJPRMA. Specific coverage includes comprehensive and general automotive liability, personal injury, contractual liability, errors and omissions, physical automobile damage and certain other coverage.

The CJPRMA governing board is comprised of a representative from each member entity. All members have a single vote for policy and charter changes. An executive committee of seven is elected to handle administration. Members are assessed annual contributions based on actuarially determined rates. CJPRMA retroactively adjusts premium deposits for any excess or deficiency in deposits related to paid claims and reserves. Financial statements for CJPRMA for the fiscal year ended June 30, 2016, can be obtained from CJPRMA at 3201 Doolan Road, Suite #285, Livermore, California 94551.

*Property Protection* - The City participates in CJPRMA's All Risks Property Protection Program, which is primarily underwritten by a casualty insurance company. The Program provides \$10 million per occurrence in coverage to participating members, subject to a deductible of \$25,000. Premiums, which are negotiated each year, are based on property values and are not subject to retroactive adjustments.

#### **Note 12 – Risk Services (Continued)**

Workers' Compensation Insurance – The City has been self-funded for its Worker's Compensation Program since 1979. In July 2003, the City joined California Public Entity Insurance Authority (CPEIA), a public entity risk pool which operated an Excess Workers' Compensation Program. CPEIA has since merged into an existing authority known as California State Association of Counties Excess Insurance Authorities (CSAC-EIA). The CSAC-EIA was formed in 1979 by 29 California counties for the purpose of pooling risk and providing a viable and cost effective solution for the counties' insurance and risk management needs. It has since expanded to allow admittance from cities and other entities and currently includes 93% of the counties in California, nearly 61% of the cities, as well as, numerous school districts, special districts, housing authorities and other Joint Powers Authorities. The City's self-insured retention is currently set \$500,000 per occurrence. Losses above the City's SIR are pooled up to \$4 million per occurrence by the CSAC-EIA. Statutory coverage for losses above \$5 million is covered by reinsurance and excess insurance policies throughout CSAC-EIA.

#### Note 13 – Pollution Remediation Obligations

GASB Statement No. 49 requires the former Agency, now Successor Agency, to report a pollution remediation liability upon the occurrence of an obligating event, such as being compelled by a regulatory agency or legal action to clean up existing pollution. The liability is estimated based on the expected future cash flows technique (i.e., the sum of the probability-weighted amounts in a range of possible estimated amounts). Only components of the liability (e.g., site assessment, site investigation, corrective measures feasibility study, remediation design, remediation operations and maintenance, and post-remediation monitoring) which can be reasonably estimated are included in the estimated liability. Expected recoveries from insurers and other responsible parties reduce the estimated liability.

Actual pollution remediation costs may vary from the estimated liability for many reasons, including changes in pollution laws and regulations, the technology used for the cleanup, the remediation plan or operating conditions, prices of products and services.

The former Agency, now Successor Agency, has identified six sites along the Stockton channel that are designated "Brownfields" by the U.S. Environmental Protection Agency, with the goal of revitalizing contaminated properties that the Successor Agency currently owns in the area near Stockton's downtown waterfront in the Waterfront Redevelopment Project Area. The following are details of each of the six Successor Agency-owned contaminated sites, including a description of the pollution, the obligating event requiring remediation action, estimable remediation costs components, and recoveries by responsible parties. Details of the liabilities as of June 30, 2016, are also discussed.

To provide clarification of the following discussion, the California Polanco Redevelopment Act (AB 3193, Chapter 1113, Statutes of 1990, Polanco), part of the Community Redevelopment Act, was enacted by the California legislature to assist redevelopment agencies in responding to brownfield properties in their redevelopment areas. It prescribes processes for redevelopment agencies to follow when cleaning up a hazardous substance release in a redevelopment project area. It also provides immunity from liability for redevelopment agencies and subsequent property purchases for sites cleaned up under a cleanup plan approved by the California Department of Toxic Substances Control or a Regional Board.

## **Note 13 – Pollution Remediation Obligations (Continued)**

The following provides a discussion of the six identified brownfield sites of the Successor Agency:

Area 1 (Southpointe) – Soil and groundwater contamination has been identified in Area 1 associated with historic railroad lines and underground petroleum storage tanks and pipelines. The obligating events for this site stem from a Polanco agreement notice issued to the responsible party associated with the soil contamination, and the Agency is encountering groundwater contamination as part of the planned development of the site. Estimated costs are for a consultant, legal and City personnel costs for cleanup of the site. Ongoing post-remediation monitoring costs cannot be reasonably estimated. The net pollution remediation liability of this site as of June 30, 2016, is \$902,500, which includes an estimated recovery of costs by the responsible parties.

Area 2A-Unocal – Soil and groundwater contamination has been identified in Area 2A-Unocal associated with total petroleum hydrocarbons, volatile and semi-volatile organic compounds. The obligating event for this site stems from a Polanco agreement notice issued to the responsible party, currently in negotiation for settlement. Estimated costs are for a consultant, legal and City personnel costs for cleanup of the soil contamination, and pre-cleanup and investigative study of the site about the groundwater contamination. Future groundwater cleanup and ongoing post-remediation monitoring costs cannot be reasonably estimated. The net pollution remediation liability of this site as of June 30, 2016, is \$ 431,250, which includes an estimated recovery of costs by the responsible party.

Area 2A-Morton/Alco – Groundwater contamination has been identified in Area 2A-Morton/Alco associated with total petroleum hydrocarbons, volatile and semi-volatile organic compounds. The Agency has entered into a Polanco agreement with the Regional Water Quality Control Board for remediation action. Estimated costs are for consultant services and City personnel costs for the pre-cleanup and investigative study of the site about the groundwater contamination. Future groundwater cleanup and ongoing post-remediation monitoring costs cannot be reasonably estimated. The net pollution remediation liability of this site as of June 30, 2016, is \$490,000, which include an estimated recovery of pre-cleanup and investigative study costs by the responsible party.

Area 3, Area 4 and Area 24 – Soil and groundwater contamination have been identified in Area 3, Area 4 and Area 24 associated with total petroleum hydrocarbons and metals emanating from the French drains along the railroad spurs on the site. The Agency has entered into a voluntary cleanup agreement with the California Department of Toxic Substances Control for oversight of lead contamination on the property. A soil management plan was completed for the lead, and a deed restriction was placed on the property limiting it to commercial and industrial land uses. A voluntary cleanup agreement has been completed with the Central Valley Regional Water Quality Control Board related to petroleum contaminated soil and groundwater that emanated from the French drains. The Agency is currently in discussions with the state and the regional board regarding the appropriate agency to enter into a Polanco agreement to access sub-surface conditions in Areas 3, 4, and 24.

Estimated costs include consultant, legal and City personnel costs for cleanup of the sites and post-remediation/monitoring. The net pollution remediation liability for Area 3 and Area 4 includes an estimated recovery of post-remediation/monitoring costs by the responsible parties. The net liability of Area 3 as of June 30, 2016, is \$0 which includes an estimated recovery of costs by the responsible party for corrective measures, feasibility study and remediation design, offset by a revised estimate of the recovery by the responsible parties. The net liability for Area 4 at June 30, 2016, remains at \$55,000. The net pollution remediation liability for Area 24 as of June 30, 2016, is \$541,502, which includes an estimated recovery of costs by the responsible party.

The total net estimated net pollution remediation liability for the six sites in the amount of \$2,420,252, is reported to the Successor Agency as of June 30, 2016. During the year ended June 30, 2016, the Successor Agency recovered \$1,502 in related pollution remediation outlays and adjustments to future outlay, and recoveries for the polluted sites.

#### Note 14 – Individual Fund Disclosures

#### **Deficit Fund Balances**

At June 30, 2016, the following funds had net positions or fund balance deficits:

Fund	Fund Type	Deficit
Transportation Development Act	Non-Major Governmental - Special Revenue Fund	\$ (266,285)
Workers' Compensation Insurance	Internal Service Fund	\$ (29,516,935)

- The Transportation Development Act Fund has a deficit fund balance of \$266,285 as of June 30, 2016. The City maintains its general ledger on a modified accrual basis of accounting and has defined its availability period as 90 days. Due to the timing of receipt of reimbursement and the implementation of GASB Statement No. 65, the City classified this revenue as a deferred inflow of resources. This revenue does not qualify for recognition as they are not yet considered available.
- The Workers' Compensation Insurance Fund has an accumulated deficit fund balance of \$29,516,935 as of June 30, 2016. The City has historically budgeted revenues and projected expenditures in the Fund on a cash basis. Contributions to cover claims expenditures are based on a percentage of payroll based upon city-wide loss experience. As a result, contributions have been insufficient to cover the outstanding estimated future claims. On an accrual basis of accounting, the Fund has a long-term liability of \$52,945,000 for claims and judgments while the cash balance of the fund as of June 30, 2016, is \$31,846,645. The City has increased its rates as necessary to help fund the accumulated deficit over time.

## Note 15 – Commitments and Contingencies

#### Contingent Liability – Pending Litigation

Various claims and legal actions are pending against the City, some of which have a reasonable possibility of an unfavorable outcome. These legal actions involve property, personal injury, and civil rights claims. GASB Statement No. 62 requires disclosure of pending litigation for which contingency is possible, and the amount cannot be reasonably estimated. As discussed in Note 12, the City is self-insured and has accrued a liability for estimated claims outstanding. Amounts for the claims, which cannot be reasonably estimated at this time, have not been included in the financial statements. Management, after consultation with legal counsel, is of the opinion that ultimate disposition of these matters will not have a material adverse effect on the City's financial position or results of operations.

## **Note 15 – Commitments and Contingencies (Continued)**

## Police Department Labor Agreements

In 2010, the City Council enacted Resolution No. 10-0166 that declared a state of emergency based on fiscal circumstances and directed the City Manager to take appropriate and lawful measures to achieve a balanced budget for the fiscal year 2010-11. On June 22, 2010, the City Council approved resolutions 10-0200 and 10-0201 adopting emergency measures affecting the terms and conditions of labor agreements for sworn employees in the Police departments. The emergency measures temporarily suspended scheduled pay increases from taking effect during the fiscal year 2010-11, as scheduled by labor agreements with the police union. Additional concessions were also imposed as part of the adoption of the fiscal year 2011-12 budget to balance the City's budget, and the fiscal emergency declaration was continued. As a result of the adoption of the fiscal emergency declaration and measures, the Stockton Police Officers Association ("SPOA") initiated grievance claims for some of the disputes that could have led to arbitration actions against the City.

Subsequently, the City filed for bankruptcy on June 28, 2012, after a mandatory mediation period (under AB 506) with SPOA, the City's other labor groups, and creditors. SPOA filed claims in the bankruptcy case relating to the modification of its 2009 Memorandum of Understanding ("MOU") under the declarations of fiscal emergency and asserted that the claims exceeded \$13 million. The City disputed whether the claims were allowable in chapter 9 and, if so, that the amount would be less than \$13 million. The City reached an agreement with the SPOA in mediation after filing for bankruptcy. As part of the MOU adopted by the City Council on December 11, 2012, and effective July 1, 2012, the City and SPOA agreed that the claim allowed in chapter 9 would be \$8.5 million, and in return SPOA members would receive 22 additional hours of paid leave. Those SPOA employees who were employed during some portion of the period July 1, 2010, through July 1, 2012, and who were still current employees as of the date of the agreement would be eligible for additional hours.

When the Plan of Adjustment was confirmed, the claims were resolved, and SPOA members received credit for 22 hours. The term of the current MOU with SPOA is July 1, 2016, through June 30, 2019.

# **Note 15 – Commitments and Contingencies (Continued)**

# Capital Commitments

The City is undertaking some capital improvement projects, the most significant of which include the following outstanding capital commitments at June 30, 2016:

	Amount			
Developer Reimbursements	\$	5,598,041		
Street Resurfacing		2,245,524		
Center/El Dorado Overpass		1,575,725		
Regional Wastewater Contrail Facility - CIEMP Headworks		1,328,936		
Irrigation Controller Up grade		686,003		
Sanitary Sewer Rehabilitation		577,385		
Total Capital Projects Commitments	\$	12,011,614		

#### **Operating Leases**

Operating lease obligations are primarily for rental of parking facilities space, but other lease obligations are included. Future minimum lease payments under non-cancelable operating leases with initial or remaining terms of a year or more are as follows:

Year Ended					
June 30,	Amount				
2017	\$ 1,344,375				
2018	1,366,298				
2019	1,705,582				
2020	1,729,663				
2011	1,754,905				
2022-2026	10,585,638				
2027-2031	 12,262,749				
Total	\$ 30,749,210				

# City of Stockton

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

## Note 15 – Commitments and Contingencies (Continued)

#### Encumbrances

The City utilizes encumbrance accounting as a means of controlling expenditures. Under this method, funds are encumbered when purchase orders, contracts, and other commitments are signed or approved by authorized City officials. Such outstanding commitments at the end of the year do not constitute expenditures or liabilities under GAAP.

GASB Statement No. 54 provides additional guidance on the classification within the fund balances section of amounts that have been encumbered. Encumbrances of balances within the governmental funds are classified as either committed, restricted or assigned and are included in the respective classification. Outstanding encumbrances at June 30, 2016, are as follows:

	Amount
General Fund	\$ 4,740,534
Capital Improvements	\$ 13,660,115
Other Governmental	\$ 11,629,219

#### Facilities Management Agreement

On January 25, 2011, the Stockton City Council approved a Facilities Management Agreement (Agreement) with SMG for providing operation management and marketing services to the City for the Stockton. Events Center, which includes a multi-purpose indoor arena and a baseball park, the Events Center common areas, the Bob Hope Theatre and the Oak Park Ice Arena.

SMG is responsible for operating these facilities in keeping with the management goals set and approved each year by the City Council, with the overarching goal of having the facilities operating revenues exceed the respective operating expenses.

The Agreement is for five years commencing in 2011 and may be renewed at the option of the City for one additional five-year period. Either party may terminate the Agreement for cause during the agreement period due to a material breach by the other party or for default. Beginning in 2014, the City may terminate the Agreement without cause.

SMG is required to provide various fidelity and performance bonds, which includes various types of coverage in the amount of \$1,000,000. This coverage extends to the areas of Commercial General and Automobile Liability, Professional Errors and Omissions, Crime, Employment and Worker's Compensation. Additionally, there is an Umbrella Liability coverage requirement of \$5,000,000.

Compensation to SMG is determined from a base fee for all venues, plus performance-based compensation, as defined in the Agreement. Both of these components are eligible for periodic adjustments based on the consumer price index (CPI).

Financial activities of SMG, as a service organization, is combined with and reported in the General Fund.

# Note 15 - Commitments and Contingencies (Continued)

# Federal and State Grant Programs

The City participates in some state and federal grant programs that are subject to financial and compliance audits by the grantors. Audits of certain grant programs for or including the year ended June 30, 2016, have not yet been conducted or completed. The amount, if any, of expenditures which may be disallowed by the granting agencies, cannot be determined at this time. However, management does not believe that any audit disallowances would have a material effect on the financial position of the City.

#### Note 16 - Restricted Net Position

At June 30, 2016, restricted net position consisted of the following:

	G	Governmental Activities		Business -Type Activities		Totals
Restricted:						
Capital projects	\$	73,256,642	\$	53,976,718	\$	127,233,360
Debt service		3,026,724		641,012		3,667,736
Loan programs		5,109,534		-		5,109,534
Low and moderate-income housing		6,213,900		-		6,213,900
Public safety		4,215,698		-		4,215,698
Street improvements		13,768,837		-		13,768,837
Special assessment districts		14,580,877		-		14,580,877
Fleet and equipment replacement		30,602,738		-		30,602,738
Endowments and Bequests:						
Nonexpendable		372,879		_		372,879
Expendable		48,322		_		48,322
Other purposes		1,890,701		_		1,890,701
Total restricted	\$	153,086,852	\$	54,617,730	\$	207,704,582

#### Note 17 – Subsequent Events

# A. Stockton Public Financing Authority- Revenue Bonds (Assessment and Special Tax District Refunding), Series 2016A

On June 28, 2016, the City Council, on Resolution 2016-06-28-1501 through 15-06 and the Stockton Public Financing Authority, on Resolution PFA 2016-06-28-1501 authorized the actions necessary to refund the outstanding debt of nine assessment and special tax districts in the City. The Revenue Bonds ("Bonds"), in the amount of \$33,350,000 are not obligations of the City and are funded solely through the collection of supplemental assessments on property tax bills on parcels in the respective districts. The Bonds closed on August 17, 2016, and carry an all in True Interest Cost (including all costs of the refunding) of 2.83% with the payoff of the last district portion on September 2, 2037. The bonds received a rating of A- by S&P and are insured by Build America Mutual.

# City of Stockton

# Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2016

## **Note 17 – Subsequent Events (Continued)**

# B. Successor Agency to the Redevelopment Agency of the City of Stockton, 2016 Tax Allocation Refunding Bonds, Series A, and B

On September 27, 2016 the City Council, on Resolution 2016-09-27-1501, the Stockton Public Financing Authority, on Resolution PFA 2016-09-27-1501, and Successor Agency, on Resolution SRD 2016-09-27-1501 authorized the actions necessary to refund the outstanding debt backed by pledged payments from the revenues of the former Redevelopment Agency (now Successor Agency) project areas. The Tax Allocation Bonds ("Bonds"), in the amount of \$73,310,000 (A Series Tax exempt) and \$30,010,000 (B-Series Taxable), are not obligations of the City and are funded solely through the tax receipts of the Successor Agency. The Bonds closed on November 3, 2016, and carry an all in True Interest Cost (including all costs of the refunding) of 3.51% (average rate on combined A&B Series), with a final payoff on September 1, 2033. The bonds received a rating of A- by S&P and are insured by Assured Guaranty.

#### C. Defeasance Actions

On September 1, 2016, The City and SPFA funded defeasance escrow accounts by the terms of escrow agreements entered into with the Escrow Agents for the below-mentioned bonds. As of September 2, 2016, October 1, 2016, payments of principal are considered defeased and no longer outstanding.

Senior Lien Water Enterprise Fund Securities:

- California Statewide Communities Development Authority Water and Wastewater Revenue Bonds (Pooled Financing Program), Series 2002A
- Stockton Public Financing Authority, Variable Rate Demand Water Revenue Bonds, Series 2010A (Delta Water Supply Project)

Subordinate Lien Water Enterprise Fund Securities:

• Stockton Public Financing Authority, Water Revenue Bonds, Series 2009A (Delta Water Supply Project)

#### D. Police Department Labor Agreements

After June 30, 2016, and as of the date these financial statements were published, the City has entered into a new agreement with SPOA effective July 1, 2016, to June 30, 2019.

The Memorandum of Understanding between the SPOA and the City can be found on the City's website at: <a href="http://www.stocktongov.com/files/SPOA\_MOU\_07012016\_06302019.pdf">http://www.stocktongov.com/files/SPOA\_MOU\_07012016\_06302019.pdf</a>



# CITY OF STOCKTON



**REQUIRED SUPPLEMENTARY INFORMATION** 



## 1. Budgetary Information

#### **Budget Process**

In accordance with the provisions of the City Charter, the City prepares and adopts a budget on or before June 30 for each fiscal year. Total Appropriations shall not exceed the total of estimated revenues, estimated unencumbered balances of funds to be carried over from the preceding year and unencumbered available fund balances. The General Fund, HOME Program Loans Special Revenue Fund, Low-Moderate Income Housing City Loans Special Revenue Fund and certain nonmajor special revenue funds (Solid Waste and Recycling, Gas Tax, Measure K Streets Sales Tax, Measure W Public Safety Sales Tax, Special Assessments, Development Services, and Other Special Revenue) and certain capital projects funds (Public Facilities Impact Fees and Capital Improvement) have legally adopted annual budgets. Prior to July 1, the original adopted budget is legally enacted through the passage of a resolution by the City Council. In the event this does not occur, the City Manager's draft budget is in force until a budget is adopted by the City Council.

Enterprise and internal service funds are accounted for on a cost of service (net income) or capital maintenance measurement focus. The City is not legally mandated to report the results of operations for these fund types on a budgetary comparison basis; therefore, budgetary data related to these funds has not been presented.

If expenditures exceed appropriations at the department level for the General Fund or at the fund level for all other funds, Council approval must be obtained to amend the budget. The City Manager is authorized to transfer budgeted amounts between line items within a General Fund department and within a fund for all other funds. During the year, the City Council approves supplemental appropriations and, by resolution, has also authorized the City Manager to transfer fund balances to applicable appropriation accounts, or to transfer between funds, when necessary to continue purposes approved by the City Council in the current year, adopted budget, or subsequent action. Amounts reported as final budget in the Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – On a Budgetary Basis include amendments authorized throughout the year.

Formal budgetary integration is employed as a management control device during the year for the General Fund and certain Special Revenue and Capital Projects Funds. Formal budgetary integration is not employed for the Debt Service Funds because effective budgetary control is alternately achieved through bond indenture provisions.

All unencumbered appropriations lapse at year-end, with the exception of some capital improvement projects and miscellaneous grants in the respective funds. Encumbered appropriations are re-appropriated in the following year's budget.

## 1. Budgetary Information (Continued)

#### **Budget Basis of Accounting**

The City adopts budgets each fiscal year on a basis of accounting, which is different from accounting principles generally accepted in the United States of America (GAAP).

The statements of revenue, expenditures and changes in fund balances have been prepared on the modified accrual basis of accounting in accordance with GAAP. The schedules of revenues, expenditures and changes in fund balances – budget and actual – on a budgetary basis have been prepared on the budgetary basis, which is different from GAAP.

The variations from GAAP that are for budgetary purposes include the following:

- Outstanding commitments relating to construction contracts and other purchases of goods and services are recorded as expenditures at the time contracts or purchase agreements are entered into. Under GAAP, these obligations are recognized when goods are received or services are rendered.
- The write-off uncollectable accounts receivables is not recognized as an expenditure. Under GAAP, these write-offs are recognized as expenditures when the accounts receivables are determined to be uncollectable.

Certain funds of the City contain capital projects, grant projects, loan programs or other programs that are budgeted on a multi-year or project length basis. The amounts of the projects and programs budgeted on a multi-year basis are significant compared to the items budgeted on an annual basis; therefore, a comparison of budget to actual for the fund would not be meaningful. As a result, such funds are excluded from budgetary reporting.

# 1. Budgetary Information (Continued)

Budget Comparison Schedule – General Fund

Budget Comparison Schedule - General Fund

	Buc	Budget		Variance with	
	Original	Final	Actual	Final Budget	
REVENUES:					
Taxes:					
Property	\$ 30,871,000	\$ 30,871,000	\$ 30,646,304	\$ (224,696)	
In lieu of sales tax	8,515,000	8,515,000	8,774,722	259,722	
Utility user	33,408,440	33,408,440	33,378,793	(29,647)	
Sales - levied by City	28,125,000	28,125,000	29,259,106	1,134,106	
Franchise fees	12,381,570	12,381,570	12,396,693	15,123	
Business license	9,417,000	9,417,000	10,669,613	1,252,613	
Hotel/motel room	2,175,000	2,175,000	2,710,538	535,538	
Document transfer	575,000	575,000	856,442	281,442	
Other	968,478	968,478	1,534,854	566,376	
Licenses and permits	373,108	373,108	483,601	110,493	
Intergovernmental:					
Federal grants and subsidies	-	-	123,388	123,388	
Sales and use tax - levied by state	38,998,000	38,998,000	40,209,735	1,211,735	
Other governmental	27,632,205	27,632,205	27,298,374	(333,831)	
Charges for services	9,772,349	9,772,349	9,576,356	(195,993)	
Fines and forfeitures	762,009	762,009	528,472	(233,537)	
Use of money and property	7,070,763	7,070,763	7,028,962	(41,801)	
Investment income:					
Interest income	212,500	212,500	1,529,705	1,317,205	
Refunds and reimbursements	2,174,239	2,331,124	2,650,020	318,896	
M iscellaneous	4,686,924	4,686,924	4,528,135	(158,789)	
Total revenues	218,118,585	218,275,470	224,183,813	5,908,343	
EXPENDITURES:					
General government:					
City council	431,607	432,220	406,960	25,260	
City manager	1,345,541	1,347,777	1,333,846	13,931	
City attorney	1,219,750	1,223,946	1,137,610	86,336	
City clerk	840,416	840,416	759,168	81,248	
City auditor	716,274	1,281,051	604,453	676,598	
Administrative services	4,860,283	4,736,279	3,998,347	737,932	
Human resources	2,347,851	2,335,459	1,721,574	613,885	
Housing	3,018,971	3,129,142	1,141,225	1,987,917	
Non-departmental	6,901,368	9,084,368	4,624,768	4,459,600	
Total general government	21,682,061	24,410,658	15,727,951	8,682,707	

# 1. Budgetary Information (Continued)

Budget Comparison Schedule – General Fund (Continued)

	Budget			Variance with
	Original	Final	Actual	Final Budget
Public safety:				
Police	102,868,433	102,984,045	95,949,069	7,034,976
Fire	39,639,603	40,171,754	38,979,719	1,192,035
Total public safety	142,508,036	143,155,799	134,928,788	8,227,011
Public works	5,091,176	5,281,474	4,649,711	631,763
Library	11,391,811	11,498,288	10,043,133	1,455,155
Parks and recreation	18,295,041	18,970,504	16,723,253	2,247,251
Capital Outlay	4,740,000	7,149,657	3,247,199	3,902,458
Total expenditures	203,708,125	210,466,380	185,320,035	25,146,345
DEFICIENCY OF REVENUES OVER				
EXPENDITURES (BUDGETARY BASIS) (a)	14,410,460	7,809,090	38,863,778	31,054,688
OTHER FINANCING SOURCES (USES):				
Sale of capital assets	500,000	500,000	378,993	(121,007)
Transfers in	944,529	990,565	988,531	(2,034)
Transfers out	(15,607,273)	(18,191,273)	(17,915,813)	275,460
Total other financing sources (uses)	(14,162,744)	(16,700,708)	(16,548,289)	152,419
NET CHANGE IN FUND BALANCE (GAAP BASIS)	\$ 247,716	\$ (8,891,618)	22,315,489	\$ 31,207,107
BASIS ADJUSTMENT: Encumbrances (included in Final Budget above) (a)			(4,477,474)*	
NET CHANGE IN FUND BALANCE (BUDGETARY)	BASIS)		17,838,015	
FUND BALANCE, BEGINNING OF YEAR AS ADJUS	STED		71,328,183	
FUND BALANCE, END OF YEAR			\$ 89,166,198	

<sup>\*</sup> Adjusted to Budgetary Basis.

The note to the required supplementary information is an integral part of this schedule.

# 1. Budgetary Information (Continued)

Budget Comparison Schedule - HOME Program Loans Special Revenue Fund

	Bue	dget		Variance with	
	Original	Final	Actual	Final Budget	
REVENUES:					
Intergovernmental:					
Federal grants and subsidies	\$2,272,397	\$3,006,481	\$413,274	\$ (2,593,207)	
Use of money and property	250,000	250,000	301,605	51,605	
Interest income			1,097	1,097	
Total revenues	2,522,397	3,256,481	715,976	(2,540,505)	
EXPENDITURES:					
Capital outlay	2,522,397	3,256,481	804,048	2,452,433	
Total expenditures	2,522,397	3,256,481	804,048	2,452,433	
DEFICIENCY OF REVENUES OVER					
EXPENDITURES (GAAP BASIS)			(88,072)	(88,072)	
NET CHANGE IN FUND BALANCE (GAAP BASIS)	\$ -	\$ -	(88,072)	\$ (88,072)	
BASIS ADJUSTMENT:					
Encumbrances (included in Final Budget above)			(2,000)	*	
NET CHANGE IN FUND BALANCE (BUDGETARY BASIS)	)		(90,072)		
FUND BALANCE, BEGINNING OF YEAR AS ADJUSTED			311,808		
FUND BALANCE, END OF YEAR			\$ 221,736		

<sup>\*</sup> Adjusted to Budgetary Basis.

The note to the required supplementary information is an integral part of this schedule.

# 1. Budgetary Information (Continued)

Budget Comparison Schedule - Low and Moderate-Income Housing City Loans Special Revenue Fund

	Bu	ıdget		Variance with	
	Original	Final	Actual	Final Budget	
REVENUES:					
Use of money and property	\$ -	\$ -	\$ 84,307	\$ 84,307	
Interest income Miscellaneous	2.020.614	2 022 491	22,772	22,772	
Miscenaneous	2,930,614	3,033,481	4,102,444	1,068,963	
Total revenues	2,930,614	3,033,481	4,209,523	1,176,042	
EXPENDITURES:					
General government	2,126,661	2,126,661	2,126,659	2	
Capital outlay	69,427	3,269,427	1,047,926	2,221,501	
Debt service:				-	
Principal	-	-	-	-	
Interest and fiscal charges					
Total expenditures	2,196,088	5,396,088	3,174,585	2,221,503	
EXCESS OF REVENUES OVER					
EXPENDITURES (BUDGETARY BASIS)	734,526	(2,362,607)	1,034,938	3,397,545	
OTHER FINANCING SOURCES (USES):					
Transfers in	-	-	-	-	
Transfers out	(803,952)	(807,510)	(807,509)	1	
Total other financing sources (uses)	(803,952)	(807,510)	(807,509)	1	
NET CHANGE IN FUND BALANCE (GAAP BASIS)	\$ (69,426)	\$(3,170,117)	227,429	\$ 3,397,546	
BASIS ADJUSTMENT: Encumbrances					
NET CHANGE IN FUND BALANCE (BUDGETARY BASIS)			227,429		
FUND BALANCE, BEGINNING OF YEAR AS ADJUSTED			5,986,471		
FUND BALANCE, END OF YEAR			\$6,213,900		

The note to the required supplementary information is an integral part of this schedule.

#### 2. Defined Benefit Pension Plan Funded Status

<u>Schedule of Changes in the City's Net Pension Liability and Relations Ratios for the Measurement Periods Ended</u> <u>June 30</u>

	Measurement				
Safety Plan	Date				
		2015	2014		
Total pension liability				_	
Service cost	\$	13,593,233	\$	13,907,523	
Interest		67,693,599		65,730,714	
Changes of benefit terms		-		-	
Differences between expected and actual experience		(5,410,590)		-	
Changes of assumptions		(16,908,140)		-	
Benefit payments, including refunds of employee contributions		(49,614,935)		(47,761,534)	
Net change in total pension liability		9,353,167		31,876,703	
Total pension liability - beginning		925,213,230		893,336,527	
Total pension liability - ending (a)	\$	934,566,397	\$	925,213,230	
Plan fiduciary net position					
Contributions - employer		17,178,961		13,818,051	
Contributions - employee		5,896,729		6,449,394	
Net investment income		15,155,169		105,163,288	
Benefit payments, including refunds of employee contributions		(49,614,935)		(47,761,534)	
Plan to plan resource movement		3,305		-	
Administrative expense		(771,300)		-	
Other					
Net change in plan fiduciary net position	\$	(12,152,071)	\$	77,669,199	
Plan fiduciary net position - beginning		695,136,418		617,467,219	
Plan fiduciary net position - ending (b)		682,984,347		695,136,418	
City's net pension liability - ending (a) - (b)	\$	251,582,050	\$	230,076,812	
Plan fiduciary net position as a percentage of the total		_			
pension liability		73.08%		75.13%	
Covered - employee payroll	\$	46,710,538	\$	45,422,701	
City's net pension liability as a percentage of covered employee					
payroll		538.60%		506.52%	

#### Notes to Schedule:

*Benefit changes*. The figures above do not include any liability impact that may have resulted from plan changes which occurred after June 30, 2014. This applies for volunary benefit changes as well as any offers of Two Additional Service Credit (a.k.a. Golden Handshakes)

*Changes of assumptions*. The discount rate was changed from 7.5 percent (net of administrative expense) to 7.65 percent per GASB Statement Number 68.

# 2. Defined Benefit Pension Plan Funded Status (Continued)

<u>Schedule of Changes in the City's Net Pension Liability and Relations Ratios for the Measurement Periods Ended</u> June 30 (Continued)

	Measurement					
Miscellaneous Plan			ate			
		2015		2014		
Total pension liability						
Service cost	\$	9,145,587	\$	9,440,824		
Interest		47,148,768		46,152,921		
Changes of benefit terms		-		-		
Differences between expected and actual experience		(10,000,256)		-		
Changes of assumptions		(11,281,319)		-		
Benefit payments, including refunds of employee contributions		(33,662,380)		(32,763,729)		
Net change in total pension liability		1,350,400		22,830,016		
Total pension liability - beginning		649,863,743		627,033,727		
Total pension liability - ending (a)	\$	651,214,143	\$	649,863,743		
Plan fiduciary net position						
Contributions - employer		10,783,508		9,402,881		
Contributions - employee		3,802,226		3,761,959		
Net investment income		11,522,892		79,512,728		
Benefit payments, including refunds of employee contributions		(33,662,380)		(32,763,729)		
Plan to plan resource movement		(13,377)		-		
Administrative expense		(599,978)		-		
Other						
Net change in plan fiduciary net position	\$	(8,167,109)	\$	59,913,839		
Plan fiduciary net position - beginning		525,617,589		465,703,750		
Plan fiduciary net position - ending (b)		517,450,480		525,617,589		
City's net pension liability - ending (a) - (b)	\$	133,763,663	\$	124,246,154		
Plan fiduciary net position as a percentage of the total						
pension liability		79.46%		80.88%		
Covered - employee payroll	\$	53,997,677	\$	52,603,907		
City's net pension liability as a percentage of covered employee		2.47.7227		226.1007		
payroll		247.72%		236.19%		

#### Notes to Schedule:

*Benefit changes*. The figures above do not include any liability impact that may have resulted from plan changes which occurred after June 30, 2014. This applies for volunary benefit changes as well as any offers of Two Additional Service Credit (a.k.a. Golden Handshakes)

*Changes of assumptions*. The discount rate was changed from 7.5 percent (net of administrative expense) to 7.65 percent per GASB Statement Number 68.

# 2. Defined Benefit Pension Plan Funded Status (Continued)

<u>Schedule of Changes in the City's Net Pension Liability and Relations Ratios for the Measurement Periods Ended</u> June 30 (Continued)

	Measurement				
Enhancement Plan		Date			
		2015		2014	
Total pension liability					
Service cost	\$	150,623	\$	145,882	
Interest		680,023		650,386	
Changes of benefit terms		-		-	
Differences between expected and actual experience		-		-	
Changes of assumptions		- (207.520)		- (250 200)	
Benefit payments, including refunds of employee contributions		(397,530)		(358,380)	
Net change in total pension liability		433,116		437,888	
Total pension liability - beginning		9,759,398		9,321,510	
Total pension liability - ending (a)	\$	10,192,514	\$	9,759,398	
Plan fiduciary net position					
Contributions - employer		705,192		751,157	
Contributions - employee		-		-	
Net investment income		8,851		124,454	
Benefit payments, including refunds of employee contributions		(397,530)		(358,380)	
Administrative expense		(43,490)		(966)	
Other					
Net change in plan fiduciary net position	\$	273,023	\$	516,265	
Plan fiduciary net position - beginning		5,574,691		5,058,426	
Plan fiduciary net position - ending (b)		5,847,714		5,574,691	
City's net pension liability - ending (a) - (b)	\$	4,344,800	\$	4,184,707	
Plan fiduciary net position as a percentage of the total pension liability		57.37%		57.12%	
Covered - employee payroll	\$	3,454,139	\$	3,610,315	
City's net pension liability as a percentage of covered employee					
payroll		125.79%		115.91%	

# 2. Defined Benefit Pension Plan Funded Status (Continued)

# Schedule of Changes in the City's Plan Contributions for the Measurement Periods Ended June 30

Safety Plan	Fiscal Year			
	2016		2015	
Actuarially determined contribution Contributions in relation to the actuarially determined contribution Contribution deficiency (excess)	\$	17,178,961 (17,178,961)	\$	13,818,051 (13,818,051)
Covered - employee payroll City's Contributions as a percentage of covered employee	\$	46,710,538	\$	45,422,701
payroll		36.78%		30.42%

#### SAFTEY PLAN:

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry Age Normal.
Amortization method/Period	For details, see June 30, 2012 Funding Valuation Report.
Asset valuation method	Actuarial Value of Assets. Varies, see June 30, 2012
	Funding Valuation Report.
Inflation	2.75%
Salary increases	Varies by entry age and service.
Payroll Growth	3.00%
Investment rate of return	7.50%, net of pension plan investment and
	administrative expense, including inflation.
Retirement age	The probabilites of Retirement are based on the
	2010 CalPERS Experience Study for the period
	from 1997 to 2007.
Mortality	The probabilities of mortality are based on the 2010
	CalPERS Experience Study for the period from 1997
	to 2007. Pre-retirement and post-retirement mortality
	rates include 5 years of projected mortality improvement

using Scale AA published by the Society of Actuaries.

## 2. Defined Benefit Pension Plan Funded Status (Continued)

Schedule of Changes in the City's Plan Contributions for the Measurement Periods Ended June 30 (Continued)

Miscellaneous Plan	Fiscal Year				
		2016		2015	
Actuarially determined contribution  Contributions in relation to the actuarially determined contribution	\$	10,783,518 (10,783,518)	\$	9,402,881 (9,402,881)	
Contribution deficiency (excess)	\$	-	\$		
Covered - employee payroll City's Contributions as a percentage of covered employee	\$	53,997,677	\$	52,603,907	
payroll		19.97%		17.87%	

#### MISCELLANEOUS PLAN:

Methods and assumptions used to determine contribution rates:

Actuarial cost method E	Entry Age Normal.
-------------------------	-------------------

Amortization Method/Period Varies, see June 30, 2012 Funding Valuation Report.
Asset valuation method Actuarial Value of Assets. Varies, see June 30, 2012

Funding Valuation Report.

Inflation 2.75%

Salary increases Varies by entry age and service.

Payroll Growth 3.00%

Investment rate of return 7.50%, net of pension plan investment and administrative

expense, including inflation.

Retirement age The probabilities of Retirement are based on the 2010

CalPERS Experience Study for the period from

1997 to 2007.

Mortality The probabilities of mortality are based on the 2010

CalPERS Experience Study for the period from 1997 to 2007. Pre-retirementand post-retirement mortality rates include 5 years of projected mortality improvement using Scale AA published by the Society of Actuaries.

## 2. Defined Benefit Pension Plan Funded Status (Continued)

Schedule of Changes in the City's Plan Contributions for the Measurement Periods Ended June 30 (Continued)

Enhancement Plan	ancement Plan Fisca			al Year		
		2016		2015		
Actuarially determined contribution Contributions in relation to the actuarially determined	\$	705,192	\$	700,451		
contribution		(705,192)		(751,157)		
Contribution deficiency (excess)	\$	-	\$	(50,706)		
Covered - employee payroll	\$	3,454,139	\$	3,610,315		
City's Contributions as a percentage of covered employee						
payroll		20.42%		20.81%		

#### ENHANCEMENT PLAN:

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry Age Normal.

Amortization method Level dollar, closed.

Remaining amortization period 13.67 years
Asset valuation method None
Inflation 2.75%

Salary increases Varies by entry age and service.

Investment rate of return 7.00%

Retirement age Consistent with those used to value the Miscellaneous

CalPERS Pension Plans 2.7% at age 55. The rates used are those for retirees with 20 years of service, with an

increased retirement rate of 20% at age 55.

Mortality Pre-retirement: CalPERS Miscellaneous Non-Industrial

Rates.

Post-retirement: CalPERS 1997-2011 Healthy Retiree Tables (sex-disctict) projected using Scale AA and base

year of 2008.



# CITY OF STOCKTON



NONMAJOR GOVERNMENTAL FUNDS



# NON-MAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific governmental revenue sources that are restricted, committed or assigned to expenditures for specified purposes other than debt service or capital projects.

The City's non-major governmental special revenue funds include:

#### Special Grants Fund

To account for resources from miscellaneous, comparatively smaller grants from federal and state governments to support public safety and other community programs which are not otherwise accounted for in other special revenue funds.

#### Solid Waste and Recycling Fund

To account for the administration of solid waste collection services, and the planning and implementation of solid waste reduction and recycling programs, in compliance with California Public Resources Code Section 40050 through 40063 (AB 939).

#### Gas Tax Fund

To account for revenues and expenditures apportioned to the City under the California Streets and Highway Code, sections 2103 through 2107.5. Expenditures of these resources for administration, maintenance and construction must be street and transportation related.

#### Measure K streets Sales Tax Fund

To account for revenues and expenditures apportioned to the City from ½ cent sales tax collections under Measure K. The Measure K program is administered by the San Joaquin Council of Governments ("SJCOG") as the Local Transportation Authority for San Joaquin County. SJCOG was established as the Local Transportation Authority for this measure when San Joaquin County voters approved the enactment of the Measure K program in 1990. In 2006 voters approved to extend this measure for an additional 30 years. Expenditures for administration, maintenance and construction received under Measure K must be for street and transportation related projects.

#### Measure W Public Safety Tax Fund

To account for revenues and expenditures apportioned to the City ¼ cent sales tax collections from the district including the City of Stockton under Measure W, which was adopted by local voters in November 2004. Expenditures are for administration, implementation, and operation of the Police and Fire Safe Neighborhood Gang and Drug Prevention Program, among other programs.

#### Special Assessment Fund

To account for revenues and expenditures related to levies on property owners as approved by the City Council and state laws for special types of services – basic street and neighborhood lighting, land and streetscapes, and stormwater drainage maintenance services.

#### Community Development Block Grant Programs Fund

To account for federal grant programs and other resources that provide for development of a viable urban community by providing a suitable living environment and expansion of economic opportunities, principally for low- and moderate-income residents. This fund includes the City's annual federal funding from the Community Development Block Grant, Community Rehabilitation Loan program, federal revolving loan program, and revitalization activities in the designated Urban Development Action Grant area.

#### Neighborhood Stablization Loan Program Fund

To account for the City's Neighborhood Stabilization Loan Program that provides loans to non- profit housing developers to acquire and rehabilitate abandoned and foreclosed homes, and provides down payment assistance to qualified low- and moderate-income households who purchase from the non-profit organization authorized under the NSLP program as authorized by Division B, Title 111 of the U.S. Housing and Economic Recovery Act of 2008.



## NON-MAJOR GOVERNMENTAL FUNDS (Continued)

### **SPECIAL REVENUE FUNDS (Continued)**

### Housing Grants and Loans Program Fund

To account for the City's economic development and federal department of Housing and Urban Development (HUD) Section 108 housing grant and loan programs that provide funding for low- and moderate-income housing development in Stockton, as approved by the City Council and various federal and state laws.

### Transportation Development Act Fund

To account for the Local Transportation Fund revenues derived from a 1/4-cent general sales tax. The use the revenues for non-transit related purposes.

### **Development Services Fund**

To account for resources for development planning and project review services including land use entitlements, permit processing and review and inspection of public improvements to ensure orderly physical growth and development of the City as approved by the City Council. Revenues and fees collected and recorded in this fund are committed to its related activities.

## Cal-Home Programs Fund

To account for resources for the City's CalHome State Loan Program that support homeownership programs aimed at very low income households. This fund includes the City's annual funding to single family, down-payment assistance and single family rehabilitation.

#### Other Special Revenue Fund

To account for the resources of comparatively smaller special revenue funds, including the Litigated Asset Seizure public safety program, State Housing Loan Program and various governmental expendable special revenue/trusts of funds donated to the City for various community projects and programs.

#### **CAPITAL PROJECTS FUNDS**

Capital Projects Funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds.

The City's non-major governmental capital project funds include:

### Public Facilities Impact Fees Capital Projects Fund

To account for the collection of and expenditure of fees imposed as a condition of new development within the City, in compliance with California Government Code Section 66006 (AB 1600).

Impact fees have been established for each of the following types of public facilities: Traffic signals, Street improvements, Community recreation center, City office space, Fire stations, Libraries, Police stations, Parkland, Street tree & street signs, Street light in-lieu, Air quality mitigation, and Public facilities fees –

#### DEBT SERVICE FUNDS

Debt Service Funds are used to account for and report financial resources that are restricted committed, or assigned to expenditures for principal and interest on long-term debt.

The City's non-major governmental debt service funds include:

## Stockton Public Financing Authority Debt Service Fund

To account for the accumulation of resources for the retirement of principal and interest payment on long-term debt for municipal bonds issued on behalf of and approved by the Stockton Public Financing Authority.

## PERMANENT FUND

The Permanent Fund reports resources that are legally restricted to the extent that only earnings, and not principal, can be spent. Permanent Fund resources help support designated arts, recreation, library and public safety programs.

# City of Stockton Combining Balance Sheet Nonmajor Governmental Funds June 30, 2016

	Special Revenue							
		Special Grants		Solid Waste & Recycling		Gas Tax		Measure K Streets Sales Tax
ASSETS				, ,				
Assets:								
Cash and investments	\$	2,105,664	\$	1,941,097	\$	2,885,711	\$	9,826,764
Cash and investments with fiscal agents		-		-		-		-
Receivables, net:								
Interest		-		4,699		-		25,239
Accounts and other		88,444		-		-		-
Due from other governments, net		2,147,678		-		463,548		1,890,832
Loans to property owners, net								
Total assets	\$	4,341,786	\$	1,945,796	\$	3,349,259	\$	11,742,835
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
Liabilities:								
Accounts payable	\$	549,136	\$	7,000	\$	144,288	\$	169,291
Accrued payroll		207,574		44,180		160,240		39,483
Due to other funds		-		-		-		-
Due to other governments		-		-		-		-
Deposits and other liabilities		_		3,915		-		
Unearned revenue		2,774,229		-		-		278,543
Total liabilities		3,530,939		55,095		304,528		487,317
Deferred Inflows of Resources:								
Unavailable revenue - Loans to property owners		-		-		-		-
Unavailable revenue - Other		-		-				265,127
Total deferred inflows of resource		-		-				265,127
Fund Balances (Deficit):								
Nonspendable		_		-		-		-
Unassigned		_		-		_		
Restricted		810,847		1,890,701		3,044,731		10,990,391
<b>Total fund balances (deficit)</b>		810,847		1,890,701		3,044,731		10,990,391
Total liabilities, deferred inflows of								
resources and fund balances (deficit)	\$	4,341,786	\$	1,945,796	\$	3,349,259	\$	11,742,835
								(0 . 1)

(Continued)

# City of Stockton Combining Balance Sheet (Continued) Nonmajor Governmental Funds June 30, 2016

			Special Revenue		
	Measure W Public	Special	CDBG	Neighborhood Stabilization	Housing Grants / Loans
AGGERTG	Safety Tax	Assessments	Programs	Loan Program	Program
ASSETS					
Assets: Cash and investments	\$ 2,106,845	¢ 14 722 441	\$ 746,617	\$ -	\$ 1,348,211
Cash and investments  Cash and investments with fiscal agents	\$ 2,106,845	\$ 14,732,441	\$ /40,01/	<b>5</b> -	\$ 1,348,211 1,260,397
Receivables, net:	-	-	-	-	1,200,397
Interest	3,898	36,414	_	_	_
Accounts and other	5,676	331	10,239	_	_
Due from other governments, net	1,875,999	551	157,735	215,551	
Loans to property owners, net	1,075,777	_	19,605,063	8,755,594	_
Total assets	\$ 3,986,742	\$ 14,769,186	\$ 20,519,654	\$ 8,971,145	\$ 2,608,608
1 otal assets	\$ 3,960,742	\$ 14,709,100	\$ 20,319,034	\$ 6,971,143	\$ 2,000,000
LIABILITIES, DEFERRED INFLOWS OF					
RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	\$ 225,924	\$ 166,146	\$ 110,184	\$ 3,489	\$ -
Accrued payroll	355,967	22,163	28,254	1,803	φ -
Due to other funds	333,907	22,103	20,234	210,259	-
Due to other governments	-	-	3,993	210,239	-
Deposits and other liabilities	-	-	3,993	-	-
Unearned revenue	-	-	-	-	-
Total liabilities	581,891	188,309	142,431	215,551	
Deferred Inflows of Resources:					
Unavailable revenue - Loans to property owners	-	-	19,605,063	8,755,594	-
Unavailable revenue - Other	-	-	-	-	-
Total deferred inflows of resource	-	-	19,605,063	8,755,594	-
E IDI (D.M.I.)					
Fund Balances (Deficit):					
Nonspendable	-	-	-	-	-
Unassigned	-	-	-	-	-
Restricted	3,404,851	14,580,877	772,160		2,608,608
Total fund balances (deficit)	3,404,851	14,580,877	772,160		2,608,608
Total liabilities, deferred inflows of					
resources and fund balances (deficit)	\$ 3,986,742	\$ 14,769,186	\$ 20,519,654	\$ 8,971,145	\$ 2,608,608

(Continued)

# City of Stockton Combining Balance Sheet (Continued) Nonmajor Governmental Funds June 30, 2016

	Special Revenue							
		Development Services		CalHome Programs		Other Special Revenue		nsportation evelopment Act
ASSETS								
Assets:								
Cash and investments	\$	9,071,240	\$	352,080	\$	1,165,918	\$	-
Cash and investments with fiscal agents		-		-		-		-
Receivables, net:								
Interest		21,070		-		-		-
Accounts and other		472,607		546		138		<b>-</b>
Due from other governments, net		-		-		7,564		266,285
Loans to property owners, net				3,640,003				-
Total assets	\$	9,564,917	\$	3,992,629	\$	1,173,620	\$	266,285
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
Liabilities:								
Accounts payable	\$	208,477	\$	-	\$	18,852	\$	27,197
Accrued payroll		231,327		-		2,364		-
Due to other funds		-		-		-		239,088
Due to other governments		-		-		-		-
Deposits and other liabilities		386,974		-		-		-
Unearned revenue		-		-		-		-
Total liabilities	_	826,778		-		21,216		266,285
Deferred Inflows of Resources:								
Unavailable revenue - Loans to property owners		-		3,640,003		-		-
Unavailable revenue - Other	_	299,054						266,285
Total deferred inflows of resource		299,054		3,640,003		-		266,285
Fund Balances (Deficit):								
Nonspendable		-		-		_		_
Unassigned		_		-		_		(266,285)
Restricted		8,439,085		\$352,626		1,152,404		-
Total fund balances		8,439,085		352,626		1,152,404		(266,285)
Total liabilities, deferred inflows of								
resources and fund balances (deficit)	\$	9,564,917	\$	3,992,629	\$	1,173,620	\$	266,285
								·

(Continued)

# City of Stockton Combining Balance Sheet (Continued) Nonmajor Governmental Funds June 30, 2016

	Capital Projects Public	Debt Service Stockton Public	Permanent	
	Facilities	Financing		
	Impact Fees	Authority	Miscellaneous	Totals
ASSETS				
Assets:				
Cash and investments	\$ 42,708,697	\$ 2,024,933	\$ 420,530	\$ 91,436,748
Cash and investments with fiscal agents	-	1,001,791	-	2,262,188
Receivables, net:	100 100	4.450	c=4	107.611
Interest	102,483	1,170	671	195,644
Accounts and other	194,991	4,909	-	772,205
Due from other governments, net	-	-	-	7,025,192
Loans to property owners, net				32,000,660
Total assets	\$ 43,006,171	\$ 3,032,803	\$ 421,201	\$ 133,692,637
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$ 13,625	\$ 11,328	\$ -	\$ 1,654,937
Accrued payroll	3,097	22,626	-	1,119,078
Due to other funds	· -	· -	_	449,347
Due to other governments	_	_	_	3,993
Deposits and other liabilities	_	_	_	390,889
Unearned revenue	_	_	_	3,052,772
Total liabilities	16,722	33,954		6,671,016
Deferred Inflows of Resources:				
Unavailable revenue - Loans to property owners	_	_	_	32,000,660
Unavailable revenue - Other	194,991	_	-	1,025,457
Total deferred inflows of resource	194,991	-		33,026,117
Fund Balances (Deficit):				
Nonspendable	_	_	372,879	372,879
Unassigned	_	_	,-,-	(266,285
Restricted	42,794,458	2,998,849	48,322	93,888,910
Total fund balances	42,794,458	2,998,849	421,201	93,995,504
Total liabilities, deferred inflows of				
resources and fund balances (deficit)	\$ 43,006,171	\$ 3,032,803	\$ 421,201	\$ 133,692,637
				(Concluded)

# City of Stockton Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2016

	Special Revenue						
	Special Grants	Solid Waste & Recycling	Gas Tax	Measure K Streets Sales Tax			
REVENUES:							
Taxes:							
Sales - levied by City	\$ -	\$ -	\$ -	\$ -			
Business licenses	-	-	-	-			
Licenses and permits	-	-	-	-			
Intergovernmental:							
Federal grants and subsidies	4,058,767	-	-	-			
Sales and use tax - levied by state	-	-	-	4,887,468			
Other governmental	1,577,817	-	6,162,154	871,071			
Charges for services	1,095,299	-	564	-			
Fines and forfeitures	-	-	-	-			
Use of money and property	-	-	-	-			
Investment income:							
Interest income	6,499	33,472	14,052	165,665			
Refunds and reimbursements	-	-	512	2,365,566			
Miscellaneous	164,366	1,327,014					
Total revenues	6,902,748	1,360,486	6,177,282	8,289,770			
EXPENDITURES:							
Current:							
General government	699,476	-	-	-			
Public safety	4,999,074	-	-	-			
Public works	34,356	1,376,617	6,615,884	1,948,477			
Library	45,154	-	-	-			
Parks and recreation	-	-	-	-			
Capital outlay	779,988	1,908	10,461	1,961,782			
Debt service:							
Principal retirement	-	-	-	-			
Interest and fiscal charges							
Total expenditures	6,558,048	1,378,525	6,626,345	3,910,259			
EXCESS (DEFICIENCY) OF REVENUES OVER							
(UNDER) EXPENDITURES	344,700	(18,039)	(449,063)	4,379,511			
OTHER FINANCING SOURCES (USES):							
Transfers in	60,575	_	-	_			
Transfers out	-	_	-	-			
Total other financing sources (uses)	60,575						
CHANGE IN FUND BALANCES	405,275	(18,039)	(449,063)	4,379,511			
FUND BALANCES:		(10,007)	(,,,,,,,)	-,0 , , , , 2 11			
Beginning of year	405,572	1,908,740	3,493,794	6,610,880			
End of year	\$ 810,847	\$ 1,890,701	\$ 3,044,731	\$ 10,990,391			
	<del></del>			(Continued)			

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# City of Stockton Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Continued) Nonmajor Governmental Funds For the Year Ended June 30, 2016

	Special Revenue						
	Measure W Public Safety Tax	Special Assessments	CDBG Programs	Neighborhood Stabilization Loan Program	Housing Grants / Loans Program		
REVENUES:							
Taxes:							
Sales - levied by City	\$ 9,811,211	\$ -	\$ -	\$ -	\$ -		
Business licenses	-	1,325,868	-	-	-		
Licenses and permits	-	-	-	-	-		
Intergovernmental:			2.445.642	<b>702.202</b>			
Federal grants and subsidies	-	-	3,447,643	502,383	-		
Sales and use tax - levied by state	-	-	-	-	-		
Other governmental	-	2 105 197	1 075	-	-		
Charges for services Fines and forfeitures	-	3,195,187	1,875	-	-		
	-	-	241.029	214 207	-		
Use of money and property Investment income:	-	-	341,028	314,297	-		
Interest income	21 102	257 220	004	1 021	1 004		
	31,182	257,338	984	1,931	1,894		
Refunds and reimbursements Miscellaneous	-	-	1,637	-	-		
	0.042.202	4.779.202		010 (11	1.004		
Total revenues	9,842,393	4,778,393	3,793,167	818,611	1,894		
<b>EXPENDITURES:</b>							
Current:							
General government	-	1,659,133	-	-	-		
Public safety	9,318,920	-	-	-	-		
Public works	-	232,641	-	-	-		
Library	-	-	-	-	-		
Parks and recreation	-	2,610,604	-	-	-		
Capital outlay	168,488	-	2,397,326	1,391,672	-		
Debt service:							
Principal retirement	-	-	1,365,000	-	-		
Interest and fiscal charges			495,746				
Total expenditures	9,487,408	4,502,378	4,258,072	1,391,672			
EXCESS (DEFICIENCY) OF REVENUES OVER							
(UNDER) EXPENDITURES	354,985	276,015	(464,905)	(573,061)	1,894		
OTHER FINANCING SOURCES (USES):							
Transfers in	_	_	_	_	_		
Transfers out	_	_	_	_	_		
Total other financing sources (uses)							
CHANGE IN FUND BALANCES	354,985	276,015	(464,905)	(573,061)	1,894		
FUND BALANCES:	201,700	270,013	(101,500)	(5,5,001)	1,001		
Beginning of year	3,049,866	14,304,862	1,237,065	573,061	2,606,714		
End of year	\$ 3,404,851	\$ 14,580,877	\$ 772,160	\$ -	\$ 2,608,608		
-					(Continued)		

# City of Stockton Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Continued) Nonmajor Governmental Funds For the Year Ended June 30, 2016

	Special Revenue							
	Development Services	CalHome Programs	Other Special Revenue	Transportation Development Act				
REVENUES:								
Taxes:								
Sales - levied by City	\$ -	\$ -	\$ -	\$ -				
Business licenses	-	-	-	-				
Licenses and permits	4,804,924	-	58,025	-				
Intergovernmental:			• 000					
Federal grants and subsidies	-	-	2,880	-				
Sales and use tax - levied by state	-	200.666	20.000	-				
Other governmental	4 412 120	290,666	29,868	-				
Charges for services Fines and forfeitures	4,413,139	-	26,227	-				
	95,142	44,818	-	-				
Use of money and property Investment income:	-	44,818	-	-				
Interest income	140 125	1.500	6,033	1.010				
Refunds and reimbursements	148,135 58,786	1,500	4,400	1,010				
Miscellaneous	112,036	-	211,209	-				
Total revenues	9,632,162	336,984	338,642	1,010				
EXPENDITURES:								
Current:								
General government	6,565,264	-	95,477	-				
Public safety	1,283,943	-	304,246	-				
Public works	-	-	-	-				
Library	-	-	18,546	-				
Parks and recreation	-	-	6,425	-				
Capital outlay	10,671	194,604	11,088	543,937				
Debt service:								
Principal retirement	-	-	-	-				
Interest and fiscal charges								
Total expenditures	7,859,878	194,604	435,782	543,937				
EXCESS (DEFICIENCY) OF REVENUES OVER								
(UNDER) EXPENDITURES	1,772,284	142,380	(97,140)	(542,927)				
OTHER FINANCING SOURCES (USES).								
OTHER FINANCING SOURCES (USES): Transfers in	1,000,000							
Transfers out	1,000,000	-	(36,035)	-				
Total other financing sources (uses)	1,000,000		(36,035)					
CHANGES IN FUND BALANCES	2,772,284	142,380	(133,175)	(542,927)				
FUND BALANCES:								
Beginning of year	5,666,801	210,246	1,285,579	276,642				
End of year	\$ 8,439,085	\$ 352,626	\$ 1,152,404	\$ (266,285)				
				(Continued)				

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# City of Stockton Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Continued) Nonmajor Governmental Funds For the Year Ended June 30, 2016

	Capital Projects Public Facilities Impact Fees	Debt Service Stockton Public Financing Authority	Permanent  Miscellaneous	Totals
REVENUES:				
Taxes:				
Sales - levied by City	\$ -	\$ -	\$ -	\$ 9,811,211
Business licenses	-	-	-	1,325,868
Licenses and permits	-	-	-	4,862,949
Intergovernmental:				
Federal grants and subsidies	-	-	-	8,011,673
Sales and use tax - levied by state	-	-	-	4,887,468
Other governmental	-	-	-	8,931,576
Charges for services	6,719,314	1,445,446	-	16,897,051
Fines and forfeitures	-	-	-	95,142
Use of money and property	52,991	-	-	753,134
Investment income:				
Interest income	723,548	22,225	15,126	1,430,594
Refunds and reimbursements	-	-	-	2,429,264
Miscellaneous		195,304		2,011,566
<b>Total revenues</b>	7,495,853	1,662,975	15,126	61,447,496
EXPENDITURES:				
Current:				
General government	-	270,358	_	9,289,708
Public safety	17,842	-	_	15,924,025
Public works	3,148	-	_	10,211,123
Library	-	-	-	63,700
Parks and recreation	39,840	-	-	2,656,869
Capital outlay	473,275	-	-	7,945,200
Debt service:				
Principal retirement	-	1,959,497	-	3,324,497
Interest and fiscal charges	-	1,623,479	-	2,119,225
Total expenditures	534,105	3,853,334	-	51,534,347
EXCESS (DEFICIENCY) OF REVENUES OVER				
(UNDER) EXPENDITURES	6,961,748	(2,190,359)	15,126	9,913,149
	0,701,740	(2,170,337)	13,120	7,713,147
OTHER FINANCING SOURCES (USES):				
Transfers in	4,253	2,227,747	-	3,292,575
Transfers out				(36,035)
<b>Total other financing sources (uses)</b>	4,253	2,227,747		3,256,540
CHANGES IN FUND BALANCES	6,966,001	37,388	15,126	13,169,689
FUND BALANCES:				
Beginning of year	35,828,457	2,961,461	406,075	80,825,815
End of year	\$ 42,794,458	\$ 2,998,849	\$ 421,201	\$ 93,995,504
				(Concluded)

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# CITY OF STOCKTON



NONMAJOR ENTERPRISE FUNDS



## **NON-MAJOR ENTERPRISE FUNDS**

Enterprise funds are used to report activities for which a fee is charged to external users for goods and services. These funds are used by governments to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of City Council is that the costs of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges, or where the City Council has decided that periodic determination of income is appropriate for accountability purposes.

The City's non-major enterprise funds include:

### Garden Refuse Enterprise Fund

To account for residual activities as a result of final transition and outsourcing of garden refuse collection services.

### Downtown Marina Enterprise Fund

To account for resources and activities associated with the operations and maintenance of the Downtown Stockton Marina facilities.

## Golf Courses Enterprise Fund

To account for resources and activities associated with the improvement, operation and maintenance of the Swenson and Van Buskirk golf courses.

# City of Stockton Combining Statement of Net Position Nonmajor Enterprise Funds June 30, 2016

ASSETS	Downtow Marina	n	Golf Courses		Total
Current assets:					
Cash and investments	\$ 326,	618 \$	115,537	\$	442,155
Receivables, net:	Ψ 520,	στο φ	110,007	Ψ	,
Interest		722	-		722
Accounts and other receivables	19,	321	5,681		25,002
Prepaid items	8,	567	11,104		19,671
Inventory of supplies			42,469		42,469
Total current assets	355,	228	174,791		530,019
Noncurrent assets:					
Capital assets, net:					
Nondepreciable	22.005	-	359,805		359,805
Depreciable, net	23,895,	306	688,993		24,584,299
Total noncurrent assets	23,895,	306	1,048,798		24,944,104
Total assets	24,250,	534	1,223,589		25,474,123
LIABILITIES					
Current liabilities:					
Accounts payable		044	70,563		89,607
Accrued payroll		213	895		1,108
Deposits and other liabilities	18,	086	82,334		100,420
Due to other governments		<u> </u>	2,177		2,177
Total current liabilities	37,	343	155,969		193,312
Noncurrent liabilities:					
Notes payable	10,870,	821	-		10,870,821
Total noncurrent liabilities	10,870,	821	-		10,870,821
Total liabilities	10,908,	164	155,969		11,064,133
NET POSITION					
Net investment in capital assets	13,024,	485	1,048,798		14,073,283
Unrestricted (deficit)	317,	885	18,822		336,707
Total net position	\$ 13,342,	370 \$	1,067,620	\$	14,409,990

# **City of Stockton**

## Combining Statement of Revenues, Expenses, and Changes in Net Position Nonmajor Enterprise Funds For the Year Ended June 30, 2016

	Garden Refuse	Downtown Marina	Golf Courses	Total
OPERATING REVENUES: Charges for services Miscellaneous	\$ - -	\$ 237,146 2,766	\$ 828,566 681,765	\$ 1,065,712 684,531
Total operating revenues		239,912	1,510,331	1,750,243
OPERATING EXPENSES: Operation and maintenance General and administrative Depreciation and amortization	- - -	362,532 3,237 533,910	2,137,666 - 79,085	2,500,198 3,237 612,995
<b>Total operating expenses</b>		899,679	2,216,751	3,116,430
OPERATING INCOME (LOSS)		(659,767)	(706,420)	(1,366,187)
NON-OPERATING REVENUES AND EXPENSES: Investment income: Interest income		5,253	(923)	4,330
Total non-operating revenues (expenses)	_	5,253	(923)	4,330
INCOME (LOSS) BEFORE TRANSFERS	-	(654,514)	(707,343)	(1,361,857)
Transfers in		215,000	550,000	765,000
CHANGE IN NET POSITION	-	(439,514)	(157,343)	(596,857)
NET POSITION Beginning of year End of year	<u>-</u> \$ -	13,781,884 \$ 13,342,370	1,224,963 \$ 1,067,620	15,006,847 \$ 14,409,990
·· · · · · · · · · · · · · · · · · · ·	-	,- :=,5 / 0	-,,	,,

# City of Stockton Combining Statement of Cash Flows Nonmajor Enterprise Funds For the Year Ended June 30, 2016

	Gard Refu			owntown Marina		Golf ourses		Total
CASH FLOWS FROM OPERATING ACTIVITIES: Receipts from customers and users Payments to suppliers Payments to employees	\$	- - -	\$	228,705 (367,611) (1,616)		,516,845 ,139,725) (26,239)		1,745,550 2,507,336) (27,855)
Net cash (used for) operating activities				(140,522)		(649,119)		(789,641)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: Purchases of capital assets				(1)		(46,124)		(46,125)
Net cash (used for) noncapital financing activities				(1)		(46,124)		(46,125)
				<u> </u>			-	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:								
Transfers in				215,000		550,000		765,000
Net cash provided by noncapital financing activities				215,000		550,000		765,000
CASH FLOWS FROM INVESTING ACTIVITIES: Investment earnings				4,531		(923)		3,608
Net cash provided by (used for) noncapital financing activities				4,531		(923)		3,608
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		-		79,008		(146,166)		(67,158)
CASH AND CASH EQUIVALENTS: Beginning of year		_		247,610		261,703		509,313
End of year	\$	-	\$	326,618	\$	115,537	\$	442,155
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH USED FOR OPERATING ACTIVITIES:  Operating income (loss)	\$		\$	(659,767)	\$	(706,420)	¢ (1	1,366,187)
Adjustments to reconcile operating loss to net cash provided (used for) by operating activities:	Þ	-	J	(039,707)	J	(700,420)	\$ (1	1,300,187)
Depreciation and amortization Changes in assets and liabilities:		-		533,910		79,085		612,995
Accounts and other receivables		-		2,915		(5,681)		(2,766)
Prepaids		-		(1,309)		(9,592)		(10,901)
Inventory of supplies		-		(2.2(2)		4,347		4,347
Accounts payable Accrued payroll		-		(2,362) 213		(18,901) (943)		(21,263) (730)
Due to other governments		-				1,138		1,138
Deposits and other liabilities				(14,122)		7,848		(6,274)
Net cash (used for) operating activities	\$	-	\$	(140,522)	\$	(649,119)	\$	(789,641)



# CITY OF STOCKTON



INTERNAL SERVICE FUNDS



## INTERNAL SERVICE FUNDS

Internal service funds are a type of proprietary fund used to report any activity that provides goods and services on a cost-reimbursement basis to other funds, departments, or agencies of the primary government and its component units, or to other governments.

The City's internal service funds include:

### General Liability Insurance Fund

To account for premiums and claims paid and the administration of general liability insurance provided to all City departments on a cost reimbursement basis. The fund also accounts for future estimated related liabilities to the City based on independent actuarial studies utilizing insurance industry standards of applicable data, factors and assumptions.

## Workers' Compensation Insurance Fund

To account for premiums and claims paid and the administration of workers' compensation liability insurance provided to all City employees incurring injury on the job, of which health benefits and other related liability costs are funded by City department payments into the fund. The fund also accounts for future estimated related liabilities to the City based on independent actuarial studies utilizing insurance industry standards of applicable data, factors and assumptions.

#### Employee and Retiree Health Insurance Fund

To account for premiums and claims paid and the administration of health benefits insurance provided to qualified active and qualified retired City employees, with City departmental payments made to the Fund sought to reimburse health related expenses incurred by the Fund. The fund also accounts for future estimated related liabilities to the City based on independent actuarial studies utilizing insurance industry standards of applicable data, factors and assumptions.

#### Retirement Benefits Fund

To account for the accumulation and payout of resources for the purpose of providing defined retirement and disability benefits, annual cost of living adjustments and death benefits to City employee plan members and beneficiaries through the California Public Employees' Retirement System ("CalPERS") on a cost reimbursement basis. The fund also accounts for future estimated related liabilities to the City based on independent actuarial studies utilizing insurance industry standards of applicable data, factors and assumptions, of which were pre-funded by bond proceeds from the 2007 Taxable Pension Obligations Bonds, Series A and B.

#### Other Benefits and Insurance Fund

To account for premiums and claims paid and the administration of comparatively smaller insurance funds provided to City employees on a cost reimbursement basis. Included are long - term disability, life insurance, and termination pay benefits.

### Vehicle Fleet Equipment Fund

To account for the financing, operations, servicing and maintenance of fleet vehicles and major equipment utilized by City departments, of which the services are rendered on a cost reimbursement basis.

### Computer Equipment Fund

To account for the financing, service and maintenance of all computer and related equipment provided to City departments on a cost reimbursement basis.

### Radio Equipment Fund

To account for the financing, service and maintenance of radio equipment provided to City departments on a cost reimbursement basis.

#### Other Equipment Fund

To account for the financing, operating and maintenance of other, comparatively smaller equipment funds provided to City departments on a cost reimbursement basis. Included are telephone, office, and printing and mailing equipment.

# City of Stockton Combining Statement of Net Position Internal Service Funds June 30, 2016

	General Liability Insurance	Workers' Compensation Insurance	Employee & Retiree Health Insurance	Retirement Benefits	Other Benefits & Insurance	
ASSETS						
Current assets:						
Cash and investments	\$ 14,869,328	\$ 31,846,645	5 \$ 13,425,923	\$ 3,029,102	\$ 3,080,720	
Receivables, net:						
Accounts and other receivables	376,202	76,029	32,065	7,526	7,659	
Due from other funds	-	449,34	7 -	-	-	
Deposits and advances	-	•	- 1,159,000	-	-	
Prepaid items			<u> </u>			
Total current assets	15,245,530	32,372,02	14,616,988	3,036,628	3,088,379	
Noncurrent assets:						
Restricted assets:						
Cash and investments with fiscal agents	-			-	-	
Capital assets, net		<u>.                                    </u>	<u>-                                      </u>			
Total noncurrent assets		<u>.                                    </u>	<u>-</u>			
Total assets	15,245,530	32,372,02	14,616,988	3,036,628	3,088,379	
LIABILITIES						
Current liabilities:						
Accounts payable	34,883	44,589	9 19,574	17,425	39,870	
Accrued payroll	48,209	18,57	4 23,371	424	-	
Deposits and other liabilities	-	49,10	4 -	-	-	
Accrued interest	-	•		-	-	
Capital lease obligations - current	-	=		-	-	
Compensated absences - current	12,282	· · · · · · · · · · · · · · · · · · ·		-	-	
Self-insurance claims and judgments - current	1,354,306	8,317,000	582,600		-	
Total current liabilities	1,449,680	8,441,84	640,034	17,849	39,870	
Noncurrent liabilities:						
Loans from other funds	-	500,000	-	-	-	
Compensated absences - long-term	4,412	2,109	9 16,224	-	-	
Self-insurance claims and judgments - long-term	6,473,260	52,945,000	-	-	-	
Capital lease obligations - long term		<u> </u>	<u> </u>			
Total noncurrent liabilities	6,477,672	53,447,109	9 16,224		-	
Total liabilities	7,927,352	61,888,956	656,258	17,849	39,870	
<b>DEFERRED INFLOWS OF RESOURCES</b> Deferred rent				-	_	
Total deferred inflows of resources	-			-	-	
MET BOSITION			_			
NET POSITION  Not investment in cenital assets						
Net investment in capital assets	-	-		-	-	
Restricted for fleet and equipment replacement	7 210 170	(20.516.02)		2 019 770	2.049.500	
Unrestricted (deficits)	7,318,178	(29,516,93	5) 13,960,730	3,018,779	3,048,509	
Total net position	\$ 7,318,178	\$ (29,516,93	5) \$ 13,960,730	\$ 3,018,779	\$ 3,048,509	

# City of Stockton Combining Statement of Net Position (Continued) Internal Service Funds June 30, 2016

	Vehicle Fleet Equipment	Computer Equipment	Radio Equipment	Other Equipment	Total
ASSETS					
Current assets:					
Cash and investments	\$ 5,121,253	\$ 20,547,686	\$ 2,105,931	\$ 3,266,359	\$ 97,292,947
Receivables, net:	, ,				
Accounts and other receivables	12,152	48,851	4,963	7,394	572,841
Due from other funds	-	-	-	-	449,347
Deposits and advances	-	-	-	-	1,159,000
Prepaid items		487,968	10,626	47,207	545,801
Total current assets	5,133,405	21,084,505	2,121,520	3,320,960	100,019,936
Noncurrent assets:					
Restricted assets:					
Cash and investments with fiscal agents	853,482	-	-	=	853,482
Capital assets, net	17,252,261	1,652,577	829,585	141,589	19,876,012
<b>Total noncurrent assets</b>	18,105,743	1,652,577	829,585	141,589	20,729,494
Total assets	23,239,148	22,737,082	2,951,105	3,462,549	120,749,430
LIABILITIES					
Current liabilities:					
Accounts payable	807,121	125,601	26,983	46,704	1,162,750
Accrued payroll	124,304	170,926	5,960	11,846	403,614
Deposits and other liabilities	-	-	-	-	49,104
Accrued interest	65,411	-	-	-	65,411
Capital lease obligations - current	422,894	-	-	-	422,894
Compensated absences - current	83,712	178,747	5,700	7,188	314,698
Self-insurance claims and judgments - current					10,253,906
Total current liabilities	1,503,442	475,274	38,643	65,738	12,672,377
Noncurrent liabilities:					
Loans from other funds	-	-	-	-	500,000
Compensated absences - long-term	34,428	115,766	2,497	361	175,797
Self-insurance claims and judgments - long-term	-	-	-	=	59,418,260
Capital lease obligations - long term	3,225,392				3,225,392
Total noncurrent liabilities	3,259,820	115,766	2,497	361	63,319,449
Total liabilities	4,763,262	591,040	41,140	66,099	75,991,826
DEFERRED INFLOWS OF RESOURCES					
Deferred rent		97,879			97,879
Total deferred inflows of resources		97,879			97,879
NET POSITION					
Net investment in capital assets	13,603,975	1,652,577	829,585	141,589	16,227,726
Restricted for fleet and equipment replacement	4,871,911	20,395,586	2,080,380	3,254,861	30,602,738
Unrestricted (deficits)					(2,170,739)
Total net position	\$ 18,475,886	\$ 22,048,163	\$ 2,909,965	\$ 3,396,450	\$ 44,659,725

# City of Stockton Combining Statement of Revenues, Expenses, and Changes in Net Position Internal Service Funds

## For the Year Ended June 30, 2016

	General Liability Insurance	Workers' Compensation Insurance	Employee & Retiree Health Insurance	Retirement Benefits	Other Benefits & Insurance
OPERATING REVENUES: Charges for services Miscellaneous	\$ 6,319,758	\$ 14,727,151 212	\$ 19,247,462 -	\$ 42,701,404	\$ 1,368,606
Total operating revenues	6,319,758	14,727,363	19,247,462	42,701,404	1,368,606
OPERATING EXPENSES: Operation and maintenance General and administrative Depreciation and amortization	2,625,260 1,228,396	11,928,251 2,154,744	16,565,191 819,010	43,815,145	1,517,561 - -
<b>Total operating expenses</b>	3,853,656	14,082,995	17,384,201	43,815,145	1,517,561
OPERATING INCOME (LOSS)	2,466,102	644,368	1,863,261	(1,113,741)	(148,955)
NON-OPERATING REVENUES (EXPENSES): Investment income: Interest income Gain from disposal of capital assets Interest expense and fiscal charges Other non-operating revenues	253,291 - -	533,098	223,543 - - 132,217	53,286	54,367 - - -
Total non-operating revenues (expenses)	253,291	533,098	355,760	53,286	54,367
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS  Capital contributions	2,719,393	1,177,466	2,219,021	(1,060,455)	(94,588)
Transfers in	-	500,000	-	500,000	-
Transfers out					
CHANGES IN NET POSITION	2,719,393	1,677,466	2,219,021	(560,455)	(94,588)
NET POSITION: Beginning of year	4,598,785	(31,194,401)	11,741,709	3,579,234	3,143,097
End of year	\$ 7,318,178	\$ (29,516,935)	\$ 13,960,730	\$ 3,018,779	\$ 3,048,509

# City of Stockton Combining Statement of Revenues, Expenses, and Changes in Net Position (Continued) Internal Service Funds For the Year Ended June 30, 2016

	ehicle Fleet Equipment	Computer Equipment	<u>F</u>	Radio Equipment	<u>F</u>	Other Equipment	Total
OPERATING REVENUES:							
Charges for services Miscellaneous	\$ 9,708,230	\$ 11,185,685	\$	1,562,762	\$	2,208,244	\$ 109,029,302
<b>Total operating revenues</b>	9,708,230	 11,185,685		1,562,762		2,208,244	 109,029,514
OPERATING EXPENSES:							
Operation and maintenance	4,780,151	8,593,118		1,044,502		1,241,540	92,110,719
General and administrative	1,561,706	-		-		-	5,763,856
Depreciation and amortization	3,408,649	404,586		134,868		39,640	3,987,743
Total operating expenses	9,750,506	8,997,704		1,179,370		1,281,180	101,862,318
OPERATING INCOME (LOSS)	(42,276)	 2,187,981		383,392		927,064	 7,167,196
NON-OPERATING REVENUES (EXPENSES): Investment income:							
Interest income	88,082	345,817		35,778		52,858	1,640,120
Gain from disposal of capital assets	189,426	-		· -		´ <b>-</b>	189,426
Interest expense and fiscal charges	(129,955)	-		-		-	(129,955)
Other non-operating revenues	-	-		-			132,217
Total non-operating revenues (expenses)	147,553	345,817		35,778		52,858	1,831,808
INCOME (LOSS) BEFORE CAPITAL							
CONTRIBUTIONS AND TRANSFERS	105,277	2,533,798		419,170		979,922	8,999,004
Capital contributions	2,207,933	112,204		-		15,046	2,335,183
Transfers in	714,641	1,035,000		-		-	2,749,641
Transfers out		(18,312)		(134,759)			 (153,071)
CHANGES IN NET POSITION	3,027,851	3,662,690		284,411		994,968	13,930,757
NET POSITION:							
Beginning of year	 15,448,035	 18,385,473		2,625,554		2,401,482	 30,728,968
End of year	\$ 18,475,886	\$ 22,048,163	\$	2,909,965	\$	3,396,450	\$ 44,659,725

# City of Stockton Combining Statement of Cash Flows Internal Service Funds

## For the Year Ended June 30, 2016

	General Liability Insurance	Workers' Compensation Insurance	Employee & Retiree Health Insurance	Retirement Benefits	Other Benefits & Insurance
CASH FLOWS FROM OPERATING ACTIVITIES:	Ф. 6512.02 <b>7</b>	Φ 14.651.50 <i>6</i>	Ф. 10.201.401	A 42 (02 070	0 1260047
Receipts from customers and users	\$ 6,513,037	\$ 14,651,586	\$ 19,301,401	\$ 42,693,878	\$ 1,360,947
Receipts for interfund services provided Payments to suppliers	(3,669,779)	(7,745,156)	132,217 (17,070,921)	(43,775,601)	(607,061)
Payments to suppliers Payments to employees	(1,092,086)				` ' '
rayments to employees	(1,092,080)	(419,496)	(525,122)	(22,684)	(1,021,958)
Net cash provided by (used in) operating					
activities	1,751,172	6,486,934	1,837,575	(1,104,407)	(268,072)
444		-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	2,027,070	(1,111,111)	(===,=,=)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:					
Transfers in	-	500,000	-	500,000	-
Transfers out	-	-	-	-	-
Due from other funds		(449,347)			
Net cash provided by (used in) noncapital					
financing activities		50,653		500,000	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:  Proceeds from sales of capital assets Purchases of capital assets Principal paid on debt Interest paid on debt		- - - -	- - - -	- - - -	- - - -
Net cash used in capital and related financing activities	<u>-</u> _				<u>-</u> _
CASH FLOWS FROM INVESTING ACTIVITIES:	252.201	522.000	222.542	<b>53.3</b> 0.6	54265
Investment earnings	253,291	533,098	223,543	53,286	54,367
Net cash provided by investing activities	253,291	533,098	223,543	53,286	54,367
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	2,004,463	7,070,685	2,061,118	(551,121)	(213,705)
CASH AND CASH EQUIVALENTS: Beginning of year	12,864,865	24,775,960	11,364,805	3,580,223	3,294,425
End of year	\$ 14,869,328	\$ 31,846,645	\$ 13,425,923	\$ 3,029,102	\$ 3,080,720
and or jour	Ψ 17,007,520	\$ 51,040,043	ψ 15,π25,725	\$ 5,027,102	\$ 5,000,720

# City of Stockton Combining Statement of Cash Flows (Continued) Internal Service Funds For the Year Ended June 30, 2016

		General Liability Insurance		Workers' Compensation Insurance		Employee Health Insurance		Retirement Benefits		Other Benefits & Insurance	
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION - PROPRIETARY FUNDS: Cash and investments	\$	14,869,328	\$	31,846,645	\$	13,425,923	\$	3,029,102	\$	3,080,720	
Restricted assets:  Cash with investments fiscal agents		_		_		_		_		_	
Total cash and investments	\$	14,869,328	\$	31,846,645	\$	13,425,923	\$	3,029,102	\$	3,080,720	
(LOSS) TO NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES:											
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by (used for)	\$	2,466,102	\$	644,368	\$	1,863,261	\$	(1,113,741)	\$	(148,955)	
operating activities:											
Depreciation and amortization Other non-operating revenues Changes in assets and liabilities:		-		-		132,217		-		-	
Accounts and other receivables		182,770		(75,777)		53,939		(7,526)		(7,659)	
Prepaid expenses Deferred charges		10,509		-		-		-		-	
Accounts payable Accrued payroll Compensated absences Self-insurance - claims and judgments		(55,193) 12,146 (774) (864,388)		37,180 1,538 6,625 5,873,000		(52,395) (1,871) 5,724 (163,300)		17,425 (565)		(3,302)	
Net cash provided by (used in) operating activities	\$	1,751,172	\$	6,486,934	\$	1,837,575	\$	(1,104,407)	\$	(268,072)	
NONCASH TRANSACTIONS:  Transfer of capital assets from other funds	\$	-	\$	-	\$	-	\$	-	\$	-	

# City of Stockton Combining Statement of Cash Flows (Continued) Internal Service Funds For the Year Ended June 30, 2016

	Vehicle F			Computer		Radio		Other		
CLOW FLOWIG TROM ONED LINES A CONTINUES	Equipme	nt		Equipment		Equipment		Equipment		Total
CASH FLOWS FROM OPERATING ACTIVITIES:	0.726	175	Φ.	11 146 071	Φ	1.540.240	Φ.	2 100 021	Φ.	100 140 254
Receipts from customers and users	\$ 9,726	,175	\$	11,146,051	\$	1,548,348	\$	2,198,931	\$	109,140,354
Receipts for interfund services provided	(2.462	-		- (4.000.400)		-		-		132,217
Payments to suppliers	(3,463			(4,888,499)		(906,741)		(1,016,161)		(83,143,190)
Payments to employees	(2,841	,059)		(3,982,417)		(142,670)		(298,209)		(10,345,701)
Net cash provided by (used in) operating										
activities	3,421	,845		2,275,135		498,937		884,561		15,783,680
CASH FLOWS FROM NONCAPITAL FINANCING										
ACTIVITIES:										
Transfers in	714	,641		1,035,000		-		-		2,749,641
Transfers out		-		(18,312)		(134,759)		-		(153,071)
Due from other funds				-						(449,347)
Net cash provided by (used in) noncapital										
financing activities	714	,641		1,016,688		(134,759)				2,147,223
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:										
Proceeds from sales of capital assets	189	426		-		_		_		189,426
Purchases of capital assets	(5,289	,788)		(887,068)		(177,917)		(1)		(6,354,774)
Principal paid on debt	1,763	028		-		-		-		1,763,028
Interest paid on debt	(102									(102,699)
Net cash used in capital and related										
financing activities	(3,440	,033)		(887,068)		(177,917)		(1)		(4,505,019)
CASH FLOWS FROM INVESTING ACTIVITIES:										
Investment earnings	88	,082		345,817		35,778		52,858		1,640,120
Net cash provided by investing activities	88	,082		345,817		35,778		52,858		1,640,120
NET INCREASE (DECREASE) IN CASH AND										
CASH EQUIVALENTS	784	,535		2,750,572		222,039		937,418		15,066,004
CASH AND CASH EQUIVALENTS:										
Beginning of year	5,190	,200		17,797,114		1,883,892		2,328,941		83,080,425
End of year	\$ 5,974	,735	\$	20,547,686	\$	2,105,931	\$	3,266,359	\$	98,146,429

# City of Stockton Combining Statement of Cash Flows (Continued) Internal Service Funds For the Year Ended June 30, 2016

	ehicle Fleet Equipment	Computer Equipment	I	Radio Equipment	F	Other Equipment	Total
RECONCILIATION OF CASH AND CASH							
EQUIVALENTS TO THE STATEMENT OF NET							
POSITION - PROPRIETARY FUNDS:							
Cash and investments	\$ 5,121,253	\$ 20,547,686	\$	2,105,931	\$	3,266,359	\$ 97,292,947
Restricted assets:							
Cash with investments fiscal agents	 853,482	 					 853,482
Total cash and investments	\$ 5,974,735	\$ 20,547,686	\$	2,105,931	\$	3,266,359	\$ 98,146,429
(LOSS) TO NET CASH PROVIDED BY (USED							
FOR) OPERATING ACTIVITIES:							
Operating income (loss)	\$ (42,276)	\$ 2,187,981	\$	383,392	\$	927,064	\$ 7,167,196
Adjustments to reconcile operating income							
(loss) to net cash provided by (used for)							
operating activities:							
Depreciation and amortization	3,408,649	404,586		134,868		39,640	3,987,743
Other non-operating revenues	-	-		-		-	132,217
Changes in assets and liabilities:							
Accounts and other receivables	17,945	(48,851)		(4,963)		(7,104)	102,774
Prepaid expenses	-	9,217		(9,451)		(2,209)	8,066
Deferred charges	-	62,320		-		-	62,320
Accounts payable	51,056	(396,778)		(12,423)		(65,218)	(479,648)
Accrued payroll	(11,033)	10,561		1,133		(1,231)	10,678
Compensated absences	(2,496)	46,099		6,381		(6,381)	(52,978)
Self-insurance - claims and judgments	 	 					 4,845,312
Net cash provided by (used in) operating							
activities	\$ 3,421,845	\$ 2,275,135	\$	498,937	\$	884,561	\$ 15,783,680
NONCASH TRANSACTIONS:							
Transfer of capital assets from other funds	\$ 2,207,933	\$ 112,204	\$	-		15,046	\$ 2,335,183





# CITY OF STOCKTON



**AGENCY FUNDS** 



## **AGENCY FUNDS**

Agency funds are a type of fiduciary fund used to account for assets held in an agency capacity for parties outside the City. The resources of these funds cannot be used to support the City's own programs.

The City's agency funds include:

### Land Secured Financing Agency Fund

To account for special taxes or assessment collections from property owners that are authorized under various public improvement acts of the State of California. The City acts only as an agent and forwards collections to bondholders and initiated foreclosure proceedings when necessary.

## Area of Benefit Fees Agency Fund

To account for the collection of developer fees, proportionate share fees, and reimbursement of construction costs required as a condition of a development or subdivision for approved public improvements within established areas of benefit.

## Public Facilities Fees Agency Fund

To account for fees collected on behalf of other governments and agencies related to community new development impacts.

#### Miscellaneous Agency Fund

To account for deposits held by the City as security for construction improvements and development, unified utility bill collections on behalf of other entities, and for other deposits held in a fiduciary capacity.

### All Other Agency Funds

To account for various cultural, recreational and educational programs that the City administers on behalf of other governmental and private sector entities and organizations.

# City of Stockton Statement of Changes in Assets and Liabilities Agency Funds For the Year Ended June 30, 2016

LAND SECURED FINANCING		Additions	 Deductions	Balance June 30, 2016		
Assets:						
Cash and investments	\$ 25,181,233	\$ 10,510,968	\$ 14,292,358	\$	21,399,843	
Cash and investments with fiscal agents	12,868,834	14,720,789	21,228,977		6,360,646	
Receivables:	12 250	266.024	220 (70		50.712	
Interest Accounts and other receivables	13,358 31,103	266,034	228,679 31,861		50,713 (758)	
Prepaid	1,131	-	1,131		(736)	
Total assets	\$ 38,095,659	\$ 25,497,791	\$ 35,783,006	\$	27,810,444	
Liabilities:						
Deposits and other liabilities	\$ 38,095,659	\$ 14,269,981	\$ 24,555,196	\$	27,810,444	
Total liabilities	\$ 38,095,659	\$ 14,269,981	\$ 24,555,196	\$	27,810,444	
AREA OF BENEFIT FEES						
Assets:						
Cash and investments	\$ 14,384,475	\$ 659,479	\$ 2,835,492	\$	12,208,462	
Receivables:						
Interest	 	31,828	 		31,828	
Total assets	\$ 14,384,475	\$ 691,307	\$ 2,835,492	\$	12,240,290	
Liabilities:						
Deposits and other liabilities	\$ 14,384,475	\$ 759,956	\$ 2,904,141	\$	12,240,290	
Total liabilities	\$ 14,384,475	\$ 759,956	\$ 2,904,141	\$	12,240,290	
PUBLIC FACILITIES FEES						
Assets:						
Cash and investments	\$ 495,469	\$ 3,105,085	\$ 2,373,919	\$	1,226,635	
Receivables:		1 272			1 272	
Interest	 	 1,273	 <u>-</u>		1,273	
Total assets	\$ 495,469	\$ 3,106,358	\$ 2,373,919	\$	1,227,908	
Liabilities:						
Accounts payable	\$ 494,508	\$ 1,878,360	\$ 2,372,868	\$	1 227 000	
Due to other governments	 961	 3,110,275	 1,883,328		1,227,908	
Total liabilities	\$ 495,469	\$ 4,988,635	\$ 4,256,196	\$	1,227,908	

# City of Stockton Statement of Changes in Assets and Liabilities (Continued) Agency Funds For the Year Ended June 30, 2016

	J	Balance fuly 1, 2015		Additions		Deductions	Ju	Balance ne 30, 2016
<u>MISCELLANEOUS</u>		_				_		_
Assets:								
Cash and investments	\$	5,242,025	\$	22,206,225	\$	22,273,207	\$	5,175,043
Receivables: Interest		_		13,658		_		13,658
Accounts and other receivables		1,451,468		25,594,136		22,959,893		4,085,711
Total assets	\$	6,693,493	\$	47,814,019	\$	45,233,100	\$	9,274,412
Liabilities:								
Accounts payable	\$	-	\$	661,025	\$	661,025	\$	-
Due to other governments		74,909		540,077		559,744		55,242
Deposits and other liabilities		6,618,584		30,039,859		27,439,273		9,219,170
Total liabilities	\$	6,693,493	\$	31,240,961		28,660,042	\$	9,274,412
ALL OTHER								
Assets:								
Cash and investments Receivables:	\$	106,180	\$	105,128	\$	130,917	\$	80,391
Interest		-		254		-		254
Due from other governments		416		385		416		385
Total assets	\$	106,596	\$	105,767	\$	131,333	\$	81,030
Liabilities:								
Accounts payable	\$	23,482	\$	91,283	\$	111,327	\$	3,438
Deposits and other liabilities	Φ.	83,114	ф.	106,788	Φ.	112,310	Φ.	77,592
Total liabilities	\$	106,596	\$	198,071	\$	223,637	\$	81,030
TOTAL								
Assets:								
Cash and investments  Cash and investments with fiscal agents	\$	45,409,382 12,868,834	\$	36,586,885 14,720,789	\$	41,905,893 21,228,977	\$	40,090,374 6,360,646
Receivables:		12,000,031		11,720,709		21,220,777		0,500,010
Interest		13,358		313,047		228,679		97,726
Accounts and other receivables		1,482,571		25,594,136		22,991,754		4,084,953
Prepaid  Due from other governments		1,131 416		385		1,131 416		385
Total assets	•	59,775,692	•	77,215,242	\$	86,356,850	•	50,634,084
i otai assets		39,773,092	\$	11,213,242	<b></b>	80,330,830	\$	30,034,064
Liabilities:	•	515.000		2 (22 (42	4	2.147.222	<u></u>	2 120
Accounts payable	\$	517,990	\$	2,630,668	\$	3,145,220	\$	3,438
Due to other governments Deposits and other liabilities		75,870 59,181,832		3,650,352 45,176,584		2,443,072 55,010,920		1,283,150 49,347,496
Total liabilities	\$	59,775,692	\$	51,457,604	\$	60,599,212	\$	50,634,084

# **City of Stockton Measures A and B**

## **Schedule of Sources and Uses** For Year Ended June 30, 2016

	 Final Budget		Year End Actual	Variance with Final Budget		
SOURCES / REVENUES:						
Measure A Transaction and Use Tax	\$ 28,125,000	\$	29,259,106	\$	1,134,106	
Total Revenues	 28,125,000		29,259,106		1,134,106	
USES / EXPENDITURES:						
Police:						
Salary & Benefits						
Sworn	10,089,556		6,247,971		3,841,585	
Non-Sworn	2,502,200		1,954,953		547,247	
Vacancy Savings	(2,933,065)		-		(2,933,065)	
Other Services	1,213,234		775,634		437,600	
Materials & Supplies						
Fuel	175,202		58,588		116,614	
Other Supplies	275,310		212,470		62,840	
Radios	2,079,464		1,396,096		683,368	
Vehicles	1,435,485		1,233,765		201,720	
Technology Upgrades	796,000		104,547		691,453	
Other Expenses						
Training	 307,500		271,761		35,739	
	15,940,886		12,255,785		3,685,101	
Office of Violence Prevention:						
Salary & Benefits						
Non-Sworn	592,900		302,489		290,411	
Other Services	315,389		221,737		93,652	
Materials & Supplies						
Fuel	12,000		-		12,000	
Other Supplies	10,000		11,210		(1,210)	
Equipment						
Office Equipment	17,500		451		17,049	
Vehicles	74,774		74,274		500	
Other Expenses	 2,000		1,696		304	
	 1,024,563	'	611,857		412,706	
Basis Adjustment:	, ,		,		,	
Encumbrances (included in Final Budget)	 <u> </u>		556,016		(556,016)	
Total Measure B Expenditures	\$ 16,965,449	\$	13,423,658	\$	3,541,791	
Measure B expenditures as a % of annual Measure A revenues	60%		46%			
Other City Services:						
LED Lighting Project Phase I & III	1,576,000		1,576,000		-	
Information Technology Projects	385,000		385,000		-	
Purchasing Improvements	30,781		30,781		-	
SEB 4th Floor Build Out	1,500,000		1,500,000		-	
Police Communications System Upgrade	650,000		650,000		-	
Citywide Training	130,000		36,400		93,600	
Parks Irrigation Controller Upgrade	588,000		588,000		-	
Street Resurfacing	500,000		226,199		273,801	
Sidewalks	300,000		300,000		-	
General Fund Services and Reserves	5,499,770		10,269,267		(4,769,497)	
Basis Adjustment:			_			
Encumbrances (included in Final Budget)	 <u> </u>		273,801		(273,801)	
m ( ) V ( ) ( ) V ( )	 11,159,551		15,835,448		(4,675,897)	
Total Uses/Expenditures	\$ 28,125,000	\$	29,259,106	\$	(1,134,106)	



# CITY OF STOCKTON



STATISTICAL SECTION



# City of Stockton Table 1 Net Position by Classification Last Ten Fiscal Years (Dollar amounts in thousands)

			F	iscal Year		
	 2016	2015		2014	2013	2012
Governmental activities:						
Net investment in capital assets	\$ 287,078	\$ 326,823	\$	714,595 \$	725,426 \$	703,266
Restricted	153,087	130,763		96,596	93,905	84,099
Unrestricted	 196,005	160,224		(62,855)	(82,351)	(114,859)
Total governmental activities net position	 636,170	617,810		748,336	736,980	672,506
Business-type activities:						
Net investment in capital assets	369,983	379,853		413,783	418,881	432,082
Restricted	54,618	56,521		54,175	56,589	27,976
Unrestricted	 44,792	28,751		42,641	38,380	54,340
Total business-type activities net position	469,393	465,125		510,599	513,850	514,398
Primary government:						
Net investment in capital assets	657,061	706,676		1,128,378	1,144,307	1,135,348
Restricted	207,705	187,284		150,771	150,494	112,075
Unrestricted	 240,797	188,975		(20,214)	(43,971)	(60,519)
Total primary government net position	\$ 1,105,563	\$ 1,082,935	\$	1,258,935 \$	1,250,830 \$	1,186,904

Note: Some prior year balances may have been restated from previous year CAFRs to reflect new GASB implementations or prior period restatements.

#### Table 1 (Continued)

#### **Net Position by Classification (Continued)**

## Last Ten Fiscal Years (Dollar amounts in thousands)

			I	Fiscal Year		
	•	2011	2010	2009	2008	2007
Governmental activities:						
Net investment in capital assets	\$	645,249 \$	612,914 \$	611,775 \$	594,070 \$	636,838
Restricted		122,730	188,655	162,363	172,088	161,995
Unrestricted		(169,356)	(139,549)	(66,091)	(21,053)	(338)
Total governmental activities net position		598,623	662,020	708,047	745,105	798,495
Business-type activities:						
Net investment in capital assets		414,066	402,215	400,551	399,813	387,198
Restricted		33,558	30,751	35,408	39,568	46,850
Unrestricted		61,172	41,442	42,449	39,138	32,645
Total business-type activities net position		508,796	474,408	478,408	478,519	466,693
Primary government:						
Net investment in capital assets		1,059,315	1,015,129	1,012,326	993,883	1,024,036
Restricted		156,288	219,406	197,771	211,656	208,845
Unrestricted		(108,184)	(98,107)	(23,642)	18,085	32,307
Total primary government net position	\$	1,107,419 \$	1,136,428 \$	1,186,455 \$	1,223,624 \$	1,265,188

Note: Some prior year balances may have been restated from previous year CAFRs to reflect new GASB implementations or prior period restatements.

#### City of Stockton Table 2

# Table 2 Changes in Net Position Last Ten Fiscal Years

(Dollar amounts in thousands)

					Fiscal Year				
		2016		2015		2014		2013	2012
Expenses									
Governmental activities:									
General government	\$		\$	35,576	\$	34,594	\$	24,909 \$	
Public safety		169,015		123,403		124,806		108,931	154,230
Public works		36,344		37,685		51,942		49,259	34,635
Library		10,406		9,098		9,807		8,445	10,176
Parks and recreation		21,620		20,801		19,456		19,736	20,760
Interest and fiscal charges  Total governmental activities		2,216		3,401		14,486 255,091		14,615	20,529
Total governmental activities		279,209		229,964		233,091		225,895	281,878
Business-type activities:									
Water utility		48,001		47,474		44,720		48,570	30,162
Wastewater utility		58,665		56,153		55,724		51,166	51,530
Stormwater utility		6,601		7,084		5,758		5,959	6,685
Parking Authority		5,384		5,026		5,120		4,944	4,903
Other		3,116		3,374		3,448		2,939	3,750
Total business-type activities		121,767		119,111		114,770		113,578	97,030
Total expenses		400,976		349,075		369,861		339,473	378,908
Program Revenues									
Governmental activities:									
Charges for services:									
General government		15,831		15,169		14,785		17,977	15,342
Public safety		13,663		16,863		21,016		18,130	15,002
Public works		8,292		6,105		5,178		6,136	6,255
Library		517		441		437		670	719
Parks and recreation		9,158						6,597	
Operating grants and contributions		12,861		6,145 18,823		5,655 18,840		23,827	6,037
									20,460
Capital grants and contributions		16,286 76,608		34,268 97,814		36,052		57,146	54,487
Total governmental activities		70,008		97,014		101,963		130,483	118,302
Business-type activities:									
Charges for services:		22.277		25.050		25.055		25.464	22 200
Water utility		33,277		35,059		37,855		37,464	33,308
Wastewater utility		68,938		65,726		59,953		55,369	50,324
Stormwater utility		5,573		5,569		5,571		5,503	5,888
Parking Authority		4,971		4,170		2,882		2,669	3,487
Other		1,750		1,769		1,870		1,934	2,071
Operating grants and contributions		3,776		5,133		3,865		4,175	4,175
Capital grants and contributions		3,562		2,945		1,112		4,700	10,139
Total business-type activities		121,847		120,371		113,108		111,814	109,392
Total program revenues	_	198,455		218,185		215,071		242,297	227,694
Change in Net Position									
Governmental activities		(202,601)		(132,150)		(153,128)		(95,412)	(163,576)
Business-type activities		80		1,260		(1,662)		(1,764)	12,362
Total primary government	\$	(202,521)	\$	(130,890)	\$	(154,790)	\$	(97,176) \$	
Tomi primary government	Ψ	(202,321)	Ψ	(150,070)	Ψ	(101,170)	Ψ	(71,110) \$	(121,217

# City of Stockton Table 2 (Continued) Changes in Net Position (Continued)

#### Last Ten Fiscal Years (Dollar amounts in thousands)

	Fiscal Year											
		2011		2010		2009		2008		2007		
Expenses												
Governmental activities:												
General government	\$	40,873	\$	30,765	\$	33,923	\$	27,819	\$	26,517		
Public safety		182,582		187,647		190,692		181,187		161,895		
Public works		48,826		56,416		43,985		134,737		59,897		
Library		11,589		12,767		14,852		14,723		13,261		
Parks and recreation		24,435		22,309		26,038		33,138		27,429		
Interest and fiscal charges		19,274		20,430		19,620		17,921		11,746		
Total governmental activities		327,579		330,334		329,110		409,525		300,745		
Business-type activities:												
Water utility		35,909		28,856		24,146		22,070		21,750		
Wastewater utility		49,234		45,958		49,414		40,045		42,084		
Stormwater utility		7,406		7,842		8,129		6,696		7,219		
Parking Authority		4,264		4,616		4,810		5,002		4,238		
Other		3,517		2,394		2,237		2,093		2,057		
Total business-type activities		100,330		89,666		88,736		75,906		77,348		
Total expenses		427,909		420,000		417,846		485,431		378,093		
Program Revenues												
Governmental activities:												
Charges for services:												
General government		17,079		11,387		13,180		12,141		8,429		
Public safety		16,765		18,812		22,131		30,738		32,447		
Public works		15,005		17,755		19,750		30,429		21,140		
Library		593		504		4,800		1,462		1,105		
Parks and recreation		7,353		6,464		2,104		9,741		9,957		
Operating grants and contributions		22,355		17,251		16,051		10,352		11,065		
Capital grants and contributions		50,112		40,661		33,112		43,874		83,238		
Total governmental activities		129,262		112,834		111,128		138,737		167,381		
		123,202		112,00		111,120		150,757		107,501		
Business-type activities:												
Charges for services:		20076				24250		•• ••		••••		
Water utility		30,056		25,775		24,258		22,882		23,092		
Wastewater utility		42,598		37,271		35,607		33,661		33,099		
Stormwater utility		5,879		5,655		5,498		6,160		5,088		
Parking Authority		3,585		3,672		3,934		3,815		3,474		
Other		1,852		1,701		1.045		2.065		1 000		
Operating grants and contributions		4,175		2,482		1,845		2,065		1,988		
Capital grants and contributions		15,960		4,917		4,409		13,251		23,721		
Total business-type activities		104,105		81,473		75,551		81,834		90,462		
Total program revenues		233,367		194,307		186,679		220,571		257,843		
Change in Net Position												
Governmental activities		(198,317)		(217,500)		(217,982)		(270,788)		(133,364)		
Business-type activities		3,775		(8,193)		(13,185)		5,928		13,114		
Total primary government	\$	(194,542)	\$	(225,693)	\$	(231,167)	\$	(264,860)	\$	(120,250)		

#### **Table 2 (Continued)**

#### **Changes in Net Position (Continued)**

## Last Ten Fiscal Years (Dollar amounts in thousands)

Ceneral Revenues and Other		Fiscal Year										
Propert			2016		2015	2	014		2013	2012		
Taxes:         Taxes:         Taxes:         Taxes:         Taxes:         Property         \$ 30,646         \$ 29,573         \$ 28,015         \$ 29,420         \$ 32,772           In lieu of sales tax         8,775         9,816         9,706         9,938         8,332           Utility user         33,907         37,208         15,336         9,086         8,756           Sales - levied by City (1)         39,070         37,208         15,536         9,086         8,756           Franchise fees         12,977         12,378         10,992         10,153         9,873           Hotel/motel room         2,711         2,378         2,080         2,006         1,933           Other         8,872         18,093         728         287         159           Other         1,801         930         728         287         159           Shacer revenue:         20,354         19,602         18,069         17,433         17,734           Vehicle license fees         20,354         19,602         18,069         17,433         17,734           Sales and use tax levied by state (1)         45,097         36,904         35,11         34,013 <td></td>												
Taxes:         Property         \$ 30,646         \$ 29,573         \$ 28,015         \$ 29,420         \$ 32,721           In lieu of sales tax         8,775         9,816         9,706         9,938         8,392           Utility user         33,379         32,221         32,370         31,941         31,505           Sales - levied by City (1)         39,070         37,208         11,936         10,902         10,163         9,873           Franchise fees         12,397         12,379         11,981         11,677         12,465           Business licenses         11,996         10,805         10,392         2,006         1,933           Hotel/motel room         2,711         2,378         2,080         2,006         1,933           Document transfer         8,57         587         564         458         603           Other         2,016         1,902         18,069         17,433         17,734           Sales and use tax levied by state (1)         45,997         36,904         55,111         34,031         25,604           Other for expital assets         7,33         16,982         3,042         2,411         9,72           Miscellaneous         7,33         16,982	e											
Property In lieu of sales tax         8 30,64 s 8,77 s 9,816 s 9,70 s 9,38 s 8,39 s 1,01 s 1,00												
In lice of sales tax         8,775         9,816         9,706         9,938         8,395           Utility user         33,379         32,221         32,370         31,41         31,505           Sales - levied by City (1)         39,070         37,208         15,536         9,086         8,576           Franchise fees         12,397         12,379         11,981         11,677         12,465           Business licenses         11,996         10,805         10,392         10,153         9,873           Hotel/motel room         2,711         2,378         2,080         2,006         1,933           Document transfer         857         587         564         458         603           Other         1,801         930         728         226         159           Shared revenue:         1,806         35,111         34,011         34,01         32,00           Other         45,997         36,904         35,111         34,031         32,604           Other         45,997         36,904         35,111         34,01         2,02           Investment earnings         4,728         1,532         1,128         123         2,02           Gain on sale of capital												
Utility user         33,379         32,921         32,370         31,418         15,05           Sales - levied by City (1)         39,070         37,208         15,536         9,086         8,576           Franchise fees         12,397         12,379         11,981         11,677         12,465           Business licenses         11,996         10,805         10,392         10,153         9,873           Hote/motel room         2,711         2,378         564         458         603           Other         857         587         564         458         603           Other         1,801         930         728         287         159           Shard revenue:         20,354         19,602         18,069         17,433         17,744           Sales and use tax levied by state (1)         45,997         36,904         35,111         34,031         32,604           Other         45,997         36,904         35,111         34,031         32,604           Gain on sale of capital assets         568         (13,214)         (3,712)         (1)         -           Special tem         -         2         23,936         -         -         -         -	1 2	\$		\$	,	\$		\$		,		
Sales - levied by City (1)         39,070         37,208         15,556         9,086         8,756           Franchise fees         12,397         12,379         11,981         11,677         12,465           Business licenses         11,996         10,805         10,392         10,153         9,873           Hotel/motel room         2,711         2,378         2,080         2,006         1,933           Document transfer         857         587         564         458         603           Other         1,801         930         728         287         159           Shard revenue:         20,354         19,602         18,069         17,433         17,744           Sales and use tax levied by state (1)         45,097         36,904         35,111         340,31         32,604           Other         45         49         253         400         -           Investment earnings         4,728         1,532         1,128         123         2,604           Gian on sale of capital assets         568         (13,214)         (3,712)         (1)         -           Miscellaneous         7,303         16,982         3,042         2,411         974           To												
Franchise fees         12,397         11,981         11,675         12,465           Business licenses         11,996         10,329         10,153         9,873           Business licenses         17,996         2,711         2,378         2,080         2,006         1,933           Document transfer         857         587         564         458         603           Other         1,801         930         728         287         159           Shared revenue:         20,354         19,602         18,069         17,433         17,734           Sales and use tax levied by state (1)         45,097         36,904         35,111         34,031         32,604           Other         45,997         36,904         35,111         34,031         32,604           Other         45,997         36,904         35,111         34,031         32,604           Other         45,997         36,904         35,11         34,002         2,802           Investment earnings         4,728         1,532         3,042         2,411         974           Special item         7,303         16,982         3,042         2,411         974           Extraordinary items         2,99,34												
Business licenses         11,996         10,805         10,392         10,153         9,873           Hotel/motel room         2,711         2,378         2,080         2,006         1,933           Document transfer         857         587         564         458         603           Other         1,801         930         728         287         159           Shared revenue:         20,354         19,602         18,069         17,433         17,734           Sales and use tax levied by state (1)         45,097         36,904         35,111         34,013         32,604           Other         46,097         36,904         35,111         34,013         32,604           Investment earnings         4,728         1,532         1,128         123         2,802           Gain on sale of capital assets         568         (13,214)         (3,712)         (1)         -           Miscellaneous         7,303         16,982         36,93         159,87         237,60           Fectardinary items         2         250,701         -         -         75,35           Transfers         (297)         383         1,330         524         1,718           Total governm												
Hotel/motel room												
Document transfer Other         857 (1,80)         587 (2,80)         604 (2,80)         448 (2,80)         603 (2,80)           Shared revenue:         Vehicle license fees         20,354         19,602         18,609         17,433         17,734           Sales and use tax levied by state (1)         45,097         36,904         35,111         34,031         32,604           Other         45,097         36,904         35,111         34,031         32,604           Investment earnings         47,228         15,322         1,128         123         2,802           Gain on sale of capital assets         568         (13,214)         3,712         121         97           Miscellaneous         7,303         16,982         3,042         2,411         974           Special item         2         3,96         2         1         2         1           Proceeds of long-term debt         2         2,970         3         1,30         524         1,718           Extraordinary items         2         29,701         1         2         3,50         1         1,718           Total governmental activities         1,239         9,74         1,166         1,197         1,205           Gariant	Business licenses											
Other         1,801         930         728         287         159           Shared revenue:         Vehicle license fees         20,354         19,602         18,669         17,433         17,734           Sales and use tax levied by state (1)         45,097         36,904         35,111         34,031         32,604           Other         45         49         253         400         -2           Investment earnings         4,728         1,532         1,128         123         2,802           Gain on sale of capital assets         568         (13,214)         (3,712)         (1)         -7           Miscellaneous         7,303         16,982         3,042         2,411         974           Special item         -         23,396         -         -         -         -           Extraordinary items         -         259,701         -         -         75,350           Transfers         (297)         383         1,30         254         1,718           Total powermmental activities         1,239         974         1,166         1,197         1,205           Grants and contributions not restricted to specific programs         -         -         -         -	Hotel/motel room						2,080		2,006			
Shared revenue:         Vehicle license fees         20,354         19,602         18,069         17,433         17,734           Sales and use tax levied by state (1)         45,097         36,904         35,111         34,031         32,604           Other         45         49         253         400            Investment earnings         4,728         1,532         1,128         123         2,802           Gain on sale of capital assets         568         (13,214)         (3,712)         (1)            Miscellaneous         7,303         16,982         3,042         2,411         974           Special item         -         -         -         -         -         -         -           Proceeds of long-term debt         -         23,396         -	Document transfer		857		587		564		458	603		
Vehicle license fees         20,354         19,602         18,069         17,433         17,734           Sales and use tax levied by state (1)         45,097         36,904         35,111         34,031         32,604           Other         45         49         253         400            Investment earnings         4,728         1,532         1,128         123         2,802           Gain on sale of capital assets         568         (13,214)         (3,712)         (1)            Miscellaneous         7,303         16,982         3,042         2,411         974           Special item         -         2         23,396         -         -         -         -           Extraordinary items         (297)         383         1,330         524         1,718           Total governmental activities         (297)         383         1,330         524         1,718           Total governmental activities         1,239         974         1,166         1,197         1,205           Grants and contributions not restricted to specific programs         2,653         1,172         1,448         530         1,865           Gain on sale of capital assets         -         (3,300)	Other		1,801		930		728		287	159		
Sales and use tax levied by state (1)         45,097         36,904         35,111         34,031         32,604           Other         45         49         253         400            Investment earnings         4,728         1,532         1,128         123         2,802           Gain on sale of capital assets         568         (13,214)         (3,712)         (1)            Miscellaneous         7,303         16,982         3,042         2,411         974           Special item         -         -         -         -         -         -         -           Proceeds of long-term debt         -         -         23,396         -												
Other Investment earnings         45         49         253         400         - Investment earnings         4,728         1,532         1,128         123         2,802         2,802         2,802         2,802         3,042         2,411         974         3,033         16,982         3,042         2,411         974         974         974         9,000			20,354		,		18,069		17,433	17,734		
Investment earnings	Sales and use tax levied by state (1)		45,097		36,904		35,111		34,031	32,604		
Gain on sale of capital assets         568         (13,214)         (3,712)         (1)         -           Miscellaneous         7,303         16,982         3,042         2,411         974           Special item         -         <	Other		45		49		253		400	-		
Miscellaneous         7,303         16,982         3,042         2,411         974           Special item         -         -         -         -         -         -         -           Proceeds of long-term debt         -         -         23,396         -	Investment earnings		4,728		1,532		1,128		123	2,802		
Special item         - <t< td=""><td>Gain on sale of capital assets</td><td></td><td>568</td><td></td><td>(13,214)</td><td></td><td>(3,712)</td><td></td><td>(1)</td><td>-</td></t<>	Gain on sale of capital assets		568		(13,214)		(3,712)		(1)	-		
Proceeds of long-term debt         -         23,396         -         -         -         75,350           Extraordinary items         2,0701         -         -         75,350           Transfers         (297)         383         1,330         524         1,718           Total governmental activities         219,430         472,932         166,593         159,887         237,460           Business-type activities:         31,239         974         1,166         1,197         1,205           Grants and contributions not restricted to specific programs         -	Miscellaneous		7,303		16,982		3,042		2,411	974		
Extraordinary items         -         250,701         -         -         75,350           Transfers         (297)         383         1,330         524         1,718           Total governmental activities         219,430         472,932         166,593         159,887         237,460           Business-type activities:         300         472,932         166,593         159,887         237,460           Grants and contributions not restricted to specific programs         - <t< td=""><td>Special item</td><td></td><td>-</td><td></td><td>-</td><td></td><td>-</td><td></td><td>-</td><td>-</td></t<>	Special item		-		-		-		-	-		
Transfers         (297)         383         1,330         524         1,718           Total governmental activities         219,430         472,932         166,593         159,887         237,460           Business-type activities:         1,239         974         1,166         1,197         1,205           Grants and contributions not restricted to specific programs         -         <	Proceeds of long-term debt		-		23,396		-		-	-		
Transfers         (297)         383         1,330         524         1,718           Total governmental activities         219,430         472,932         166,593         159,887         237,460           Business-type activities:         1,239         974         1,166         1,197         1,205           Grants and contributions not restricted to specific programs         -         <	Extraordinary items		-		250,701		-		-	75,350		
Business-type activities:         1,239         974         1,166         1,197         1,205           Grants and contributions not restricted to specific programs Investment earnings         -         -         -         -         -         -           Investment earnings         2,653         1,172         1,448         530         1,865           Gain on sale of capital assets         -         (3,300)         -         -         -         -           Miscellaneous         -         -         431         14         (18,012)         14         14         (18,012)         15         16         16         16         16         17         -	Transfers		(297)		383		1,330		524	1,718		
Other taxes       1,239       974       1,166       1,197       1,205         Grants and contributions not restricted to specific programs       -       -       -       -       -         Investment earnings       2,653       1,172       1,448       530       1,865         Gain on sale of capital assets       -       (3,300)       -       -       -         Miscellaneous       -       -       431       14       (18,012)         Special item       -       -       -       -       -       -         Transfers       297       (383)       (1,330)       (524)       (1,718)         Extraordinary items (2)       -       9,548       -       -       -       -         Total business-type activities       4,189       8,011       1,715       1,217       (16,660)         Total general revenues and other changes in net assets       223,619       480,943       168,308       161,104       220,800         Change in Net Position       16,828       340,782       13,465       64,475       73,884         Business-type activities       4,269       9,273       53       (547)       (4,298)	Total governmental activities		219,430		472,932		166,593		159,887	237,460		
Other taxes       1,239       974       1,166       1,197       1,205         Grants and contributions not restricted to specific programs       -       -       -       -       -         Investment earnings       2,653       1,172       1,448       530       1,865         Gain on sale of capital assets       -       (3,300)       -       -       -         Miscellaneous       -       -       431       14       (18,012)         Special item       -       -       -       -       -       -         Transfers       297       (383)       (1,330)       (524)       (1,718)         Extraordinary items (2)       -       9,548       -       -       -       -         Total business-type activities       4,189       8,011       1,715       1,217       (16,660)         Total general revenues and other changes in net assets       223,619       480,943       168,308       161,104       220,800         Change in Net Position       16,828       340,782       13,465       64,475       73,884         Business-type activities       4,269       9,273       53       (547)       (4,298)	Business-type activities:											
Investment earnings         2,653         1,172         1,448         530         1,865           Gain on sale of capital assets         -         (3,300)         -         -         -           Miscellaneous         -         -         431         14         (18,012)           Special item         -         -         -         -         -         -           Transfers         297         (383)         (1,330)         (524)         (1,718)           Extraordinary items (2)         -         9,548         -         -         -         -           Total business-type activities         4,189         8,011         1,715         1,217         (16,660)           Total general revenues and other changes in net assets         223,619         480,943         168,308         161,104         220,800           Change in Net Position         -         <	* *		1,239		974		1,166		1,197	1,205		
Investment earnings         2,653         1,172         1,448         530         1,865           Gain on sale of capital assets         -         (3,300)         -         -         -           Miscellaneous         -         -         431         14         (18,012)           Special item         -         -         -         -         -         -           Transfers         297         (383)         (1,330)         (524)         (1,718)           Extraordinary items (2)         -         9,548         -         -         -         -           Total business-type activities         4,189         8,011         1,715         1,217         (16,660)           Total general revenues and other changes in net assets         223,619         480,943         168,308         161,104         220,800           Change in Net Position         -         <												
Gain on sale of capital assets       -       (3,300)       -			-		- 1 170		1 440		-	1.065		
Miscellaneous         -         -         431         14         (18,012)           Special item         -			2,653		,		1,448		530	1,865		
Special item         - <t< td=""><td>*</td><td></td><td>-</td><td></td><td>(3,300)</td><td></td><td>-</td><td></td><td>-</td><td>- (10.010)</td></t<>	*		-		(3,300)		-		-	- (10.010)		
Transfers         297         (383)         (1,330)         (524)         (1,718)           Extraordinary items (2)         -         9,548         -         -         -         -           Total business-type activities         4,189         8,011         1,715         1,217         (16,660)           Total general revenues and other changes in net assets         223,619         480,943         168,308         161,104         220,800           Change in Net Position         340,782         13,465         64,475         73,884           Business-type activities         4,269         9,273         53         (547)         (4,298)			-		-		431		14	(18,012)		
Extraordinary items (2)         -         9,548         -<	*		-		-		-		-	-		
Total business-type activities         4,189         8,011         1,715         1,217         (16,660)           Total general revenues and other changes in net assets         223,619         480,943         168,308         161,104         220,800           Change in Net Position Governmental activities         16,828         340,782         13,465         64,475         73,884           Business-type activities         4,269         9,273         53         (547)         (4,298)			297		` ,		(1,330)		(524)	(1,718)		
Change in Net Position         223,619         480,943         168,308         161,104         220,800           Change in Net Position         340,782         13,465         64,475         73,884           Business-type activities         4,269         9,273         53         (547)         (4,298)	Extraordinary items (2)		-		9,548		-		-	-		
changes in net assets         223,619         480,943         168,308         161,104         220,800           Change in Net Position           Governmental activities         16,828         340,782         13,465         64,475         73,884           Business-type activities         4,269         9,273         53         (547)         (4,298)	Total business-type activities		4,189		8,011		1,715		1,217	(16,660)		
Change in Net Position           Governmental activities         16,828         340,782         13,465         64,475         73,884           Business-type activities         4,269         9,273         53         (547)         (4,298)	Total general revenues and other											
Governmental activities         16,828         340,782         13,465         64,475         73,884           Business-type activities         4,269         9,273         53         (547)         (4,298)	changes in net assets		223,619		480,943		168,308		161,104	220,800		
Governmental activities         16,828         340,782         13,465         64,475         73,884           Business-type activities         4,269         9,273         53         (547)         (4,298)	Change in Net Position											
Business-type activities 4,269 9,273 53 (547) (4,298)	8		16,828		340,782		13,465		64,475	73,884		
	Business-type activities											
		\$		\$	350,055	\$	13,518	\$	63,928 \$			

<sup>(1)</sup> Measure W, Public Safety Tax, approved an additional .25% sales tax which was effective April 1, 2005 to hire up to 40 additional police officers and 40 additional firefighters. On November 5, 2013, voters approved Measure A, 3/4 Cent Transactions and Use Tax (Sales Tax) to maintain fiscal sustainability and aid the City in its exit from bankruptcy.

<sup>(2)</sup> In fiscal year 2015 Extraordinary items for Government activities and Business-type activites relate to GASB #58 Bankruptcy, with both principal and interest debt forgiven. GASB #68 Pension obligations being restated to show on balance sheet.

#### **Table 2 (Continued)**

#### **Changes in Net Position (Continued)**

## Last Ten Fiscal Years (Dollar amounts in thousands)

			Fiscal Year											
		2011		2010	2009		2008		2007					
General Revenues and Other														
Change in Net Position:														
Governmental activities:														
Taxes:														
Property	\$	41,051	\$	45,549	. ,	\$	63,998	\$	60,015					
In lieu of sales tax		8,118		7,087	9,823		10,164		11,070					
Utility user		30,994		30,717	30,854		30,861		30,101					
Sales - levied by City (1)		7,875		7,652	7,921		9,409		9,249					
Franchise fees		11,503		11,354	11,608		11,537		10,817					
Business licenses		9,855		9,717	9,699		10,772		10,285					
Hotel/motel room		1,799		1,749	1,962		2,287		2,180					
Document transfer		583		559	702		686		1,187					
Other		155		203	234		246		257					
Shared revenue:									,					
Vehicle license fees		20,014		20,468	23,459		24,051		22,661					
Sales and use tax levied by state (1)		30,061		28,856	31,245		36,098		36,745					
Other		352		361	370		389		384					
Investment earnings		1,620		5,927	13,104		15,007		11,436					
Gain on sale of capital assets		1,020		8	127		88		11,430					
Miscellaneous		1,083		172	722		756		786					
Special item		3,270		(288)	(8,736)		730		780					
		3,270		(200)	(8,730)		-		-					
Proceeds of long-term debt		-		-	-		-		-					
Extraordinary items		5.40		1 202	- 002		1.040		-					
Transfers		542		1,382	803		1,049		516					
Total governmental activities		168,875		171,473	192,537		217,398		207,689					
Business-type activities:														
Other taxes		1,152		1,095	1,066		1,055		981					
Grants and contributions not restricted to specific programs		-		-	-		-		-					
Investment earnings		3,176		4,192	4,075		5,892		5,973					
Gain on sale of capital assets		-		-	-		-		-					
Miscellaneous		-		-	-		-		-					
Special item		-		288	8,736		-		-					
Transfers		(542)		(1,382)	(803)		(1,049)		(516)					
Extraordinary items (2)		-		-	-		-		-					
Total business-type activities		3,786		4,193	13,074		5,898		6,438					
Total general revenues and other														
changes in net assets		172,661		175,666	205,611		223,296		214,127					
Change in Net Position														
Governmental activities		(29,442)		(46,027)	(25,445)		(53,390)		74,325					
Business-type activities		7,561		(4,000)	(111)		11,826		19,552					
Total primary government	\$	(21,881)	\$	(50,027)	\$ (25,556)	\$	(41,564)	\$	93,877					
	_													

<sup>(1)</sup> Measure W, Public Safety Tax, approved an additional .25% sales tax which was effective April 1, 2005 to hire up to 40 additional police officers and 40 additional firefighters. On November 5, 2013, voters approved Measure A, 3/4 Cent Transactions and Use Tax (Sales Tax) to maintain fiscal sustainability and aid the City in its exit from bankruptcy.

<sup>(2)</sup> In fiscal year 2015 Extraordinary items for Government activities and Business-type activities relate to GASB #58 Bankruptcy, with both principal and interest debt forgiven. GASB #68 Pension obligations being restated to show on balance sheet.

#### Table 3

#### Fund Balance, Governmental Funds Last Ten Fiscal Years

#### (Dollar amounts in thousands)

Nonspendable   S 2,214   S 810   S 500   S 409   S 1			Fiscal Year													
Nonspendable         \$ 2,214         \$ 810         \$ 500         \$ 409         \$ 8 stricted           Committed         49,088         28,930         34,008         23,775         23,375           Assigned         5,467         3,059         1,710         1,710         1,710           Unassigned         33,326         38,639         9,751         3,093         1,710           All other governmental funds         33,326         38,639         9,751         3,093         1,710           All other governmental funds         33,326         38,639         9,751         3,093         1,710           All other governmental funds         373         382         443         369         8,715         8           Restricted         122,084         104,785         81,435         75,157         8           Committed         2         - <t< th=""><th></th><th></th><th>2016</th><th></th><th>2015</th><th></th><th>2014</th><th></th><th>2013</th><th>2012</th></t<>			2016		2015		2014		2013	2012						
Restricted Committed Committed Committed Committed 49,088 28,930 34,008 23,775 Assigned 49,088 28,930 34,008 23,775 34,000 1,710 3,000 1,71		¢.	2 21 4	Ф	010	¢.	500	d.	400 €	255						
Committed		\$		<b>3</b>		<b>3</b>		<b>3</b>								
Assigned							-			2,100						
Unassigned   33,326   38,639   9,751   3,093   1   1   1   1   1   1   1   1   1			-							8,070						
Total General Fund   93,644   71,328   50,869   31,321   1							-			4,111						
All other governmental funds Nonspendable Restricted Restricted 122,084 104,785 81,435 75,157 8 Committed 122,457 105,167 61,209 16,209 18,793) (1 Total all other governmental funds 122,457 105,167 105,167 105,167 105,109 105,107 105,10										14.626						
Nonspendable   373   382   443   369   Restricted   122,084   104,785   81,435   75,157   8   8   6   6   6   6   6   6   6   6	Total General Fund		93,644		71,328		50,869		31,321	14,636						
Restricted   122,084   104,785   81,435   75,157   88   Committed   -	All other governmental funds															
Committed	Nonspendable		373		382		443		369	370						
Assigned Unassigned	Restricted		122,084		104,785		81,435		75,157	83,636						
Unassigned Total all other governmental funds    Total Fund Balance	Committed		-		-		-		-	-						
Total all other governmental funds	Assigned		-		-		-		-	-						
Total Fund Balance \$ 216,101 \$ 176,495 \$ 112,078 \$ 88,054 \$ 77    Second Fund   Second Fund Fund   Second Fund Fund   Second Fund Fund   Second Fund Fund Fund Fund Fund Fund   Second Fund Fund Fund Fund Fund Fund Fund Fu	Unassigned		-		-		(20,669)		(18,793)	(18,775)						
Fiscal Year	Total all other governmental funds		122,457		105,167		61,209		56,733	65,231						
2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2015	Total Fund Balance	\$	216,101	\$	176,495	\$	112,078	\$	88,054 \$	79,867						
2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2013   2016   2015   2014   2015						Fi	scal Year									
Reserved S - S - S - S - S - S - S - S - S - S			2016		2015				2013	2012						
Unreserved	General Fund															
Fotal General Fund  All other governmental funds Reserved Unreserved, reported in: Special revenue funds Debt service funds Capital projects funds Permanent Fund  Fotal all other governmental funds	Reserved	\$	-	\$	-	\$	-	\$	- \$	-						
All other governmental funds  Reserved Unreserved, reported in:  Special revenue funds Debt service funds Capital projects funds Permanent Fund  Total all other governmental funds	Unreserved		-		-		-		-	-						
Reserved Unreserved, reported in: Special revenue funds Debt service funds Capital projects funds Permanent Fund  Total all other governmental funds	Total General Fund		-		-		-		-	-						
Reserved Unreserved, reported in: Special revenue funds Debt service funds Capital projects funds Permanent Fund  Total all other governmental funds	All other governmental funds															
Unreserved, reported in:  Special revenue funds  Debt service funds  Capital projects funds  Permanent Fund  Total all other governmental funds			_		_		_		_	_						
Special revenue funds Debt service funds Capital projects funds Permanent Fund Fotal all other governmental funds																
Debt service funds Capital projects funds Permanent Fund  Total all other governmental funds			_		_		_		-	_						
Capital projects funds Permanent Fund	•		-		_		_		-	-						
Permanent Fund   Total all other governmental funds			-		_		_		-	-						
Γotal all other governmental funds			-		_		_		-	-						
			-		-		-		-	-						
Total Fund Balance S - S - S - S - S																

#### Notes:

The City implemented the provisions of GASB Statement #54 in fiscal year 2010 which changed the fund balance classifications. The implementation was implemented prospectively. Other prior year balances were changed based on prior period restatements.

Beginning with fiscal year 2006 land secured financing activity was removed from the capital projects funds and debt service funds and reported in the Land Secured Financing Agency Fund. For comparative purposes, 2005 balances were restated to reflect this change.

#### **Table 3 (Continued)**

#### Fund Balance, Governmental Funds (Continued)

#### Last Ten Fiscal Years

(Dollar amounts in thousands)

	2011	2010	2009	2008	2007	
General Fund						
Nonspendable	\$ 317	\$ 13,466	\$ - \$	- \$	-	
Restricted	2,100	2,100	-	-	-	
Committed	5,081	1,851	-	-	-	
Assigned	4,758	5,730	-	-	-	
Unassigned	-	-	-	-	-	
Total General Fund	12,256	23,147	-	-	-	
All other governmental funds						
Nonspendable	304	1,604	-	-	-	
Restricted	115,700	228,190	-	-	-	
Committed	-	67,466	-	-	_	
Assigned	-	1,815	-	-	_	
Unassigned	(15,017)	(63,475)	-	-	_	
Total all other governmental funds	100,987	235,600	-	-	-	
Total Fund Balance	\$ 113,243	\$ 258,747	\$ - \$	- \$	_	

	2011	1	2010		2009	2008	2007
General Fund							
Reserved	\$	- \$		- \$	14,175 \$	13,498 \$	13,231
Unreserved		-		-	8,607	9,627	15,761
Total General Fund		-		-	22,782	23,125	28,992
All other governmental funds							
Reserved		-		-	285,941	289,368	298,541
Unreserved, reported in:							
Special revenue funds		-		-	6,417	24,677	3,986
Debt service funds		-		-	-	38	(196)
Capital projects funds		-		-	(53,248)	(25,307)	(27,899)
Permanent Fund		-		-	358	333	297
Total all other governmental funds		-		-	239,468	289,109	274,729
Total Fund Balance	\$	- \$		- \$	262,250 \$	312,234 \$	303,721

#### Notes:

The City implemented the provisions of GASB Statement #54 in fiscal year 2010 which changed the fund balance classifications. The implementation was implemented prospectively. Other prior year balances were changed based on prior period restatements.

Beginning with fiscal year 2006 land secured financing activity was removed from the capital projects funds and debt service funds and reported in the Land Secured Financing Agency Fund. For comparative purposes, 2005 balances were restated to reflect this change.

# City of Stockton Table 4

#### **Changes in Fund Balance of Governmental Funds Last Ten Fiscal Years**

(Dollar amounts in thousands)

	Fiscal Year								
	2016		2015		2014		2013		2012
Revenues:									
Taxes:									
Property	\$ 30,646	\$	29,573	\$	28,014	\$	29,420	\$	32,772
In lieu of sales tax	8,775		9,816		9,706		9,938		8,392
Utility user	33,379		32,921		32,369		31,941		31,505
Sales (levied by City) (1)	39,070		37,208		15,536		9,086		8,576
Franchise fees	12,397		12,380		11,981		11,677		12,465
Business license	11,996		10,805		10,392		10,153		9,873
Hotel/motel room	2,711		2,378		2,080		2,006		1,933
Document transfer	856		587		565		458		603
Other	1,535		930		728		287		159
Licenses and permits	5,347		4,398		3,808		3,696		4,024
Federal grants and subsidies	10,470		21,796		22,453		23,158		19,927
Other shared revenue (sales and use tax levied by state) (1)	45,097		36,904		35,111		34,031		32,604
Other governmental	36,696		41,806		47,951		71,746		66,985
Charges for services	26,473		21,351		19,410		19,059		21,655
Fines and forfeitures	624		3,814		2,925		2,419		2,792
Use of money and property	8,172		9,318		9,536		13,767		11,848
Investment income:									
Interest income	3,088		916		650		119		2,367
Refunds and reimbursements	5,188		12,710		2,401		1,814		3,213
Miscellaneous	11,246		16,674		7,707		6,942		6,088
Total revenues	293,766		306,285		263,323		281,717		277,781
Expenditures:									
Current:									
General government	27,229		34,652		25,510		23,245		22,742
Public safety	150,853		141,542		129,030		125,331		139,047
Public works	14,861		14,152		14,458		13,498		13,989
Library	10,107		9,880		9,793		9,039		9,537
Parks and recreation	19,295		19,094		17,202		17,733		16,887
Capital outlay	23,857		31,345		43,273		72,568		68,005
Debt service:	,		,		,		,		,
Principal retirement	3,325		8,217		9,589		9,013		5,883
Cost of issuance	2,119		· -		_		-		-
Interest and fiscal charges	· -		3,229		4,661		5,957		13,531
Total expenditures	 251,646		262,111		253,516		276,384		289,621
Excess (deficiency) of revenues	 ,- ~		, -		,- ·		,		
over (under) expenditures	\$ 42,120	\$	44,174	\$	9,807	\$	5,333	\$	(11,840)

# City of Stockton Table 4 (Continued) Changes in Fund Balance of Governmental Funds (Continued) Last Ten Fiscal Years

(Dollar amounts in thousands)

	Fiscal Year									
		2011		2010		2009		2008		2007
Revenues:										
Taxes:										
Property	\$	41,051	\$	45,549	\$	58,640	\$	63,998	\$	60,015
In lieu of sales tax		8,118		7,087		9,823		10,164		11,070
Utility user		30,994		30,717		30,854		30,861		30,101
Sales (levied by City) (1)		7,875		7,652		7,921		9,409		9,249
Franchise fees		11,503		11,354		11,608		11,537		10,817
Business license		9,855		9,717		9,699		10,772		10,285
Hotel/motel room		1,799		1,749		1,962		2,287		2,180
Document transfer		583		559		702		686		1,187
Other		155		203		234		246		257
Licenses and permits		3,584		4,257		4,335		5,273		6,777
Federal grants and subsidies		33,244		26,034		12,976		13,617		26,532
Other shared revenue (sales and use tax levied by state) (1)		30,061		28,856		31,245		36,098		36,745
Other governmental		47,929		47,779		53,498		59,976		63,064
Charges for services		21,262		26,174		31,462		55,244		51,739
Fines and forfeitures		3,538		5,090		4,499		3,321		3,323
Use of money and property		14,966		11,962		13,234		12,922		9,709
Investment income:										
Interest income		1,339		5,352		11,375		13,100		9,789
Refunds and reimbursements		9,790		5,186		4,113		4,253		8,199
Miscellaneous		7,594		8,449		13,429		8,515		9,163
Total revenues		285,240		283,726		311,609		352,279		360,201
Expenditures:										
Current:										
General government		30,900		21,818		24,272		22,285		20,030
Public safety		152,527		152,714		163,339		168,372		163,479
Public works		13,528		14,029		16,113		18,464		19,478
Library		10,252		11,041		12,485		13,432		12,648
Parks and recreation		19,669		17,948		22,376		27,185		25,747
Capital outlay		66,975		84,194		105,384		135,071		98,819
Debt service:										
Principal retirement		22,661		11,739		3,973		1,017		591
Cost of issuance		_		846		99		777		2,069
Interest and fiscal charges		12,706		12,523		11,938		10,771		7,892
Total expenditures		329,218		326,852		359,979		397,374		350,753
Excess (deficiency) of revenues		, -		,		, ,		,		
over (under) expenditures	\$	(43,978)	\$	(43,126)	\$	(48,370)	\$	(45,095)	\$	9,448

#### **Table 4 (Continued)**

## Changes in Fund Balance of Governmental Funds (Continued) Last Ten Fiscal Years

#### (Dollar amounts in thousands)

			Fi	scal Year		
	2016	2015		2014	2013	2012
Other financing sources (uses):						
Capital contributions	\$ -	\$ -	\$	-	\$ - 9	\$ -
Transfers in	15,916	16,860		13,497	30,678	24,706
Transfers out	(18,810)	(20,235)		(13,031)	(30,360)	(25,450)
Bond insurers proceeds	-	29,178		7,800	8,287	-
Operating transfers out to a component unit	-	-		-	-	-
Issuance of long-term debt	-	-		-	-	533
Sales of capital assets	379	521		200	-	-
Payment to refunded bond escrow agent	-	(6,080)		-	-	-
Premiums on debt issuances	-	-		-	-	-
Discounts on debt issuances	 -	-		-	-	
Total other financing sources (uses)	 (2,515)	20,244		8,466	8,605	(211)
Special items		_		_	-	(21,324)
Net change in fund balance	39,605	64,417		18,273	13,938	(33,375)
Fund balance, beginning of year, original	176,495	112,078		93,805	79,868	113,244
Prior period restatement	-	-		-	-	-
Fund balance, beginning of year, restated	176,495	112,078		93,805	79,868	113,244
Fund balance, end of year	\$ 216,100	\$ 176,495	\$	112,078	\$ 93,806	\$ 79,869
Debt service as a percentage of noncapital expenditures	2.4%	5.2%		7.3%	7.9%	9.6%

<sup>(1)</sup> Measure W, Public Safety Tax, approved an additional .25% sales tax which was effective April 1, 2005 to hire up to 40 additional police officers and 40 additional firefighters. On November 5, 2013, voters approved Measure A, 3/4 Cent Transactions and Use Tax (Sales Tax) to maintain fiscal sustainability and aid the City in its exit from bankruptcy.

Note: Some prior year balances may have been restated from previous CAFRs to reflect new GASB implementations or prior period restatement.

#### **Table 4 (Continued)**

## Changes in Fund Balance of Governmental Funds (Continued) Last Ten Fiscal Years

#### (Dollar amounts in thousands)

	Fiscal Year									
		2011		2010		2009		2008		2007
Other financing sources (uses):										
Capital contributions	\$	(284)	\$	-	\$	-	\$	-	\$	-
Transfers in		78,125		35,341		46,051		59,991		78,825
Transfers out		(74,128)		(34,357)		(45,381)		(59,839)		(80,506)
Bond insurers proceeds		-		-		-		-		-
Operating transfers out to a component unit		-		-		-		-		-
Issuance of long-term debt		30		39,702		6,343		53,436		110,509
Sales of capital assets		1,127		-		109		44		5
Payment to refunded bond escrow agent		-		-		-		-		-
Premiums on debt issuances		-		-		-		-		2,377
Discounts on debt issuances		-		(775)		-		(24)		_
Total other financing sources (uses)		4,870		39,911		7,122		53,608		111,210
Special items		3,270		(288)		(8,736)		-		_
Net change in fund balance		(35,838)		(3,503)		(49,984)		8,513		120,658
Fund balance, beginning of year, original		258,748		262,250		312,234		303,721		183,063
Prior period restatement		(109,666)		-		-		-		-
Fund balance, beginning of year, restated		149,082		262,250		312,234		303,721		183,063
Fund balance, end of year	\$	113,244	\$	258,747	\$	262,250	\$	312,234	\$	303,721
Debt service as a percentage of noncapital expenditures		15.6%		11.5%		6.7%		5.0%		4.4%

<sup>(1)</sup> Measure W, Public Safety Tax, approved an additional .25% sales tax which was effective April 1, 2005 to hire up to 40 additional police officers and 40 additional firefighters. On November 5, 2013, voters approved Measure A, 3/4 Cent Transactions and Use Tax (Sales Tax) to maintain fiscal sustainability and aid the City in its exit from bankruptcy.

Note: Some prior year balances may have been restated from previous CAFRs to reflect new GASB implementations or prior period restatement.

#### City of Stockton Table 5

### Tax Revenues by Source, Governmental Funds

Last Ten Fiscal Years (Dollar amounts in thousands)

	Fiscal Year												
		2016	2015			015 2014		2013		2012			
Property (1)	\$	30,646	\$	29,573	\$	28,014	\$	29,420	\$	32,772			
In lieu of sales tax		8,775		9,816		9,706		9,938		8,392			
Utility user		33,379		32,921		32,369		31,941		31,505			
Sales (levied by city) (2)		39,070		37,208		15,536		9,086		8,576			
Franchise fees		12,397		12,380		11,981		11,677		12,465			
Business licenses		11,995		10,805		10,392		10,153		9,873			
Hotel/motel room		2,711		2,378		2,080		2,006		1,933			
Document transfer (3)		856		587		565		458		603			
Other		1,535		930		728		287		159			
Totals	\$	141,364	\$	136,598	\$	111,371	\$	104,966	\$	106,278			

<sup>(1)</sup> Property taxes decreased beginning in 2009 due to declining residential home values and foreclosures, resulting in a devaluation of City's assessed valuation performed by San Joaquin County.

<sup>(2)</sup> Measure W, Public Safety Tax, approved an additional .25% sales tax which was effective April 1, 2005 to hire up to 40 additional police officers and 40 additional firefighters. On November 5, 2013, voters approved Measure A, 3/4 Cent Transactions and Use Tax (Sales Tax) to maintain fiscal sustainability and aid the City in its exit from bankruptcy.

<sup>(3)</sup> Document transfer fees are charged when property changes ownership. Home and other property sales have slowed considerably since 2007.

#### **Table 5 (Continued)**

### Tax Revenues by Source, Governmental Funds (Continued) Last Ten Fiscal Years

(Dollar amounts in thousands)

				Fi	scal Year					
	2011		2010		2009		2008		2007	% Change 2007 (or inception) to 2016
Property (1)	\$	41,051	\$ 45,549	\$	58,640	\$	63,998	\$	60,015	-62%
In lieu of sales tax		8,118	7,087		9,823		10,164		11,070	-25%
Utility user		30,994	30,717		30,854		30,861		30,101	10%
Sales (levied by city) (2)		7,875	7,652		7,921		9,409		9,249	300%
Franchise fees		11,503	11,354		11,608		11,537		10,817	15%
Business licenses		9,855	9,717		9,699		10,772		10,285	15%
Hotel/motel room		1,799	1,749		1,962		2,287		2,180	24%
Document transfer (3)		583	559		702		686		1,187	-16%
Other		155	203		234		246		257	586%
Totals	\$	111,933	\$ 114,587	\$	131,443	\$	139,960	\$	135,161	5%

<sup>(1)</sup> Property taxes decreased beginning in 2009 due to declining residential home values and foreclosures, resulting in a devaluation of City's assessed valuation performed by San Joaquin County.

<sup>(2)</sup> Measure W, Public Safety Tax, approved an additional .25% sales tax which was effective April 1, 2005 to hire up to 40 additional police officers and 40 additional firefighters. On November 5, 2013, voters approved Measure A, 3/4 Cent Transactions and Use Tax (Sales Tax) to maintain fiscal sustainability and aid the City in its exit from bankruptcy.

<sup>(3)</sup> Document transfer fees are charged when property changes ownership. Home and other property sales have slowed considerably since 2007.

#### Table 6

#### Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years

(Dollar amounts in thousands)

		F	iscal Year		
	2016	2015	2014	2013	2012
Secured roll	\$ 20,299,172 \$	19,473,994	\$ 16,981,109	\$ 16,272,927	\$ 16,575,192
Utility roll	5,833	6,199	6,228	7,504	7,204
Unsecured roll	 1,596,101	1,651,844	1,557,131	1,566,497	1,566,928
Gross assessed value	21,901,106	21,132,037	18,544,468	17,846,928	18,149,324
Less exemptions (1)	 1,786,986	1,729,742	1,699,348	1,608,513	1,654,143
Net assessed value	 20,114,120	19,402,295	16,845,120	16,238,415	16,495,181
Land	5,713,082	5,420,167	4,597,437	4,019,017	4,168,722
Improvements	15,004,037	14,501,054	12,868,329	12,696,221	12,846,828
Personal property	 11,838,987	1,210,816	1,078,702	1,131,690	1,133,774
Gross assessed value	32,556,106	21,132,037	18,544,468	17,846,928	18,149,324
Less exemptions (1)	 1,786,986	1,729,742	1,699,348	1,608,513	1,654,143
Net assessed value	\$ 30,769,120 \$	19,402,295	\$ 16,845,120	\$ 16,238,415	\$ 16,495,181
Total Direct Tax Rate	1.00%	1.00%	1.00%	1.00%	1.00%

(1) For FY 2015, all exemptions (secured, utility, and unsecured rolls) are: homeowners - \$226,216,644 and other - \$84,000 = \$226,300,644.

Note: In 1978 the voters of the State of California passed Proposition 13 which limited property taxes to a total maximum rate of 1% based upon the assessed value of the property being taxed. Each year, the assessed value of property may be increased by an "inflation factor" (limited to a maximum increase of 2%). With few exceptions, property is only reassessed at the time that it is sold to a new owner. At that point, the property being sold is reassessed at the purchase price. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above.

#### **Table 6 (Continued)**

## Assessed Value and Estimated Actual Value of Taxable Property Continued) Last Ten Fiscal Years

(Dollar amounts in thousands)

			Fiscal Year			
	 2011	2010	2009		2008	2007
Secured roll	\$ 17,388,579 \$	18,339,819	\$ 20,988,39	1 \$	21,520,451	\$ 19,823,995
Utility roll	7,119	7,081	5,63	3	5,652	14,092
Unsecured roll	 1,606,951	1,628,749	1,588,29	3	1,234,912	1,195,948
Gross assessed value	19,002,649	19,975,649	22,582,31	7	22,761,015	21,034,035
Less exemptions (1)	 1,584,109	1,514,454	1,398,90	2	1,302,249	1,238,271
Net assessed value	 17,418,540	18,461,195	21,183,41	5	21,458,766	19,795,764
Land	4,461,053	4,817,327	6,387,37	3	6,661,962	5,992,555
Improvements	13,284,209	13,910,082	14,984,98	0	15,092,621	14,034,608
Personal property	 1,257,387	1,248,240	1,209,96	4	1,006,432	1,006,872
Gross assessed value	19,002,649	19,975,649	22,582,31	7	22,761,015	21,034,035
Less exemptions (1)	 1,584,109	1,514,454	1,398,90	2	1,302,249	1,238,271
Net assessed value	\$ 17,418,540 \$	18,461,195	\$ 21,183,41	5 \$	21,458,766	\$ 19,795,764
Total Direct Tax Rate	1.00%	1.00%	1.00	1%	1.00%	1.00%

(1) For FY 2015, all exemptions (secured, utility, and unsecured rolls) are: homeowners - \$226,216,644 and other - \$84,000 = \$226,300,644.

Note: In 1978 the voters of the State of California passed Proposition 13 which limited property taxes to a total maximum rate of 1% based upon the assessed value of the property being taxed. Each year, the assessed value of property may be increased by an "inflation factor" (limited to a maximum increase of 2%). With few exceptions, property is only reassessed at the time that it is sold to a new owner. At that point, the property being sold is reassessed at the purchase price. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above.

#### Table 7

#### Direct and Overlapping Property Tax Rates Last Ten Fiscal Years

(Rate per \$100 of assessed value)

Fiscal Year	Basic Countywide Levy	City	Total Direct	Stockton Unified School District (1)	San Joaquin Delta College District	Total
2016	1.0000	-	1.0000	0.2710	0.0198	1.2908
2015	1.0000	-	1.0000	0.2280	0.0233	1.2513
2014	1.0000	-	1.0000	0.2105	0.0194	1.2299
2013	1.0000	-	1.0000	0.1917	0.0202	1.2119
2012	1.0000	-	1.0000	0.1601	0.0200	1.1801
2011	1.0000	-	1.0000	0.1730	0.0194	1.1924
2010	1.0000	-	1.0000	0.1273	0.0180	1.1453
2009	1.0000	-	1.0000	0.1497	0.0160	1.1657
2008	1.0000	-	1.0000	0.1514	0.0015	1.1529
2007	1.0000	-	1.0000	0.0929	0.0183	1.1112

#### (1) Stockton Unified School District Building Loan Repayment.

Note: On June 6, 1978, California voters approved an amendment to the Article XIIIA of the California Constitution. The amendment, commonly known as Proposition 13, limits the taxing power of California public agencies. The California Legislature enacted legislation to implement Article XIIIA (Statues of 1978, Chapter 292, as amended) providing that local agencies may not levy any property tax except to pay debt service on indebtedness approved by voters prior to July 1, 1978, and that each county will levy the maximum tax permitted of \$1.00 per \$100.00 of full assessed value.

#### Table 8

#### Principal Property Tax Payers Current Year and Nine Years Ago

(Dollar amounts in thousands)

T7\*.... 1 X7

FISC	ai year	
2016	2007	

Taxpayer	Taxable Assessed Value	Rank	Percent of Total City Taxable Assessed Value	Taxable Assessed Value	Rank	Percent of Total City Taxable Assessed Value
Excel Stockton LLC	\$ 123,022	1	0.927 %	-		-
Pacific Ethanol Stockton LLC	122,230	2	0.921	-		-
DTE Stockton LLC	113,126	3	0.852	-		-
Central Valley Indl Core Hold	84,823	4	0.639	-		-
Simpson Manufacturing Co Inc	73,110	5	0.551	\$ 59,834	3	0.321 %
Diamond Foods Inc	70,151	6	0.528	-		-
Corn Products International Inc	69,597	7	0.524	64,845	2	0.348
AG Spanos Professional Office Center LLC	68,420	8	0.515	-		-
Wal Mart Stores Inc/Sam's	67,384	9	0.508	-		-
Buzz Oates LLC Etak	66,738	10	0.503	-		-
Levine Investments Ltd PTP/Pacific Companies	-		-	80,622	1	0.433
Diamond Walnut Growers Inc	-		-	59,244	4	0.318
Comcast of California XIII Inc	-		-	46,224	5	0.248
FR Net Lease Co-Invest Prog 10 LLC	-		-	43,000	6	0.231
Sherwood Mall LLC	-		-	42,088	7	0.226
WTM Glimcher LLC	-		-	41,524	8	0.223
DOPACO Inc	-		-	41,287	9	0.222
Pavilions Apartments LP	-		-	39,229	10	0.211
Principal Secured Property Valuation	858,601	_	6.468	517,897	•	2.780
Other Secured Taxpayers	13,151,140		99.059	19,306,098		103.649
Total Secured Property Valuation Before Exemptions	14,009,741	-	105.527 %	19,823,995	•	106.429 %
Less Exemptions relative to secured tax roll (1)	733,700		5.527	1,197,631		6.429
Total Secured Property Valuation	\$ 13,276,041	-	100.000 %	\$ 18,626,364	•	100.000 %

(1) Exemptions relative to secured tax roll:

FY 2016 - homeowners - \$169,193 and other - \$395,314 = \$564,507 FY 2007 - homeowners - \$270,325 and other - \$927,306 = \$1,197,631

Note: In 1978 the voters of the State of California passed Proposition 13 which limited property taxes to a total maximum rate of 1% based upon the assessed value of the property being taxed. Each year, the assessed value of property may be increased by an "inflation factor" (limited to a maximum increase of 2%). With few exceptions, property is only reassessed at the time that it is sold. At that point, the purchase price becomes the new assessed value. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above.

#### Table 9

#### Secured Property Tax Levies and Collections Last Ten Fiscal Years

(Dollar amounts in thousands)

Collected Within the Fiscal Year the Levy						<del>-</del>		Total Coll to Da	
Fiscal Year	Levi	red Taxes ied for the cal Year	A	Amount	Percent of Levy (1)	Collections in Subsequent Years	F	Amount	Percent of Levy
2016	\$	28,907	\$	28,907	100 %	-	\$	28,907	100 %
2015	\$	27,852	\$	27,852	100 %	-	\$	27,852	100 %
2014	\$	25,952	\$	25,952	100 %	-	\$	25,952	100 %
2013	\$	24,745	\$	24,745	100 %	-	\$	24,745	100 %
2012	\$	24,785	\$	24,785	100 %	-	\$	24,785	100 %
2011	\$	26,519	\$	26,519	100 %	-	\$	26,519	100 %
2010	\$	22,150	\$	22,150	100 %	-	\$	22,150	100 %
2009	\$	31,134	\$	31,134	100 %	-	\$	31,134	100 %
2008	\$	33,633	\$	33,633	100 %	-	\$	33,633	100 %
2007	\$	33,891	\$	33,891	100 %	-	\$	33,891	100 %

<sup>(1)</sup> Per agreement with San Joaquin County; the County provides the City of Stockton with 100% of the amount owed to the City of Stockton for secured properties, regardless of collection status. In exchange, the County is entitled to 100% of delinquency and penalty revenues collected.

# City of Stockton Table 10 Water Sold by Customer Type Last Five Fiscal Years

			Fiscal Year		
	2016	2015	2014	2013	2012
Type of Customer					
Residential	7,088,802 cf	8,220,045 cf	9,303,185 cf	9,834,835 cf	9,330,690 cf
Institutional	442,461	608,940	651,307	2,379,843	646,754
Commercial/Industrial	1,429,848	1,598,432	1,596,477	1,678,854	1,593,141
Irrigation	861,094	1,344,966	1,531,137	1,724,891	1,418,354
Total	9,822,205 cf	11,772,383 cf	13,082,106 cf	15,618,423 cf	12,988,939 cf

1 cubic foot (cf) = 7.481 gallons



# City of Stockton Table 11 Water and Wastewater Utility Rates Last Ten Fiscal Years

		er		Wastewater		
Fiscal Year	Monthly	y Base Rate		nal Per 100 cf**		hly Base Rate
2016	\$	22.25	\$	1.67	\$	37.76
2015	\$	21.90	\$	1.64	\$	37.09
2014	\$	21.51	\$	1.61	\$	34.03
2013	\$	21.15	\$	1.58	\$	31.22
2012	\$	20.00	\$	1.40	\$	28.64
2011	\$	18.80	\$	1.21	\$	24.69
2010	\$	17.65	\$	1.02	\$	20.75
2009	\$	16.75	\$	0.82	\$	20.00
2008	\$	15.90	\$	0.78	\$	21.10
2007	\$	15.60	\$	0.77	\$	20.70

100 cf = 100 cubic feet (748 gallons)

Rates are based on 3/4" meter, which is the standard household meter size.

<sup>\*\*</sup>The Utility charges an excess use rate above normal demand.

#### Table 12

#### Ratios of Outstanding Debt by Type Last Ten Fiscal Years

(Dollar amounts in thousands, except per capita)

#### **Governmental Activities\***

Fiscal Year	Revenue* Bonds (1)	ertificates of rticipation	Redevelopment Agency Revenue Bonds*		Notes Payable / Equip. Leases / Settlements		Special Assessment/M ello-Roos Bonds (1)		Pension Bonds*		Total Governmental Activities	
2016	\$ 10,385	\$ 11,500	\$ 111,424	\$	18,298	\$	-	\$	53,606	\$	205,213	
2015	\$ 10,835	\$ 11,890	\$ 113,262	\$	18,095	\$	-	\$	54,530	\$	208,612	
2014	\$ 75,285	\$ 12,265	\$ 119,210	\$	20,157	\$	-	\$	121,770	\$	348,687	
2013	\$ 81,465	\$ 12,625	\$ 122,100	\$	25,326	\$	-	\$	123,350	\$	364,866	
2012	\$ 87,520	\$ 12,970	\$ 124,695	\$	26,625	\$	-	\$	124,280	\$	376,090	
2011	\$ 88,050	\$ 13,300	\$ 127,200	\$	29,353	\$	-	\$	124,660	\$	382,563	
2010	\$ 88,560	\$ 13,300	\$ 145,855	\$	42,881	\$	-	\$	124,910	\$	415,506	
2009	\$ 53,965	\$ 13,300	\$ 155,020	\$	38,800	\$	-	\$	125,040	\$	386,125	
2008	\$ 54,305	\$ 13,300	\$ 157,010	\$	32,528	\$	-	\$	125,060	\$	382,203	
2007	\$ 13,860	\$ 13,300	\$ 157,185	\$	19,405	\$	-	\$	125,310	\$	329,060	

<sup>\*</sup>Includes settlement amounts for debts adjusted under Chapter 9 of the US Bankruptcy Code.

Details regarding the City's outstanding debt can be found in the Notes to the Financial Statements, Note 8-Long-Term Debt and Note 8-Short-Term Debt of these financial statements.

(2) These ratios are calculated using the latest available data, personal income for fiscal year 2012 and population for fiscal year 2015.

<sup>(1)</sup> Beginning with fiscal year 2006, land-secured financings were removed from the City's government-wide financial statements and are no longer reported as governmental activities debt. For comparative purposes, 2005 balances were restated to reflect this change. For fiscal years 2004 and prior, the balances of land-secured financings are reflected in the balances reported above as revenue bonds, special assessment bonds, and Mello-Roos bonds of the governmental activities.

#### **Table 12 (Continued)**

## Ratios of Outstanding Debt by Type (Continued) Last Ten Fiscal Years

(Dollar amounts in thousands, except per capita)

#### **Business-type Activities**

Fiscal Year	I	Revenue Bonds	ertificates of eticipation	Notes Payable	R	ello- oos ds(1)	Asse	pecial essment nds(1)	Total Business- type Activities	Total	Percel of Persor Income	ıal	mount Per pita (2)
2016	\$	336,218	\$ -	\$ 10,954	\$	-	\$	-	\$ 347,172	\$ 552,385	2.56	%	\$ 1,750
2015	\$	343,926	\$ -	\$ 11,040	\$	-	\$	-	\$ 354,966	\$ 563,578	2.61	%	\$ 1,836
2014	\$	284,225	\$ 81,270	\$ 11,123	\$	-	\$	-	\$ 376,618	\$ 725,305	3.36	%	\$ 2,410
2013	\$	289,360	\$ 84,500	\$ 11,202	\$	-	\$	-	\$ 385,062	\$ 749,928	3.47	%	\$ 2,531
2012	\$	293,425	\$ 87,590	\$ 11,276	\$	-	\$	-	\$ 392,291	\$ 768,381	3.56	%	\$ 2,598
2011	\$	294,370	\$ 90,545	\$ 11,600	\$	-	\$	-	\$ 396,515	\$ 779,078	3.69	%	\$ 2,654
2010	\$	240,245	\$ 90,545	\$ 545	\$	-	\$	-	\$ 331,335	\$ 746,841	3.87	%	\$ 2,557
2009	\$	67,920	\$ 96,105	\$ 610	\$	-	\$	-	\$ 164,635	\$ 550,760	2.86	%	\$ 1,896
2008	\$	68,650	\$ 98,710	\$ 672	\$	-	\$	-	\$ 168,032	\$ 550,235	2.85	%	\$ 1,898
2007	\$	69,315	\$ 101,220	\$ 731	\$	-	\$	-	\$ 171,266	\$ 500,326	2.59	%	\$ 1,727

<sup>\*</sup>Includes settlement amounts for debts adjusted under Chapter 9 of the US Bankruptcy Code.

Details regarding the City's outstanding debt can be found in the Notes to the Financial Statements, Note 8-Long-Term Debt and Note 8-Short-Term Debt of these financial statements.

(2) These ratios are calculated using the latest available data, personal income for fiscal year 2012 and population for fiscal year 2015.

<sup>(1)</sup> Beginning with fiscal year 2006, land-secured financings were removed from the City's government-wide financial statements and are no longer reported as governmental activities debt. For comparative purposes, 2005 balances were restated to reflect this change. For fiscal years 2004 and prior, the balances of land-secured financings are reflected in the balances reported above as revenue bonds, special assessment bonds, and Mello-Roos bonds of the governmental activities.

#### Table 13

#### Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

(Dollar amounts in thousands, except per capita)

#### General Bonded Debt Outstanding\*

Fiscal Year	R	Lease Revenue Bonds	rtificates of icipation**	0	Pension bligation Bonds*	evelopment Agency Bonds*	Total	Percent of Assessed Property Value	Amount Per Capita
2016	\$	10,385	\$ 11,500	\$	53,606	\$ -	\$ 75,491	0.005 %	\$ 0.239
2015	\$	10,835	\$ 11,890	\$	54,529	\$ -	\$ 77,254	0.005 %	\$ 0.252
2014	\$	75,285	\$ 12,265	\$	121,770	\$ 119,210	\$ 328,530	0.020 %	\$ 1.092
2013	\$	81,465	\$ 12,625	\$	123,350	\$ 122,100	\$ 339,540	0.021 %	\$ 1.146
2012	\$	87,520	\$ 12,970	\$	124,280	\$ 124,695	\$ 349,465	0.021 %	\$ 1.182
2011	\$	88,050	\$ 13,300	\$	124,660	\$ 127,200	\$ 353,210	0.020 %	\$ 1.203
2010	\$	88,560	\$ 13,300	\$	124,910	\$ 145,855	\$ 372,625	0.020 %	\$ 1.276
2009	\$	53,965	\$ 13,300	\$	125,040	\$ 155,020	\$ 347,325	0.016 %	\$ 1.196
2008	\$	54,305	\$ 13,300	\$	125,060	\$ 157,010	\$ 349,675	0.016 %	\$ 1.206
2007	\$	13,860	\$ 13,300	\$	125,310	\$ 157,185	\$ 309,655	0.016 %	\$ 1.069
2006	\$	13,965	\$ 13,300	\$	-	\$ 47,000	\$ 74,265	0.004 %	\$ 0.260

General bonded debt is payable with governmental fund resources. General obligation bonds (of which the City has none) are backed by the taxing authority of the City (taxes may be raised to provide resources for debt service payments.)

<sup>\*</sup>Includes settlement amounts for debts adjusted under Chapter 9 of the US Bankruptcy Code.

<sup>\*\*</sup> General Fund liability limited to only 80.5% of amounts due on principal shown

#### City of Stockton Table 14

#### **Direct and Overlapping Governmental Activites Debt**

Same   Decider Community College District   \$18,10,134   \$18,20   \$18,21   \$2,20   \$	OVERLAPPING TAX AND ASSESSMENT DEBT:		Total Debt 6/30/2016	Percentage Applicable (1)	City's share of Debt 6/30/2016
Second Unified School District	San Joaquin Delta Community College District	\$	134,126,384	28.495 %	\$ 38,219,313
Lodi Unified School District School Facilities Improvement District No. 1			385,642,362		
Lincoln Unified School District         88,94,0419         87232         73,222,906           Lincoln Unified School District Community Facilities District No. 1989-1         110,484,885         14,539         16,663,397           Manteca Unified School District Community Facilities District No. 1989-1         24,381,013         110,048,08         16,563,97           Tracy Joint Unified School District and School Facilities Improvement Dist. No. 3         111,104,900         0.005 & 0.008         7,659           City of Stockton Community Facilities District No. 90-2         18,480,000         100,000         15,900,000           City of Stockton Community Facilities District No. 2003-1         2,520,000         100,000         3,300,00           City of Stockton Community Facilities District No. 2004-1         3,380,000         100,000         3,280,000           City of Stockton Community Facilities District No. 2006-3         5,925,000         100,000         3,285,000           City of Stockton Community Facilities District No. 2006-3         14,961,46         18,211         1,104,48           Stockton Participation         14,961,46         18,211         1,104,48           Stockton Pounty Reclamation District No. 17, Assessment District         31,405,000         31,117         41,903,48           TOTAL OVERLAPPING GARRAL FUND DEBT         3,492,14         87,232         3,000,095 <td>Lodi Unified School District</td> <td></td> <td></td> <td>33.225</td> <td></td>	Lodi Unified School District			33.225	
Lincoln Unified School District Community Facilities District No. 1987 Manteca Unified School District Community Facilities District No. 1989-1         110,484,885         14,539         16,063,379           Manteca Unified School District Community Facilities District No. 1989-1         110,484,885         100,000         24,381,013           City of Stockton Community Facilities District No. 90-2         111,110,400         005 & 000         18,480,000           City of Stockton Community Facilities District No. 2001-1 (Spanos Park West)         15,900,000         100,000         15,900,000           City of Stockton Community Facilities District No. 2006-1         3,380,000         100,000         5,925,000           City of Stockton Community Facilities District No. 2006-3         5,925,000         100,000         5,925,000           City of Stockton Community Facilities District No. 2006-3         35,285,000         100,000         5,925,000           City of Stockton Community Facilities District No. 2001-1         6,066,881         18,211         1,104,840           San Jacquin County Reclamation District No. 17 Assessment District         14,961,463         26,756         46,735,658           TOTAL OVERLAPPING GENERAL FUND DEBT         134,405,000         31,177         41,903,447           Incolo Unified School District Certificates of Participation         134,405,000         33,225         8,610,259	Lodi Unified School District School Facilities Improvement District No. 1		36,785,000	84.647	31,137,399
Lincoln Unified School District Community Facilities District No. 1980-1         25,066,567         81,151         20,488,079           Manteca Unified School District Community Facilities District No. 1989-1         10,484,885         14,539         16,063,379           Manteca Unified School District and School Facilities Improvement Dist, No. 3         111,104,00         0.00 € 0.00         2,381,013           City of Stockton Community Facilities District No. 90-2         115,900,000         100,000         18,480,000           City of Stockton Community Facilities District No. 2003-1         2,520,000         100,000         3,380,000           City of Stockton Community Facilities District No. 2006-3         3,380,000         100,000         5,252,000           City of Stockton Community Facilities District No. 2006-3         5,252,000         100,000         5,252,000           City of Stockton Pommunity Facilities District No. 2006-3         4,003,000         5,252,000         100,000         5,252,000           City of Stockton 1915 Act 180 Bods         1,456,100         26,006,881         18,211         1,104,406           San Jacquin County Cerlamation District No. 2042 Community Facilities District No. 2001-1         6,066,881         18,211         1,104,408           Analysia Cyty LaPPING GENEAL FUND DEST         TOTAL OVERLAPPING GENEAL FUND DEST         31,417         4,193,418	Lincoln Unified School District		83,940,419	87.232	73,222,906
Mantece Unified School District Ommunity Facilities District No. 1989-1         14,348,1013         16,063,379           Mantece Unified School District Community Facilities Improvement Dist. No. 3         111,104,900         0.005 & 0.008         7,659           City of Stockton Community Facilities District No. 90-2         18,480,000         100,000         18,480,000           City of Stockton Community Facilities District No. 2001-1 (Spans Park West)         15,900,000         100,000         25,200,000           City of Stockton Community Facilities District No. 2006-1         3,380,000         100,000         33,000,000           City of Stockton Community Facilities District No. 2006-3         5,252,000         100,000         52,520,000           City of Stockton Community Facilities District No. 2006-3         5,252,000         100,000         52,520,000           City of Stockton 1915 Act Bonds         3,283,000         100,000         35,285,000           Reclamation District No. 2042 Community Facilities District No. 2001-1         6,066,881         18,211         1,104,848           An Joaquin County Reclamation District No. 2075 Assessment District         14,961,463         31,171         44,953,858           TOTAL OVERLAPPING TAX AND ASSESSMENT DEBT             134,405,000             31,177             41,903,461                    TOTAL OVERLAPPING TAX PARCHECTETISECH SCHESTER	Lincoln Unified School District Community Facilities District No. 1		25,066,567	81.615	
Manteca Unified School District Community Facilities District No. 1989-1         24,381,013         11,00,000         24,381,013           Tracy Joint Unified School District and School Facilities Improvement Dist. No. 3         11,104,000         100,000         18,480,000           City of Stockton Community Facilities District No. 2001-1 (Spanos Park West)         15,900,000         100,000         15,900,000           City of Stockton Community Facilities District No. 2006-1         3,380,000         100,000         3,380,000           City of Stockton Community Facilities District No. 2006-3         5,925,000         100,000         3,285,000           City of Stockton Community Facilities District No. 2006-3         3,285,000         100,000         3,285,000           City of Stockton District No. 2042 Community Facilities District No. 2001-1         6,666,881         18,211         1,104,84           San Jacquin County Reclamation District No. 17 Assessment District         14,961,463         3,21,75         4,003,89           ***********************************			110,484,885	14.539	16,063,397
Tary Joint Unified School District and School Facilities Improvement Dist. No. 3         111,104,900         0.005 & 0.008         1,848,000           City of Stockton Community Facilities District No. 2001-1 (Spanos Park West)         1,590,000         100,000         15,900,000           City of Stockton Community Facilities District No. 2001-1         2,520,000         100,000         2,520,000           City of Stockton Community Facilities District No. 2006-1         3,380,000         100,000         5,252,000           City of Stockton Community Facilities District No. 2006-3         5,252,000         100,000         5,252,000           City of Stockton 1915 Act Bonds         3,285,000         100,000         35,285,000           Real anation District No. 2042 Community Facilities District No. 2001-1         6,066,881         12,111         1,104,840           San Joaquin County Reclamation District No. 17 Assessment District         14,961,46         26,755,800         4,000,000           TOTAL OVERLAPPING TAX AND ASSESSMENT DEBT         134,405,000         31,177         8         14,903,405           San Joaquin County Certificates of Participation         34,340,210         33,225         8,610,259           Manteca Unified School District Certificates of Participation         2,795,000         33,225         8,610,259           City of Stockton 2003 Certificates of Participation	Manteca Unified School District Community Facilities District No. 1989-1			100.000	
City of Stockton Community Facilities District No. 2001-1 (Spanos Park West)         15,900,000         10,000         2,520,000           City of Stockton Community Facilities District No. 2006-1         3,380,000         100,000         2,520,000           City of Stockton Community Facilities District No. 2006-3         5,925,000         100,000         5,925,000           City of Stockton 1915 Act Bonds         35,285,000         100,000         32,285,000           Reclamation District No. 2024 Community Facilities District No. 2001-1         6,066,881         18,12         1,14,84           San Joaquin County Reclamation District No. 17 Assessment District         14,961,463         26,756         4,003,089           TOTAL OVERLAPPING TAX AND ASSESSMENT DEBT         5         44,003,089         44,903,484           San Joaquin County Certificates of Participation         31,405,000         31,177         41,903,484           Lincoln Unified School District Certificates of Participation         3,439,214         87,232         30,000,095           Lodi Unified School District Certificates of Participation         25,915,000         33,225         86,102,299           Mantea Unified School District Certificates of Participation         39,240,000         85,247         33,450,923           City of Stockton 2006 Lease Revenue Bonds         10,350,000         11,500,000         10,000 <td>Tracy Joint Unified School District and School Facilities Improvement Dist. No.3</td> <td></td> <td>111,104,900</td> <td>0.005 &amp; 0.008</td> <td>7,659</td>	Tracy Joint Unified School District and School Facilities Improvement Dist. No.3		111,104,900	0.005 & 0.008	7,659
City of Stockton Community Facilities District No. 2001-1 (Spanos Park West)         15,900,000         10,000         15,900,000           City of Stockton Community Facilities District No. 2006-1         3,380,000         100,000         2,520,000           City of Stockton Community Facilities District No. 2006-3         5,925,000         100,000         5,925,000           City of Stockton 1915 Act Bonds         10,000         32,88,000           Real mation District No. 2024 Community Facilities District No. 2001-1         6,068,81         18,11         1,14,84           Ran Joaquin County Reclamation District No. 17 Assessment District         14,961,463         26,756         4,003,089           TOTAL OVERLAPPING TAX AND ASSESSMENT DEBT         5         4,403,088         4,903,448           San Joaquin County Certificates of Participation         34,405,000         31,177         4,903,448           Lincoln Unified School District Certificates of Participation         3,439,214         87,232         3,000,095           Lod Unified School District Certificates of Participation         3,920,000         48,524         33,450,923           Mantea Unified School District Certificates of Participation         30,200,000         48,524         33,450,923           City of Stockton 2006 Lease Revenue Bonds         10,380,000         11,500,000         11,500,000         11,500,000	City of Stockton Community Facilities District No. 90-2		18,480,000	100.000	
City of Stockton Community Facilities District No. 2006-1         2,520,000         100,000         2,520,000           City of Stockton Community Facilities District No. 2006-1         3,380,000         100,000         3,980,000           City of Stockton Community Facilities District No. 2006-3         5,925,000         100,000         3,5285,000           City of Stockton 1915 Act Bonds         35,285,000         100,000         35,285,000           Reclamation District No. 2042 Community Facilities District No. 2001-1         6,066,881         18,211         1,104,840           Sun Joaquin County Reclamation District No. 17 Assessment District         14,961,463         26,75         40,030,80           TOTAL OVERLAPPING TAX AND ASSESSMENT DEBT         5,000         31,177         41,903,447           Lincoln Unified School District Certificates of Participation         134,405,000         31,177         41,903,447           Lincoln Unified School District Certificates of Participation         25,915,000         33,225         8,610,259           Mantea Unified School District Certificates of Participation         27,958,000         14,539         4,604,814           Stockton Unified School District Certificates of Participation         11,800,000         10,000         15,000,000           City of Stockton 2003 Certificates of Paticipation         11,800,000         10,000         15,	City of Stockton Community Facilities District No. 2001-1 (Spanos Park West)		15,900,000	100.000	
City of Stockton Community Facilities District No. 2006-1         3,380,00         100,00         3,282,000           City of Stockton Community Facilities District No. 2006-3         5,925,000         100,000         35,285,000           City of Stockton 1915 Act Bonds         35,285,000         100,000         35,285,000           Reclamation District No. 2042 Community Facilities District No. 2001-1         6,066,881         18,211         1,104,840           San Joaquin County Reclamation District No. 17 Assessment District         14,961,463         26,758         4,030,300           OVERLAPPING TAX NAN DASSESMENT DEBT           TOTAL OVERLAPPING GENERAL FUND DEBT:           San Joaquin County Certificates of Participation         31,405,000         31,177         41,903,447           Lincol Unified School District Certificates of Participation         5,945,000         31,177         41,903,447           Lincol Unified School District Certificates of Participation         3,439,214         87,232         3,000,025           Manteca Unified School District Certificates of Participation         59,240,000         85,247         33,450,232           Stock ton Unified School District Certificates of Participation         11,500,000         85,247         31,500,232           City of Stockton Quality Certificates of Participation         10,385,000         100,000				100.000	
City of Stockton Community Facilities District No. 2006-3         5,925,000         10,000         5,925,000           City of Stockton 1915 Act Bonds         35,285,000         10,000         35,285,000           Reclamation District No. 2042 Community Facilities District No. 2001-1         6,066,881         18,211         1,04,48           Ban Joaquin County Reclamation District No. 17 Assessment District         14,961,463         26,756         4,003,089           TOTAL OVERLAPPING TAX AND ASSESSMENT DEBT         5,344,005,000         31,177         41,903,447           Expression of Stock Country Certificates of Participation         13,440,500         31,177         41,903,447           Lincoln Unified School District Certificates of Participation         25,915,000         33,225         8,010,259           Manteca Unified School District Certificates of Participation         27,958,00         14,539         4,064,814           Stockton Unified School District Certificates of Participation         39,240,000         85,247         33,460,239           City of Stockton 2003 Cetificates of Paticipation         11,500,000         100,000         11,500,000           City of Stockton Bond Insurer Settlement Agreement Liability         5,366,12         100,000         25,386,78           City of Stockton Bond Insurer Settlement Agreement Liability         39,785,18 <td< td=""><td></td><td></td><td></td><td></td><td></td></td<>					
City of Stockton 1915 Act Bonds         35,285,000         100,000         35,285,000           Reclamation District No. 2042 Community Facilities District No. 2001-1         6,066,881         18,211         1,104,840           San Joaquin County Reclamation District No. 17 Assessment District         14,961,463         26,758,080           TOTAL OVERLAPPING TAX AND ASSESSMENT DEBT         14,961,463         31,177 %         41,903,447           SOVERLAPPING GENERAL FUND DEBT:           San Joaquin County Certificates of Participation         3,449,500         31,177 %         41,903,447           Lincoln Unified School District Certificates of Participation         3,439,214         87,232         30,000,095           Lodi Unified School District Certificates of Participation         39,240,000         33,225         8,610,232           Lodi Unified School District Certificates of Participation         39,240,000         85,247         33,450,923           Stock ton Unified School District Certificates of Participation         11,500,000         85,247         33,450,923           City of Stockton 2003 Certificates of Participation         13,885,000         100,000         103,850,000           City of Stockton Bond Insurer Settlement Agreement Liability         39,876,181         100,000         93,988,181           City of Stockton Bond Insurer Settlement Agreement Liabil					
Reclamation District No. 2042 Community Facilities District No. 201-1         6,066,881         18.211         1,104,840           San Joaquin County Reclamation District No. 17 Assessment District         14,961,463         26,756         4,003,089           TOTAL OVERLAPPING TAX AND ASSESSMENT DEBT         67,356,580         31,177         41,903,447           OVERLAPPING GENERAL FUND DEBT:         3134,405,000         31,177         41,903,447           Lincol Unified School District Certificates of Participation         3,439,214         87,232         3,000,095           Lodi Unified School District Certificates of Participation         27,958,000         14,539         4,064,814           Stockton Unified School District Certificates of Participation         39,240,000         85,247         33,450,923           City of Stockton 2003 Cetificates of Participation         11,500,000         10,000         11,300,000           City of Stockton 2004 Cetase Revenue Bonds         10,385,000         10,000         25,38,278           City of Stockton Bond Insurer Settlement Agreement Liability         53,606,120         100,000         13,389,218           City of Stockton Bond Insurer Settlement Agreement Liability         39,785,18         100,000         25,38,278           City of Stockton Bond Insurer Settlement Agreement Liability         39,785,18         100,000         11,450,000 </td <td></td> <td></td> <td></td> <td></td> <td></td>					
Ban Joaquin County Reclamation District No. 17 Assessment District         14,961,463         26,758,268           TOTAL OVERLAPPING TAX AND ASSESMENT DEBT         4,003,089           OVERLAPPING GENERAL FUND DEBT           San Joaquin County Certificates of Participation         134,405,000         31.177         % 41,903,447           Lincoln Unified School District Certificates of Participation         3,439,214         87.232         3,000,095           Mantea Unified School District Certificates of Participation         25,915,000         33.225         8,610,259           Mantea Unified School District Certificates of Participation         39,240,000         85.247         33,450,918           Stockton Unified School District Certificates of Participation         39,240,000         85.247         33,450,921           City of Stockton 2003 Certificates of Participation         11,500,000         100,000         11,500,000           City of Stockton 2003 Certificates of Participation         2,538,278         100,000         11,500,000           City of Stockton Ease Revenue Bonds         10,385,000         100,000         11,500,000           City of Stockton Daylad Lease Obligations         2,538,278         100,000         25,386,278           O'YERLAPPING TAX INCREMENT DEBT (Successor Agency):         39,978,518         100,000         39,978,518	·				
TOTAL OVERLAPPING TAX AND ASSESMENT DEBT         (47,356,588)           OVERLAPPING GENERAL FUND DEBT:           San Joaquin County Certificates of Participation         134,405,000         31.177         41,903,447           Lincoln Unified School District Certificates of Participation         25,915,000         33.225         8,610,259           Manteca Unified School District Certificates of Participation         25,915,000         33.225         8,610,259           Manteca Unified School District Certificates of Participation         39,240,000         85.247         33,450,243           Stockton Unified School District Certificates of Participation         11,500,000         85.247         33,450,243           Stockton Unified School District Certificates of Participation         10,385,000         100,000         11,500,000           City of Stockton 2006 Lease Revenue Bonds         10,385,000         100,000         10,385,000           City of Stockton Bond Insurer Settlement Agreemat Liability         53,606,12         100,000         53,606,10           OYERLAPPING TAX INCREMENT DEBT (Successor Agency):         204 Revenue Bonds (backed but not paid by the General Fund)         39,978,518         100,000         9978,518           2004 Revenue Bonds         50,802,800         11,425,000         111,425,018         111,425,018           TOTAL DIR	· ·				
OVERLAPPING GENERAL FUND DEBT:           San Joaquin County Certificates of Participation         134,405,000         31.177 %         41,903,447           Lincoln Unified School District Certificates of Participation         25,915,000         33.225         8,610,259           Manteca Unified School District General Fund Obligations         27,958,000         14,539         4,064,814           Stockton Unified School District Certificates of Participation         39,240,000         85,247         33,450,923           City of Stockton 2003 Cetificates of Participation         11,500,000         100,000         11,500,000           City of Stockton 2006 Lease Revenue Bonds         10,385,000         100,000         13,850,000           City of Stockton Educates of Participation         53,666,12         100,000         10,385,000           City of Stockton 2006 Lease Revenue Bonds         10,385,000         100,000         2,538,278           City of Stockton Bond Insurer Settlement Agreement Liability         53,666,12         100,000         39,978,518           City of Stockton Bonds (backed but not paid by the General Fund)         39,978,518         100,000         39,978,518           2004 Revenue Bonds         10,400,400         11,45,000         11,45,000         11,45,000           TOTAL OVERLAPPING TAX INCREMENT DEBT         2,72,200			, ,		
San Joaquin County Certificates of Participation         134,405,000         31.177 %         41,903,447           Lincol Unified School District Certificates of Participation         3,439,214         87,232         3,000,095           Lodi Unified School District Certificates of Participation         25,915,000         33,225         8,610,259           Manteca Unified School District General Fund Obligations         27,958,00         85,247         33,450,223           Stockton Unified School District Certificates of Participation         39,240,00         85,247         33,450,203           City of Stockton 2003 Certificates of Participation         11,500,000         100,000         10,385,000           City of Stockton Particle Revenue Bonds         10,385,000         100,000         2,538,278           City of Stockton Bond Insurer Settlement Agreement Liability         5,566,120         100,000         16,905,893           City of Stockton Bond Insurer Settlement Agreement Liability         39,978,518         100,000         23,988,293           OVERLAPPING GENERAL FUND DEBT         10,000         39,978,518         100,000         39,978,518           2004 Revenue Bonds         71,445,000         10,000         39,978,518         100,000         71,445,000           TOTAL DIRECT DEBT         \$1,000         \$1,000         \$2,000         \$2,000 <td>OVERLAPPING GENERAL FUND DERT:</td> <td></td> <td></td> <td></td> <td></td>	OVERLAPPING GENERAL FUND DERT:				
Lincoln Unified School District Certificates of Participation         3,439,214         87.232         3,000,095           Lod Unified School District Certificates of Participation         25,915,000         33.225         8,610,259           Manteca Unified School District Certificates of Participation         27,958,000         14.539         4,064,818           Stockton Unified School District Certificates of Participation         39,240,000         85.247         33,450,923           City of Stockton 2003 Certificates of Participation         11,500,000         100,000         11,500,000           City of Stockton 2006 Lease Revenue Bonds         10,385,000         100,000         2,538,278           City of Stockton Bond Insurer Settlement Agreement Liability         53,606,120         100,000         53,606,120           TOTAL OVERLAPPING GENERAL FUND DEBT         VERIAND STAN INCREMENT DEBT (Successor Agency):         100,000         39,978,518           2004 Revenue Bonds (backed but not paid by the General Fund)         39,978,518         100,000         71,445,000           TOTAL OVERLAPPING TAX INCREMENT DEBT         71,445,000         100,000         71,445,000           TOTAL OVERLAPPING DEBT         89,29,303         89,78,918           TOTAL OVERLAPPING DEBT (2)         \$92,80,803           Cafter deducting \$1,464,976,489 Other Exemptions Valuation (3)         \$19,628			134 405 000	31 177 %	41 903 447
Lodi Unified School District Certificates of Participation         25,915,000         33.225         8,610,259           Manteca Unified School District General Fund Obligations         27,958,000         14.539         4,064,814           Stockton Unified School District Certificates of Participation         39,240,000         85.247         33,450,923           City of Stockton 2003 Cetificates of Paticipation         11,500,000         100.000         11,500,000           City of Stockton 2006 Lease Revenue Bonds         10,385,000         100.000         2,538,278           City of Stockton Bond Insurer Settlement Agreement Liability         53,606,120         100.000         53,606,120           TOTAL OVERLAPPING GENERAL FUND DEBT         39,978,518         100.000         39,978,518           2004 Revenue Bonds (backed but not paid by the General Fund)         39,978,518         100.000         71,445,000           TOTAL OVERLAPPING TAX INCREMENT DEBT         2         78,293,988           TOTAL OVERLAPPING DEBT         2         78,293,988           TOTAL OVERLAPPING DEBT         \$927,839,033         \$49,809,635           TOTAL OVERLAPPING DEBT         \$927,839,033         \$297,839,033           CROSS COMBINED TOTAL DEBT (2)         \$927,839,033         \$2,582,294         \$4,582,294           2015-16 Assessed Valuation (3): <td< td=""><td>* *</td><td></td><td></td><td></td><td></td></td<>	* *				
Manteca Unified School District General Fund Obligations         27,958,000         14.539         4,064,814           Stockton Unified School District Certificates of Participation         39,240,000         85.247         33,450,923           City of Stockton 2003 Cetificates of Participation         11,500,000         100,000         11,500,000           City of Stockton 2006 Lease Revenue Bonds         10,385,000         100,000         2,538,278           City of Stockton Capital Lease Obligations         2,538,278         100,000         2,538,278           City of Stockton Bond Insurer Settlement Agreement Liability         53,606,120         100,000         2536,051           TOTAL OVERLAPPING GENERAL FUND DEBT         53,606,120         100,000         39,978,518           2004 Revenue Bonds (backed but not paid by the General Fund)         39,978,518         100,000         71,445,000           TOTAL OVERLAPPING TAX INCREMENT DEBT         71,445,000         100,000         71,445,000           TOTAL OVERLAPPING TAX INCREMENT DEBT         \$2,000         \$29,839,033           TOTAL OVERLAPPING DEBT         \$1,628,594,384         \$29,278,39,033           CROSS COMBINED TOTAL DEBT (2)         \$2,500,213         \$2,500,213           2015-16 Assessed Valuation (3):         \$1,525         \$2,525         \$2,528,525           Cobst (Acti	*				
Stockton Unified School District Certificates of Participation         39,240,000         85.247         33,450,923           City of Stockton 2003 Certificates of Participation         11,500,000         100,000         11,500,000           City of Stockton 2006 Lease Revenue Bonds         10,385,000         100,000         10,385,000           City of Stockton Bond Insurer Settlement Agreement Liability         53,606,120         100,000         2,538,278           TOTAL OVERLAPPING GENERAL FUND DEBT         39,978,518         100,000         39,978,518           OVERLAPPING TAX INCREMENT DEBT (Successor Agency):         2         100,000         39,978,518           2004 Revenue Bonds (backed but not paid by the General Fund)         39,978,518         100,000         39,978,518           2004 Revenue Bonds         71,445,000         71,445,000         71,445,000           TOTAL OVERLAPPING TAX INCREMENT DEBT         2         78,029,398           TOTAL OVERLAPPING DEBT         849,809,635         849,809,635           TOTAL OVERLAPPING DEBT         \$19,628,594,384         \$2,928,839,033           2015-16 Assessed Valuation (3):         \$19,628,594,384         \$2,928,839,033           2015-16 Population         315,592         \$2,928,239,033         \$2,940         Assessed           Pote Capital         Assessed	· · · · · · · · · · · · · · · · · · ·				
City of Stockton 2003 Cetificates of Paticipation         11,500,000         100,000         11,500,000           City of Stockton 2006 Lease Revenue Bonds         10,385,000         10,000         10,385,000           City of Stockton Capital Lease Obligations         2,538,278         100,000         2,538,278           City of Stockton Bond Insurer Settlement Agreement Liability         53,066,120         100,000         53,066,120           TOTAL OVERLAPPING GENERAL FUND DEBT         50,000         100,000         39,978,518           2004 Revenue Bonds (backed but not paid by the General Fund)         39,978,518         100,000         39,978,518           2006 Revenue Bonds         71,445,000         100,000         71,445,000           TOTAL OVERLAPPING TAX INCREMENT DEBT         78,029,398         111,423,518           TOTAL OVERLAPPING DEBT         \$19,628,594,384         \$297,839,033           GROSS COMBINED TOTAL DEBT (2)         \$927,839,033         \$2,940         4.58           2015-16 Assessed Valuation (3):         \$19,628,594,384         \$2,927,839,033         \$2,940         4.58           Coll For Population         315,592         \$2,927,839,033         \$2,940         4.53           Both Ratios         927,839,033         \$2,940         4.73           Characteristics         \$2,940	<del>-</del>				
City of Stockton 2006 Lease Revenue Bonds         10,385,000         100,000         10,385,000           City of Stockton Capital Lease Obligations         2,538,278         100,000         2,538,278           City of Stockton Bond Insurer Settlement Agreement Liability         53,606,120         100,000         53,606,120           TOTAL OVERLAPPING GENERAL FUND DEBT         169,058,935         169,058,935           OVERLAPPING TAX INCREMENT DEBT (Successor Agency):         2004 Revenue Bonds (backed but not paid by the General Fund)         39,978,518         100,000         39,978,518           2006 Revenue Bonds         71,445,000         100,000         71,445,000           TOTAL OVERLAPPING TAX INCREMENT DEBT         78,029,398         111,423,518           TOTAL DIRECT DEBT         \$849,809,635         \$849,809,635           TOTAL OVERLAPPING DEBT (2)         \$927,839,033         \$927,839,033           2015-16 Assessed Valuation (3):         \$19,628,594,384         \$927,839,033           (after deducting \$1,464,976,489 Other Exemptions Valuation)         315,592         \$100,000         \$10,000         \$10,000         \$10,000         \$10,000         \$10,000         \$10,000         \$10,445,000         \$10,000         \$10,000         \$10,000         \$10,000         \$10,000         \$10,000         \$10,000         \$10,000         \$10,000 <td>·</td> <td></td> <td></td> <td></td> <td></td>	·				
City of Stockton Capital Lease Obligations         2,538,278         100.000         2,538,278           City of Stockton Bond Insurer Settlement Agreement Liability         53,606,120         100.000         53,606,120           TOTAL OVERLAPPING GENERAL FUND DEBT         169,058,935         169,058,935           OVERLAPPING TAX INCREMENT DEBT (Successor Agency):         ****         ****           2004 Revenue Bonds (backed but not paid by the General Fund)         39,978,518         100.000         39,978,518           2006 Revenue Bonds         71,445,000         100.000         71,445,000           TOTAL OVERLAPPING TAX INCREMENT DEBT         ***         78,029,398           TOTAL OVERLAPPING DEBT         \$**         \$**         \$**           GROSS COMBINED TOTAL DEBT (2)         ***         \$**         \$**         \$**           2015-16 Assessed Valuation (3):         \$**         \$**         \$**         \$**         ***         ** </td <td></td> <td></td> <td></td> <td></td> <td></td>					
City of Stockton Bond Insurer Settlement Agreement Liability         53,606,120         100.000         53,606,120           TOTAL OVERLAPPING GENERAL FUND DEBT         169,058,935           OVERLAPPING TAX INCREMENT DEBT (Successor Agency):         V           2004 Revenue Bonds (backed but not paid by the General Fund)         39,978,518         100,000         39,978,518           2006 Revenue Bonds         71,445,000         100,000         71,445,000           TOTAL OVERLAPPING TAX INCREMENT DEBT         78,029,398         111,423,518           TOTAL DIRECT DEBT         \$927,839,035         849,809,635           GROSS COMBINED TOTAL DEBT (2)         \$927,839,033         \$927,839,033           2015-16 Assessed Valuation (3):         \$15,592         \$927,839,033         \$2,940         4.73           Cottl Gross Debt (2)         \$927,839,033         \$2,940         4.73           Ratios to 2014-15 Assessed Valuation: Total Overlapping Tax and Assessment Debt         647,356,580         2,051         3.30	•				
TOTAL OVERLAPPING GENERAL FUND DEBT           OVERLAPPING TAX INCREMENT DEBT (Successor Agency):           2004 Revenue Bonds (backed but not paid by the General Fund)         39,978,518         100.000         39,978,518           2006 Revenue Bonds         71,445,000         100.000         71,445,000           TOTAL OVERLAPPING TAX INCREMENT DEBT         200.000         78,029,398           TOTAL DIRECT DEBT         849,809,635         849,809,635           TOTAL OVERLAPPING DEBT (2)         \$927,839,033         \$927,839,033           2015-16 Assessed Valuation (3):         \$19,628,594,384         \$927,839,033         \$927,839,033           2015-16 Population         315,592         Per Capita         Assessed           Debt Ratios         \$927,839,033         \$2,940         4.73           Ratios to 2014-15 Assessed Valuation: Total Overlapping Tax and Assessment Debt         647,356,580         2,051         3.30					
2004 Revenue Bonds (backed but not paid by the General Fund)       39,978,518       100.000       39,978,518         2006 Revenue Bonds       71,445,000       100.000       71,445,000         TOTAL OVERLAPPING TAX INCREMENT DEBT       111,423,518         TOTAL DIRECT DEBT       78,029,398         TOTAL OVERLAPPING DEBT       849,809,635         GROSS COMBINED TOTAL DEBT (2)       \$927,839,033         2015-16 Assessed Valuation (3):       \$19,628,594,384         (after deducting \$1,464,976,489 Other Exemptions Valuation)       315,592         Debt Ratios       Per Capita       Assessed         Total Gross Debt (2)       \$927,839,033       \$2,940       4.73         Ratios to 2014-15 Assessed Valuation: Total Overlapping Tax and Assessment Debt       647,356,580       2,051       3.30			,,		
2004 Revenue Bonds (backed but not paid by the General Fund)       39,978,518       100.000       39,978,518         2006 Revenue Bonds       71,445,000       100.000       71,445,000         TOTAL OVERLAPPING TAX INCREMENT DEBT       111,423,518         TOTAL DIRECT DEBT       78,029,398         TOTAL OVERLAPPING DEBT       849,809,635         GROSS COMBINED TOTAL DEBT (2)       \$927,839,033         2015-16 Assessed Valuation (3):       \$19,628,594,384         (after deducting \$1,464,976,489 Other Exemptions Valuation)       315,592         Debt Ratios       Per Capita       Assessed         Total Gross Debt (2)       \$927,839,033       \$2,940       4.73         Ratios to 2014-15 Assessed Valuation: Total Overlapping Tax and Assessment Debt       647,356,580       2,051       3.30	OVERLAPPING TAX INCREMENT DERT (Successor Agency):				
2006 Revenue Bonds       71,445,000       100.000       71,445,000         TOTAL OVERLAPPING TAX INCREMENT DEBT       111,423,518         TOTAL DIRECT DEBT       78,029,398         TOTAL OVERLAPPING DEBT       \$49,809,635         GROSS COMBINED TOTAL DEBT (2)       \$927,839,033         2015-16 Assessed Valuation (3):			39.978.518	100.000	39.978.518
TOTAL OVERLAPPING TAX INCREMENT DEBT         111,423,518           TOTAL DIRECT DEBT         78,029,398           TOTAL OVERLAPPING DEBT         849,809,635           GROSS COMBINED TOTAL DEBT (2)         \$927,839,033           2015-16 Assessed Valuation (3):         \$19,628,594,384           (after deducting \$1,464,976,489 Other Exemptions Valuation)         \$19,528,594,384           2015-16 Population         315,592           Debt Ratios         Per Capita         Assessed           Total Gross Debt (2)         \$927,839,033         \$2,940         4.73           Ratios to 2014-15 Assessed Valuation: Total Overlapping Tax and Assessment Debt         647,356,580         2,051         3.30				100.000	
TOTAL OVERLAPPING DEBT         849,809,635           GROSS COMBINED TOTAL DEBT (2)         \$927,839,033           2015-16 Assessed Valuation (3):			, -, ,		
TOTAL OVERLAPPING DEBT         849,809,635           GROSS COMBINED TOTAL DEBT (2)         \$927,839,033           2015-16 Assessed Valuation (3):	TOTAL DIDECT DERT				78 020 308
GROSS COMBINED TOTAL DEBT (2)       \$927,839,033         2015-16 Assessed Valuation (3):					
2015-16 Assessed Valuation (3):       \$ 19,628,594,384					
(after deducting \$1,464,976,489 Other Exemptions Valuation)         2015-16 Population       315,592       Per Capita       Assessed         Debt Ratios       927,839,033       \$ 2,940       4.73         Ratios to 2014-15 Assessed Valuation: Total Overlapping Tax and Assessment Debt       647,356,580       2,051       3.30		Φ.	10 (20 504 304		φ 941,039,033
2015-16 Population       315,592         Debt Ratios       Per Capita       Assessed         Total Gross Debt (2)       \$ 927,839,033       \$ 2,940       4.73         Ratios to 2014-15 Assessed Valuation: Total Overlapping Tax and Assessment Debt       647,356,580       2,051       3.30		\$	19,628,594,384		
Debt RatiosPer CapitaAssessedTotal Gross Debt (2)\$ 927,839,033\$ 2,9404.73Ratios to 2014-15 Assessed Valuation: Total Overlapping Tax and Assessment Debt647,356,5802,0513.30		2			
Total Gross Debt (2)       \$ 927,839,033       \$ 2,940       4.73         Ratios to 2014-15 Assessed Valuation: Total Overlapping Tax and Assessment Debt       647,356,580       2,051       3.30		2		Don Comite	A sage =
Ratios to 2014-15 Assessed Valuation: Total Overlapping Tax and Assessment Debt 647,356,580 2,051 3.30		φ	027 920 022		
** *		3			
Ratios to Adjusted Assessed valuation: Combined Direct Debt /8,029,398 24/ 0.40	** -				
	katios to Adjusted Assessed valuation: Combined Direct Debt		/8,029,398	24 /	0.40

<sup>(1)</sup> Percent of overlapping agency's assessed valuation located within boundaries of the City.

Sources: California Municipal Statistics, Inc., San Francisco, CA

San Joaquin County Auditor-Controller's Office

State of California, Department of Finance, Demographic Research Unit

<sup>(2)</sup> Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue and tax allocation bonds and non-bonded capital lease obligations.

<sup>(3)</sup> Represents Gross Assessed Valuation after deducting \$1,464,976,489

#### Table 15

#### Legal Debt Margin Information Last Ten Fiscal Years

(Dollar amounts in thousands)

	2016	2015	2014	2013	2012
Assessed valuation (1)	\$ 19,628,594,384	\$ 18,653,199	\$ 17,079,491	\$ 16,479,102	\$ 15,572,567
Conversion percentage	25%	25%	25%	25%	25%
Adjusted assessed valuation	4,907,148,596	4,663,300	4,269,873	4,119,776	3,893,142
Debt limit percentage	15%	15%	 15%	15%	15%
Debt Limit	736,072,289	699,495	640,481	617,966	583,971
Total net debt applicable to limit		 	 	 	 
Legal debt margin	\$ 736,072,289	\$ 699,495	\$ 640,481	\$ 617,966	\$ 583,971
Legal debt margin/debt limit	100%	100%	100%	100%	100%

(1) Reflects City assessed valuation excluding other exemptions of \$1,464,976,489. Redevelopment Agency was dissolved in 2013.

Under State law, the City has a legal debt limitation not to exceed 15% of the total assessed valuation of taxable property within the City boundaries, adjusted for subsequent legislative actions. In accordance with California Government Code Section 43605, only the City's general obligation bonds are subject to the legal limit. The City of Stockton does carry bonded debt secured by special assessments and other revenue sources, but at this time, doesn't have any outstanding general obligation bonds. The City is not at risk of exceeding its legal debt limit of \$640,481.

#### **Table 15 (Continued)**

## **Legal Debt Margin Information (Continued) Last Ten Fiscal Years**

(Dollar amounts in thousands)

	Fiscal Year								
		2011		2010		2009		2008	2007
Assessed valuation (1)	\$	16,340,562	\$	16,957,547	\$	18,903,286	\$	19,281,142	\$ 18,043,181
Conversion percentage		25%		25%		25%		25%	25%
Adjusted assessed valuation		4,085,141		4,239,387		4,725,822		4,820,286	4,510,795
Debt limit percentage		15%		15%		15%		15%	15%
Debt Limit		612,771		635,908		708,873		723,043	676,619
Total net debt applicable to limit									
Legal debt margin	\$	612,771	\$	635,908	\$	708,873	\$	723,043	\$ 676,619
Legal debt margin/debt limit		100%		100%		100%		100%	100%

(1) Reflects City assessed valuation excluding other exemptions of \$1,464,976,489. Redevelopment Agency was dissolved in 2013.

Under State law, the City has a legal debt limitation not to exceed 15% of the total assessed valuation of taxable property within the City boundaries, adjusted for subsequent legislative actions. In accordance with California Government Code Section 43605, only the City's general obligation bonds are subject to the legal limit. The City of Stockton does carry bonded debt secured by special assessments and other revenue sources, but at this time, doesn't have any outstanding general obligation bonds. The City is not at risk of exceeding its legal debt limit of \$640,481.

#### City of Stockton Table 16

#### Pledged-Revenue Coverage Last Ten Fiscal Years

(Dollars amounts in thousands)

Fiscal Year		Gross venues (1)	Less: perating penses (2)	Net vailable devenue	Pr	incipal	 t Service nterest	 Total	Debt Coverage Ratio
Water Reven	ue Bon	ds							
2016	\$	37,906	\$ 23,312	\$ 14,594	\$	87	\$ 13,242	\$ 13,329	1.09 *
2015	\$	42,416	\$ 22,830	\$ 19,586	\$	4,263	\$ 13,397	\$ 17,660	1.11 *
2014	\$	38,991	\$ 19,762	\$ 19,229	\$	3,939	\$ 12,116	\$ 16,055	1.20
2013	\$	40,601	\$ 21,652	\$ 18,949	\$	3,780	\$ 10,139	\$ 13,919	1.36
2012	\$	35,914	\$ 20,055	\$ 15,859	\$	711	\$ 2,146	\$ 2,857	5.55
2011	\$	34,245	\$ 19,987	\$ 14,258	\$	688	\$ 8,839	\$ 9,527	1.50
2010	\$	29,131	\$ 17,546	\$ 11,585	\$	655	\$ 3,199	\$ 3,854	3.01
2009	\$	26,080	\$ 20,123	\$ 5,957	\$	627	\$ 1,728	\$ 2,355	2.53
2008	\$	26,352	\$ 18,010	\$ 8,342	\$	599	\$ 1,758	\$ 2,357	3.54
2007	\$	26,787	\$ 17,687	\$ 9,100	\$	566	\$ 1,788	\$ 2,354	3.87

<sup>\*</sup> Coverage requirement is 1.15, however, it is applied in sequence, first to the senior, and then to the subordinate issues.

Done in sequence both senior and subordinate issues met the coverage requirement in both years.

#### **Table 16 (Continued)**

#### Pledged-Revenue Coverage (Continued) Last Ten Fiscal Years

(Dollars amounts in thousands)

Wastewater	Certificates	of Participation	(3)
vv astewater	Cerunicates	oi i ai ucipation	w

2016	\$ 70,532	\$ 43,730	\$ 26,802	\$ 3,230	\$ 3,254	\$ 6,484	4.13 *
2015	\$ 57,321	\$ 39,698	\$ 17,623	\$ 3,390	\$ 3,217	\$ 6,607	2.67
2014	\$ 61,230	\$ 40,173	\$ 21,057	\$ 3,230	\$ 4,143	\$ 7,373	2.86
2013	\$ 56,316	\$ 35,423	\$ 20,893	\$ 3,090	\$ 4,287	\$ 7,377	2.83
2012	\$ 51,708	\$ 35,206	\$ 16,502	\$ 2,955	\$ 4,417	\$ 7,372	2.24
2011	\$ 45,152	\$ 33,325	\$ 11,827	\$ -	\$ 4,480	\$ 4,480	2.64
2010	\$ 39,716	\$ 30,094	\$ 9,622	\$ 2,720	\$ 4,659	\$ 7,379	1.30
2009	\$ 38,298	\$ 35,002	\$ 3,296	\$ 2,605	\$ 4,770	\$ 7,375	0.45
2008	\$ 39,602	\$ 25,633	\$ 13,969	\$ 2,510	\$ 4,867	\$ 7,377	1.89
2007	\$ 41,068	\$ 27,791	\$ 13,277	\$ 2,415	\$ 4,959	\$ 7,374	1.80

Includes all nongeneral obligation long term debt backed by pledged revenues.

Details regarding the City's outstanding debt can be found in the Note 8 - Long-Term Debt of these financial statements.

Source: City of Stockton Department of Administrative Services

<sup>(1)</sup> Total revenues including investment earnings. Also includes connection fees in Water & Wastewater funds. In 2008 CAFR, statistical section did not include connection fees in Water & Wastewater funds - included in 2009. Also, net increase/decrease in fair value of investments and other non - operating revenues were reported in gross revenues - removed in 2009.

<sup>(2)</sup> Total operating expenses exclusive of depreciation and amortization.

<sup>(3)</sup> The FY 2008-09 Wastewater Certificates of Participation debt coverage ratio fell below the 1.25 times net revenues required by the bond covenants.

# City of Stockton Table 17 Demographic and Economic Statistics Last Ten Fiscal Years

Fiscal Year	Population	,	Personal Income (millions of dollars)	P	Per Capita Personal Income	Unemploymen Rate	ıt	Labor Force	Total Housing Units	Household Average Size	Median Family Income	School Enrollment
2016	315,592	\$	11,404	\$	36,136	8.3	%	323,200	100,146	3.20	\$ 45,347	71,738
2015	306,999	\$	10,670	\$	34,755	8.5	%	311,600	100,097	3.23	\$ 46,831	66,037
2014	300,899	\$	9,937	\$	33,024	12.8	%	125,600	100,025	3.23	\$ 47,246	69,183
2013	296,344	\$	9,191	\$	31,013	14.8	%	124,800	100,003	3.20	\$ 47,246	67,997
2012	295,707	\$	9,171	\$	31,013	17.0	%	125,400	99,925	3.19	\$ 47,365	68,568
2011	293,515	\$	9,020	\$	30,732	20.0	%	128,400	99,637	3.16	\$ 47,797	88,258
2010	292,133	\$	9,105	\$	31,166	19.8	%	131,000	97,085	3.09	\$ 63,100	-
2009	290,409		N/A		N/A	18.1	%	130,800	96,854	3.08	\$ 63,600	-
2008	289,927	\$	8,459	\$	29,178	10.0	%	127,200	96,553	3.09	\$ 61,300	91,744
2007	289,789	\$	8,329	\$	28,743	9.3	%	120,800	95,864	3.11	\$ 60,300	83,440

College and Graduate School Enrollment numbers for 209 and 2010 were unavailable.

Personal income is the income received by all persons from all sources. Personal income is the sum of net earnings by place of residence, rental income of persons, personal dividend income, personal interest income, and personal current transfer receipts.

Per capita personal income is calculated as the personal income of residents of a given area divided by the resident population of the area. In computing per capita personal income, Bureau of Economic Analysis uses the Census Bureau's annual midyear population estimates.

Sources: City of Stockton Department of Administrative Services & Community Development Department

- CA Dept. of Finance and Employment Development Department
- US Dept. of Commerce, Bureau of Economic Analysis
- US Census Bureau
- CA Dept. of Education

# City of Stockton Table 18 Principal Employers Current Year and Nine Years Ago

	Fiscal Year								
		2016			2007				
			Percent			Percent			
Employer	Employees	Rank	of Total City Employment	Employees	Rank	of Total City Employment			
San Joaquin County	6,000	1	1.93 %	6,700	1	6 %			
St. Joseph's Medical Center	4,600	2	1.48 %	2,800	3	2.57 %			
Stockton Unified School District	3,894	3	1.25 %	5,800	2	5.33 %			
City of Stockton	1,862	4	0.60 %	1,600	4	1 %			
Dameron Hospital	1,200	5	0.39 %	1,200	5	1.10 %			
Pacific Gas and Electric	1,100	6	0.35 %	880	8	0.81 %			
Kaiser Permanente	1,065	7	0.34 %	760	9	0.70 %			
San Joaquin Delta College	967	8	0.31 %			- %			
University of the Pacific	900	9	0.29 %	975	7	0.90 %			
Lincoln Unified School District	765	10	0.25 %			- %			
California Department of Transportation	-	-	- %	750	10	0.69 %			
Washington Mutual			- %	1,000	6	0.92 %			
Total	22,353	:	7.19 %	22,465	=	20.02 %			

Note: Principal employers are based on best available information.

Sources: San Joaquin Partnership Survey, September 2016 City of Stockton CAFR, 2007

#### Table 19

#### Full-Time Equivalent City Government Employees By Function/Program/Department Last Five Fiscal Years

	Fiscal Year								
	2016	2015	2014	2013	2012				
Function/Program/Department:									
Admin Svcs	65	59	88	89	90				
City Attorney	9	10	8	8	9				
City Auditor	-	-	-	-	4				
City Clerk	7	7	5	5	6				
City Council/Mayor	1	1	1	1	2				
City Manager	25	20	19	19	19				
Community Development	33	29	27	26	26				
Community Services	82	78	78	77	80				
Human Resources	28	26	25	25	22				
Information Technology	36	35	-	-	-				
Police:									
Sworn	411	387	348	324	316				
Non-sworn	179	168	165	167	162				
Animal control	12	13	13	11	11				
Total Police	602	568	526	502	489				
Fire:									
Firefighters-sworn	168	160	168	168	176				
Firefighters-auxiliary	22	28	18	26	24				
Non-sworn personnel	24	24	23	23	24				
Paramedic teams (2 per team)	<u> </u>	<u> </u>	<u> </u>	<u> </u>					
Total Fire	214	212	209	217	224				
Public Works	142	140	138	132	125				
Economic Development	18	17	17	16	17				
Water Utility	45	49	41	41	42				
Wastewater Utility	149	138	136	144	144				
Stormwater Utility	2	7	6	3	4				
Central Parking District (1)	<u> </u>	<u> </u>	<u> </u>	<u> </u>					
Total	1,458	1,396	1,324	1,305	1,303				

<sup>(1)</sup> In FY 2015 Central Parking District was dissolved and current operations are handled by the Parking Authority.

# City of Stockton Table 20 Operating Indicators by Function/Program/Department Last Five Fiscal Years

			Fiscal Year		
	2016	2015	2014	2013	2012
General government:					
Building permits issued	2,537	6,576	4,595	3,956	4,007
Business tax certificates:					
Retail sales and service	6,228	5,908	5,821	5,886	5,833
Rental Properties - Commercial and Residential	4,700	4,485	4,466	4,624	4,589
Wholesale	424	390	374	330	330
Manufacturers and processors	179	156	163	177	175
Professions	1,809	1,856	1,878	1,947	2,019
Miscellaneous contractors, peddlers, delivery vehicles, etc.	4,534	4,018	4,054	4,104	4,187
Improvement district and hotel/motel room tax	46	42	90	90	90
Utility billing/customer service:					
Utility bills issued	1,091,429	636,359	640,836	626,335	632,540
Utility accounts opened and closed	27,214	16,635	19,138	21,405	22,198
New service locations (water) added	124	107	120	113	1
Delinquency Notices Sent - Active Accounts	85,752	80,682	82,050	81,358	53,216
Water Service Terminated for Non-Payment	4,489	6,674	4,972	5,909	4,732
Utility customer service calls received	62,178	56,549	46,179	57,126	65,708
Utility customers using automated voice response	45,026	291,065	195,917	195,478	124,804
Utility Customers Using Online Pmt/Account Access	39,369	35,614	29,209	26,430	
Miscellaneous accounts receivable bills issued	30,748	45,157	31,355	44,243	24,665
Public safety:					
Police:					
Major reported crimes	16,871	16,943	17,821	19,859	20,110
Total arrests	10,893	11,278	11,541	10,585	9,206
Dispatched calls for service	129,602	123,737	119,187	119,276	125,939
Fire:					
Interior structure fire calls	356	363	403	364	347
Non-structural fire calls	2,019	1,668	1,430	1,117	1,152
Hazardous materials calls	527	226	234	226	194
Emergency medical calls	22,933	18,686	18,422	21,729	21,374
Total emergency calls	39,613	35,748	37,387	39,518	40,050
Total number of units dispatched	47,284	47,467	45,709	47,939	46,865
Public works:					
Miles of streets resurfaced	7	2	4	19	15
Fleet job orders completed	8,368	8,797	10,065	9,625	9,435

# City of Stockton Table 20 (Continued) Operating Indicators by Function/Program/Department (Continued) Last Five Fiscal Years

		Fiscal Year					
	2016	2015	2014	2013	2012		
Library:							
Registered borrowers	191,699	151,504	221,844	209,823	222,151		
Circulation of library materials	1,498,176	1,576,156	1,640,185	1,673,049	1,707,788		
Reference, research and informational questions answered	156,340	167,744	167,857	228,240	220,343		
Annual attendance at libraries	877,766	922,957	952,894	981,213	1,078,785		
Number of programs offered	3,446	2,977	2,898	2,567	2,325		
Annual attendance at programs	87,505	78,874	81,356	77,448	78,430		
Parks and Recreation:							
Golf rounds:							
Swenson Park golf course	50,683	50,699	57,757	54,492	59,699		
Van Buskirk golf course	18,083	21,731	21,919	24,316	27,047		
Trees planted	6	-	-	5	14		
Heritage tree removal-permits issued	11	7	10	16	14		
After school program registration (number of participants)	22,454	23,408	20,620	23,365	16,996		
Day camp participants	4,951	7,444	4,363	2,583	604		
Instructional classes	3,866	3,591	2,327	1,426	1,855		
Softball/baseball diamonds bookings	368	344	273	73	2,839		
Showmobile (Mobile Stage) bookings	27	32	30	34	24		
Community center bookings	928	1,133	1,444	1,441	1,346		
Picnic facility bookings	417	339	328	475	393		
Adult sports (number of teams):							
Softball	238	297	347	348	324		
Basketball	-	-	-	26	69		
Volleyball	-	-	-	15	10		
Youth sports (basketball, track, soccer, baseball, volleyball, flag							
football) (number of participants)	2,785	3,620	3,715	2,688	2,500		

#### Table 20 (Continued)

## Operating Indicators by Function/Program/Department (Continued) Last Five Fiscal Years

Parks and Recreation (cont.):		Fiscal Year				
	2016	2015	2014	2013	2012	
Admissions to:						
Pixie Woods	12,452	13,950	12,500	12,161	13,357	
Senior Center memberships	874	1,276	911	943	678	
Civic Auditorium bookings	99	144	139	157	60	
Parks and Recreation sponsored events	13	17	14	-	-	
Weber Point Events Center bookings	18	25	35	43	18	
Economic Development: (1)						
Rental Housing Units	-	49	71	91	110	
Owner Housing (Emergency Repair or Rehabilitation)	5	5	17	6	7	
Down Payment Assistance	4	-	18	2	1	
Special Needs (Homes Repaired or Rehabilitated)	6	5	2	7	12	
Public Facilities (Rehabilitated or Constructed)	1	-	1	1	2	
Façade Program (Commercial Façade Repair/Rehabilitated)	4	-	6	2	-	
Public Services Provided	52,424	118,316	205,884	189,606	85,296	
Homeless Services Provided	3,597	532,043	3,555	4,420	4,465	
Meals Provided to Homeless	-	-	539,626	519,740	573,591	
Jobs Created and/or Retained	5	2	14	14	7	
Water utility:						
New connections (DUE's) (2)	124	29	92	219	236	
Water main breaks	13	14	16	16	19	
Wastewater utility:						
Average daily influent (million gallons per day)	24 mgd	30 mgd	32 mgd	33 mgd	24 mgd	

Source: City of Stockton Departments

<sup>(1)</sup> Housing Dept. was abolished and Economic Development Dept. was established in FY 2010.

<sup>(2)</sup> Changed reporting to Dwelling Unit Equivalent (DUE) in 2011 to more accurately reflect new connections. Not all single water connections are equal to one dwelling unit equivalent (DUE), or single family residence. For example, a 12" meter is equal to 209 single family residential connections. In 2011, there were 115 new connections which were equal to 654 DUE's.

# City of Stockton Table 21 Capital Asset Statistics by Function/Program/Department Last Five Fiscal Years

	Fiscal Year					
	2016	2015	2014	2013	2012	
General government:						
Land use-square miles:						
Residential	25	25	25	25	34	
Mixed use	4	4	4	4	5	
Commercial	4	5	4	4	5	
Industrial	13	13	13	13	11	
Institutional	4	4	4	4	6	
All other uses	3	3	3	3	4	
Total square miles	53	54	53	53	65	
Public safety:						
Police:						
Facilities:						
Stations and substations	1	1	1	1	1	
Animal control facility	1	1	1	1	1	
Police training facility (pistol range)	1	1	1	1	1	
Vehicles:						
Marked patrol cars	211	189	164	145	157	
Motorcycles and scooters	28	27	32	34	34	
Animal control vehicles	8	8	9	9	9	
VIPS vehicles	7	7	7	7	7	
Other automobiles	283	173	154	154	165	
Other mobile units (all others)	444	444	15	15	15	
Public area security cameras	300	300	76	76	76	
Fire:						
Fire stations	12	12	12	12	12	
Training facilities	1	1	1	1	1	
Fire hydrants	9,032	9,039	8,981	8,959	8,608	
Public works:						
Miles of streets	769	806	760	760	760	
Traffic signals	291	291	312	307	303	
Street light fixtures	21,993	19,224	19,196	19,195	19,188	

# **City of Stockton Table 21 (Continued)**

## Capital Asset Statistics by Function/Program/Department (Continued) Last Five Fiscal Years

	Fiscal Year					
	2016	2015	2014	2013	2012	
Parks and recreation: Arena	1	1	1	1	1	
Ballpark Baseball/softball diamonds	1	1 54	1 54	1 54	1 54	
Bike/jogging paths (miles)	-	20	20	20	20	
Boating facilities - launch lanes Children's Museum	12 1	10 1	10 1	10 1	10 1	
Civic Auditorium (2,800 capacity)	1	1	1	1	1	
Community centers	5	5	5	5	5	
Dog Areas	-	3	3	3	1	
Family camps	1	1	1	1	1	
Golf course acreage	371	371	371	371	371	
Group picnic areas	31	31	31	31	31	
Gymnasium Ice rink	5 1	5 1	5 1	5 1	5 1	
Municipal golf courses	3	3	3	3	3	
Park acreage	625	625	625	625	625	
Parks and squares Philomathean Club	67 -	67 1	67 1	67 1	67 1	
Playgrounds Senior center	- 1	71 1	71 1	71 1	71 1	
Showmobile (Mobile Stage)	1	1	1	1	1	
Skateboard park	-	1	1	1	1	
Swimming pools Teen Center Tennis courts	7 1 -	7 1 67	7 1 67	7 1 67	4 1 67	
Theater (Bob Hope) Weber Point Events Center Consolidated landscape maintenance districts:	1 1	1 1	1 1	1 1	1 1	
Streetscaping (square feet)	3.6 million	3.6 million	3.6 million	3.6 million	2.2 million	
Public open spaces (acreage)	70	70	70	70	68	

# City of Stockton Table 21 (Continued) Capital Asset Statistics by Function/Program/Department (Continued) Last Five Fiscal Years

	Fiscal Year					
	2016	2015	2014	2013	2012	
Water utility:						
Water main lines (miles)	668	668	668	665	629	
Storage capacity (thousand gallons)	26,200	26,200	26,200	26,200	22,200	
Water wells (active)	19	21	21	21	22	
Water reservoirs	8	8	8	8	7	
Wastewater utility:						
Wastewater main lines (miles)	899	899	861	928	923	
Treatment capacity (million gals/day)	55	55	55	55	55	
Wastewater pump stations	27	27	27	27	27	
Stormwater utility:						
Stormwater main drain lines (miles) (1)	626	626	488	488	488	
Stormwater pump stations	74	72	72	72	72	
Parking Authority: (3)						
Parking spaces	5,549	4,259	3,656	3,656	3,461	
Parking lots & garages	23	18	21	21	19	

Source: City of Stockton Departments

<sup>(1)</sup> Years prior to 2011 reflected "all" stormwater drain lines instead of just the "main" stormwater drain lines.

<sup>(2)</sup> Prior to fiscal year ended June 30, 2012, the Central Library total was reported separate from the City Branches total.

<sup>(3)</sup> In FY 2015 Central Parking District was dissolved and current operations are handled by the Parking Authority.